



May 10, 2022

www.cityofpaloalto.org/budget



OVERVIEW

COUNCIL POLICY PARAMETER ASSUMPTIONS

- Recovery period and transition, building on reinvestments approved by the City Council in FY 2022
- Use of one-time funding for priority services (i.e. ARPA, reserves, donations/fees)
 - ARPA allocation, \$5.5M
 - Use of Budget Stabilization Reserve for bridge funding
- Long Range Financial Forecast
 - Outlines need for fiscal sustainability solutions
- Continue proactive funding of long-term obligations

Preliminary FY 2022 Revenues, +\$14M

FY 2023 estimated BSR is \$45.8M, \$100,000 above 18.5% target

(\$800,000 once adjusted for reserves)

Property Tax

Transient Occupancy Tax

Sales Tax

Documentary Transfer Tax



NEW INFORMATION (AS OF MAY 10th 9AM)

- OpenBudget Web App updated to include FY 2023 Proposed Budget
- At-Places Memorandum
 - Issued May 10th to provide general information (i.e. vacancies, leases) and additional information requested by the City Council on May 2nd
- Staff Presentations for May 10th linked to agendas (<u>www.cityofpaloalto.org/budget</u>)
 - May 11th presentations will be posted prior to 9AM Wednesday



BUDGET HEARING GUIDELINES

- Meeting proceedings organized by agenda item:
 - Combined presentation from departments by service area
 - Highlight budgetary information and areas of emphasis
 - Finance Committee discussion with a 5-minute timer for Councilmember comments and questions
- Recommended Motions:
 - "Tentative Approval of [insert item]": majority vote
 - Recommend to be placed in the "parking lot": majority vote
 - Request additional information/staff follow up: majority vote

Budget Hearings



Budget Wrap



Council Adoption



"PARKING LOT"

- Used as a running list of items Committee will consider adjusting, using funds available.
- Status reviewed at the end of each day
- Will inform the basis of the discussions with Finance Committee at budget wrap

						Amount (cost)/savings	
Date	Finance Committee Adjustments to Budget*	FY 2023 GF	Dept	Date	Parking Lot Issues	or rev	Dept
10-May	Beginning Balance - Excess BSR	\$100,000 -					
		\$800,000					
	Remaining:	\$ -			Total:	\$ -	

Date	FY 2023 Council Contingency	
11-May	Beginning Balance	\$ 125,000
	Remaining:	\$ 125,000



JOIN THE CONVERSATION

Save the date on the following ways for the community to join the budget conversations:

 City Council FY 2023 Proposed Budget Study Session: May 2 @ 5:00 pm

Finance Committee Budget Hearings:

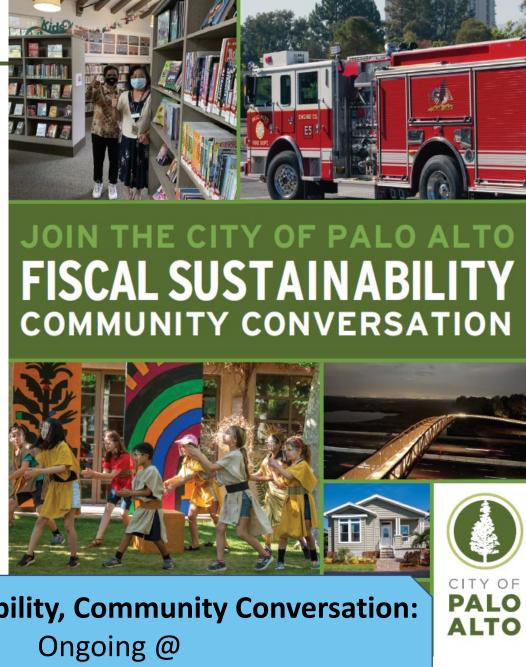
May 10 @ 9:00am

May 11 @ 9:00am

May 24 @12:00pm

City Council Budget Adoption:

