#### No. 23-14115

# UNITED STATES COURT OF APPEALS FOR THE ELEVENTH CIRCUIT

IN RE: SECRETARY, STATE OF GEORGIA,

Petitioner.

On Petition for Mandamus to the United States District Court for the Northern District of Georgia, Case No. 1:17-cv-02989-AT, Hon. Amy Totenberg

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DECEMBER 29, 2023

### NOTICE REGARDING CERTIFICATE OF INTERESTED PERSONS

Pursuant to Federal Rule of Appellate Procedure 26.1 and Eleventh Circuit Rules 26.1.1-26.1.3, undersigned counsel of record for mandamus respondents Donna Curling, Donna Price, and Jeffrey Schoenberg identifies the following interested persons omitted from the Certificate of Interested Persons contained in Defendants-Appellants' opening brief:

- Palmore, Joseph R., counsel for mandamus respondents Donna Curling,
   Donna Price, and Jeffrey Schoenberg;
- 2. Wacks, Joel F., counsel for mandamus respondents Donna Curling, Donna Price, and Jeffrey Schoenberg.

Dated: December 29, 2023 /s/ Joseph R. Palmore

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#### **INTRODUCTION**

Mandamus petitioner, Georgia Secretary of State Brad Raffensperger, falls far short of establishing the clear and indisputable entitlement to relief required for mandamus. He seeks this Court's emergency intervention to avoid testifying for only 75 minutes (plus limited redirect) at a January trial on the security and reliability of Georgia's voting system that he administers. And he does so even though, as the district court found, he has "direct personal factual information pertaining to material issues" that will be contested at trial. Pet. Ex. 9 at 3. Indeed, defendants' witnesses repeatedly testified in depositions that they did not possess highly relevant factual information and that only Secretary Raffensperger did. That evidentiary gap was foundational to the district court's order, yet the Secretary's mandamus petition misleadingly ignores it.

Given the centrality of Secretary Raffensperger's testimony to the issues at trial and Plaintiffs' inability to secure the needed information from any other witness, the district court acted well within its broad trial-management discretion when ordering him to testify. At the same time, the court showed appropriate awareness of Secretary Raffensperger's position and the demands on his time by imposing a significant time limit on his testimony.

The Secretary himself has recognized the necessity of courtroom testimony to the fact-finding process. As he wrote in his recent book *Integrity Counts*, "[t]he

ultimate fact-check in the United States [], occurs in courts of law, where witnesses swear to tell the truth or risk imprisonment and where lawyers must also tell the truth or risk disbarment. If you want to know the truth, watch what happens in court." Brad Raffensperger, *Integrity Counts* 143 (2021).

The petition should be denied.

### STATEMENT OF THE ISSUE

Whether petitioner has satisfied the mandamus standard by showing he is clearly and indisputably entitled to relief from an order requiring him to testify for 75 minutes (plus redirect) at a trial on factual matters about which he has personal, firsthand knowledge unavailable from other witnesses.

### STATEMENT OF THE CASE

## A. Georgia's voting system and its grave vulnerabilities

Most jurisdictions in the United States use hand-marked paper ballots tabulated by scanners as the main form of balloting. Resp. Ex. 11 at 31; Resp. Ex. 13 at 9-11. Georgia, however, is one of the only States to require in-person voters to cast votes on electronic touchscreen machines known as ballot marking devices or BMDs. *Curling v. Raffensperger*, No. 1:17-cv-2989-AT, 2023 WL 7463462, at \*9-\*11 (N.D. Ga. Nov. 10, 2023).

Georgia's BMD system has been plagued by numerous problems creating substantial barriers to voting. *Id.* at \*12-\*24; *see id.* at \*45 (district court noting that

it found in 2020 that the "substantial risks and long-run threats posed by Georgia's BMD system" were "evident," and included "serious system security vulnerability and operational issues that may place Plaintiffs and other voters at risk of deprivation of their fundamental right to cast an effective vote that is accurately counted" and that the "evidentiary record" has grown even stronger since then.) (citation omitted). In particular, the State's administration of its electronic voting system, including its poor cybersecurity practices, has left this system open to attack. *Id.* at \*12-\*19. Yet Georgia's system offers voters no way of checking that the machines captured their votes correctly, as it is supposed to record votes on a QR barcode that humans cannot read. *Id.* at \*12-\*13. The State has also taken shortcuts in Logic and Accuracy testing, contributing to the impossibility of meaningfully auditing its BMD system. *Id.* at \*13.

Dr. Alex Halderman, Plaintiffs' expert, "determined that the BMD and related voting equipment suffered from 'critical vulnerabilities' that could 'be exploited to subvert all of [the BMD's] security mechanisms." *Id.* at \*14 (citation omitted; brackets in original); *see id.* at \*14-\*17 (summarizing Halderman's report and the "7 Core Vulnerabilities" in Georgia's BMD system he identified); *id.* at \*1 n.2 ("[S]ome of the nation's leading cybersecurity experts and computer scientists have provided testimony and affidavits on behalf of Plaintiffs' case in the long course of this litigation."). In 2022, the U.S. Department of Homeland Security's

Cybersecurity and Infrastructure Agency (CISA) issued a public advisory "confirm[ing] many of the vulnerabilities identified by Dr. Halderman." *Id.* at \*17. CISA recommended that jurisdictions using Dominion BMDs install software and firmware updates to address some of these vulnerabilities. But, "a number of critical software updates related to the operation of Dominion's software and equipment have not been purchased or installed in Georgia." *Id.* at \*18. CISA also recommended a number of "mitigation steps" jurisdictions could take to reduce security risks related to BMDs. *Id.* But as the district court recently observed, "no evidence has been presented that the State Defendants have implemented CISA's recommended mitigation steps." *Id.* 

The grave vulnerabilities in Georgia's voting system were further exposed by the breaches of Georgia's voting system in Coffee County starting on January 7, 2021. *Id.* at \*19-\*27. As the district court summarized, those breaches involved "various individuals and entities": "(1) providing and gaining unauthorized access to Coffee County voting equipment, data, and software over the course of multiple dates;" "(2) copying, downloading, and imaging the County's equipment, data, and software;" "(3) uploading and sharing that data and software on the internet via a file-sharing website;" and "(4) further distributing physical copies of forensic voting material downloaded from Coffee County." *Id.* at \*19; *see id.* at \*1 (noting that several individuals involved in the Coffee County breaches were indicted in the

pending RICO criminal case in Fulton County Superior Court). Plaintiffs' experts found that this "copying and broad distribution of voting system data and software materially increases the risk that a future Georgia election will be attacked—especially because all 159 counties in Georgia use the same voting system software and system configurations." *Id.* at \*19.

Georgia's BMDs are thus riddled with serious vulnerabilities in an environment of advanced persistent threats to U.S. elections by sophisticated actors. The upshot is that voters who wish to vote in person are forced to cast their votes on machines that cannot reasonably ensure their votes will be recorded accurately.

### B. Plaintiffs' lawsuit

In 2017, individual Georgia voters and the Coalition for Good Governance filed suit in state court against then-Secretary of State Brian Kemp and other defendants.<sup>1</sup> *Id.* at \*5. Plaintiffs coalesced into two groups, the "Curling Plaintiffs" (Donna Curling, Donna Price, Jeffrey Schoenberg) and the "Coalition Plaintiffs" (Laura Digges, William Digges III, Ricardo Davis, Megan Misset, and the Coalition for Good Governance). *Id.* at \*6 n.9; *see id.* at \*3 (district court glossary of people involved in case).

<sup>&</sup>lt;sup>1</sup> Secretary Raffensperger was substituted as a defendant in his official capacity after he assumed the office in January 2019.

Early litigation focused principally on the electronic touchscreen voting machines Georgia used at the time. *Id.* at \*5-\*9. Those machines, known as Direct Recording Electronic (DRE) machines, were predecessors to the current BMDs. *Id.* at \*5. Plaintiffs' second amended complaint in 2017 challenged the unreliable and unsecured DRE system as unlawful, including because it violated the fundamental right to vote guaranteed by the Due Process Clause of the Fourteenth Amendment. *Id.* Plaintiffs sought, among other things, to enjoin use of the DRE voting system. *Id.* at \*6.

Before the 2018 general election, Plaintiffs moved for preliminary injunctions against the use of electronic voting machines. *Id.* The district court found that the DRE system "pose[d] a concrete risk of alteration of ballot counts that would impact [plaintiffs'] own votes." *Id.* (citation omitted; first bracket in original). But the court ultimately denied a preliminary injunction due to timing concerns, concluding an injunction on the eve of 2018 elections "would undermine the government's and the public's interest in the orderly administration of elections." *Id.* At the same time, the court "expressly warned Defendants that further delay by the State in remediating its technologically outdated and vulnerable voting system would be intolerable." *Id.* (citation omitted).<sup>2</sup>

<sup>&</sup>lt;sup>2</sup> At the same time, the district court denied a motion by State Defendants to dismiss

on standing, sovereign-immunity, and legislative-immunity grounds. *Curling v. Sec'y of Georgia*, 761 F. App'x 927, 930 (11th Cir. 2019) (discussing district court

Plaintiffs moved for preliminary injunctions before the 2019 local elections. *Id.* at \*6. As to electronic voting machines, the district court again found the DRE machines constitutionally deficient. *Id.* at \*7-\*9. The court enjoined the use of DRE machines, with the injunction taking effect after 2019 in time for the 2020 presidential election cycle. See *Id.* at \*9. State Defendants did not appeal the injunction against the DRE machines or any aspect of that order; instead, Georgia enacted legislation replacing the DRE machines with the BMD machines, which, as explained above, are also unreliable and insecure. *Id.* at \*9-\*10. In 2019, Plaintiffs filed amended complaints asserting constitutional challenges to the BMD system. *Id.* at \*11.

In January 2023, State Defendants moved for summary judgment. *Id.* at \*28. The district court granted in part and denied in part, allowing plaintiffs' constitutional claims against the BMD voting system to proceed to trial. *Id.* at \*44-\*49. Trial is scheduled for January 9, 2024. *Id.* at \*55.

## C. Secretary Raffensperger

Secretary Raffensperger, the lead defendant in this case, has ultimate responsibility for the actions (or inactions) of his Office and directed activities

decision). State Defendants filed an interlocutory appeal from that denial. *Id.* This Court dismissed the appeal as to standing. *Id.* at 934-35. On immunity, this Court affirmed, holding that "Plaintiffs comfortably satisfy" the exception to state sovereign immunity for injunctive suits against state officials, and that legislative immunity is inapplicable. *Id.* at 930-34.

central to this litigation. *E.g.*, Resp. Ex. 8 (Raffensperger press release discussing the Secretary's involvement in implementing the BMD system).<sup>3</sup>

## 1. Plaintiffs' attempts to gather information from other witnesses

In 2022, the district court "defer[ed]" a decision on whether to allow plaintiffs to depose Secretary Raffensperger. Pet. Ex. 5 at 44:25. The court explained that the question was premature because the parties did not yet know what other witnesses were "going to say" in their depositions and thus whether Secretary Raffensperger's testimony would be necessary to fill any gaps. Pet. Ex. 5 at 44:18-45:4. The court explained that a decision on his testimony should come "last," *i.e.*, after other witnesses had been deposed, and that the court would have to be "persuaded" at that time to require his testimony. Pet. Ex. 5 at 44:19, 45:1.

Plaintiffs proceeded with deposing other state witnesses pursuant to Rule 30(b)(6). Despite their obligation to educate themselves before providing testimony on behalf of the Secretary's Office, none of these witnesses indicated they contacted the Secretary for his knowledge on the noticed topics, and he apparently made no efforts to communicate his knowledge to these designees. Fed. R. Civ. P. 30(b)(6); *See*, Resp. Ex. 1 at 10:18-10:25 (Mr. Harvey spoke only with Counsel to prepare for

<sup>&</sup>lt;sup>3</sup> See also Ga. Sec'y of State, About Secretary Raffensperger <a href="https://sos.ga.gov/page/about-secretary-raffensperger">https://sos.ga.gov/page/about-secretary-raffensperger</a> (last visited Dec. 27, 2023) ("As Secretary of State, Raffensperger delivered the largest implementation of voting machines in the history of this country, on time and on budget.").

his 30(b)(6) deposition); Resp. Ex. 4 at 15:3-5 (same for Mr. Barnes); Resp. Ex. 2 at 14:16-15:14, 52:11-53:7, Resp. Ex. 3 at 397:8-397-11 (describing Mr. Beaver's efforts to prepare for his 30(b)(6) deposition, but does not name Secretary Raffensperger); Resp. Ex. 5 at 161:14-161:21 (same for Mr. Sterling); Resp. Ex. 12 at 13:23-15:9 (same).

Instead, witness after witness testified that only Secretary Raffensperger could speak to matters central to this case, including (i) the purported 2021 investigation into the Coffee County breaches; (ii) his own factual assertions on core issues; and (iii) his own decisions about what, if anything, the State is doing to maintain and secure its voting system.

For example, Plaintiffs attempted to question Michael Barnes, who "play[s] a major role in management of [Georgia's] electronic election system," (*Curling*, 2023 WL 7463462, at \*6), about the state's examination (or non-examination) of voting equipment and servers, but he was unable to answer:

Q: Do you know why the Secretary's Office never performed any forensic examination of any of the DRE voting equipment or the – or the servers, the GEMS servers?

Ms. LaROSS: Objection to the form of the question.

THE WITNESS: No, sir, I do not.

#### BY MR. CROSS:

- Q: Who would make that decision on whether to conduct that type of examination?
- A: I believe that would be a decision that would be made by the Secretary.
- Q: Do you know if there was ever discussion or consideration of that type of examination of the old system?

A: I do not know.

Resp. Ex. 4 at 33:6-33:21. Barnes was likewise unable to explain why Secretary Raffensperger had chosen not to have an election security expert evaluate Georgia's system:

Q. But if you're confident that the system is secure, particularly in an environment now where there have been extraordinary claims made about the reliability of that system, why not just have an election security expert analyze it, examine it, and offer an opinion on whether it's reliable?

MS. LaROSS: I object to the form of the question.

THE WITNESS: I'm sure if the Secretary of State decided that he wanted to do that, that that would get done.

BY MR. CROSS:

Q. And as you sit here, you don't know why he's not decided that; right?

Ms. LaROSS: I object to the form of the question.

THE WITNESS: I do not.

Resp. Ex. 4 at 296:20-297:11.

When plaintiffs questioned Sanford Merritt Beaver, "the Secretary of State's Office Chief Information Officer with responsibility for election cybersecurity and technology" (*Curling*, 2023 WL 7463462, at \*19 n.31), about public statements the Secretary's Office had made on its response to security vulnerabilities, he disclaimed any knowledge:

- Q: Okay. Did you were you given an opportunity to review any of the public statements that the Secretary's office put out or any communications with the press about those incidence [sic] before those statements were made?
- A: Not that I recognize I mean, remember. I mean, I focus on the IT infrastructure[.] [P]ress releases and all that media kind of stuff is handled by the Secretary's front office.

Resp. Ex. 2 at 108:15-108:24; *see* Resp. Ex. 2 at 183:6-8 (Beaver testifying that by "front office" he meant Secretary Raffensperger). Beaver likewise testified that Secretary Raffensperger was the decisionmaker on the Office's decision to replace certain software with security vulnerabilities:

- Q: When was the decision made to move away from E-Net?
- A: Last year.
- Q: Who made that decision?
- A: Front office.
- Q: And by front office who do you mean?
- A: Secretary.
- Q: Oh, Secretary Raffensperger?
- A: Yes. Those kind of decisions, it comes down to him to make the call. We present proposals and it's up to him to say yay, nay.
  - O: What –
  - A: It's a big decision.
  - Q: Sorry.
  - A: Yeah, that was a big, big decision.

Resp. Ex. 2 at 183:2-183:16.

Chris Harvey, the former director of elections in the Secretary's Office (*Curling*, 2023 WL 7463462, at \*3) was similarly unable to answer questions about why the current BMD system was chosen, saying the question was best directed to Secretary Raffensperger:

- Q: Do you know why the Secretary's office picked a Q.R. code system rather than one that tabulates human readable text for the election system?
  - A: I don't.
- Q: Who would you ask if you wanted to know the answer to that question?
- A: Well, ultimately, the decision was made by the Secretary. I know there was a committee that was evaluating the systems. I was not part of that

committee. I don't know if they offered recommendations or advice, but ultimately, it was the Secretary that made the decision.

Resp. Ex. 1 at 17:20-18:7; *see* Resp. Ex. 1 at 22:2-22:8 (Harvey testifying that he did not know why "the Secretary selected an election system that the sole cybersecurity advisor he put on his commission objected to").

Gabriel Sterling, the chief operations officer for the Secretary's Office (*Curling*, 2023 WL 7463462, at \*3), testified that he did not know whether Secretary Raffensperger had even read a report canvasing security vulnerabilities in Georgia's BMD system:

- Q. So the Secretary himself has not read it?
- A. I don't know.
- Q. Well, you're testifying on behalf of the Secretary's office today as a corporate representative. So I'm asking
  - A. Yes, I am.
- Q. I'm asking you as a corporate representative, has the Secretary himself read this report?
  - A. And my answer remains the same, that I don't know.
  - Q. Okay. And how would you find that out?
- A. I guess I would probably have to call him and ask him. It didn't occur to me to ask him beforehand.

Resp. Ex. 5 at 28:11-29:3.

## 2. Secretary Raffensperger's public statements

Both before and after plaintiffs' attempts to secure key testimony through other witnesses Secretary Raffensperger made repeated public statements on specific factual matters central to this case.

For example, in January 2022, he stated that Dr. Halderman's expert report is

"not an objective, academic study by a non-biased actor" but rather contains "assertions by an individual who is paid to espouse opinions supporting the elimination of electronic voting systems to help a lawsuit brought by liberal activists;" he further dismissed the report as flawed because Dr. Halderman had "full access" to the Georgia Election system. In June 2023—after discovery in this case revealed that the Coffee County breaches gave Cyber Ninjas and others full access to the states election system—he still told the Georgia General Assembly that the risks identified in Dr. Halderman's report "are theoretical and imaginary." Secretary Brad Raffensperger, *Remarks to the General Assembly: Setting the Election Security Record Straight* (June 20, 2023), <a href="https://sos.ga.gov/news/setting-election-security-record-straight">https://sos.ga.gov/news/setting-election-security-record-straight</a>.

In the same address he castigated Plaintiffs while insisting Georgia's election systems were secure because there is "punishment for those who break our laws."

Id. Only Secretary Raffensperger can explain these and other specific factual assertions about matters at the core of this case, e.g.:

• "The Halderman report was the result of a computer scientist having complete access to the Dominion equipment and software for three months in a laboratory environment." *Id*.

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<sup>&</sup>lt;sup>4</sup> Ga. Sec'y of State Press Release, *Secretary Raffensperger Calls on J. Alex Halderman to Agree to Release "Secret Report" and Pre-Election Testimony* (Jan. 27, 2022), <a href="https://sos.ga.gov/news/secretary-raffensperger-calls-j-alex-halderman-agree-release-secret-report-and-pre-election">https://sos.ga.gov/news/secretary-raffensperger-calls-j-alex-halderman-agree-release-secret-report-and-pre-election</a>.