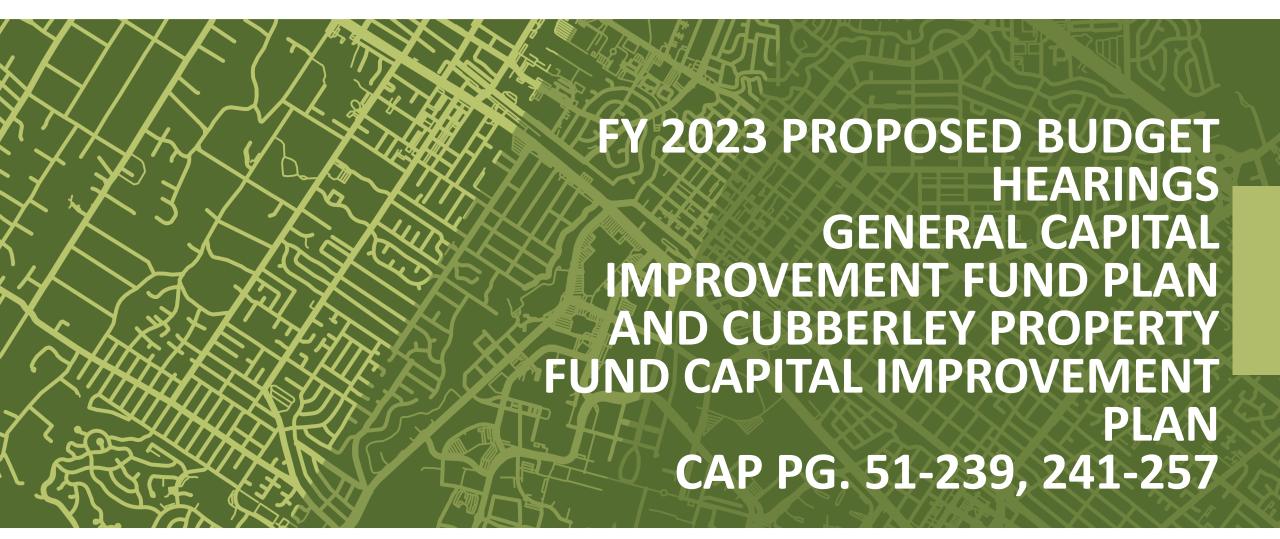
June 20 @ 5:00pm



Fiscal Sustainability, Community Conversation:

www.cityofpaloalto.org/fiscalsustainability



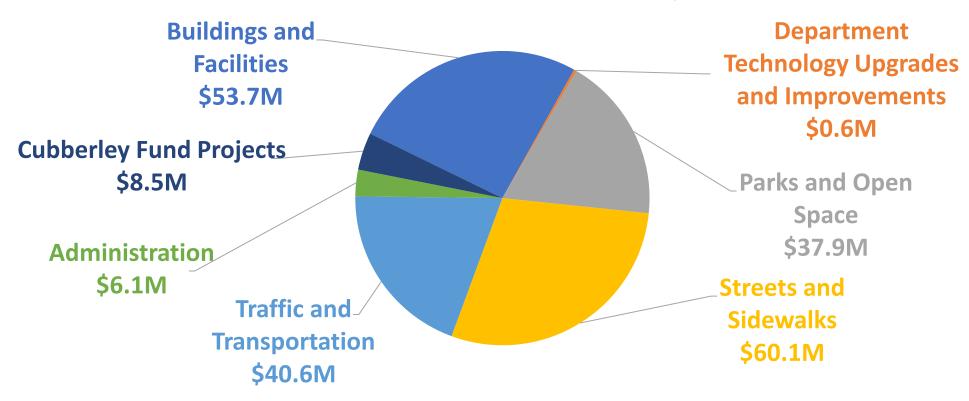


May 10, 2022

www.cityofpaloalto.org/budget

FY 2023 PROPOSED BUDGET SUMMARY

2023-2027 CAPITAL IMPROVEMENT FUND AND CUBBERLEY FUND EXPENDITURES BY CATEGORY - \$207.3 MILLION*



^{*}Only includes project specific expenses, excludes expenses such as debt service payments





GENERAL FUND CAPITAL PROJECTS

General Capital Improvement Fund Plan Pg. 51-239 Cubberley Property Fund Capital Improvement Plan Pg. 241-257

FY 2023 GENERAL CAPITAL IMPROVEMENT PLAN

FY 2023 - FY 2027 CIP Baseline Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$ 61.2 M	\$ 38.4 M	\$ 39.2 M	\$ 40.2 M	\$ 40.8 M	\$ 219.8 M
Expenses*	\$ 85.8 M	\$ 39.8 M	\$ 36.6 M	\$ 37.5 M	\$ 32.4 M	\$ 232.1 M
Infrastructure Reserve	\$ 6.1 M	\$ 4.8 M	\$ 5.2 M	\$ 7.9 M	\$ 16.4 M	\$ 16.4 M

^{*}Includes all fund expenses, such as debt service expenses

FY 2023 – FY 2027 Capital Improvement Plan Outlook

- Overall Base Transfer from the General Fund (including interest earnings):
 \$9.9M in FY 2023; \$76.5M over 5-Year CIP
- Transfers from Transient Occupancy Tax (TOT) revenues dedicated by Council for infrastructure improvements:

\$9.7M in FY 2023; \$66.9M over 5-Year CIP



GENERAL FUND CAPITAL PROJECT SUMMARY

FY 2023 – FY 2027 Capital Improvement Plan Strategy

- Projects continued to be reprioritized to address Council priorities including the Infrastructure Plan (IP), Climate and Electrification, and Community Health and Safety
- Prioritization also based on Staff workload capacity and external funding sources
- Re-established funding for catch-up and keep-up work funded in recurring projects including streets and sidewalks programs, and increased funding for inflation in out years
- The Proposed 5-Year Plan does not fully fund several major known projects



FY 2023- 2027 NEW CAPITAL PROJECTS

Five new projects:

- Electric Charger Infrastructure Installation (PF-23000): \$0.3M in FY 2023;
 (Additional funds anticipated for future installations)
- Fire Training Facility Replacement (FD-24000): \$0.1M over 5-Year CIP;
 (Current funding only for feasibility and site study)
- Roth Building Rehabilitation Phase 1 (PE-23001): \$11M in FY 2023
- Bol Park Pathway Repaving and Repair (PE-25000): \$1.4M over 5-Year CIP
- California Avenue Streetscape Update (PL-23000): \$0.1M in FY 2023



FY 2023 BUDGET SUMMARY GENERAL CAPITAL IMPROVEMENT PLAN CONTINUING PROJECTS

- Completing construction on the Charleston/Arastradero Corridor Project
- Continuing construction on the Public Safety Building Project
- Completing design on Newell Road Bridge Project
- Anticipated start of construction on Boulware Park and several other smaller park improvements projects
- Completing design/starting construction on Churchill Avenue Enhanced Bikeway and Churchill Avenue/Alma Street Railroad Crossing Safety Improvements
- Continuing studies and analysis for the Railroad Grade Separation and Safety Improvements



FY 2023 CUBBERLEY IMPROVEMENT PLAN

FY 2023 – FY 2027 CIP Baseline Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$ 3.8 M	\$ 1.9 M	\$ 1.9 M	\$ 2.4 M	\$ 3.2 M	\$ 13.1 M
Expenses*	\$ 5.1 M	\$ 1.8 M	\$ 1.8 M	\$ 1.9 M	\$ 2.4 M	\$ 12.7 M
Ending Fund Balance	\$3.8 M	\$3.9 M	\$3.9 M	\$4.4 M	\$5.2 M	\$5.2 M