- "We have layers of security protocols and procedures to physically protect ballots, the system, the software, and the results. We have tests and audits to verify results." *Id*.
- "It's more likely that I could win the lottery without buying a ticket" than that bad actors could install malware on all 35,000 pieces of equipment systems to change election outcomes. *Id*.

On December 6—the day before State Defendants moved to exclude Secretary Raffensperger's trial testimony as a "waste" of "time" (Pet. Ex. 7 at 10)—he again made specific factual statements about the purported security of Georgia's voting system. He "affirm[ed] the security and integrity of elections," including by having in place "practices such as testing all voting machines to ensure they are secure, conducting audits of ballots after every election to confirm the accuracy of the results, and storing paper ballots in secure facilities to maintain a paper trail."

Secretary Raffensperger and his Office have also made contradictory statements concerning his Office's awareness and mitigation of the Coffee County breaches. As the district court observed, "[h]e initially stated that the Secretary of State's Office knew of the breach in January of 2021, but within minutes of so stating, an aide corrected the Secretary of State's response off camera and offered May of 2021 as the correct date." *Curling*, 2023 WL 7463462, at \*26 n.45. Later, "a representative with the Secretary of State's Office clarified that the office did not

<sup>&</sup>lt;sup>5</sup> Ga. Sec'y of State Press Release, *Secretary Raffensperger Joins Colleagues in Calling for Restored Trust in Electoral Systems* (Dec. 6, 2023), <a href="https://sos.ga.gov/news/secretary-raffensperger-joins-colleagues-calling-restored-trust-electoral-systems">https://sos.ga.gov/news/secretary-raffensperger-joins-colleagues-calling-restored-trust-electoral-systems</a>.

know about or began investigating Coffee County until July 2022." *Id.* (citation omitted). The Secretary, on one hand, commented that "the individuals the Secretary of State's investigators had interviewed had not been truthful," potentially resulting in Chief Operating Officer Gabriel Sterling's April 2022 statement that the Coffee County breach simply "didn't happen." *Id.* at \*26. Yet Secretary Raffensperger "simultaneously maintained that the Secretary's Office learned about the breach early on and had been continuing to investigate the matter." *Id.* 6

Contradictory statements from the Secretary and his official representatives have not been limited to the Coffee County breaches. For example, when asked by the House Select Committee to Investigate the January 6th Attack on the U.S. Capitol if there was any way the voting machines could be hacked, he stated flatly, "[t]hey haven't been" while explaining "[t]he machines are secured" because there is security tape that if broken would reveal any breach and testified that "there was never any evidence of that." Resp. Ex. 7 at 59-60. But the Secretary's Office by that time was aware of evidence that the seals on multiple BMDs had been violated during the election, and that these machines had nonetheless been used on Election Day. *E.g.*, Resp. Ex. 9 (Nov. 5, 2020 Email to C. Harvey (Secretary of State's Elections Director) reporting voting machines with broken seals and missing zip ties

<sup>&</sup>lt;sup>6</sup> Ryan Germany also identified mid-March 2022 as the start date for an investigation into the Coffee County breaches. Resp. Ex. 6 at ¶21.

in Fulton County); Resp. Ex. 10 (Nov. 10, 2020 email from C. Harvey discussing photographs showing broken seals on BMDs in Hartwell, GA). The Secretary's 30(b)(6) representative was unable to say what if any follow up actions were taken from these reports. Resp. Ex. 1.1 at 50:9-50:15; 62:16-62:20.

## 3. Trial subpoena

Unable to gather critical information about core matters at issue in their case—and repeatedly told by state witnesses that only Secretary Raffensperger could provide it—Plaintiffs issued him a trial subpoena. Pet. Ex. 6. State Defendants asked for an order precluding the Secretary's testimony, on the ground that he was a high-ranking official whose testimony would be "cumulative." Pet. Ex. 7 at 10.

At a hearing to consider the State Defendants' request, the district court noted that it had "spared [Secretary Raffensperger] for a significant period of time when it was not necessary to have him as a witness." Pet. Ex. 1 at 122: 21-123:1. But the court noted that "nothing else is going to replace" his testimony as "a central figure in this case" and thus denied the motion. Pet. Ex. 1 at 123:1, 128:4. But the court emphasized that it would "put time limits on" his testimony "to make sure that it is not abusive." Pet. Ex. 1 at 122:21-123:1.

The court then issued a written order memorializing its decision. Pet. Ex. 9 at 5. The court recognized that to call the Secretary as a witness Plaintiffs had to "show a special need or situation compelling such testimony." Pet. Ex. 9 at 3

(quoting *In re United States*, 985 F.2d 510, 512 (11th Cir. 1993)). But it noted that a party can demonstrate such a special need when it shows that the high ranking official has "'direct personal factual information pertaining to material issues' and that the information 'is not available from any other sources, such as lower-level officials." Pet. Ex. 9 at 3 (quoting *Fair Fight Action, Inc. v. Raffensperger*, 333 F.R.D. 689, 693, 696-697 (N.D. Ga. 2019)). The special need showing is also satisfied "where the high-level official is personally involved in the implementation or oversight of a challenged law or policy." Pet. Ex. 9 at 3-4 (citing *Atl. J & Const. v. City of Atl. Dep't of Aviation*, 175 F.R.D. 347, 348 (N.D. Ga. 1997) & *Greater Birmingham Ministries v. Merrill*, 321 F.R.D. 406, 413 (N.D. Ala. 2017)).

The court concluded that Plaintiffs had shown a special need here. It noted that Secretary Raffensperger had made "numerous statements" on specific factual matters at the core of this case, including "Dr. Halderman and his findings, the Coffee County data system breach, and the resulting implications for the security of the election system in Georgia." Pet. Ex. 9 at 4. And some of these statements were "inconsistent with other public statements from the Secretary of State's Office about when the[] State knew of the Coffee County breach and the steps it took to investigate the breach." Pet. Ex. 9 at 4. The Secretary had also made statements about "the steps the State has taken to ensure the security of the voting system." Pet. Ex. 9 at 4. The district court found that all these statements "make clear that the

Secretary—as the final decision maker and head of the department—has direct personal factual information pertaining to material issues." Pet. Ex. 9 at 4. And the court found that "testimony surrounding the Secretary's statements and final decisions cannot be obtained from lower-level officials." Pet. Ex. 9 at 4-5. The court relied in particular on the fact that State Defendants' Rule 30(b)(6) witnesses had "indicate[d] that the Secretary was directly involved and was the final decision maker concerning specific issues of election security." Pet. Ex. 9 at 5 (citing Barnes testimony).

At the same time, the court recognized that "the Secretary has 'greater duties and time constraints than other witnesses." Pet. Ex. 9 at 5 (quoting *In re United States*, 985 F.2d at 512). It thus limited plaintiffs' direct examination to 75 minutes "absent serious reason to extend this timeframe." Pet. Ex. 9 at 5. It also said it would allow only one plaintiffs' counsel to conduct the examination—leaving one of the two plaintiffs groups in this case, who each maintain separate counsel, unable to directly question the Secretary at all. Pet. Ex. 9 at 5. The court said it would "determine the length of any re-direct permissible after hearing what, if any testimony, defense counsel elicits from the Secretary." Pet. Ex. 9 at 5.

## 4. Subsequent developments

On December 21, Secretary Raffensperger filed this mandamus petition, asking the Court to vacate its order compelling the Secretary to testify at trial, which

will start on January 9. On December 22, he asked the district court for a stay of its order directing him to testify pending this Court's decision on the mandamus petition. ECF No. 1751. On December 26, Plaintiffs filed a notice of non-opposition to the stay request, explaining that given this Court's expedited briefing schedule all parties expected a decision on the mandamus petition before the start of trial on January 9. ECF No. 1752.

#### STANDARD OF REVIEW

A district court "has broad discretion in the management of the trial," and this Court "will not reverse a judgment based on the court's trial management rulings 'absent a clear showing of abuse." *Walter Int'l Prods., Inc. v. Salinas*, 650 F.3d 1402, 1408 (11th Cir. 2011) (citation omitted). "[T]he deference that is the hallmark of abuse-of-discretion review requires that we not reverse an evidentiary decision of a district court unless the ruling is manifestly erroneous. Thus, it is by now axiomatic that a district court enjoys considerable leeway in making these determinations." *United States v. Frazier*, 387 F.3d 1244, 1258 (11th Cir. 2004) (en banc) (citations & quotation marks omitted).

Because the Secretary "has petitioned for mandamus" the standard he must satisfy is "even more stringent." *In re Moody*, 755 F.3d 891, 898 (11th Cir. 2014). "[M]andamus is an extraordinary remedy, which is available only to correct a clear abuse of discretion or usurpation of judicial power." *In re Lopez-Lukis*, 113 F.3d

1187, 1187-88 (11th Cir. 1997). "[A] party is not entitled to mandamus merely because it shows evidence that, on appeal, would warrant reversal of the district court." *In re BellSouth Corp.*, 334 F.3d 941, 953 (11th Cir. 2003). Rather, "[t]he party seeking mandamus has the burden of demonstrating that its right to issuance of the writ is clear and indisputable." *Id.* (quotation marks omitted).

#### **ARGUMENT**

Secretary Raffensperger's testimony is central to critical factual matters that will be adjudicated at the upcoming trial, and there is no substitute for it. The district court acted well within its broad trial management discretion in requiring his testimony (while placing significant time constraints on it), and State Defendants fall well short of satisfying the demanding standard required for mandamus relief. The petition should be denied.

## A. Plaintiffs Established A "Special Need" for Secretary Raffensperger's Testimony

"[I]n the Eleventh Circuit, there is no per se rule forbidding the deposition of high-ranking government officials." *Fair Fight*, 333 F.R.D. at 692 (quoting *Davis ex rel. J.D.D. v. Carroll*, No. 8:16-CV-0998-T-35MAP, 2017 WL 11151858, at \*2 (M.D. Fla. July 24, 2017)). But this Court requires parties seeking such testimony to "show a special need or situation compelling" it. *In re United States*, 985 F.2d 510, 512 (11th Cir. 1993). When the same testimony is "available from alternate witnesses," the standard may not be satisfied. *Id.* But the flip-side is also true: "[t]he

exceptional circumstances requirement is considered met 'when high-ranking officials have direct personal factual information pertaining to material issues in an action' and the 'information to be gained is not available from any other sources,' such as lower-level officials." *Fair Fight*, 333 F.R.D. at 693 (quoting *McDaniel v. Bradshaw*, No. 10-81082-CIV, 2011 WL 13150501, at \*1 (S.D. Fla. May 23, 2011), on reconsideration, No. 10-81082-CIV, 2011 WL 13150486 (S.D. Fla. June 8, 2011)) (some quotation marks omitted).

In re United States and Fair Fight show how this standard is applied. In In re *United States*, this Court granted mandamus to quash a subpoena issued by two criminal defendants that would have required testimony from Dr. David Kessler, commissioner of the federal Food & Drug Administration. 985 F.2d at 511-512. The defendants wanted Dr. Kessler's testimony to show that the FDA had "failed to prosecute others similarly situated" to them. Id. at 511. The Court found his testimony unnecessary: Dr. Kessler was not even the commissioner at the time the FDA investigated the defendants' case, and two other officials had already testified on the subject at a hearing on defendants' motion to dismiss. *Id.* at 512-513; see In re USA, 624 F.3d 1368, 1373 (11th Cir. 2010) (testimony of Administrator of Environmental Protection Agency unnecessary where government had offered testimony of Assistant Administrator, who was the "most knowledgeable official" about the relevant issue).

In Fair Fight, by contrast, the district court ordered testimony from Georgia Governor Brian Kemp regarding subjects on which he had firsthand knowledge from his time as Georgia Secretary of State. 333 F.R.D. at 698.<sup>7</sup> For example, plaintiffs sought information on his "interpretation" of the duties of the State Election Board (which he chaired when Secretary of State) and how that interpretation "informed his actions or inaction as Chair." *Id.* at 695. More specifically, plaintiffs "questioned why certain counties were not sanctioned for violations of the voting laws addressed in [State Election Board] complaints." *Id.* The court concluded that Governor Kemp had to testify on these subjects because it was "clear from the testimony of the other three [State Election Board] members that they [did] not have answers to such questions." *Id.* The court likewise found his testimony necessary on the State Election Board's "failure to timely investigate complaints," a subject material to the

Other district courts in this circuit have likewise applied the special needs test from *In re United States* to find testimony by high-ranking officials necessary. *See, e.g., Greater Birmingham Ministries v. Merrill,* 321 F.R.D. 406, 413 (N.D. Ala. 2017) (permitting deposition of Alabama Secretary of State in a case challenging voter identification law "because he has been personally involved in implementing the law" and made "numerous public statements regarding its rationale and effects"); *Celentano v. Nocco,* No. 8:15-cv-1461-T-30AAS, 2016 WL 4943939, at \*2-\*3 (M.D. Fla. Sept. 16, 2016) (ordering sheriff to testify in employment discrimination case because another witness testified that sheriff was the "final decision maker with respect to the decision to terminate Plaintiff's employment" and sheriff thus had "some unique knowledge pertinent to the issues in the case"); *Atl. J. & Const. v. City of Atl. Dep't of Aviation,* 175 F.R.D. 347, 347-48 (N.D. Ga. 1997) (ordering testimony from Atlanta mayor because he was "likely to possess pertinent, admissible, discoverable information which can be obtained only from him").

plaintiffs' claims. *Id.* at 697. "Nothing in the 30(b)(6) testimony [spoke] to these precise questions," and only "then-Secretary Kemp [could] explain why he decided to call (or forgo) meetings when he did, and why he chose to schedule certain items of discussion when he did." *Id.* Finally, the court found Governor Kemp's testimony required on a public statement relevant to the case because only he could "explain what he actually meant when he made the statement." *Id.* at 696.8

The case for Secretary Raffensperger's testimony here is even stronger than was the case for Governor Kemp's testimony in *Fair Fight*. Here, witness after witness testified that they were unable to provide information on key questions and said that only Secretary Raffensperger could do so. *See* pp. 8-12, *supra*. For example, Michael Barnes testified that he did not know why there had been no forensic examination of DRE voting equipment or evaluation of Georgia's voting system by an election security expert and that those were decisions made by Secretary Raffensperger. *See* pp. 9-10, *supra*; *see also Curling*, 2023 WL 7463462,

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<sup>&</sup>lt;sup>8</sup> State defendants have contended that the *Fair Fight* court required Governor Kemp's testimony only because "the very specific issue there were allegations related to campaign speech that the plaintiffs insisted were evidence of intentional discrimination for purposes of their 15th Amendment claim." Pet. Ex. 2 at 124. But as the summary above shows, the testimony was not limited to "campaign speech"; it extended to the operations of the State Election Board and decisions that Governor Kemp made while chairing it. And the court's analysis did not turn at all on the intent necessary to establish a 15th Amendment claim; instead, the driving "issue" was whether Governor Kemp could "supply the information sought or stated another way, whether the information sought is personal and unique to the Governor." *Fair Fight*, 333 F.R.D. at 693.

at \*5-\*9 (district court summary judgment order canvassing "the vulnerabilities of the previous DRE system (and why they are still relevant)" including using data from the old ENET system to authenticate voters) (capitalization altered); Resp. Ex. 14 (Barnes directing county officials to reuse USB drives from the DRE system with BMDs).

Chris Harvey said he did not know why the Secretary's Office chose a voting system that tabulates votes based on a QR code rather than human readable text—a decision at the heart of plaintiffs' claims—and that "the decision was made by the Secretary." *See* pp. 11-12, *supra*; *see also Curling*, 2023 WL 7463462, at \*5 (observing that "the QR barcodes used to tabulate votes" is a "central concern[]" in this case); *id.* at \*12-\*13 (canvassing "concerns regarding QR code vulnerability to alteration") (capitalization altered).

Gabriel Sterling said he did not know whether Secretary Raffensperger had even read a key report showing the vulnerabilities in Georgia's voting system and that the only way to find out would be "to call him and ask him." *See* p. 12, *supra*; *see also Curling*, 2023 WL 7463462, at \*37 (noting that the Department of Homeland Security's Cybersecurity & Infrastructure Security Agency "corroborated many of the vulnerabilities identified in the Halderman Report, and indicated that these vulnerabilities should be mitigated as soon as possible" but that "[t]here is currently no evidence that the State has taken action to implement CISA's

recommended mitigation steps or otherwise responded to the vulnerabilities identified by Dr. Halderman").

Secretary Raffensperger is also the only witness who can testify about what he meant when he made public and highly specific factual assertions about matters central to this case. See Fair Fight, 333 F.R.D. at 696 (governor ordered to testify because only he could "explain what he actually meant when he made the statement"). For example, why does Secretary Raffensperger believe that the vulnerabilities identified in Dr. Halderman's report are merely "theoretical and imaginary"? See p. 13, supra. What are the "layers of security protocols and procedures" he believes "physically protect ballots, the system, the software, and the results" and what are the "tests and audits to verify [the] results"? See p. 14, supra. Why did he tell Congress there was "no evidence" that any BMDs security seals were violated despite numerous reports to the contrary? See pp. 15-16, supra. When did the Secretary's Office learn of (and begin responding to) the Coffee County breaches? The Secretary and his representatives have at various times stated their investigation began: (i) "early on" in 2021 before April of that year, (ii) during the summer of 2021 when his Office replaced some of the voting equipment in Coffee County, and (iii) in the spring or summer of 2022 after Plaintiffs brought the Coffee County breaches to light through their own discovery efforts. See pp. 14-15, supra. Which is it?

In sum, Secretary Raffensperger's testimony on numerous issues at the heart of this case is indispensable. On many key issues, his own staff, including Rule 30(b)(6) witnesses speaking on behalf of his Office, have testified that he is the only witness who can provide the needed testimony. The district court thus correctly ordered him to do so, while putting significant time limits on his testimony in recognition of his position.

## B. The Secretary's Objections To The District Court's Order Lack Merit

The Secretary makes several arguments against being required to testify at trial. None has merit, much less establishes the "clear and indisputable" entitlement to relief required for mandamus. *In re BellSouth Corp.*, 334 F.3d at 953.

The Secretary remarkably claims that Plaintiffs "have not identified any essential information uniquely in the Secretary's possession that could not be addressed" by other witnesses. Pet. 15. That is manifestly wrong. As discussed above, defendants' *own witnesses* identified essential information on a variety of topics that was uniquely in Secretary Raffensperger's possession, and they testified that they could not address it. Plaintiffs made this same showing before the district court. *See* Pet. Ex. 8 at 17-19 & n.11; *cf.* Pet. 7 (wrongly contending that "Plaintiffs did not identify any specific items which they believed to be uniquely in the Secretary's personal knowledge"). And the district court relied on that showing in ordering Secretary Raffensperger to testify. Pet. Ex. 9 at 4-5 (pointing to Plaintiffs'

"evidence" that testimony about the Secretary's "final decisions cannot be obtained from lower-level officials" and pointing to the example of Barnes' testimony "that decision of whether to conduct a forensic exam of old system would be made by the Secretary and Barnes was unaware if such an exam was ever considered"). The Secretary offers no response at all to this central basis for the district court's decision. That is reason by itself to deny his petition.