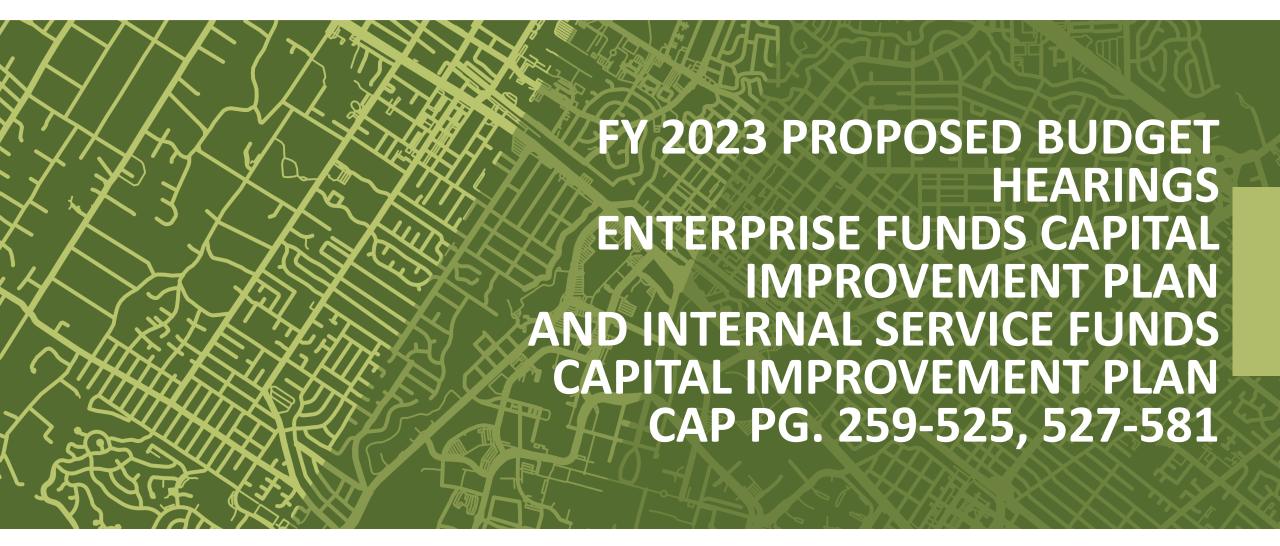
^{*}Includes Operating and Capital Expenses

FY 2023 – FY 2027 Cubberley Improvement Plan Outlook/ Strategy

- Revenues from General Fund transfers \$1.9M annually, and reimbursement from PAUSD for Roof Repairs in FY2023, 2026, & 2027
- One new project: Cubberley Community Center Redevelopment (CB-26000): \$0.3M over 5-Year CIP
- Continuation of maintenance and upkeep of the facilities







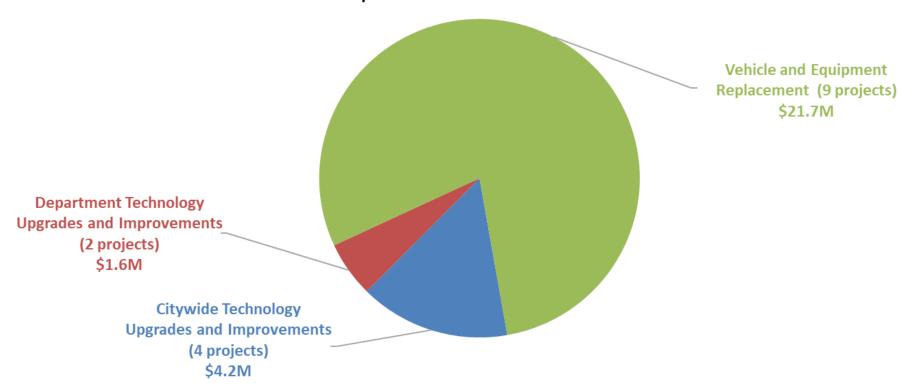


INTERNAL SERVICE FUND PROJECTS

Technology Fund Projects Pg. 529-556 Vehicle Replacement Fund Projects Pg. 557-581

FY 2023 PROPOSED BUDGET SUMMARY

2023-2027 INTERNAL SERVICE FUNDS CIP PROJECTS BY FUND (15 TOTAL) \$27.4 MILLION





FY 2023 INFORMATION TECHNOLOGY FUND

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$0.6M	\$0.1M	\$0.1M	\$0.1M	\$0.1M	\$1.0M
Expenses	\$5.3M	\$0.1M	\$0.1M	\$0.1M	\$0.1M	\$5.7M

FY 2023 – FY 2027 Information Technology Fund CIP Outlook

- Phase 2 of Enterprise Resource Planning (ERP) Upgrade to begin at end of FY 2022 and continue in FY 2023, \$2M
- City Council Chambers Audio Visual and ADA Upgrade will be revisited in FY 2023, \$1.7M
- Computer Aided Dispatch (CAD) Upgrade to be defined, designed, and developed in FY 2023, \$0.7M



FY 2023 VEHICLE REPLACEMENT FUND

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$3.8M	\$3.7M	\$3.7M	\$3.7M	\$3.7M	\$18.6M
Expenses	\$5.4M	\$4.1M	\$4.0M	\$4.0M	\$4.2M	\$21.7M

FY 2023 - FY 2027 Vehicle Replacement Fund CIP Outlook

- FY 2023 includes reappropriated funding from previous years for vehicles that still need to be ordered or outfitted
- FY 2021 and FY 2022 replacement budgets were reduced by 60%
- FY 2023 FY 2027 Shifting back to pre-pandemic vehicle replacement budgets and planning for Fleet electrification
- New project: Vehicle & Equipment Replacement-FY2027 (VR-27000): \$3.6M



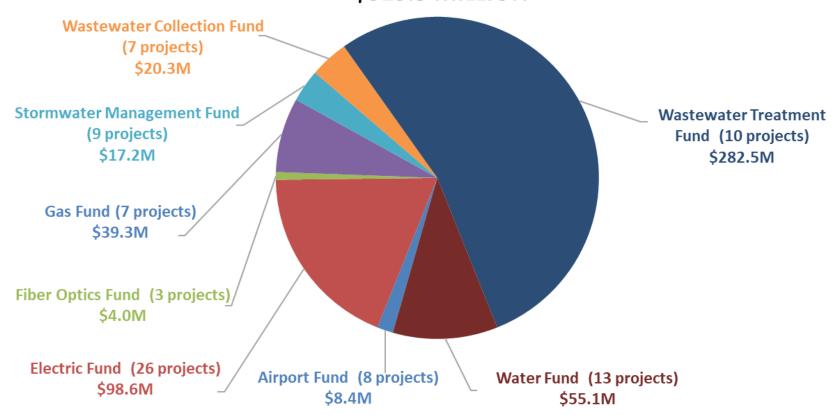


ENTERPRISE FUND PROJECTS

Public Works Projects Pgs. 261-285; 397-426; 451-486 Utilities Projects Pgs. 287-353; 355-367; 369-395; 427-449; 487-525

FY 2023 PROPOSED BUDGET SUMMARY

2023-2027 ENTERPRISE CIP PROJECTS BY FUND (83 TOTAL) \$525.5 MILLION





COUNCIL CONSIDERATIONS & PUBLIC WORKS ENTERPRISE PROJECT SUMMARY

FY 2023 – FY 2027 Capital Improvement Plan Strategy

- Continuing other Airport improvements following completion of Apron project
- Implementing 13 Storm Water Ballot Measure priority projects
- Ramping up rebuilding and rehabilitation of the Regional Water Quality Control Plant (RWQCP)



FY 2023 PUBLIC WORKS - AIRPORT FUND p.261

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$1.1M	\$0.6M	\$1.3M	\$1.0M	\$2.5M	\$6.5M
Expenses	\$1.7M	\$0.8M	\$1.7M	\$1.2M	\$3.0M	\$8.4M

FY 2023 – FY 2027 Airport Fund CIP Outlook

- Airport Apron Reconstruction project completion in FY 2022 allows for focus on other, smaller planned CIPs
- The health of the Airport Fund allows for the continued repayment to the General Fund as well as capacity for planned Capital work

New projects:

- Airport Zero Emission Vehicle Replacement (AP-23000): \$0.3M
- Airport Access Road Reconstruction (AP-24000): \$3.8M
- Airport Parking Lot EV Charger Installation (AP-24001): \$31,800



FY 2023 PUBLIC WORKS - STORMWATER MANAGEMENT FUND p.397

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$0.6M	\$0.0M	\$0.0M	\$0.0M	\$0.0M	\$0.6M
Expenses	\$6.8M	\$3.3M	\$1.6M	\$2.3M	\$3.2M	\$17.2M

FY 2023 – FY 2027 Stormwater Management Fund CIP Outlook

- Complete design and start construction on the Corporation Way System Upgrades and Pump Station project
- Begin design on the East Meadow Drive System Upgrades project
- Complete design on the West Bayshore Road Pump Station and the West Bayshore Road Trunk Line Improvements projects
- New project: East Meadow Circle Connection to Adobe Creek Pump Station (SD-26000): \$0.7M



FY 2023 PUBLIC WORKS – WASTEWATER TREATMENT FUND p.451

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$197.8M	\$33.4M	\$0.0M	\$43.6M	\$0.0M	\$274.8M
Expenses	\$186.6M	\$38.0M	\$4.7M	\$48.4M	\$4.8M	\$282.5M