The Secretary next contends that the district court ordered him to testify merely "because he made public statements about the general subject matter of the lawsuit." Pet. 4. As just discussed, that is wrong: the district court found that Secretary Raffensperger possesses indispensable factual information that "cannot be obtained" from other witnesses. Pet. Ex. 9 at 5. And in any event the Secretary's characterization of the statements is also incorrect. As the description above plainly shows, see supra pp. 12-16, these were not mere "public statements about subject matters squarely within [Secretary Raffensperger's] portfolio." Pet. 22. He made many very specific factual assertions about matters at the heart of this case. As the district court found, these statements involved, among other things, "Dr. Halderman and his findings, the Coffee County data system breach, and the resulting implications for the security of the election system in Georgia." Pet. Ex. 9 at 4. As the district court found, those statements "make clear" that the Secretary possesses "direct personal factual information pertaining to material issues." Pet. Ex. 9 at 4.

And some of those statements "are inconsistent with other public statements from the Secretary of State's Office." Pet. Ex. 9 at 4. Secretary Raffensperger's testimony is the only way to resolve the contradiction.

The Secretary's reliance on In re Paxton, 60 F.4th 252 (5th Cir. 2023), fails for similar reasons. To start, the Fifth Circuit's lead basis for granting mandamus has no relevance here: the district court there had failed to discharge its "nondiscretionary duty" to address a pending motion to dismiss for lack of subject matter jurisdiction before ordering the Texas attorney general to testify about his office's authority to enforce the state's abortion laws. Id. at 257-258. The Fifth Circuit went on to also conclude that the district abused its discretion in not quashing the subpoena. Id. at 258. But that was because the district court had "conceded the 'plain fact that lawyers at the Attorney General's Office may articulate the Office's [enforcement] policies." Id. (brackets in original). So the Attorney General's testimony was not necessary: "by the [district] court's own admission, if there is a need to clarify the office's enforcement policy, a representative can do so on the Attorney General's behalf." *Id.* The Attorney General's public statements about the subject of the litigation changed nothing: his "thoughts and statements' ha[d] no bearing on his office's legal authority to enforce Texas's abortion laws or any other law." Id.

The situation here is completely different. The district court has most definitely *not* "conceded" that other witnesses could provide the relevant testimony—it found the opposite. *See* Pet. Ex. 9 at 4-5 (pointing to Plaintiffs' "evidence" that testimony about the Secretary's "final decisions cannot be obtained from lower-level officials"). Nor does this case involve a mere question of "legal authority" on which the Secretary's views are irrelevant. Instead, there are a series of *factual* matters on which the Secretary alone can testify: for example, resolving the conflict between his own statements and those of others in his Office regarding his Office's investigation of the Coffee County breaches, his own decision not to order a forensic examination of the state's voting system after it was breached, and the security protocols he personally claims safeguard the system from intrusion. 9

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<sup>9</sup> Other out-of-circuit authority cited by the Secretary is likewise inapposite because it involved cases where, unlike here, the needed information was available from other sources. See, e.g., Bogan v. City of Boston, 489 F.3d 417, 423-24 (1st Cir. 2017) (plaintiffs "did not pursue other sources to obtain relevant information before turning to the Mayor"); Simplex Time Recorder Co. v. Sec'y of Labor, 766 F.2d 575, 587 (D.C. Cir. 1985) ("Simplex has not suggested any information in the possession of these officials (regarding general enforcement proceedings) that it could not obtain from published reports and available agency documents."). In U.S Bd. of Parole v. Merhige, 487 F.2d 25 (4th Cir. 1973), the discovery sought from the government officials was not even relevant because the case "raise[d] only questions of law and [the court of appeals] fail[ed] to see any necessity for extensive evidentiary development." Id. at 28. In re University of Michigan, 936 F.3d 460 (6th Cir. 2019), involved an issue not relevant here: a court's authority to mandate an official's attendance at a settlement conference. Id. at 464 (discussing Fed. R. Civ. Proc. 16).

Finally, the Secretary insinuates that Plaintiffs should be barred from calling him to testify at trial because they did not depose him. Pet. 1, 20-21. Of course, Secretary Raffensperger vigorously objected to any such deposition when Plaintiffs first raised the possibility, see Pet. Ex. 3, and the district court deferred deciding on Secretary Raffensperger's testimony until Plaintiffs had the chance to secure relevant information from other witnesses. Pet. Ex. 5 at 44:25. Plaintiffs endeavored to do so, only to be told over and over again by witnesses from the Secretary's Office that only the Secretary could answer their questions. He had ample opportunity to convey his knowledge and views to the witnesses designated to testify on his behalf under Rule 30(b)(6) (including several who testified multiple times, some several months apart), but the Secretary elected not to educate them. Plaintiffs should not now be penalized for their diligent but ultimately unsuccessful efforts to establish critical facts without Secretary Raffensperger's testimony.

Most fundamentally, the Secretary cites no authority for the proposition that a deposition is a mandatory prerequisite before a plaintiff may call a named defendant as a witness at trial. Nor would that make sense in this context where the aim is to minimize the burden on high-ranking officials. If such officials could be called to testify at trial only after being deposed as the Secretary seems to argue, such a novel rule necessarily would subject high-ranking officials to multiple

examinations. Here, Plaintiffs seek to examine the Secretary only at trial, having saved him from the burden of a deposition as well.

\* \* \*

Secretary Raffensperger's representatives have repeatedly deferred to him personally on questions central to this case. He has simultaneously made numerous public comments about the same factual issues. The district court acted well within its broad discretion when ordering that he should be subject to the "ultimate fact-check" of testimony at trial.<sup>10</sup>

#### **CONCLUSION**

The petition should be denied.

<sup>&</sup>lt;sup>10</sup> Brad Raffensperger, *Integrity Counts* 143 (2021).

Dated: December 29, 2023

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## **EXHIBITS**

# IN RE: SECRETARY, STATE OF GEORGIA – No. 23-14115 (11th Cir.) EXHIBITS TABLE OF CONTENTS

No.	<b>Date</b>	Dkt. No.	<u>Description</u>
1	04/13/2022	1368-1	Excerpts from Deposition of Chris Harvey on Jan. 28, 2022
1.1		1634-54	Unredacted Excerpts from Deposition of Chris Harvey on Jan. 28, 2022
2	04/13/2022	1368-2	Excerpts from Deposition of Sanford Merritt Beaver on Feb. 2, 2022
3	04/13/2022	1368-3	Excerpts from Deposition of Sanford Merritt Beaver on Mar. 10, 2022
4	04/13/2022	1368-4	Excerpts from Deposition of Michael Barnes on Feb. 11, 2022
5	04/13/2022	1368-5	Excerpts from Deposition of Gabriel Sterling on Feb 24. 2022
6	08/02/2022	1444-1	Ex. A to State Defendants' Reply Re Investigative Privilege
7	02/13/2023	1630-27	Ex. 77 to Plaintiffs' Oppositions to Defendants' Motions for Summary Judgment
8	02/13/2023	1630-28	Ex. 78 to Plaintiffs' Oppositions to Defendants' Motions for Summary Judgment
9	02/14/2023	1632-10	Ex. 160 to Plaintiffs' Oppositions to Defendants' Motions for Summary Judgment
10	02/14/2023	1632-12	Ex. 162 to Plaintiffs' Oppositions to Defendants' Motions for Summary Judgment
11	02/16/2023	1637	Excerpts from Plaintiffs' Corrected Joint Statement of Additional Facts in Support of Plaintiffs' Oppositions to Defendants' Motions for Summary Judgment
12	02/21/2023	1645	Excerpts from Deposition of Robert Gabriel Sterling on Oct. 12, 2022
13	06/14/2023	1681	Excerpts from the Corrected Version of the Expert Report of Dr. J. Alex Halderman
14		892-11	PX 37 – Email Correspondence

### Exhibit 1

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FOR THE NORTHERN	TES DISTRICT COURT DISTRICT OF GEORGIA DIVISION
DONNA CURLING, ET AL.,	)
Plaintiffs,	, ) )
vs.	) CIVIL ACTION NO.
BRAD RAFFENSPERGER, ET AL,	) 1:17-CV-2989-AT )
Defendants.	)

VIDEOTAPED 30(b)(6) DEPOSITION OF OFFICE OF THE SECRETARY OF STATE (through William "Chris" Harvey)

(Taken by the Curling Plaintiffs)

January 28, 2022

8:40 a.m.

Reported by: Debra M. Druzisky, CCR-B-1848

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Page 3
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        david.lowman@fultoncountyga.gov
 7
     Also Present:
 8
        Krishan Patel, videographer
 9
        Susan Greenhalgh
        Marilyn R. Marks
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25		

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1	THE VIDEOGRAPHER: Today's date is			
2	January 28th, 2022, and the time is 8:39			
3	a.m. This will be the remote videotaped			
4	deposition of Chris Harvey.			
5	Would counsel please introduce			
6	themselves and any objection to the			
7	witness being sworn in remotely.			
8	MR. CROSS: This is David Cross on			
9	behalf of Curling plaintiffs.			
10	MR. ICHTER: This is Cary Ichter on			
11	behalf of the Coalition plaintiffs.			
12	MR. RUSSO: This is Vincent Russo on			
13	behalf of the State defendants.			
14	MR. LOWMAN: This is David Lowman on			
15	behalf of Fulton County defendants.			
16	THE VIDEOGRAPHER: Would the court			
17	reporter please swear in the witness?			
18	WILLIAM "CHRIS" HARVEY,			
19	having been first duly sworn, was examined and			
20	testified as follows:			
21	EXAMINATION			
22	BY MR. CROSS:			
23	Q. Morning, Mr. Harvey.			
24	A. Good morning.			
25	Q. Can you hear me okay?			

Page 9 I can. 1 Α. 2 Q. Do you understand that you are testifying 3 on behalf of the Secretary of State's office today 4 on a couple of specific topics? 5 I do, on a couple specific topics. All right. And do you understand that 6 Q. 7 that means that you're testifying to the 8 Secretary's office's knowledge of information on 9 those particular topics? 10 Α. Yes. 11 Q. All right. 12 (Whereupon, Plaintiff's 13 Exhibit 1 was marked for 14 identification.) 15 BY MR. CROSS: 16 So let me, since you don't have Exhibit 17 Share, tell me if you can see what's on the screen 18 now. It should be Exhibit 1. 19 Α. I can, yes. 20 Okay. And you see that this is our second Q. 21 amended notice of deposition of the Office of the 22 Secretary of State? 23 Α. Yes. 24 Q. Have you seen this document before? 25 I don't believe so. Α.

Page 10 Okay. So let me jump to the topics. And 1 Q. 2 you were designated on two topics, topics 12 and 3 18. Do you see topic 12 up here? 4 Α. I do. 5 Q. And it's: 6 "Communications with the U.S. 7 Election Assistance Commission regarding any software changes 8 9 involving Georgia's current election 10 system or otherwise relating to any 11 actual or contemplated request for 12 E.A.C. approval for any aspect of 13 Georgia's current election system." 14 And am I right that you're designated to 15 testify on behalf of the Secretary's office on that topic today? 16 17 Α. That's correct. 18 What did you do to prepare yourself to Q. 19 testify on that topic? 20 Α. I spoke with counsel and just went through 21 my memory and recollection about communications 22 with the E.A.C. 23 Did you speak with anyone other than 24 counsel for this topic?

25

Α.

No.

- 1 hand-marked paper ballots, for example, as a
- primary means of voting?
- 3 A. Again, when I -- when I left the Secretary
- 4 of State's office earlier this year, I was not
- 5 aware of any discussions. I'm not aware of any
- 6 discussions since then.
- 7 Q. Okay. If you wanted to know whether there
- 8 have been consideration or discussions at the
- 9 Secretary's office about potential changes to the
- 10 current B.M.D. system, who would you ask?
- 11 A. I'd probably ask either Blake Evans, who's
- the current election director, or possibly Gabriel
- 13 Sterling in the office also.
- Q. And Blake Evans took over in your position
- after you left; is that right?
- 16 A. That's correct.
- 17 Q. Did he report to you before you left?
- 18 A. He did. He was the deputy when I was the
- 19 director.
- Q. Do you know why the Secretary's office
- 21 picked a Q.R. code system rather than one that
- tabulates human readable text for the election
- 23 system?
- 24 A. I don't.
- Q. Who would you ask if you wanted to know

- 1 the answer to that question?
- 2 A. Well, ultimately, the decision was made by
- 3 the Secretary. I know there was a committee that
- 4 was evaluating the systems. I was not part of that
- 5 committee. I don't know if they offered
- 6 recommendations or advice, but ultimately, it was
- 7 the Secretary that made the decision.
- 8 Q. So if you wanted to understand why and how
- 9 that decision was made, is the Secretary the person
- 10 you would turn to for that?
- 11 A. For an ultimate answer, yes. But I
- 12 suspect that the members of his, you know, close
- advisors would have been part of that process.
- Ryan Germany, Gabriel Sterling, Jordan Fuchs
- probably -- I suspect had conversations. I didn't
- 16 have any conversations with them about that.
- Q. Did anyone in the Secretary's office ever
- raise a concern about using Q.R. codes rather than
- 19 human readable text to tabulate ballots?
- 20 A. Did anyone in the -- so member within the
- 21 Secretary of State's office?
- 22 Q. Yes.
- 23 A. Okay. I don't believe so. I know in
- 24 the -- when, actually, when -- before even
- 25 Secretary Raffensperger took office, when we had

- 1 started with the S.A.F.E. Commission, there were
- discussions with the S.A.F.E. Commission in the
- 3 office about different kinds of systems and pros
- 4 and cons. But I don't believe anyone in the
- 5 Secretary's office raised objections once the
- 6 system was decided on.
- 7 Q. Were there concerns raised on that issue
- 8 before that system was decided on in the
- 9 Secretary's office?
- 10 A. Like I said, there were discussions about
- it. There were, you know, pros and cons. There
- were pros and cons of hand-marked versus B.M.D.s
- versus D.R.E.s. So people spoke about, like I
- said, the pros and cons of the system.
- So I, I believe that, you know, somebody
- would have, you know, raised a question or said,
- hey, with this you get this, but you also get that.
- But I can't think of any specific persistent
- objections that came about a Q.R. code.
- Q. What were the cons that came up in any
- 21 discussion regarding the current system?
- MR. RUSSO: Object to form.
- 23 THE WITNESS: I think with the
- current system -- again, are we talking
- 25 before the decision on the current system

- or since the current system?
- 2 BY MR. CROSS:
- 3 Q. Either. At any point that it's been
- 4 discussed in the Secretary's office.
- 5 A. Well, I think that the one -- one of the
- 6 issues about the system is that it's sort of, in a
- 7 word, it's sort of bulky. You've got, you know,
- 8 multiple components. You've got wires. You've
- 9 got -- it takes up a fair amount of space.
- I don't think there was any concern with
- 11 the -- with the way it operated. I think people
- 12 liked its operation and its user friendliness and
- 13 things like that.
- But it seems like the most common
- objection or issue we had to work around was the
- fact that it had, you know, what, five or six
- different pieces to it for every voting station.
- We had maybe three or four, not -- maybe
- not five or six. But you had the B.M.D. You had
- 20 the printer. You had the external power source.
- 21 You had cables connecting that stuff. You had
- boxes to transport it back and forth in,
- 23 safekeeping storage. Those kinds of things were
- sort of concerns or issues we had to work around.
- 25 Q. You mentioned the S.A.F.E. Commission a

Page 21 moment ago. Are you familiar with Wenke Lee, who 1 2 was the only cybersecurity expert who served on that commission? 3 I'm familiar with him. I don't, certainly 4 5 don't know him personally. But I spoke with him 6 and heard him speak at S.A.F.E. Commission 7 meetings. And do you recall that Wenke Lee objected 8 9 to the State adopting a B.M.D. system? 10 Α. T --11 MR. RUSSO: Object to form. Object, 12 excuse me, object to the form of the question. Lacks foundation. 13 14 THE WITNESS: I do remember. 15 BY MR. CROSS: 16 Ο. Okay. In fact, he was vocal in saying 17 that hand-marked paper ballots as a primary voting 18 system would be the best, safest system for the 19 State; right? 20 MR. RUSSO: Object to form. 21 THE WITNESS: I believe that's 22 I know he -- I don't remember correct. 23 exactly what his position was on 24 everything, but I know that he was a 25 proponent of hand-marked paper ballots.

Page 22 BY MR. CROSS: 1 2. Do you know why the Secretary selected an Q. election system that the sole cybersecurity advisor 3 he put on his commission objected to? 4 5 MR. RUSSO: Object to the form of the question. 6 7 THE WITNESS: I don't know why the Secretary chose that voting system. 8 9 BY MR. CROSS: 10 Ο. Who would you ask if you wanted to know 11 why the Secretary chose an election system that his 12 only cybersecurity advisor objected to? 13 MR. RUSSO: Object to the form of the 14 question. 15 THE WITNESS: Well, I would clarify 16 that the Secretary, then-Secretary Kemp 17 convened the S.A.F.E. Commission and 18 appointed the members, and Secretary 19 Raffensperger sort of inherited the work 20 that they did. 21 So I don't think that Mr. Lee was 22 Secretary Raffensperger's cybersecurity 23 expert, but -- I mean, I think you'd have 24 to ask the person that made the decision. 25 BY MR. CROSS:

- 1 Q. Okay. All right. That's a fair point on
- 2 the chronology. But when you say "ask the person
- 3 that made the decision," is that Secretary
- 4 Raffensperger?
- 5 A. I think so.
- Okay. What cybersecurity experts, if any,
- 7 does Secretary Raffensperger rely on for evaluating
- 8 the security of the election system?
- 9 MR. RUSSO: Object to the form of the
- 10 question. Lacks foundation.
- 11 THE WITNESS: Well, I know the
- 12 primary office point of contact, and I
- assume this is the same, again, since I
- left, I'm not sure, but Merritt Beaver was
- our C.I.O., and he sort of coordinated
- 16 multiple groups and people and
- 17 cybersecurity defenses.
- I know that we worked with Department
- of Homeland Security. I know we worked
- 20 with a company called Fortalice. And I
- 21 think he had some other individuals that
- he could bring in for specific issues or
- concerns or questions.
- 24 BY MR. CROSS:
- Q. Who were those individuals?

### Exhibit 1.1

Page 50 1 statements or evidence about exactly what had gone 2. on if it was a significant issue. 3 Q. So you respond to Ms. Watson in this E-mail: 4 5 "10-4, I assume you're 6 investigating." 7 Do you see that? 8 Α. Yes. 9 And was there an investigation done of the Ο. 10 concern that was raised by Laura Jones here on 11 November 5th of 2020? 12 I don't know. I assume there -- I assume Α. 13 there was. This is certainly the kind of thing that would have risen to the level of an 14 15 investigation. 16 Who would you ask if you wanted to know 17 whether there was an investigation done and what 18 the outcome was? 19 Well, now I'd ask the current -- I think Α. 20 it's the interim investigator. His name is James 21 Callaway. Frances Watson has moved on. 2.2 longer there. So I would ask Interim Chief 23 Investigator Callaway to -- he would be able to 24 give the status of any investigations. 25 Q. When --

Page 62 on November 9, 2020, the description of the 1 2. violation is "many voting machines unlocked during 3 the day." 4 Do you see that? 5 Α. Yes. And the location is the Hartwell polling 6 Ο. 7 place library. Do you see that? 8 Α. Yes. 9 0. And there's a Twitter link here. And if 10 you read the whole context of the E-mail, you'll 11 see that whoever sent this in put up photos of 12 voting machines that were apparently, according to 13 this person, unlocked during the day. 14 Do you see that? 15 Α. I see that. 16 Do you know whether there was an 17 investigation done in this situation? 18 I don't know. But again, this is one that Α. 19 I would certainly expect an investigation to have 20 been done. 21 If you wanted to review any -- review the 2.2 investigation file, any report, and understand what 23 was done and what the findings were, who would you 24 ask? 2.5 Α. The current acting chief, Mr. Callaway.