FY 2023 – FY 2027 Wastewater Treatment Fund CIP Outlook

- Secondary Treatment Upgrade project design is 100% complete with construction to begin in Winter FY 2023
- Advanced Water Purification project design estimated to be completed Winter FY2023. SRF application amounts will be updated after 60% design cost estimate is completed
- New project: Joint Intercepting Sewer Rehab Phase 1 (WQ-24000): \$12.6M



COUNCIL CONSIDERATIONS & UTILITIES ENTERPRISE PROJECT SUMMARY

FY 2023 – FY 2027 Capital Improvement Plan Strategy

- Efforts focused on maintaining momentum on infrastructure replacement and upgrades to ensure system safety, reliability, resiliency, and future capacity.
- Master plan studies underway to assess capacity needs, infrastructure condition and replacement schedule which will inform on project prioritization.
- For FY 2023, Utilities will be preparing for major infrastructure investments, building electrification, and S/CAP implementation.
- Evaluate debt financing for future large CIPs (i.e. grid modernization, second transmission line, main replacements)



FY 2023 UTILITIES - ELECTRIC FUND p.287

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$1.9 M	\$1.9 M	\$1.9 M	\$1.9 M	\$1.9 M	\$9.5 M
Expenses	\$26.1 M	\$21.1 M	\$21.1 M	\$14.6 M	\$15.7 M	\$98.6 M

FY 2023 – FY 2027 Electric Fund CIP Outlook

- Smart Grid (Advanced Metering Infrastructure) \$10.0M completion in FY
 2024
 - Funded by Electric Special Projects Reserves
- Foothills Rebuild (Fire Mitigation) \$11.0M completion in FY 2025
- 115kV Electric Intertie \$7.9M pending Cal-ISO study
- Substation Projects
 - Physical Security \$3.0M
 - Breaker Replacement \$5.9M
 - Protection Improvements \$1.8M



FY 2023 UTILITIES - FIBER FUND p.355

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$0.2M	\$0.2M	\$0.2M	\$0.2M	\$0.2M	\$1.0M
Expenses	\$1.8M	\$0.8M	\$0.5M	\$0.5M	\$0.5M	\$4.1M

FY 2023 – FY 2027 Fiber Fund CIP Outlook

- Fiber Optics Network System Rebuild \$1M
 - Completion of detailed engineering design, business plan for FTTP and construction bids
- Fiber System Improvements \$1.8M
 - Adding fiber conduit in foothills in conjunction with Electric Fund Foothills Rebuild (Fire Mitigation) project (EL-21001)



FY 2023 UTILITIES - GAS FUND p.369

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$0.9M	\$0.9M	\$0.9M	\$0.9M	\$0.9M	\$4.5M
Expenses	\$10.5M	\$4.3M	\$10.3M	\$4.1M	\$10.1M	\$39.3M

FY 2023 – FY 2027 Gas Fund CIP Outlook

- Gas Main Replacement (GMR) Project 24: \$8M with construction in FY 2023
- GMR Project 25: \$10M with completion in FY 2025
- Gas Distribution System Improvements: \$2.8M
- Gas Meters and Regulators: \$2.5M



FY 2023 UTILITIES – WASTEWATER COLLECTION FUND p.427

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$0.5M	\$0.5M	\$0.5M	\$0.5M	\$0.5M	\$2.5M
Expenses	\$3.6M	\$5.1M	\$3.2M	\$5.1M	\$3.3M	\$20.3M

FY 2023 – FY 2027 Wastewater Collection Fund CIP Outlook

- Sanitary Sewer Replacement (SSR) Project 31 \$5.2M in FY2023/FY2024
- Sanitary Sewer Replacement (SSR) Project 32 \$5.2M in FY2025/ FY2026
- Wastewater Collection System Improvements Master Plan Study



FY 2023 UTILITIES - WATER FUND p.487

2023-2027 CIP Proposed Budget Summary

	FY 2023 Proposed	FY 2024	FY 2025	FY 2026	FY 2027	5-Year Total
Revenues	\$1.2M	\$1.3M	\$1.3M	\$1.3M	\$1.4M	\$6.5M
Expenses	\$13.7M	\$13.0M	\$4.6M	\$19.2M	\$4.6M	\$55.1M