#### Exhibit 2

#### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

DONNA CURLING, ET AL.,

Plaintiffs, CIVIL ACTION FILE NO. 1:17-CV-2989-AT

VS.

BRAD RAFFENSPERGER, ET AL.,

Defendants.

VIDEO-RECORDED 30(b)(6) DEPOSITION TAKEN VIA VIDEOCONFERENCE OF GEORGIA SECRETARY OF STATES' OFFICE

BY: SANFORD MERRITT BEAVER

AND

SANFORD MERRITT BEAVER IN HIS PERSONAL CAPACITY (Taken by Plaintiffs) Atlanta, Georgia Wednesday, February 2, 2022

9:08 a.m.

Reported stenographically by V. Dario Stanziola, CCR (GA) (NJ), RPR, CRR Case 1:17-cv-02989-AT Document 1368-2 Filed 04/13/22 Page 2 of 259
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	Page 2
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```
Page 3
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 9
10
11
12
13
14
15
16
17
               VIDEO-RECORDED 30(b)(6) DEPOSITION
18
     TAKEN VIA VIDEOCONFERENCE OF GEORGIA SECRETARY OF
19
     STATES' OFFICE BY: SANFORD MERRITT BEAVER AND
20
     SANFORD MERRITT BEAVER IN HIS PERSONAL CAPACITY,
21
     a witness called on behalf of the Plaintiffs,
22
    before V. Dario Stanziola, CCR (GA) (NJ), RPR,
23
     CRR, with the deponent located in Atlanta,
24
     Georgia, on Wednesday, February 2, 2022,
25
     commencing at 9:08 a.m.
```

Case 1:17-cv-02989-AT Document 1368-2 Filed 04/13/22 Page 4 of 259
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- 1 there was malware on it, if it at any way managed
- 2 to get to a new platform, it would be inert,
- 3 meaning it would have no capabilities in the new
- 4 environment. Because based on this question, the
- 5 malware was targeting the old election system,
- 6 which was Windows-based using access database
- 7 application.
- 8 One of the smartest things that the
- 9 Georgia Secretary of State did was we moved to a
- 10 system that was completely different, meaning it
- 11 didn't use the same operating system, did not use
- 12 the application prior used, which means that
- 13 anything that was targeting that system would be
- 14 inert in a new system. But even knowing that, we
- 15 did make sure that it didn't exist.
- 16 Q. Okay. Let me -- we'll come back to that
- 17 answer. But let me come back to the question I
- 18 asked you. What did you do to prepare to testify
- 19 on topic 1A?
- 20 A. I validated with my team that we built
- 21 out a whole different system not connected at any
- 22 reason or physically or electronically to the old
- 23 system. We had no components of the old system,
- 24 no software, no data, no anything. And the
- 25 reason was the two systems were so different

- 1 there was absolutely nothing in the old system
- 2 that was useful in the new system. So there was
- 3 no reason to move any of that stuff over there.
- 4 The old system was old equipment. We didn't need
- 5 to use any old equipment. We started fresh. And
- 6 there was nothing on the old system that was
- 7 needed in the new system. So there was no effort
- 8 to even try to connect the two. Because it would
- 9 have made no value, added no value.
- 10 Q. When you say you validated this with
- 11 your team what did you do to validate that?
- 12 A. I met with my team, met with the people
- 13 that were actually hands on doing it, the work,
- 14 and validated this is the process we follow.
- 15 Q. When did you do that?
- 16 A. Probably at least two or three weeks
- 17 ago. Well -- and I -- we did it a long time ago
- 18 when we actually did the move. We met and talked
- 19 about how we were going to do it. That was back
- 20 when we actually built out the new system. We
- 21 did a whole plan as to how we would built --
- 22 would build it out. There was conversation of is
- 23 there anything needed from the old system? The
- 24 answer was no. Do we need any of the data on the
- 25 system? No. So there was no effort to even try

- 1 anyone in the Secretary's office?
- 2 A. I would have expected to because I
- 3 would have been asked to help investigate how it
- 4 happened.
- 5 Q. Okay.
- 6 A. We manage security. That would be an
- 7 event. And we would go through our whole
- 8 incident response process to investigate how
- 9 something like that would have happened. So I
- 10 would have expected to hear.
- 11 Q. Okay. And what did you do to prepare
- 12 yourself to testify on topic ten today?
- 13 A. To prepare for that? I asked -- I
- 14 asked a couple people here within our
- organization in the elections area whether or not
- 16 they'd heard anything about this. I didn't hear
- 17 anything.
- 18 Q. Who did you ask?
- 19 A. They didn't say -- over in elections --
- 20 I mean, I think the head of elections, Blake
- 21 Evans, is over there.
- Q. Anyone else?
- 23 A. I guess I -- I've asked around. I
- 24 don't remember the people, just poking at people
- 25 that might have heard something. And within our

- 1 security group we have a couple -- three people
- 2 over there in that group which I talked about
- 3 Ronnell Spearman, Kevin Fitts. They're -- they
- 4 had not heard anything. So...
- 5 Q. Is there anyone else you talked to
- 6 about topic ten that comes to mind?
- 7 A. No.
- 8 Q. Okay. Did you review any documents in
- 9 preparation for your testimony on any of the
- 10 topics you're designated on?
- 11 A. Just my prior depositions and
- 12 testimony.
- Q. When you say deposition, you mean your
- 14 prior declarations in this case?
- 15 A. I guess I'm not sure whether they were
- 16 declarations or depositions.
- 17 Q. Okay.
- 18 A. I didn't -- they were just documents
- 19 that were -- the legal team gave me as areas
- 20 where -- or events where I was recorded, whether
- 21 it be court transcriptions or depositions or
- 22 declarations. So it was three or four of them.
- Q. Okay. But those documents all
- 24 contained testimony that you gave in -- in some
- 25 form; is that fair?

- 1 right?
- 2 A. Correct.
- 3 Q. And Fortalice found vulnerabilities
- 4 with each of those two systems. But, again, no
- 5 evidence that data had been altered or extracted;
- 6 is that right?
- 7 A. Correct. And both were fixed.
- 8 Q. Right.
- 9 And measures were taken by the
- 10 Secretary's office sometime in that weekend when
- 11 this issue came to light to -- to mitigate both
- of those vulnerabilities; is that right?
- 13 A. Yes. My best -- well, I know we fixed
- 14 the stuff right away that weekend, so...
- 15 Q. Okay. Did you -- were you given an
- 16 opportunity to review any of the public
- 17 statements that the Secretary's office put out or
- any communications with the press about those
- 19 incidence before those statements were made?
- 20 A. Not that I recognize -- I mean,
- 21 remember. I mean, I focus on the IT
- 22 infrastructure press releases and all that media
- 23 kind of stuff is handled by the Secretary's front
- 24 office.
- Q. Okay. And was there ever a time in the

- 1 times in the last four years, four or five years.
- Q. When was the decision made to move away
- 3 from E-Net?
- 4 A. Last year.
- 5 Q. Who made that decision?
- 6 A. Front office.
- 7 Q. And by front office who do you mean?
- 8 A. Secretary.
- 9 Q. Oh, Secretary Raffensperger?
- 10 A. Yes. Those kind of decisions, it comes
- 11 down to him to make the call. We present
- 12 proposals and it's up to him to say yay, nay.
- 13 O. What --
- 14 A. It's a big decision.
- 15 Q. Sorry.
- 16 A. Yeah, that was a big, big decision.
- 17 Q. What were those specific reasons that
- 18 he decided to move -- to replace E-Net?
- 19 A. One was the age, one was the ability
- 20 for us to get, like this, certain fixes put in
- 21 place that we wanted to see. Some of it was
- 22 security related, some was just functionality
- 23 related. The application was built I think like
- 24 in 2012 when we first purchased it. And the --
- 25 but the actual application was probably built a

#### Exhibit 3

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

DONNA CURLING, ET AL.,

Plaintiffs,

Civil Action No.

vs.

BRAD RAFFENSPERGER, ET AL.,

Defendants.

)

Defendants.

VIRTUAL VIDEOTAPED 30(b)(6) DEPOSITION OF

SANFORD MERRITT BEAVER

Thursday, March 10, 2022

9:09 a.m.

VOLUME II (Pages 260 - 439)

Robin K. Ferrill, CCR-B-1936, RPR

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13	Coalition for Good Governance
14	KEVIN SKOGLUND, Citizens for Better Elections
15	Jonathan Miller, Videographer
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24			
25			
L			

Page 394 1 Q. All right. 2 MR. CROSS: I don't have any further 3 questions for you, Mr. Beaver. I understand 4 another lawyer for some other Plaintiffs will 5 ask you some questions. But thank you. I appreciate you taking the 6 7 time. THE WITNESS: Okay. Can we take two 8 9 minutes so I can see who's at the front door? 10 MR. HAVIAN: Yes. Actually, let's take ten 11 minutes because I want to pull stuff together 12 and then we will go back on the record and I 13 will be finishing up with you. Okay? 14 THE WITNESS: Thank you. 15 THE VIDEOGRAPHER: The time is 12:04. We are off the record. 16 17 (WHEREUPON, a recess was taken.). THE VIDEOGRAPHER: The time is 12:14. 18 We 19 are back on the record. 20 EXAMINATION 21 BY MR. HAVIAN: 22 Good afternoon, or I guess it's just Q. 23 afternoon your time, Mr. Beaver. This is -- my name 24 is Eric Havian and I am appearing for the Coalition 25 for Good Governance. We have a total of an hour and

- 1 14 minutes that we are allotted to question you, but
- 2 I know it's lunchtime back there. So I'm going to
- 3 ask do you guys -- are you okay just going through
- 4 and finishing or would you prefer to take a break and
- 5 get something to eat?
- 6 A. I prefer just finishing.
- 7 Q. Okay. That's what most witnesses prefer to
- 8 do, but I figured I would give you the choice.
- 9 MR. DENTON: Eric, before you continue, I
- just have -- have you made an appearance in this
- 11 case?
- MR. HAVIAN: Yes, I have a pro hac vice
- application that's currently pending.
- MR. DENTON: Okay. So you haven't made an
- 15 appearance?
- MR. HAVIAN: We checked the rules. It's
- our understanding of the rules in Georgia that I
- don't need to make a formal appearance. If I
- have made a pro hac vice application, that
- serves as my Notice of Appearance.
- 21 MR. DENTON: That's fine. I just wanted to
- 22 understand.
- MR. HAVIAN: Yes. I presume you should be
- served at some point electronically with the pro
- 25 hac application I filed.

Page 396 Yes, I saw the application. 1 MR. DENTON: 2 just haven't seen anything further. 3 Thank you. 4 MR. HAVIAN: You are welcome. 5 (Plaintiffs' Exhibit 11, Curling Plaintiffs' Fifth Amended Notice of Deposition 6 7 of Office of the Secretary of State, marked for identification.) 8 9 (By Mr. Havian) Okay. Mr. Beaver, let's Q. 10 jump right in. I would like to have you take a look 11 at Exhibit 11. 12 Α. Okay. 13 Which is a Notice of Deposition. And the 0. 14 pages, at least on my copy, do not appear to be 15 numbered. But if you could -- if you could scroll down to Topic Number 10, which is about 16 17 three-quarters of the end of the document. 18 Α. Does it start with any instance in 2020 and 19 2021? 20 Correct. That says "Any instance in 2020 Q. 21 or 2021, within the knowledge of the Secretary of 22 State's Office, when a person or entity other than an 23 authorized election worker or Georgia state or county 24 official obtained voting data from a Georgia election or images of voting equipment used in a Georgia 25

- 1 election."
- 2 Do you see that?
- 3 A. Yes.
- 4 Q. That's going to be the primary area of my
- 5 focus today. Are you prepared to address that issue
- 6 today?
- 7 A. I can answer to my knowledge.
- 8 Q. Have you taken any steps to gather
- 9 knowledge of any other persons in the Georgia
- 10 Secretary of State's Office about this issue?
- 11 A. No.
- 12 Q. Okay. I believe it was yesterday or
- perhaps the evening before yesterday, Mr. Bruce
- 14 Brown, counsel for the Coalition, sent an e-mail to
- 15 Mr. Russo and Mr. Miller asking that you, in
- 16 particular, focus on a particular aspect of Issue
- 17 Number 10. And I'll read that to you. It says "That
- 18 examination will focus primarily on the events
- 19 discussed in the audio recording marked as Exhibit 12
- 20 and played at the deposition of Gabriel Sterling
- 21 involving the imaging of election hardware and
- 22 software in Coffee County. Please ensure that the
- 23 witness is prepared to address that aspect as well as
- 24 the other aspects of Issue 10."
- I guess my question is, are you aware --

## **Exhibit 4**

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

DONNA CURLING, ET AL.,

Plaintiffs,

CIVIL ACTION FILE NO. 1:17-CV-2989-AT

BRAD RAFFENSPERGER, ET AL.,

Defendants.

VIDEOTAPED ZOOM DEPOSITION OF MICHAEL BARNES

February 11, 2022 9:04 A.M.

Lee Ann Barnes, CCR-1852B, RPR, CRR, CRC

Case 1:17-cv-02989-AT Document 1368-4 Filed 04/13/22 Page 2 of 309
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للكياد	Case: 23-14115
	Page 2
1	APPEARANCES OF COUNSEL
2	(All appearances via Zoom)
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6	SONJA N. SWANBECK, ESQ.
7	LOGAN WREN, ESQ. NICHOLAS KENNEDY, ESQ.
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13	jconaway@mofo.com
14	On behalf of Cogretary of State and the State
	On behalf of Secretary of State and the State Election Board:
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Case 1:17-cv-02989-AT Document 1368-4 Filed 04/13/22 Page 3 of 309
USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 82 of 175

APPEARANCES OF COUNSEL  (All appearances via Zoom)  On behalf of Defendants Fulton County Voter Registration and Elections:  DAVID LOWMAN, ESQ. OFFICE OF THE FULTON COUNTY ATTORNEY 141 Pryor Street, SW Suite 4038 Atlanta, Georgia 30303 david.lowman@fultoncountyga.gov	3
3 4 On behalf of Defendants Fulton County Voter Registration and Elections: 5 DAVID LOWMAN, ESQ. 6 OFFICE OF THE FULTON COUNTY ATTORNEY 141 Pryor Street, SW 7 Suite 4038 Atlanta, Georgia 30303	
4 On behalf of Defendants Fulton County Voter Registration and Elections: 5  DAVID LOWMAN, ESQ. 6 OFFICE OF THE FULTON COUNTY ATTORNEY 141 Pryor Street, SW 7 Suite 4038 Atlanta, Georgia 30303	
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6 OFFICE OF THE FULTON COUNTY ATTORNEY 141 Pryor Street, SW 7 Suite 4038 Atlanta, Georgia 30303	
7 Suite 4038 Atlanta, Georgia 30303	
9	
10 Also Present:	
11	
Krishan Patel, Videographer  12 Danielle Hernandez	
Marilyn Marks, Representative Coalition for  Good Governance  Grand Grandbalak GCE Grandbank	
Susan Greenhalgh, CGT Consultant 14	
15	
16	
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	Case: 73-14115 Document: 19 Date Filed: 17/79/7073	Page: 83 OF 175 Page 4
1	INDEX OF EXAMINATION	
2	WITNESS: MICHAEL BARNES	
3	EXAMINATION	PAGE
4	By Mr. Cross	9
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	Page 8
1	Deposition of MICHAEL BARNES February 11, 2022
2	
3	(Reporter disclosure made pursuant to
4	Article 8.B of the Rules and Regulations of the
5	Board of Court Reporting of the Judicial
6	Council of Georgia.)
7	VIDEOGRAPHER: Today's date is
8	February 11, 2022, and the time is 9:04 a.m.
9	This will be the remote videotaped deposition
10	of Michael Barnes.
11	Will counsel please introduce themselves
12	and any objection to the witness being sworn in
13	remotely.
14	MR. CROSS: This is David Cross of
15	Morrison & Foerster on behalf of the Curling
16	plaintiffs.
17	MS. LaROSS: Diane LaRoss on behalf of the
18	State defendants and Mr. Barnes. We also have
19	Danielle Hernandez on the line with us from our
20	team.
21	MR. LOWMAN: And this is David Lowman on
22	behalf of the Fulton County defendants.
23	MS. MARKS: This is Marilyn Marks,
24	plaintiffs' representative, Coalition for Good
25	Governance.

- 1 MICHAEL BARNES, having been first duly sworn,
- 2 was examined and testified as follows:
- 3 EXAMINATION
- 4 BY-MR. CROSS:
- 5 Q. Good morning, Mr. Barnes.
- A. Good morning, Mr. Cross. How are you?
- 7 Q. Good. How are you?
- 8 A. I'm doing well. Happy Friday.
- 9 Q. I'm sure this is the way you always want
- 10 to spend a Friday; right?
- 11 A. Well, I could probably think of some
- 12 better things to do, but, alas, we have to take care
- 13 of this.
- 14 Q. We do.
- 15 All right. You've been deposed before.
- 16 In fact, I think you may have been deposed in this
- 17 case years ago, so you've been through this before.
- Do you understand that today you're
- 19 testifying on behalf of the Secretary of State's
- 20 office as what we call a corporate representative?
- 21 A. Yes, sir, that's my understanding.
- 22 Q. You understand that you are here to
- 23 testify on behalf of the Secretary of State's office
- 24 on specific topics; is that right?
- 25 A. Yes, sir. Yes, sir.

- 1 Q. Okay. Do you have Exhibit Share open in
- 2 front of you?
- 3 A. I have access to it. One second.
- 4 So yes, sir.
- 5 Q. All right. So pull up Exhibit 1, please.
- 6 (Plaintiffs' Exhibit 1 was marked for
- 7 identification.)
- 8 THE WITNESS: Under which folder?
- 9 BY MR. CROSS:
- 10 Q. Oh, go down to -- you'll see "Deposition
- of Michael Barnes 2/11."
- 12 A. Actually, I don't see that. I see 2/16,
- 13 2/3, 2/4, 2/9.
- 14 Q. Weird.
- So if you come down, you see where it says
- 16 "Deposition of Merritt Beaver," and then immediately
- 17 below that "Michael Barnes"? Or I don't know, maybe
- 18 you can only see certain things.
- 19 You don't have a Michael Barnes 2/11/2022?
- 20 A. I do not. I have Gabriel Sterling 2/16,
- 21 Michael Barnes 2/3, Michael Barnes 2/4, Michael
- 22 Barnes 2/9.
- MR. CROSS: All right. Let's go off the
- 24 record.
- VIDEOGRAPHER: The time is 9:07 a.m. We

Page 11 1 are off the record. 2 (Off the record.) 3 VIDEOGRAPHER: The time is 9:12 a.m. We're on the record. 5 BY MR. CROSS: 6 All right. Mr. Barnes, you have Q. 7 Exhibit 1? 8 Yes, sir, I do. Α. 9 All right. So take a look at Exhibit 1 in Q. 10 front of you. 11 And do you understand that you are 12 designated to testify today on Topic 1? 13 Yeah, I remember seeing a list of topics Α. in which I was designated as being the one that 14 15 would speak. 16 Q. Okay. So just read through Topic 1, the 17 subparts a through h, and tell me if you're prepared 18 to testify on that topic today. 19 MS. LaROSS: And, David, we're going to be 20 reserving all objections except those to the 21 form of the question or responsiveness of the 22 answer until trial; is that correct? 23 MR. CROSS: Yeah, that's the default under 24 the federal rules, yeah. 25 MS. LaROSS: Sure. And I just -- you

Page 12 know, we go into each deposition and often say 1 2 it or don't, but I just wanted to clarify --3 MR. CROSS: Okay. MS. LaROSS: -- we just have that standing 4 5 agreement with you guys. That's -- I just wanted the record to be clear. 6 7 MR. CROSS: Okay. 8 THE WITNESS: I've looked at the items in 9 point 1a through h, and those are the items I 10 am familiar with, yes, sir. BY MR. CROSS: 11 12 Q. Okay. Then go on to Topic 2, please, and 13 let me know if you're prepared to testify on that 14 today. 15 MS. LaROSS: David, I believe David 16 Sterling is designated for 2c. 17 MR. CROSS: Okay. Great. That's right. 18 Sorry. 19 BY MR. CROSS: 20 So, Mr. Barnes, just look at 2a, b, and d. 21 2a, b, and d, I -- I believe I'm prepared Α. 22 to testify on those items. 23 Okay. And then look at Topics -- just to Q. 24 make sure -- yeah, look at Topics 7 through 11, so 25 7, 8, 9, 10, and 11, and let me know if you're

- 1 prepared to testify on those topics today.
- 2 A. Yes, sir, I believe I'm prepared.
- 3 Q. And then the last one is Topic 18, the
- 4 last one in the list, and let me know if you're
- 5 prepared to testify on that, too, please.
- 6 MS. LaROSS: It's my understanding, David,
- 7 that that one -- that topic was -- we
- 8 designated David Sterling, Merritt Beaver, and
- 9 Chris Harvey.
- MR. CROSS: Sorry.
- MS. LaROSS: And some of the topics in the
- 12 7 --
- MR. CROSS: Yeah, that's right. Sorry.
- 14 Yeah.
- MS. LaROSS: Okay. No -- no worries.
- And some of the topics in 7 through 11 we
- 17 also designated either Mr. Sterling or
- Mr. Beaver, but there is certainly overlap with
- 19 Mr. Barnes.
- MR. CROSS: Yeah. Okay.
- MS. LaROSS: Great. Thank you.
- 22 BY MR. CROSS:
- Q. Mr. Barnes, what did you do to prepare to
- 24 testify on these topics today?
- 25 A. I have met with our attorneys.

- 1 Q. And when did you do that?
- 2 A. Let's see. In multiple occasions. Met
- 3 with attorneys last week in preparation for
- 4 deposition and also, I believe, a couple of weeks
- 5 prior to that.
- 6 Q. Okay. About how many hours would you say
- 7 you spent preparing?
- A. Let's see. Last week, I was here in the
- 9 law office for, I believe, three and a half hours.
- 10 In the previous visit to the attorneys' office, that
- 11 was another two- to three-hour meeting.
- 12 And this list of items had been provided
- 13 to me to look over and, you know, keep my memory
- 14 fresh on these items to the best of my ability.
- 15 Q. Okay. And did you review any documents to
- 16 prepare for these topics?
- 17 A. The only documents that I've looked over
- in preparation are previous records in the case,
- 19 previous -- I think some of my previous deposition,
- 20 reviewed that and other filings, I think, a couple
- 21 of times where I testified in court. Those
- 22 documents I reviewed.
- Q. Did you look, for example, at -- at emails
- or documents from the Secretary's office?
- 25 A. I did not go through a list of the emails

- 1 that I maintain in my Secretary of State inbox
- 2 looking for specific topic emails, no, sir.
- 3 Q. Okay. Did you speak with anyone other
- 4 than counsel to prepare on those topics?
- 5 A. No. I've only spoken with counsel.
- 6 Q. All right. Look at Topic 1 if you've got
- 7 that in front of you, please.
- 8 A. Sure.
- 9 Q. And if you look at 1a.
- 10 Walk me through the efforts that have been
- 11 made to determine whether malware has ever been
- 12 located on any component of Georgia's prior election
- 13 system, the DRE system.
- A. With the prior voting system, the system
- 15 that was used in the state from 2002 through, what,
- 16 2018, that system was constantly being inspected and
- 17 tested to make sure that what was installed at the
- 18 local levels matched what had been federally
- 19 certified and state certified throughout the years.
- 20 My office, the Secretary of State's
- 21 office, whenever we were out in the field, in the
- 22 counties, any opportunity that we had to sit down at
- 23 the Election Management computer, we would do a -- a
- 24 verification test based upon hash signatures on the
- 25 applications to validate that what was installed on

- 1 and accuracy testing on the old DRE system.
- 2 Is there other testing that was done to
- 3 look for malware or some other compromise of the DRE
- 4 system, to your knowledge?
- 5 A. I -- I do not recall at this moment.
- Q. Do you know why the Secretary's office
- 7 never performed any forensic examination of any of
- 8 the DRE voting equipment or the -- or the servers,
- 9 the GEMS servers?
- 10 MS. LaROSS: Objection to the form of the
- 11 question.
- 12 THE WITNESS: No, sir, I do not.
- 13 BY MR. CROSS:
- Q. Who would make that decision on whether to
- 15 conduct that type of examination?
- 16 A. I believe that would be a decision that
- 17 would be made by the Secretary.
- 18 Q. Do you know if there was ever discussion
- or consideration of that type of examination of the
- 20 old system?
- 21 A. I do not know.
- Q. Who would you ask if you wanted to know?
- 23 A. I -- I would ask, most likely, our general
- 24 counsel.
- 25 Q. Is that Ryan Germany?

- that it's accessible to our voters, and that it
- is reflective of what the voters wish to purvey
- 3 to the State when an election takes place.
- 4 BY MR. CROSS:
- 5 Q. Can you identify one cybersecurity
- 6 election expert that has endorsed the current
- 7 Georgia system as a reliable voting system?
- 8 A. I cannot.
- 9 Q. Is voter confidence in that system
- 10 important?
- 11 A. Voter confidence in all that we do as the
- 12 elections divisions important. It's important that
- they have confidence in the people that run
- 14 elections. It's important that they have confidence
- in the systems that we use. It's important that
- 16 they have confidence in the voter registration
- 17 system.
- And we work day in and day out doing what
- 19 we can to secure the system that we have.
- Q. But if you're confident that the system is
- 21 secure, particularly in an environment now where
- there have been extraordinary claims made about the
- 23 reliability of that system, why not just have an
- 24 election security expert analyze it, examine it, and
- offer an opinion on whether it's reliable?

Page 297 1 MS. LaROSS: I object to the form of the 2 question. THE WITNESS: I'm sure if the 3 Secretary of State decided that he wanted to do 4 5 that, that that would get done. 6 BY MR. CROSS: 7 And as you sit here, you don't know why Q. 8 he's not decided that; right? MS. LaROSS: I object to the form of the 9 10 question. THE WITNESS: I do not. 11 12 BY MR. CROSS: 13 Do you think voters would have more Ο. 14 confidence in a system that did not use QR codes, 15 where what was getting tabulated, they could 16 actually read for themselves? 17 MS. LaROSS: I object to the form of the 18 question. 19 THE WITNESS: I don't know. Voters have 20 confidence in systems, and it seems like in 21 today's environment, voters only have 22 confidence in systems that -- where the people 23 that they supported in the election won and 24 they don't have -- they don't have good 25 confidence in systems when their candidate of

## Exhibit 5

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	rage 1			
IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION				
DONNA CURLING, ET AL.,	)			
Plaintiffs,	)			
vs.	) CIVIL ACTION NO.			
BRAD RAFFENSPERGER, ET	) ) 1:17-CV-2989-AT			
AL,	)			
Defendants.	)			

VIDEOTAPED 30(b)(6) DEPOSITION OF GABRIEL STERLING

(Taken by Plaintiffs)

February 24, 2022

9:07 a.m.

Reported by: Debra M. Druzisky, CCR-B-1848

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Page 2
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Case 1:17-cv-02989-AT Document 1368-5 Filed 04/13/22 Page 3 of 383 USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 98 of 175