FY 2023 – FY 2027 Water Fund CIP Outlook

- Water Tank Seismic Upgrade and Rehabilitation \$15.9M
 - Park (FY 2023) and Dahl (FY 2026)
- Water Main Replacement Project 29 \$9.2M, construction in FY 2024
- Water Main Replacement Project 30 \$9.4M, construction in FY 2026
- Water System Supply Improvements \$5.1M





SUSTAINABILITY AND CLIMATE ACTION PLAN

Other Departments: Public Works,
Planning and Development Services,
Office of Transportation

FY 2023 BUDGET SUMMARY (Sustainability and Climate Action Plan)

Balancing Strategy

New proposed Sustainability and Climate Action Plan expenditures are mostly offset by outside revenues restricted to programs reducing carbon emissions.

FY 2022 Mid-Year Investments (net 5.25 position additions)

- Overall sustainability and S/CAP coordination including implementation
 - Manager of Environmental Control Program and Environmental specialist
- Support for non-residential building electrification: Utilities Program Services Manager
- Focus on electrification through engineering and operations:
 - Technical oversight and scaling of electrification, Senior Engineer
 - Engineering capacity, electric project coordinator and 3 Electric Project Engineers



FY 2023 BUDGET SUMMARY (Sustainability and Climate Action Plan)

Major FY 2023 Proposed Changes

- Net +1.50 FTE increase in Utilities Resource Management Division to support building electrification, EV adoption, and S/CAP water-related programs and planning efforts.
- \$2.8 million budget for building electrification for existing and new programs (i.e. water heating, space heating, cooking) in both residential and non-residential buildings
- Electric distribution system and grid modernization assessment study funded, but no specific capital projects added yet.

Not included: funding for alternative transportation, PDS staffing to support S/CAP, administrative support (technology, recruitment, contracts, legal)

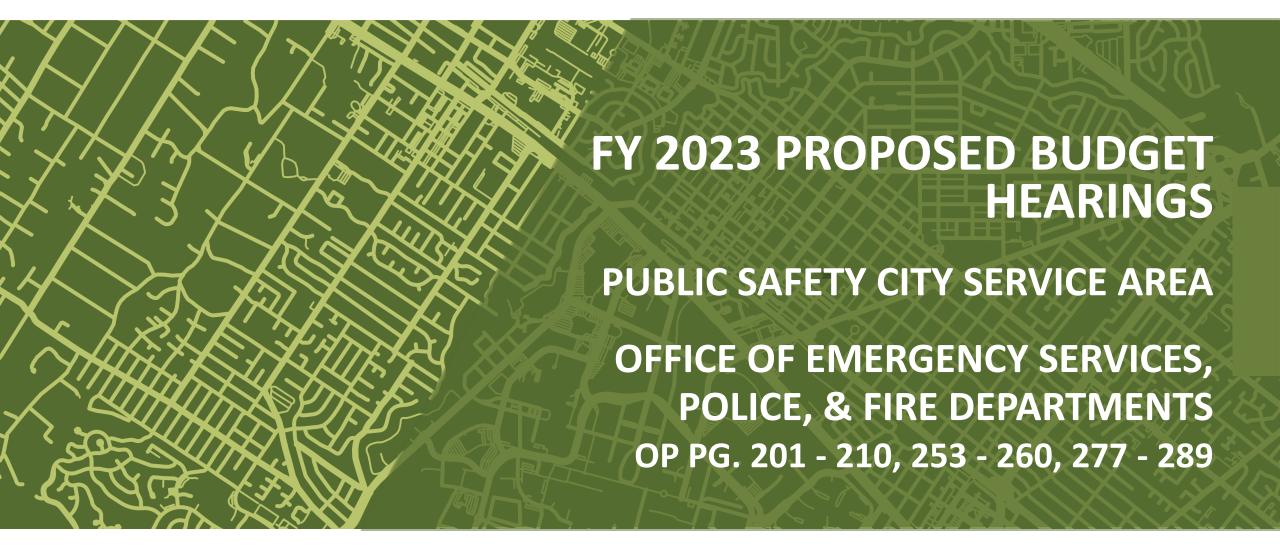


FY 2023 PROGRAM OUTLOOK (Sustainability and Climate Action Plan)

- One Water and Sea Level Rise planning
- Completing initial S/CAP Committee work
- Engagement to raise awareness in the community of climate goals and promote electrification readiness
- Launching ambitious but grid-friendly building electrification programs and enhancing existing electric vehicle programs
- Exploring electrification pilots (e.g. low/medium income)
- Maintaining core alternative transportation programs
- Updating Reach Codes and Green Building Codes
- Increasing Utilities infrastructure investment to facilitate electrification and S/CAP implementation
- Expanding tree canopy, zero waste programs







FY 2023 PROPOSED BUDGET - SERVICE AREA SUMMARY

	General Fund	General Fund				
	FY 2022	FY 2023	%			%
	Adopted	Proposed	change	FY 2022 FTE	FY 2023 FTE	change
Public Safety	\$80.0 M	\$89.2 M	11.5%	218.15	236.95	8.6%

Department	General Fund Revenue	General Fund Expenses	General Fund FTE	
Fire	\$13,168,627	\$40,735,056	100.32	
Emergency Services	\$95,589	\$1,339,643	2.48	
Police	\$3,880,391	\$47,139,374	134.15	





Fire Department

Operating Pg. 201-210

FY 2023 PROPOSED BUDGET (FIRE)

Reinvestment Strategy

- Updated the deployment model to restore 24/7 coverage to all Fire Stations.
- Restoration of 5.0 FTE Firefighters from the SAFER Grant
- Department will focus on recruitment strategies and hiring
 - Deputy Chief of Support Services will be responsible for establishing new approach to recruitment, hiring, and training
 - Addition of 3.0 FTE Firefighter Trainee positions to create a hiring pipeline and recruit more strategically

Major Proposed Changes in General Fund

- Strategic Recruitment Plan (\$500,000)
- Restore Deputy Fire Chief of Support Services (\$263,306)



FY 2023 DEPARTMENT OUTLOOK (FIRE)

- Emergency response to fires, medical emergencies, technical rescue incidents, and hazardous materials emergencies
- Strategic recruitment and training to maintain effective response force to stop escalation of emergencies (e.g. structure fires)
- Maintain current emergency medical response and ambulance transport services
- Expand Prevention staffing to keep up with required fire inspections on State-mandated occupancies, foothill residences, businesses with hazardous materials, and new construction fire protection systems





Office of Emergency Services

Operating Pg. 253-260

FY 2023 DEPARTMENT OUTLOOK (OES)

- Continue to support the pandemic and post-pandemic planning and operations of the City.
- Return to special events (Stanford, dignitary visits) and public safety education activities.
- Update emergency plans such as the Local Hazard Mitigation Plan (LHMP)
- Foothills fire safety planning, regional efforts, future Foothills Fire Early Warning System (FFEWS)
- Participate in the final design/build of Public Safety Building





Police Department

Operating Pg. 277-289

FY 2023 PROPOSED BUDGET (POLICE)

Reinvestment Strategy

- Seek new cost recovery streams where possible; move to a flexible resources model based on daily staffing
- Partner with external stakeholders to align service expectations:
 - Continue to support the commercial core with additional police services
 - Bring back youth programs and community outreach
- Utilizing restored management positions to oversee personnel, and sustain focus on recruiting, hiring and retention to maintain core services



FY 2023 BUDGET SUMMARY (POLICE)

Major Budget Changes

- Increase Training (\$59,000)
- Additional Police Officer staffing:
 - Add 2.0 FTE Police Officer Special Problems Detail (\$351,000)
 - Add 1.0 FTE Police Officer Psychiatric Emergency Response Team (\$175,000)
 - Add 1.0 FTE Police Officer Detective Bureau (\$168,000)
- Add 1.0 FTE Business Analyst Computer Aided Dispatch (\$155,000 net)
- Add 2.0 FTE Public Safety Dispatcher (\$194,000 net)



FY 2023 DEPARTMENT OUTLOOK (POLICE)

- Answer calls for help and respond to urgent or escalated calls for help 24/7
- Investigate and enforce laws
- Maintain an Animal Control team at various times of the week
- Maintain lobby and property counter hours weekly
- Administer the City radio infrastructure for all departments
- Collect and maintain sensitive records and evidence
- Coordinate with other agencies such as the District Attorney's office and other law enforcement agencies
- Maintain timed parking enforcement in business districts