```
Page 3
            APPEARANCES OF COUNSEL (Continued.)
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17
     Also Present:
18
        Chris Bennett, videographer
19
        Susan Greenhalgh
        Marilyn R. Marks
20
        Duncan Buell
        Philip Stark
21
                           --000--
22
23
2.4
25
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Page 8
1
               THE VIDEOGRAPHER: All right.
                                               This
 2
          will be the deposition of Gabriel Sterling
          in the case of Curling versus
3
          Raffensperger, File Number
 5
          1:17-CV-2989-AT. Today's date is February
 6
          24th, 2022, and the time is 9:07 a.m. And
7
          we are on the record.
 8
               Would the court reporter please swear
          in the witness?
9
10
                      GABRIEL STERLING,
11
      having been first duly sworn, was examined and
      testified as follows:
12
13
                         EXAMINATION
14
      BY MR. CROSS:
15
          Q. Good morning, Mr. Sterling.
16
              Good morning, Mr. Cross.
          Α.
17
               (Whereupon, a technical discussion
18
           ensued off the record.)
19
      BY MR. CROSS:
20
               All right. Mr. Sterling, I understand
          0.
21
      you've been deposed before, I think relatively
22
      recently, in fact, so this will be similar to your
23
      prior experience.
24
               You -- do you understand that you're here
      to testify today on behalf of the Secretary of
25
```

```
Page 9
      State's office on specific topics that they've
1
2
      designated you on?
3
          Α.
               Yes.
               Okay. And do you have the Exhibit Share
          0.
5
      in front of you?
 6
          Α.
               I do.
7
                           (Whereupon, Plaintiff's
8
                           Exhibit 1 was marked for
9
                           identification.)
10
      BY MR. CROSS:
11
          Q.
               Okay. Can you pull up Exhibit 1, please?
12
          Α.
               Okay.
13
               MR. RUSSO: Hey, David, I don't mean
14
          to interrupt, but I'm just going to raise
15
          one quick issue here. You guys are going
16
          to split, I understand Bruce said you all
17
          are splitting time today?
18
               Okay. So you guys figured that out.
19
          I just wanted to make sure it was -- we
20
          were clear that that was our understanding
21
          also --
22
               MR. CROSS: Yeah.
23
               MR. RUSSO: -- before we got started.
24
          Okay.
25
                              I've got Exhibit 1
               THE WITNESS:
```

- 1 hand-marked paper ballot could be double-marked if
- 2 you had a bad actor.
- 3 So most of these vulnerabilities I've
- 4 heard about, generally speaking. I don't know if
- 5 that's what it says in this report, but as I said,
- 6 I've generally heard before, it requires bad actors
- 7 doing bad things.
- 8 So as long as you have the mitigation in
- 9 place, this may -- again, both process and
- 10 personnel-wise, you are -- you can mitigate most
- 11 vulnerabilities. Because every system in the world
- has vulnerabilities, especially ones that involve
- 13 human beings. Because human beings are the
- 14 biggest, you know, failure point of any system.
- 15 Q. So I gather no one has told you that Judge
- 16 Totenberg authorized the Secretary of State's
- office to review Dr. Halderman's July report and
- that she authorized that weeks or months ago;
- 19 nobody told you that?
- 20 A. No. I was aware that that happened and
- 21 that Ryan Germany in our office reviewed it.
- 22 Q. But were -- you're not aware before now
- 23 that she has not restricted that report to
- 24 attorneys' access in the Secretary's office; is
- 25 that right?

- 1 A. I don't believe I said that. I said we
- were aware that, you know, that Ryan Germany, he's
- 3 in our office and he reviewed it.
- 4 Q. Well, Ryan Germany is a lawyer; right?
- 5 A. But he's inside of our office.
- 6 Q. Right. But you testified earlier you had
- 7 not read it because you understood it was limited
- 8 to lawyers.
- 9 A. Early on, yes. Now, you asked me over the
- 10 whole period of time. I'm not -- it's not relevant
- 11 to what I'm working on now. I'm the C.O.O. I'm
- 12 not the voting system implementation manager now.
- But I also, as I said before, have a basic
- 14 belief and understanding of what I've seen from
- most reports like these where, outside of the
- specifics, that most of them have to involve around
- 17 bad actors doing bad things, and that's just, that
- is not rocket science to figure out. It's not any
- 19 major thing that I've seen.
- 20 And I'm sure that there are things in
- 21 every computer system that can be shored up in some
- 22 way, shape or form. And I'm sure that Dominion,
- 23 who is the manufacturer of these things, is working
- on those things. I believe they have access to the
- 25 report as well now, too.

- 1 Q. Okay. So is it now your testimony you do
- 2 understand that the report is no longer limited to
- 3 lawyers for the Secretary of State's office; is
- 4 that right?
- 5 A. That is correct. I didn't say that I -- I
- 6 said -- I talk to my lawyers and say you need to
- 7 read it? I'm not worried -- I wasn't really
- 8 worried about it yet, because it's nothing that I'm
- 9 directly working on right now in that particular
- 10 function.
- 11 Q. Who at the Secretary's office has read the
- 12 report now?
- 13 A. As far as I understand it, Ryan Germany.
- Q. So the Secretary himself has not read it?
- 15 A. I don't know.
- Q. Well, you're testifying on behalf of the
- 17 Secretary's office today as a corporate
- 18 representative. So I'm asking --
- 19 A. Yes, I am.
- 20 Q. I'm asking you as a corporate
- 21 representative, has the Secretary himself read this
- 22 report?
- 23 A. And my answer remains the same, that I
- 24 don't know.
- Q. Okay. And how would you find that out?

- 1 A. I guess I would probably have to call him
- and ask him. It didn't occur to me to ask him
- 3 beforehand.
- 4 Q. And has Jordan Fuchs read the report?
- 5 A. As I stated, the only person I'm aware of
- 6 reading the report in our office is Ryan Germany.
- 7 Q. And so in preparation for today's
- 8 deposition, you didn't ask anyone in the office
- 9 other than Mr. Germany whether they had read this
- 10 report; is that right?
- 11 A. I didn't ask Mr. Germany. He informed me
- 12 a couple weeks ago when he read it, I believe. So
- it wasn't a question of me asking him if he had
- done it. He said, hey, I read it. I said, oh,
- 15 okay.
- 16 Q. So in preparation for today, you didn't
- 17 ask anyone at all whether they had read it?
- 18 A. No. I wasn't under the impression I would
- 19 need to.
- Q. Okay. Don't you need to understand the
- 21 specific vulnerabilities identified in the report
- 22 to be sure that you mitigate them?
- A. Me personally? I don't think that I would
- need to, because that's not necessarily my role.
- Dominion, who is our contractor, we have a contract

- 1 A. To me it's kind of an ongoing process.
- 2 Because I'm dealing with them all the time on
- 3 different things that were tangential or con --
- 4 directly substantive to this.
- 5 But probably, you know, well over a month
- ago, probably two months ago, if not even before
- 7 that to a degree. Because we knew this was -- I
- 8 think at that point we'd -- I don't know if I was
- 9 "named" named as the 30(b)(6) for this, but we knew
- 10 it was a likelihood that I would be called for some
- of these kind of things, so just kind of refreshing
- my memory on some of the stuff we'd done previously
- and then kind of going over some of the specifics.
- 14 Q. Is there anyone you met with or spoke with
- 15 to prepare for your testimony today beyond
- 16 Mr. Beaver, Mr. Germany, Mr. Barnes, Mr. Evans or
- 17 counsel?
- 18 A. Not specifically, no. And to -- but I
- 19 could have met with people that some of their
- 20 information might feed some of the responses to
- 21 this, but it wasn't specifically for that purpose.
- Q. Okay. And what did you discuss with
- 23 Mr. Beaver to prepare for today?
- A. If memory serves, we were really talking
- about operating systems, you know, noting that the

## Exhibit 6

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# EXHIBIT A

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#### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

DONNA CURLING, et al.,

Plaintiffs,

v.

BRAD RAFFENSPERGER, et al.,

Defendants.

CIVIL ACTION

FILE NO. 1:17-cv-2989-AT

#### **DECLARATION OF RYAN GERMANY**

I, Ryan Germany, declare under penalty of perjury that the following statements are true and accurate to the best of my knowledge.

#### **Background**

1. I am the General Counsel for the Office of the Georgia Secretary of State. I have held that position since January 2014. My job responsibilities include providing legal advice and guidance to all divisions of the Secretary of State's Office, including the Elections Division. I also work closely with the State Election Board. I routinely interact with county election officials.

### **Investigations Division**

2. One of the divisions of the Secretary of State's office is the Investigations Division. That Division has 24 investigators that oversee matters concerning elections, charities, securities, professional licensing,

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corporations, and cemeteries. All of the investigators in the Investigations

Division are certified peace officers by the Georgia Peace Officer Standards and

Training (POST) Council. As POST-certified law enforcement officers,

Secretary of State investigators carry weapons and can make arrests.

- 3. In the course of an investigation, Secretary of State investigators gather pertinent information, conduct relevant interviews, and report findings to the governmental entity which authorized or referred the investigation to our office. Those entities include the State Election Board, various Professional Licensing Boards, the Secretary of State (in his capacity as Securities Commissioner), the Attorney General's office, and various local prosecutors.
- 4. The investigations the Secretary's office conducts may result in civil enforcement actions pursued by the relevant entity and/or criminal prosecution pursued by the appropriate prosecuting authority.
- 5. In addition to attending to investigations referred by Georgia governmental entities, the Secretary's investigators also work with other investigative authorities within and outside of Georgia who often seek non-public information for purposes of their investigations and/or joint investigations with those entities. Some of those authorities include the Federal Bureau of Investigation, the Georgia Bureau of Investigation, Sheriffs'

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Offices within and outside Georgia, Securities Divisions of other states, Securities and Exchange Commission, and local District Attorneys.

# **Coffee County initial investigation**

- 6. Coffee County had three separate complaints investigated by the Secretary's office after the 2020 election, all under the designation SEB 2020-250 (Coffee County).
- 7. First, on December 4, 2020, Coffee County advised they were not going to certify their electronic recount numbers, blaming the Dominion system for creating inaccurate election results. Second, the then-Coffee County elections supervisor, Misty Martin (also referred to as Misty Hampton) posted a video on YouTube showing ways she said the elections software could be manipulated and exposing the password of the EMS. Third, a voter submitted a request for an absentee ballot but did not receive it until 25 days later.
- 8. After investigation, the office concluded that Ms. Martin failed to keep ballots in batches, failed to follow training she received about the operation of the scanner, and that the video she created was misleading and designed to create doubt and mistrust in the Dominion voting system. The investigation also revealed that Ms. Martin also failed to follow SEB rules regarding the locking of doors to the room where the EMS was located, even though the office itself was locked from the public, and securing the password.

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9. Ms. Martin was removed as supervisor while the investigation was pending and the case was bound over to the Attorney General's office.

# Allegations after the 2020 elections

- 10. After the 2020 presidential election, Scott Hall made a number of allegations about the administration of elections in Georgia.
- 11. For example, he signed a sworn affidavit filed in  $Wood\ v$ . Raffensperger, Case No. 1:20-cv-04651-SDG (N. D. Ga.) on November 17, 2020, alleging that he observed ballots "giving the impression that they were never folded into an envelope and mailed" and that those ballots "appeared to be preprinted with the selections already made."  $Wood\ Doc.\ 6$ -18 at  $\P\ 3$ . He also alleged that ballots were bubbled in "perfectly" and that "[h]undreds of ballots at a time were counted for Biden only." Id. He also made allegations about the setup of tables and a bag in an area that he said was not visible to security cameras.  $Wood\ Doc.\ 6$ -18 at  $\P\ 4$ .
- 12. The next month, Mr. Hall testified to the Election Law Study Subcommittee of the Standing Senate Judiciary Committee on December 3, 2020 along with Russell Ramsland, Phil Waldron, and Suzie Voyles. During the hearing, Mr. Hall testified that "the referee [referring to Dominion] got paid off to call the game," that he "was told to leave the World Congress Center" after trying to photograph what he said were unsecured bag of ballots, and

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again discussed the ballots he believed were "machined-produced" and "pristine." *See* Report of the Election Law Study Subcommittee of the Standing Senate Judiciary Committee, pp. 6–7, 11 (Dec. 30, 2020), *available at* <a href="http://www.senatorligon.com/THE\_SENATE%20JUDICIARY%20SUBCOMM">http://www.senatorligon.com/THE\_SENATE%20JUDICIARY%20SUBCOMM</a> <a href="http://www.senatorligon.com/THE\_SENATE%20JUDICIARY%20SUBCOMM">http://www.senatorligon.com/THE\_SENATE%20JUDICIARY%20SUBCOMM</a>

- 13. In mid-March 2022, well after SEB 2020-250 was bound over to the Attorney General's office, I was provided a recording of a phone call with Mr. Hall by the Secretary's outside counsel in the *Curling* case.
- 14. On that call, Mr. Hall and Marilyn Marks, the director of the Coalition for Good Governance, discuss a variety of topics, including claims by Mr. Hall that the fact that a Dominion employee was from Nigeria was suspicious, given his beliefs about the history of Nigerians engaging in credit card fraud and internet computer hacks, then tying that to Dominion covering up information with Nigerians through contracts with counties.
- 15. Mr. Hall also found it suspicious that a Dominion employee whom he described as a young Hispanic lady was "roaming around" in Fulton County and "disappeared" after he mentioned Dominion's home office in Colorado to her.
- 16. After saying he didn't believe anyone in Fulton County about elections, claiming they threw away ballots—and almost an hour into the call—

Mr. Hall mentions in passing that he chartered "a jet" to go to Coffee County to "scan every freaking ballot." He then said that no one had issued a report, despite the same people going to Michigan had "scanned all the equipment" and "every single ballot" and that Mr. Hall had gotten no feedback from the team.

- 17. He then claimed Ms. Martin showed him where her daughter watched Netflix on the Coffee County Poll Pads.
- 18. The total time where Coffee County is being discussed in the one hour, 22 minute, and 55 second call constitutes about three minutes.
- 19. The recording had not been turned over to our lawyers or to the Secretary's office prior to March 2022 and the Secretary's office was not on notice of Mr. Hall's allegations until receiving the recording.
- 20. Based on filings in this case regarding that recording and testimony from a "Cyber Ninja" that he reviewed both the Coffee County and Fulton County election software, we have also received complaints that Fulton County elections was "breached."

# Re-Opening the Coffee County investigation

21. After reviewing the recording and discussing with our lawyers in this case, I asked our Investigations Division to open an investigation into the

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allegation that Mr. Hall told Ms. Marks regarding Coffee County. That was also in mid-March, 2022.

- 22. Given the type of allegations and the fact that the person asserting these claims had made many other allegations that were not factually supported regarding the 2020 election, our office determined to first undertake a forensic evaluation of the server at issue to see what information could be gathered by that route.
- 23. We first contacted Dominion to see if they could assist us gain access to the server to conduct a forensic investigation in or around March 25, 2022. Despite involving Dominion engineering staff, Dominion was ultimately unable to gain access to the server.
- 24. In and around the same time period, I was also having discussions with Coffee County's attorneys. They were aware of the allegations by Mr. Hall and had been looking into them as well.
- 25. Because we believed that a forensic evaluation would greatly assist in determining truth from falsity in these claims prior to interviewing witnesses (some of whom who have made numerous allegations regarding the 2020 election in Georgia that have not turned out to be supported by the facts), we determined that we would bring in the consulting expert in this case to assist in the forensic inspection of the server. Without disclosing investigative

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sources and methods, that investigation has been fruitful and I believe the information gathered will assist our investigators as they interview witnesses and gather other relevant information.

- 26. Despite this process beginning in mid-March 2022, on or around April 24, 2022, it was brought to my attention that a case file had not been created in our investigations tracking system even though the investigation was ongoing, and I had requested one to be opened. I believe this occurred because the Deputy Chief Investigator whom I had asked to open the investigation left our office shortly after the request was made and did not complete the tracking system update prior to leaving. When I learned the tracking system had not been updated as requested, I asked the current Deputy Chief Investigator to document the re-opening of the investigations aspect of SEB 2020-250 (Coffee County) because the new allegations seemed related to that existing case. That occurred on April 25, 2022.
- 27. The investigation into Coffee County has been re-opened since March 14, 2022 and remains ongoing.
- 28. Our next steps are to complete the forensic investigation and to interview witnesses.
- 29. Based on our investigation so far, we have also asked the Georgia Bureau of Investigation (GBI) to assist with the investigation.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing statements are true and accurate to the best of my knowledge, information, and belief.

<u>3/2/22</u> Date

C. Ryan Germany

Office of the Georgia Secretary of State

# Exhibit 7

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SELECT COMMITTEE TO INVESTIGATE THE JANUARY 6TH ATTACK ON THE U.S. CAPITOL, U.S. HOUSE OF REPRESENTATIVES, WASHINGTON, D.C. INTERVIEW OF: BRAD RAFFENSPERGER Tuesday, November 30, 2021 Washington, D.C. The interview in the above matter was held in Room 4480, O'Neill House Office Building, commencing at 10:01 a.m. Present: Representatives Schiff, Lofgren, Raskin, Aguilar, Cheney, and Kinzinger. Case 1:17-cv-02989-AT Document 1630-27 Filed 02/13/23 Page 3 of 11 USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 120 of 175

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2

1 2 Appearances: 3 4 5 6 For the SELECT COMMITTEE TO INVESTIGATE 7 THE JANUARY 6TH ATTACK ON THE U.S. CAPITOL: CHIEF INVESTIGATIVE COUNSEL 8 9 PROFESSIONAL STAFF 10 CHIEF CLERK INVESTIGATIVE COUNSEL 11 SENIOR INVESTIGATIVE COUNSEL 12 13 AND OF COUNSEL TO THE VICE CHAIR DETAILEE 14 STAFF ASSOCIATE 15 CHIEF ADMINISTRATIVE OFFICER 16 RESEARCHER 17 18 19 For the OFFICE OF GEORGIA SECRETARY OF STATE: 20 JACKSON R. SHARMAN, III 21 ROBERT JAY SEWELL GIL HUMES, SECURITY FOR MR. RAFFENSPERGER

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1 **EXAMINATION** 2 BY : 3 Q You are currently the secretary of state of Georgia, correct? Α Correct. 4 5 Q And when did you get sworn into that position? January 2019. 6 Α 7 Q And when does your current term end? 8 Α January 2023. And you're also a licensed professional engineer? 9 Q 10 Α Correct. 11 Q Okay. And are you also currently the owner and CEO of Tendon Systems? 12 Α Yes. 13 Q And how long have you had that position? 14 Α Since its inception. Which was roughly when? Q 15 Roughly 2007. 16 Α 17 Okay. Could you just in very general terms describe what the roles and 18 responsibilities are for the secretary of state in Georgia? 19 Α The secretary of state is charged with oversight for corporations, securities, 20 charities, and professional licensing, and then obviously elections. 
And then we have 21 some organizations that are administratively attached to us, but we don't have really 22 oversight of those. Okay. And we'll be focusing today obviously on your election 23 24 responsibilities. And in regard to elections, what are -- what could have been some of your priorities as secretary of state regarding elections? 25

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6

1 When I took office in January 2019, number one is to secure new voting 2 machines with a verifiable paper ballot due to a court order that we could not use the old 3 DRE machines anymore. And then part of that was to be able to join the Electronic 4 Registration Information Center so we could update voter rolls objectively. 5 Q Okay. So can you -- I know you're an engineer, but in layman's terms, can 6 you sort of describe, with regard to the November 2020 election in particular, how the 7 mechanics of voting worked both for in-person voting, and then, secondly, for absentee 8 ballots? 9 So if you're a typical voter, you go in. Just describe for us what the machine is 10 like and what a voter would do. 11 So if you showed up to vote in the fall election of 2020, we had the new 12 verifiable paper ballot. So if you showed up to vote, you would, first of all, have a new poll pad. And the poll pad is not connected to any other piece of equipment, but they're 13 14 really to sign you in. And then you would get your little card, which now has been 15 activated, which then you walk over several steps to the ballot marking device. 16 The ballot marking device was a machine that does not record any information, 17 but, in effect, will show you all the selections on the screen. It looked like a giant 11 by 18 17 iPad, so to speak. You made all your selections, verified your selections. And then 19 you could go ahead, once you verified your selections, print the ballot. 20 Then that machine, in effect, was just to print the ballot. It was not connected to 21 the internet or anything else like that. 22 You then would have your paper ballot. You could review your paper ballot. 23 You walk that over to the scanner, put that on the scanner, and then press the button, 24 and that's when your ballot would be scanned.

And then what happens after that?

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1	Q	Okay. So in advance of the November 3rd, 2020, election, the Trump
2	campaign d	id not complain about any allegations of fraud or failure to follow State law or
3	anything lik	e that?
4	А	Not that I recall.
5		I'll pause here.
6		Yeah, just a couple followups.
7		BY :
8	Q	You said something earlier, Mr. Secretary, about no-excuse absentee ballot.
9	Do I correct	ly understand that to mean the voter didn't need a reason, didn't need an
10	illness or a p	professional commitment to get an absentee ballot, he or she could get
11	it regardles	s?
12	Α	Correct. That's current State law.
13	Q	Okay. And that, is that a change from the way it used to be, or has it
14	always beer	n that way?
15	Α	It's always been that since it was put into effect in 2005. It was signed into
16	law by Gove	ernor Sonny Perdue.
17	Q	I see. So a voter had three options, either an absentee ballot without
18	necessary	necessarily having a reason, an early in-person vote, or just like the
19	old-fashione	ed way, going to a polling place on election day.
20	Α	Correct.
21	Q	I see. But all three of those ballots each three of those choices generated
22	a paper ball	ot for that voter.
23	Α	Correct.
24	Q	And it went through one of those scanning machines.
25	Α	Correct.

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19

1 I see. So every ballot in the State of Georgia, regardless of the mode of 2 transmission, generated a paper record and went through one of the same kinds of 3 machines? 4 Α Correct. 5 Q And it sounds like what you said earlier is that those machines were new 6 after the 2018 election. 7 Α Yes. 8 You replaced the old ones that didn't generate a paper ballot with new ones 9 that did. Is that right? Correct. It was the fastest and the largest implementation of new voting 10 11 machines in the entire country. Yeah. And that was true, Mr. Secretary, across the State, every county --12 Q Every single county had new machines --13 Α 14 Q Okay. -- purchased by the State of Georgia. 15 Α Purchased by the State. I see. So it sounds to me like whatever 16 Q 17 happened in 2018 and the litigation that resulted made the 2020 election a lot more 18 secure, in your view. 19 Having a verifiable paper ballot is one of the best implementations that Α 20 every State could make, and we made it in Georgia. 21 And just tell us generally why that makes it more reliable or safer, having a 22 generated paper ballot for each voter. 23 Because if you want to do a 100 percent hand recount, you now have a piece of paper that you can hand recount. With using the old DRE machines, all you could do 24 was press the button and you would get the same answer. 25

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20

d

1	Q	I see.	
2	Α	But this way, you could verify through the paper who people voted for.	
3	Q	Got it. So you've got the machine flash drive electronic counts, but then	
4	you have a	fail-safe, which is the actual paper ballots that could be hand recounted.	
5	Α	Correct.	
6	Q	And that's new for 2020, didn't exist prior to that back in your election in	
7	2018 or prior election.		
8	Α	Correct.	
9	Q	Okay.	
10		BY :	
11	Q	Could you tell us a little bit about the process of selecting Dominion with	
12	their RFP pr	ocess? How did that work?	
13	А	We had an RFP process. We were on a fast track because we had to get	
14	this in place	for the first election, the Presidential primary of 2020, because of court	
15	order.		
16	So w	ve began the RFP process. It was a five-member team. We had someone	
17	from the dis	sability community. We had someone from the tech community so we could	
18	look at the t	ech basis. My deputy secretary of state was on that committee, and we had	
19	two other ir	ndividuals. I was not on that.	
20	They	went through a point system, and they evaluated companies on qualitative	
21	and quantita	ative. Qualitative accounted for 75 percent of the score. Quantitative,	
22	which was p	price, counted for 25 percent of the score.	
23	Dom	ninion scored very strongly on the price. They're much more economical	
24	than the oth	ner systems. On the qualitative, they were close to another one, but there	
25	was another	r company. But when you added it all up, Dominion was the low apparent	

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1	get togethe	r for meetings and have conversations. So we look at best practices, and we	
2	see what ot	her States are doing.	
3	Q	And, if another State had found widespread problems with Dominion Voting	
4	Systems, do	you think they would've brought that to your attention?	
5	А	I think the entire world would've brought that to our attention.	
6	Q	Okay. Did you talk to secretaries of state from other States regarding	
7	Dominion Voting Systems?		
8	А	Not really so much. Kyle Ardoin is secretary of state of Louisiana; they use	
9	Dominion.	He's now the president of NAS, the National Association of Secretaries of	
10	State. And	d so he faced some of these same issues that we did about the reliability of the	
11	machines, e	even though that State went, you know, 60/40 for President Trump.	
12	Q	Did he say whether he looked into those issues and, if so, what he found?	
13	А	No, I don't recall that, anything specific.	
14	Q	But I assume he did not say anything that would cause you to have	
15	Α	No.	
16	Q	a lack of confidence in Dominion?	
17	А	Correct.	
18	Q	And I know you've covered some of this before, but are the Dominion Voting	
19	Systems machines used in Georgia connected to the internet?		
20	А	No, they are not.	
21	Q	Okay.	
22		To follow up on that, you said, Secretary Raffensperger, that they	
23	generate data onto a flash drive that is specific to that machine?		
24	Mr.	Raffensperger. Right.	
25		They're not connected to each other or to some central source?	

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1	Mr. Raffensperger. Right. It's really just, you have two flash drives so that you
2	have two sources. In case something happened to a flash drive, you'd always have a
3	backup.
4	Yeah.
5	ВУ
6	Q And could anybody have tampered with those flash drives?
7	A No.
8	Q I mean, is it something where somebody could've come in and switched out
9	the flash drives?
10	A There would be a record of that on the forensic back end. And we did a
11	forensic audit of the Pro V&V did a forensic audit of a sample size of the machines
12	post-election.
13	Q And then, in addition to that, having the two flash drives for the machine, as
14	you said earlier, there's then, of course, the paper record, which is the most reliable of all.
15	A Correct.
16	So they're really more like a calculator than a computer. In other
17	words
18	Mr. Raffensperger. Correct.
19	they sort of tabulate stuff just within that individual box, that
20	machine, but do not, like a computer, connect to other boxes or other machines.
21	Mr. Raffensperger. Correct. It's an adding machine.
22	Yeah.
23	ВУ
24	Q Is there any way that they could be hacked?
25	A They haven't been.

# 

60

1 Q I mean, if they're not connected to the internet --Α 2 They're not connected to the internet. 3 Q -- is there any way that you can think of where that could happen, where they could be hacked? 4 5 Α The machines are secured, and they're always, you know, identified that you 6 have security, you know, tape on it, you know, so that you know that, if you broke it, 7 broke the seal, that someone could've been in there. And so there was never any 8 evidence of that that we are aware of. 9 Q Okay. 10 Any members have questions so far? 11 Mr. Schiff. I do not. Thank you. 12 Great. 13 BY 14 So let's turn your attention to exhibit 6 now in your binder. This one, at the top, it says, "Administration of Donald J. Trump, 2020, Remarks During a Video 15 16 Teleconference With United States Servicemembers and Exchange With Reporters, 17 November 26, 2020." He says at the beginning, "Happy Thanksgiving," so this appears to be President 18 19 Trump's Thanksgiving address to servicemembers. 
And there were reporters there. 20 There's, you know, a lengthy discussion of, you know, thanking the troops, which I won't 21 cover. 22 But I would turn your attention to page 6, and about three-quarters of the way down the page there's a question. Question: "Mr. President, do you have any big 23 24 plans for your last Thanksgiving at the White House?"

You can see, then, the reference to it being the last Thanksgiving at the

# Exhibit 8

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# EXHIBIT 78

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Nov 11, 2020

# Georgia Secretary of State Brad Raffensperger Press Conference Transcript: Announces Hand Recount



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Georgia Secretary of State Brad Raffensperger announced a full hand recount of the Georgia election in a news briefing on November 11. Read the full transcript of the press conference here.



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## Brad Raffensperger: (00:04 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=4.64)</u>)

Okay. Well, good morning, everyone. Today is November 11th. Before we get started in talking about why we're here today, I'd like to just give a heartfelt prayer of thanksgiving to all those that gave their lives for this country, all those people that continue to serve. This is a special day. This is a holiday. Growing up, my dad served in World War II in the Navy, and people were called to serve. And then we had Korea, Vietnam, and the people serving today. And so we can never forget, and we can never give them enough thanks for what they've done for this nation.

# Brad Raffensperger: (00:56 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhu2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=56.34))

And one of the things that they fought for is for our right, our freedom to have free and fair elections. So that is, at the end of the day, what we really do need to be mindful of, particularly in our office, as we work finishing up and closing out the election that we just had.

# Brad Raffensperger: (01:16 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhu2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-l4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=76.73))

Also wanted to give a heartfelt thanks to the men and women who are standing with me here today. These are election directors from across Georgia. They represent large counties, small counties, diverse counties, and just from all over the state of Georgia. They and their staff are the ones that do the hard work on the ground of making sure that all legal votes will be counted. Their job is hard. They executed their responsibilities, and they did their job.

# Brad Raffensperger: (<u>01:52 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=112.88)</u>)

This is a process. It is a process defined by law. These men and women in my office will continue to follow the law and count every legal vote. As it stands today, 97 counties have sent them the final numbers in. The current margin stands at 14,101, between the President and Senator Biden, Vice President Biden. My office will continue to investigate each and every instance of illegal voting, double voting, felon voting, people voting out of state. If you report it, we will investigate it. Every legal vote will count. We will continue to follow and enforce the law.

# Brad Raffensperger: (02:43 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=163.9))

Now let's look at the next steps. We are currently looking at having a statewide runoff on December 1 and another on January 5th. This is an untenable situation for these men and women to try and run both of these elections. With that, under my powers under health emergency, I am moving the date of the December 1st election to coincide with the federal run-off on January 5th. This will protect the integrity of both elections and make for better election administration. It has the added benefit of saving taxpayers millions of dollars. The reason we have so many of these on rollover lists voters is a direct function of COVID. This is the reality.

Brad Raffensperger: (03:32 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8?

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USCA11s Crose; it will require a full by harm rectant in each atom. I mis will help build confidence to will be set a later.

a recount and a recanvas all at once. It will be a heavy lift, but we will work with the counties to get this done in time for our state certification.

# Brad Raffensperger: (04:15 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=255.62))

Many of these workers will be working plenty of overtime. We have all worked hard to bring fair and accurate counts to assure that the will of the voters is reflected in the final count, and that every voter will have confidence in the outcome, whether their candidate won or lost. Thank you for coming today. Do we have any questions?

#### Audience: (04:41 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?

linkedin.com/shareArticle/badFrom=Paste 1 2001/18/15/2019 pin/create/button/? (http://www.reddit.com/submit? ıs://www.rev.com/blog/tr@gagripte/gaggripte/whitthps://www.rev.com/blog/tr@nacripts//georgithipn-bottes/(twww.rev.com/blog/tr@nacripts/georgithipn-bottes/(twww.rev.com/blog/tr@nacripts/georgia--brad-raffensperger-press-conferencesecretary-of-state-brad-raffensperger-presssecretary-of-state-brad-raffensperger-press-Brad Raffensperger: (04:50 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-recount) ces-hand-recount)

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=290.06))

Well, because we now have that verifiable paper ballot, for the first time in 18 years, we're going to have something to count instead of just pressing a button and getting the same answer. So we'll be counting every single piece of paper, every single ballot, every single lawfully cast legal ballot.

### Audience: (05:06 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? <u>loadFrom=PastedDeeplink&ts=306.91)</u>)

Does that mean a QR code or-

# Brad Raffensperger: (05:08 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=308.91))

That will be the names that are on the ballot, whoever they voted for president, the English written word.

# Brad Raffensperger: (05:18 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=318.41))

Yes, we will. As I said, people will be working lots of overtime the next coming week. Lot of people will be really pleased with those paychecks if they're getting overtime.

# Audience: (05:31 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=331.74))

Secretary, will the recount be invested on how many election voters it will take to do that? Is there also going to be a cost? Is that a lot of money, state or federal fund?

#### Brad Raffensperger: (05:36 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=336.78))

That'll be coming out of, we'll determine at some point adding additional workers. We will probably have to augment that, and we'll be looking at that. And that'll be the election directors at each county will be able to, they'll actually handle their own additional or their own county recount or risk-limiting audit county by county.

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## Audience: (06:00 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=360.5)</u>)

Is this how this audit was designed to work? I thought, originally, it was supposed to be looking at a small segment of the vote, not the larger picture.

## Brad Raffensperger: (06:05 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=365.35)</u>)

Yeah. Well, that's really interesting when you start really digging into probability theorem. When you have 5 million votes, and the margin is so close, 14,000, if we pulled out 10,000 votes, all of a sudden, it could say, well, this is the person that won. We pull out a hundred thousand, it says this person won. We pull out a million, this person won. And that's why, mathematically, you actually have to do a full hand by hand recount of all, because the margin is so close. Right now it's 14,101. So it's really just the mathematics, the statistics, the probability theorems that we use for the risk limiting that are taking us to that step.

#### Brad Raffensperger: (06:40 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=400.75)</u>)

So if it was another race, or you didn't have such a close thing, then you could do that, and it would just be a sample size. But you can't do that when it's that close. This race has national significance, national importance. We get that. We understand that.

### Audience: (06:56 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=416.04)})$ 

Does the Trump administration-

# Brad Raffensperger: (06:57 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=417.43</u>))

We do, we follow the process, and we understand the significance of this, for not just Georgia, but for every single American. At the end of the day, when we do a hand count, then we can answer the question, exactly what was the final margin in this race? Yes, ma'am?

### Audience: (07:24 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=444.67)</u>)

The President just released a list of some Georgians who had passed away who supposedly voted in this election. Is that something you will look into?

# Brad Raffensperger: (07:26 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=446.16)})$ 

Oh, absolutely. We've been open and transparent. In fact, we've had multiple meetings like this, meeting with the press. Gabriel Sterling, our implementation manager has come out to talk to you, really digging into the weeds. If you have any information about illegal voting or voter fraud, bring that to our attention. We will investigate every case that we hear.

Audience: (07:48 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

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# USCA11Brad Raffensperger: 07:52 (https://www.rev.com/attasscriptedito//splared/oxx7-pzagmi\_135 of 175

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=472.99))

I'm hearing that that just came out this morning. We'll look at those records, and we'll start digging into that.

#### Audience: (07:58 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=478.14))

Won't the hand recount be less accurate than a computer recount? Humans make mistakes. And are you concerned about the accuracy of a hand recount?

### Brad Raffensperger: (08:06 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=486.62))

It really is what the numbers take us to, and we're following the process that would drive us to that, that's in current state law.

## Audience: (08:14 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=494.08))

And is it reasonable to believe that the results will change much? 14,000 votes. Is there any chance that the outcome or the results of the presidential election would change as a result? And is it possible that 14,000 votes could flip?

#### Brad Raffensperger: (08:31 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=511.25))

You're asking me to make predictions, and what we're going to deal is in facts. And so I'll report the facts, and then-

#### Audience: (08:36 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=516.01))

We're talking probablilites. What is the probability?

# Brad Raffensperger: (08:38 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=518.22))

I'll get out my calculator, and I'll get that back to you. I can't do that off the cuff. Thank you.

# Audience: (08:43 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=523))

[inaudible 00:08:43] still ask for a recount once this is done. [inaudible 00:08:48].

### Brad Raffensperger: (08:52 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=532.12))

That's a good question. But after it has certified, the candidate that is within half percent, I believe, would still be entitled to a recount, but that would be a scan recount, just because of that is what is in state law.

# Brad Raffensperger: (09:04 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

1b112mPKRirtLINpggchAksOC3GbyAL5z5ETLIdcliK0cii8p\_1/177zP72PESE0vY8Lz7\_NG0gKTc2v/WLI82

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# USCA11AGGERE: 209:104(https://www.rum.com//transcript/atm.fr/shdred/2/20/2003ml- Page: 136 of 175

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=544.97)})$ 

Whap happens if certain counties [inaudible 00:09:08].

### Brad Raffensperger: (09:12 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=552.44)</u>)

We're going to continue to work with the counties on that, but that's their deadline. And that is the process that we have in place. And we've had a great cooperation and dedication from the county election officials. That's why we have so many here. We have professionals out there. And at the end of the day, I know that I haven't asked them, but I know that there's some folks back here that maybe vote this way, and other folks that vote that way, and some go this way, that way on different elections. At the end of the day, though, they're following a process. And then what they want is they never want you to be able to question their integrity. And that's what we want for everyone. They're seeing that we're following a process. Integrity still matters.

#### Audience: (09:50 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?
loadFrom=PastedDeeplink&ts=590.69))
Finaudible 00:09:501.

### Brad Raffensperger: (09:50 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=590.72)})$ 

We'll continue with every county that we have, and if there's some they're still buttoning it up, then we'll roll to that. Hopefully that's the smaller counties.

#### Audience: (10:00 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=600.47)</u>)

Is there any sort of estimate of how long this will take?

# Brad Raffensperger: (10:04 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> loadFrom=PastedDeeplink&ts=604.63))

It will take every bit of the time that we have left, for sure. It's a big lift.

# Audience: (10:08 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{IoadFrom=PastedDeeplink\&ts=608.91)})$ 

So to certify-

## Brad Raffensperger: (10:12 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=612.68)})$ 

Our date is November 20.

#### Audience: (10:14 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\ NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=614.41)})$ 

You've been saying for more than a year that we should absolutely trust the QR codes. So why is a hand

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# USCA11statistically Because be where we une there, we have a team of people, rational experts that have a volume the have a team of people, rational experts that have a volume to be have a team of people, rational experts that have a volume to be a volume to be

risk limiting audits in several other states. They're part of our team. This not just a decision we made unilaterally. We reached out to these experts. We've been working with them for several months, and we just follow the science of the risk limiting audit. We follow the numbers, and that's where it leads us, to count every single ballot by hand.

#### Audience: (10:45 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=645.88))

Does this mean that certification deadlines are no longer in effect or extended to November 20?

# Brad Raffensperger: (10:51 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=651.26))

No, they're still required, and we want them here by Friday at the latest. We have 97 counties already.

#### Audience: (11:02 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=662.54))

Can the recount begin before the county is certified? [inaudible 00:11:03] What's the-

# Brad Raffensperger: (11:02 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=662.97))

I'll talk to legal about that, but we want to start this really before the week is up because we understand there's an awful lot to do. Yes sir?

#### Audience: (11:10 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=670.94))

This is a little repetitive. Could you elaborate again on the timeline of the audit, and what is going to be counted exactly?

#### Brad Raffensperger: (11:17 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=677.55))

The ballot that you had, whether it was an absentee ballot, if you sent that in, or if it was voted by in-person like I did, we'll look at that ballot. And someone's going to look at who did you want, and they're just going to go through that. And you'll have two people that are doing all the counting. They'll put them out and in stacks and make sure that the stack has, let's say, a thousand ballots. And then you look at the end, you had 501 for this person, 499 for that one. You just keep on rolling through. And that's how it's going to be, all the way through. And you're going to tally it all up. It's a big process. There will be a methodical process. It'll be an accurate process. And I'm sure that there will be plenty of oversight. We want to make sure that both parties have the opportunity to observe this because we understand the stakes are high.

#### Brad Raffensperger: (12:07 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=727.2))

I don't really know. And we do what we do in Georgia. We follow our laws. And every state is 50 states, 50 different election laws.

Audience: (12:13 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

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IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=738.83))

USCA11Brad Raffensperger: 12:18 (https://www.rev.com/attasscripteditor/splared/oxx7-pzagmi\_138 of 175

No, that would then become the risk limiting audit and becomes a full recount. And that is what we are going to be certifying on November 20th. So thank you very much.

#### Audience: (12:28 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?

loadFrom=PastedDeeplink&ts=748))

finaudible 00:12:281 will be certified.

# Brad Raffensperger: (12:30 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=750.05))

That'll be what we've certified because that'll be the last count, and that'd be the most accurate count. That'll be the paper ballot count.

# Audience: (12:33 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=753.9))

This bypasses the audit, I guess, in theory.

#### Brad Raffensperger: (12:36 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=756.61))

Well, it is actually an audit. It's all in one. It's an audit, recanvas and a recount, all in one, because it'll be just really a process that gets it all.

#### Audience: (12:44 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpggchAksQC3GbvAL5z5FTUdcliK0cji8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? <u>loadFrom=PastedDeeplink&ts=764.22)</u>) Secretary?

#### Brad Raffensperger: (12:45 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=765.58)) Yeah.

#### Audience: (12:46 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=766.88))

When will the election [inaudible 00:12:48] It's going to take [inaudible 00:12:51] to certify these, go through all these. [inaudible 00:12:55].

#### Brad Raffensperger: (12:59 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=779.67))

Well, many people aren't aware of is that where we are in the process right now in our county, we're in the same place that Florida is, North Carolina and Texas. The thing is, in those races, it's not real close. In our case, there's 14,101 votes right now that separate the top versus number two. And so therefore, all eyes have focused on that. And that's really why you're seeing that. But the other states are still out there tabulating their absentee ballots. Thank you for bringing that up.

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USCA11<sub>ri</sub> Casiค่ะ 23<u>713.401</u>15 Document: 19 Date Filed: 12/29/2023 Page: 139 of 175

## Brad Raffensperger: (13:32 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=812.75)</u>)

That's still going on.

#### Audience: (13:34 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=814.37)</u>)

But even though someone will have been sworn in for that seat, [inaudible 00:13:38] already have been sworn in by the time the special election takes place.

#### Brad Raffensperger: (13:42 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u>
<u>loadFrom=PastedDeeplink&ts=822.05)</u>)

The fifth district is not affected by what we're doing here.

# Audience: (13:44 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=824.2</u>))

Secretary, as you know, [inaudible 00:13:46] at the parties say that a lot of Republican voters and Trump supporters in particular, do not trust the election results. It's not the matching the person to the computer scan. It's the dead people vote. Did the mail service, did employees from the postal service steal the election? And how can you remedy that in counting the votes? Are you going to call the person who voted and ask, did you vote for this person. Is this person alive in your family? How do you remedy those accusation? How do you get to the bottom of that?

# Brad Raffensperger: (14:22 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8?

loadFrom=PastedDeeplink&ts=862.51))

Well, number one, I am not the Postmaster General. We have no control over the Federal Postal Service. So when people mailed their ballots back, it's under federal government control and the Federal Post Office, Postal Service. Once it gets to the counties, then that's on the counties how to handle that. Through this process, we believe that, and we know that the machines are correct, and what you're going to find, we believe in the count. As relates to dead people and other forms of illegal voting, that's why we've asked for, if you know, of a case of illegal voting or suspected illegal voting, bring that to us. Antidotes and stories doesn't work. We need something that we can actually investigate. I'm actually very grateful that Attorney General Barr, I respect that man, this is second round as being Attorney General of the United States of America. And he is a calm, very thorough attorney. And he's directed his US attorneys to look for things. And the one thing that federal government does have is resources that we don't have. And so if they can find something that we can't, that can help to bring to bear, we want to make sure that the only people that vote are legal voters.

#### Audience: (15:37 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=937.52)})$ 

That's not part of this process that [inaudible 00:15:41].

# Brad Raffensperger: (15:41 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhu2mPKRirtuNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-l4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?

loadFrom=PastedDeeplink&ts=941.56))

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## Brad Raffensperger: (15:50 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=950.63</u>))

No, we can pick whatever one we pick, but we understand the national significance of this session right now. Next time it may be some other statewide race. And in fact, as we rolled this out, you have to understand, many states that are doing risk limiting audit, it took them five to seven years to get this going. When Colorado did it, that was a long multi-year process. We've passed House Bill H.B. 316 in 2019. We stood up, in spite of COVID, a risk limiting audit this year, and so at nine months, 11 months, we're going to do the first statewide election with a risk limiting audit. So this is record time that we've done this. We actually eventually are going to be doing risk limiting audits for a host of elections to give you the voter confidence that when you've cast your ballot, it was accurately counted, that you have the confidence, and you can leave at the end of the day, knowing the system got it right. And then when we do that, we think it really is good for all of Georgia.

#### Audience: (16:46 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1006.49)})$ 

Are you doing this whole recount because the Trump campaign asked you to?

# **Brad Raffensperger:** (16:49 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-l4Z7zP7aPFSE0yY8LzZ NG0gKTc2vWU8? loadFrom=PastedDeeplink&ts=1009.54))

No, we're doing this because it is really what makes the most sense. With the national significance of this race and the closeness of this race, we have to run a statewide audit. This is the race that makes the most sense, logically, as I worked with our team, this is really what made the most sense. And we'll be following the process on that.

#### Audience: (17:06 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1026.18)})$ 

Just a followup. I understand you don't have the total cost. This could mean [inaudible 00:17:09] You said there would be a lot of overtime so it sounds expensive.

#### Brad Raffensperger: (17:18 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1038.42)})$ 

Yeah, it is. We understand that typically the counties fund their own elections. And this is part of one of the things that they'd buy into. And right now, everyone's in austerity cuts. So that's the issue. But that's where we are. And I don't have an answer to specific on that. I have my domain as Secretary of State, and I can only have my authority that I have within office. And that is something that would really be what the general assembly perhaps could do to help the counties.

# Audience: (17:44 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=1064.77)</u>)

Did I describe it correctly? It sounds like the counties will foot the bill, but there's opportunity possibly-

Brad Raffensperger: (<u>17:48 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-l4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u>

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# USCA11AGGERE: 237:32(https://www.rev.com//transcript/atmcFilendred/2/20/2003nL- Page: 141 of 175

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1072.17)})$ 

Secretary, you really released this to all, but you bill yourself as a national leader, Georgia as a national leader in elections. Does anything change in that? Or do you still consider yourself a national leader?

# Brad Raffensperger: (18:01 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> <u>loadFrom=PastedDeeplink&ts=1081.7)</u>)

Yeah, I think George has done a great job if you look at what we accomplished in this past year. We stood up a new voting system, new voting machines in less than six months. And that was really because we had an activist federal judge that said you can't use the old DRE machines. And so we had to do that for the first primary that we had coming up.

## Brad Raffensperger: (18:20 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1100.75)})$ 

All of a sudden we got hit with COVID that started hitting in February, and then March the general assembly had to take a hiatus around March 15th. And so then we had to do a 360 or a 180 on what are we going to do here so that we can run elections that are safe for voters? And what does that look like?

# Brad Raffensperger: (18:38 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

<u>IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?</u> loadFrom=PastedDeeplink&ts=1118.41))

And then coming out of that, we stood up an absentee ballot portal so that we have safe, secure requests for absentee ballots that required voters to tell us your name, day, month and year so we can identify you. And then also your department of drivers service, your driver's license number. So we making sure it truly is the voter that's requesting this absentee ballot for additional security.

# Brad Raffensperger: (19:01 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?

loadFrom=PastedDeeplink&ts=1141.82))

And then we added ballot tracks. Then we added the wait time. And then we had very successful early day voting. We had a few lines the first couple of days, and then we had record 2.8 million voters plus voted in early voting. And we had very short lines for that. State Farm stood up, but across the state, everyone of these election directors had great success.

#### Brad Raffensperger: (19:25 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1165.13)})$ 

Then on the day of election, we had an average wait time in the afternoon was about two minutes. At one point, I screenshot it, put it out there on Facebook. We had wait times, the longest wait time was 40 minutes. It dropped down to 20 minutes, and before you know, it was 10 minutes. So tremendous results. And so I think that we've led in so many different areas, and we've proven that every vote counts, and integrity matters. At the end of the day, that's good.

# Audience: (19:50 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\ NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1190.13)})$ 

what happens if the recount isn't done by November 20?

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# USCA11the asething that we've learned in the construction in the been in the ching realizable in the construction in the const

construction job site when I was about six years old, sitting in my dad's pickup truck. And so I grew up with the idea of deadlines, and in our business, it is all about deadlines. And every day, it's about hitting deadlines.

#### Brad Raffensperger: (20:17 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1217.65)})$ 

And our election directors, they know all about deadlines because we have this date for this, this date for that, registration, this early vote, day of election. And then all of a sudden, you have a runoff, and then you roll into next year we're going to have city and municipal elections. And then we're going to roll into the next year. So this whole operation is deadline driven.

#### Audience: (20:37 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{IoadFrom=PastedDeeplink\&ts=1237.61)})$ 

I'm just trying to understand how hundreds of human being working long hours are going to be more accurate than a computer.

# Brad Raffensperger: (20:45 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-

 $\underline{IhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?}\\ \underline{loadFrom=PastedDeeplink\&ts=1245.55)})$ 

Well, that's why there'll be plenty **of any elibel your Over Content** if that every vote is accurately counted. And that's **the real interest in the real interest interest in the real interest interest interest interest interest in that.** We've talked to our risk-limiting experts in our office and also national experts in that.we're following the process.

Brad Raffensperger: (21:07 (https://www.rev.com/transcript-editor/shared/oxX7-PZDDmL-lhU2mPKRirtUNpgqchAksQC3GbvAL5z5FTUdcliK0cjj8n-I4Z7zP7aPFSE0yY8LzZ\_NG0gKTc2vWU8?

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# Exhibit 9

Case 1:17-cv-02989-AT Document 1632-10 Filed 02/14/23 Page 1 of 3 USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 144 of 175

# EXHIBIT 160

Case 1:17-cv-02989-AT Document 1632-10 Filed 02/14/23 Page 2 of 3

Message

From: Harvey, Chris [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP

(FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=3F1F603CA29F4E62874AD7949BCD384B-HARVEY, CHR]

**Sent**: 11/6/2020 1:43:58 PM

To: Watson, Frances [/o=ExchangeLabs/ou=Exchange Administrative Group

(FYDIBOHF23SPDLT)/cn=Recipients/cn=a76276f39bdd4942930106c456debca6-Watson, Fra]

Subject: RE:

10-4. I assume you're investigating.

### Chris Harvey

Elections Director
Georgia Secretary of State

Main 470-312-2777 Cell 404-985-6351



From: Watson, Frances <fwatson@sos.ga.gov> Sent: Thursday, November 5, 2020 3:31 PM

To: Germany, Ryan <rgermany@sos.ga.gov>; Evans, Blake <bevans@sos.ga.gov>; Harvey, Chris <wharvey@sos.ga.gov>

Subject:

Name: Laura Jones Phone: (404) 731-5429

Address: 1379 Middlesex Avenue NE

City: Atlanta State: GA Zip Code: 30306 County: Fulton

E-mail: lauramullerjones@gmail.com

Exhibit 0004

Location of Violation: Temple Emanu El, 1850 Spalding Drive

Description of Violation: When we opened the large cabinets containing the voting machines, we discovered that most of the voting machines "election database" doors were wide open and not secured with a zip tie with serial number. Seals were already broken or a zip tie was put on but was not put through the door. Also, we found two paper ballots on the printer. We did not scan these ballots. Our Poll Manager, Kaira Bell, put these on her clipboard. I don't know where those ended up. Also, all of the machines are supposed to show "0" ballots cast upon opening. One of our machines did show 1 ballot had been cast on it. We did not use this machine, but we did use all the other machines that had the "elections database" door open. Last but not least, we did not follow the protocol for opening the large cabinets and starting up the machines. In training, I was instructed that all serial numbers on zip ties on doors were to be compared with the serial numbers written down on a form. We did not do this. My Poll Manager said, "I've never seen them not match so we don't need to do this. I can always check it at the end of the day." So, we clipped off all the zip ties with serial numbers without checking them for a match. I also know that the Poll Manager did not check them at

Case 1:17-cv-02989-AT Document 1632-10 Filed 02/14/23 Page 3 of 3
USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 146 of 175
the end of the day because I was given the job of putting zip ties on to close up the machines and the Manager was
packing up equipment. It as disheartening not to see the security measures followed. Laura Jones 404-731-5429

### Frances Watson

Chief Investigator Investigations Division Georgia Secretary of State Main: 470-312-2774

Cell: 404-683-3226



Case 1:17-cv-02989-AT Document 1632-12 Filed 02/14/23 Page 1 of 4 USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 148 of 175

# EXHIBIT 162

Case 1:17-cv-02989-AT Document 1632-12 Filed 02/14/23 Page 2 of 4

Message

From: Harvey, Chris [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP

(FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=3F1F603CA29F4E62874AD7949BCD384B-HARVEY, CHR]

**Sent**: 11/10/2020 6:41:17 PM

To: Watson, Frances [/o=ExchangeLabs/ou=Exchange Administrative Group

(FYDIBOHF23SPDLT)/cn=Recipients/cn=a76276f39bdd4942930106c456debca6-Watson, Fra]

Subject: RE:

How do we know they let him? The pictures look pretty rough

### Chris Harvey

Elections Director Georgia Secretary of State

Main 470-312-2777 Cell 404-985-6351



From: Watson, Frances <fwatson@sos.ga.gov> Sent: Tuesday, November 10, 2020 12:32 PM

To: Evans, Blake <bevans@sos.ga.gov>; Harvey, Chris <wharvey@sos.ga.gov>

Subject: FW:

FYI

My additional question is why did they let him take photographs in the poll?

#### Frances Watson

Chief Investigator Investigations Division Georgia Secretary of State Main: 470-312-2774

Cell: 404-683-3226



From: Hall, Adrick <a href="mailto:sos.ga.gov">ahall@sos.ga.gov</a>>

**Sent:** Tuesday, November 10, 2020 12:08 PM **To:** Watson, Frances <fwatson@sos.ga.gov>

Subject: FW:

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FYI...

From: Hall, Adrick <a href="mailto:sos.ga.gov">ahall@sos.ga.gov</a>>
Sent: Tuesday, November 10, 2020 12:08 PM

To: Hall, Adrick < ahall@sos.ga.gov >

Subject: RE:

See pics

From: Hall, Adrick

**Sent:** Tuesday, November 10, 2020 11:18 AM **To:** Watson, Frances < fwatson@sos.ga.gov>

Subject: RE:

I spoke with Austin and he explained that when he went to vote by Absentee-In-Person, the security seals on the BMDs were broken. He brought it to a poll worker's attention and she went and got a man (possibly a tech) who said they leave them open while the polls are open so they can fix the machines if necessary. He informed Austin that they were sealed when the polling location closed.

Austin said, out of concern, he photographed the BMDs in the front and back to capture the broken seals in pictures. I asked that he send me copies of the photos and he said he would email them to me.

From: Watson, Frances < fwatson@sos.ga.gov > Sent: Monday, November 9, 2020 5:55 PM

To: Hall, Adrick <a href="mailto:Adrick.ahall@sos.ga.gov">ahall@sos.ga.gov</a>>

Subject:

Can you call this person and determine what he is reporting. Let me know what you find

Name: Austin

Phone:

Address: -City: Hartwell State: GA

Zip Code: 30643 County: Hart E-mail: -

Location of Violation: Hartwell polling place at the library

Description of Violation: Many voting machines unlocked during the day.

https://twitter.com/0x0090/status/1324666182641864706

#### Frances Watson

Chief Investigator

Case 1:17-cv-02989-AT Document 1632-12 Filed 02/14/23 Page 4 of 4

USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 151 of 175 Investigations Division

Georgia Secretary of State
Main: 470-312-2774
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Case 1:17-cv-02989-AT Document 1637 Filed 02/16/23 Page 1 of 146 USCA11 Case: 23-14115 Document: 19 Date Filed: 12/29/2023 Page: 153 of 175

## IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

DONNA CURLING, ET AL., Plaintiffs,

v.

BRAD RAFFENSPERGER, ET AL., Defendants.

Civil Action No. 1:17-CV-2989-AT

CORRECTED JOINT STATEMENT OF ADDITIONAL FACTS IN SUPPORT OF PLAINTIFFS' OPPOSITIONS TO DEFENDANTS' MOTIONS FOR SUMMARY JUDGMENT

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109:1-3, 135:23-136:2; Opp. Ex. 5 at 56-57; *see also* Opp. Ex. 100 (stating that his "ideal voting model is one where voters get to choose BMD or hand marked, where audits happen regularly, and where machines are maximally transparent and use modern security features"); Opp. Ex. 87 at 125:7-12; Opp. Ex. 92 at 2.

- 102. The vast majority of U.S. jurisdictions use hand-marked paper ballots ("HMPBs") as the primary method of voting, with BMDs used only for voters who need or request them (e.g., those with certain disabilities). Dkt. 1131, Halderman Report at ¶ 2; Opp. Ex. 57 ¶ 6; Opp. Ex. 102; Opp. Ex. 103; *see also* Opp. Ex. 104 at 8.
- 103. The current consensus among election security experts is that BMDs, such as the Dominion ICX at issue, are not a secure method of voting due to fundamental flaws and that there is no known way of remedying those flaws other than to abandon BMDs except for those voters who cannot mark a paper ballot with a pen. Opp. Ex. 56 at 45:10-46:5; SMF Ex. 59 ¶¶ 5-6, 22-23, 25, 45, 77; Opp. Ex. 105 at 11:9-13:20, 271:4-272:6; Opp. Ex. 32; Opp. Ex. 33; Opp. Ex. 87 at 42:21-43:4; Dkt. 1589, Feb. 2, 2023 Stark Decl., ¶¶ 6-7, Ex. 5 at 2; Opp. Ex. 96.

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2	ATLANTA DIVISION
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4	
	Donna Curling, et al.,
5	
	Plaintiffs,
6	CIVIL ACTION FILE
	vs.
7	NO. 1:17-cv-02989-AT
	Brad Raffensberger, et
8	al.,
9	Defendants.
	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~
10	
11	
12	
12	VIDEO 30(b)(6) DEPOSITION OF
13	
⊥3	SECRETARY OF STATE
<b>.</b> .	THROUGH
14	ROBERT GABRIEL STERLING
15	
16	October 12, 2022
17	9:26 a.m.
18	
19	
	Suite 3250, One Atlantic Center
20	1201 W. Peachtree Street
	Atlanta, Georgia
21	
22	
23	
24	
	S. Julie Friedman, CCR-B-1476
25	b. darre friedman, cen b 1470
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         Donna Curling
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          Susan Greenhalgh
          Joseph Oluwasequn
17
         Kevin Skoglund
         Danielle Stucchi, Paralegal
           Krevolin & Horst LLC
18
          Ernestine Thomas-Clark
19
          Scott Bridwell, Videographer
20
2.1
22
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24
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•		ONLY, SOS-INV000007-8	
25		,	
-			
	L		

Page 13 1 Yes. I just took it. Α. 2. O. Yeah. And is there any reason you cannot 3 give full and complete testimony today? Not that I'm aware of. 4 Α. 5 Okay. And have you ever been convicted of Ο. or charged with any crime? 6 7 Α. No. Okay. All right. Take a look --8 Ο. 9 Α. Wait. Do speeding tickets count? 10 O. No. 11 Α. Okay. 12 Those are not crimes. Q. 13 Take a look at Exhibit 1, if you would, 14 and turn to Page A-4 where it says, "AMENDED TOPICS." 15 Α. Yes, sir. 16 And you'll see that there's a topic there, Ο. 17 No. 1; and it continues on to the top of the next 18 page. 19 And are you prepared to testify to the 20 knowledge of the Secretary's Office on that topic 21 today? 2.2 Α. Yes. 23 Okay. Now what did you do to prepare for Ο. your testimony today? 24 Interviewed several individuals in the 25 Α.

Page 14 office and -- or -- and people who also left the 1 office. Pam Jones left the office. Chris Harvey's 2. left the office. Frances Watson has left the office, 3 but I did -- I did interview all of them. 4 5 The current director in this investigation is our chief investigator, Sara Koth. Josh -- Oh, 6 7 what's the last name? Can't think of it. One of our other investigators who was the main person on the 8 9 ground. Blanchard, that's the last name. 10 Let's see. Blake. Talked to Blake Evans. 11 Conferred with counsel. 12 Read over my former -- what do you call 13 it -- deposition. I read through Chris Harvey's 14 deposition. I reviewed other documents, including 15 16 things from a Channel 11 interview, the video from 17 The Carter Center. Let's see who else did I interview with. 18 19 Ryan Germany in my office. I might have said that 20 already. I apologize. 21 And generally reviewed my own memory of 2.2 some of the stuff since this took place over the last 23 two years, and I was in a position to really be aware of or be a part of the decision making process on 24 25 most of these -- the situation surrounding Coffee

Page 15 County and any of the other potential items that 1 2. might have been -- where access might have been 3 improperly given to somebody or allegation of -- of that kind. 4 5 And I probably spent -- I -- I couldn't 6 even put a number to how many hours. I think 7 probably about three weeks' worth of time, depending on my own time, doing it and doing the interviews and 8 9 doing research and re-reviewing the documentation. 10 Did you review any documents beyond your 11 prior deposition testimony and Mr. Harvey's 12 deposition testimony? 13 Α. Yes. 14 What other docs? Ο. 15 Α. Should I repeat the ones I already stated 16 or --17 No. The only thing I heard from documents Q. 18 was those two --19 I also --Α. 20 -- last --Q. 21 -- looked at the transcript of the Channel Α. 2.2 11 interview. 23 Oh, the Channel 11. Okay. Ο. 24 Α. I looked at the video or part of the video from my thing at The Carter Center. 25

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REDACTED VERSION

## Security Analysis of Georgia's ImageCast X Ballot Marking Devices

Expert Report Submitted on Behalf of Plaintiffs Donna Curling, et al. Curling v. Raffensperger, Civil Action No. 1:17-CV-2989-AT U.S. District Court for the Northern District of Georgia, Atlanta Division

Prof. J. Alex Halderman, Ph.D.

With the assistance of Prof. Drew Springall, Ph.D.

July 1, 2021

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### 2 Georgia's Voting Equipment

As of November 2020, approximately 24 states used one or more components of the Dominion Democracy Suite voting system [88], which encompasses various models and versions of ballot scanners, BMDs, and election management system software. Georgia uses Democracy Suite version 5.5–A, including ImageCast X Prime (ICX) BMDs, ImageCast Precinct (ICP) precinct-count optical scanners, ImageCast Central (ICC) central-count optical scanners, and the Democracy Suite EMS.

My analysis focuses on the ICX BMD. In 2020, the ICX was used in parts of 16 states: Alaska, Arizona, California, Colorado, Georgia, Illinois, Kansas, Louisiana, Michigan, Missouri, Nevada, New Jersey, Ohio, Pennsylvania, Tennessee, and Washington. Although the vast majority of jurisdictions provide the ICX BMD to voters on request to assist with accessibility, Georgia is the only state to mandate ICX BMDs as the primary method of in-person voting state-wide [89].

### 2.1 Certification and Testing History

Democracy Suite 5.5–A is the successor to version 5.5, which was certified by the U.S. Election Assistance Commission (EAC) in September 2018 under the Voluntary Voting Systems Guidelines (VVSG) 1.0 (2005) standard [85, 86] following testing by Pro V&V, an EAC-accredited Voting System Test Laboratory (VSTL) [67]. Version 5.5–A was certified in January 2019 as a modification to 5.5. As a modification, it required only limited review, which was conducted by another VSTL, SLI Compliance [74].

Georgia entered into an agreement to purchase 5.5–A in July 2019 [34], and the Secretary of State engaged Pro V&V to evaluate it against state requirements. This evaluation was completed in August 2019 [66], and, two days later, the Secretary of State certified that the system was "in compliance with the applicable provisions of the Georgia Election Code and Rules of the Secretary of State" [33].

Over the past four years, Democracy Suite has been the subject of security testing on at least seven occasions as part of state certification processes in other states, as summarized in Table 1. In California and Pennsylvania, tests were conducted by Pro V&V and SLI, and in Texas by statutorily appointed examiners. These tests involved source code review and/or hands-on testing. Some of the tests raised serious concerns, but only Texas declined to certify the Dominion system. Based on the public test reports, it appears that none of these tests uncovered the critical security issues that I document here.

#### 2.2 ImageCast X Hardware and Software

The ICX [25] is an Android-based touch-screen device that can be operated as either a BMD or a DRE. In Georgia, it is exclusively used as a BMD, allowing voters to mark ballots on-screen and print them to an attached laser printer.

The ICX hardware, shown in Figure 1, is a commercial off-the-shelf (COTS) Avalue HID-21V-BTX-B1R "Industrial Panel PC" [8]. On the front of the

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Date Versio	n State	VSTL	Findings	Result
Oct 2017 5.2	CA	SLI	Issues related to audit logging, passwords, anti-virus, and installation	Accept [13, 77, 78]
			Potential vulnerability related to software execution from attached USB drive	
Oct 2018 5.5	PA	SLI	Concerns regarding system hardening documentation	Reject [64]
Jan 2019 5.5–A	PA	SLI	None	Accept [64]
Jun 2019 5.5	TX	_	"concerns about whether [it] preserves the secrecy of the ballot [and] operates efficiently and accurately"	Reject [27]
Oct 2019 5.10	CA	SLI	Issues related to audit logging, passwords, anti-virus, and installation	Accept [12, 75, 76]
Jan 2020 5.5–A	TX	_	"concerns about whether [it] operates efficiently and accurately; and is safe from fraudulent or unauthorized manipulation"	Reject [28]
Jul 2020 5.10–A	CA	Pro V&V	None (source-code only)	Accept [55, 65]

Table 1: Prior Security Testing During State Certifications. Various versions of the ICX and ICP were subjected to forms of security testing during state certification tests in California, Pennsylvania, and Texas. Although some tests flagged concerns, only Texas declined to certified the equipment. None of these tests appear to have uncovered the critical security issues we found.

device, there is a 21.5-inch touch-screen display and a smart-card slot used for authentication. On the back, there are four externally-accessible compartments covered by plastic doors: three containing various ports and the machine's power button, and one with a battery for backup power.

The ICX I tested runs a modified version of the Android 5.1.1 ("Lollipop"). This version of Android was released in December 2015. Even at that time, the next major version of Android ("Marshmallow") had been available for months. Today, the current release is Android 11, which shipped in September 2020 [3].

Most of the ICX's functionality is provided by an Android application developed by Dominion, which I will refer to as the "ICX App". Unlike with consumer phones and tablets, the ICX App is not distributed through an "app store" (and could not be without connecting the ICX to the Internet). Instead, it is installed through a process called "side-loading", in which an Android application package (APK) file containing the software is loaded from a USB device.

The ICX App itself does not contain any election-specific information, such as races or candidates. Rather, these are loaded to the device from a USB drive before each election, in the form of an election definition file created using the Democracy Suite EMS software.

#### REDACTED VERSION



Figure 1: The ICX BMD and ICP Scanner Used in Georgia

#### 2.3 ImageCast Precinct Hardware and Software

While not the focus of this study, I briefly examined the ICP scanner. The ICP [23], shown in Figure 1, is used to count voted ballots. It can process ballots that are produced by the ICX or those that are marked by hand. Inserted ballots are automatically pulled through the paper path, scanned on both sides, and deposited into a ballot box.

In contrast to the ICX, the ICP uses a custom hardware design. A small touch-screen display provides administrative controls and feedback to voters. A built-in thermal printer produces "poll tapes" that record vote tallies. Whereas the ICX uses standard smart cards for user authentication, the ICP uses a device called an iButton [47], which Dominion refers to as a "security key".

There are three externally-accessible compartments on the ICP, all with plastic doors that can be covered with a tamper-evident seal. A compartment on the right side contains a USB Type-A port and an RJ-45 jack. On the front are two compartments for inserting Compact Flash cards used to load the election definition and store results.

The ICP I tested runs a variant of the Linux operating system,  $\mu$ Clinux version 20070130.  $\mu$ Clinux is a Linux variant intended for use in embedded devices; version 20070130 was released in February 2007 [83] and is more than 14 years older than the most recent Linux version. A custom application named cf200.sig runs on top of  $\mu$ Clinux and provides most of the scanner's functionality.

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From: Barnes, Michael
To: Scott Tucker

Subject: [EXTERNAL] RE: L&A Export to State

Date: Wednesday, January 15, 2020 10:07:58 AM

They can use the USB that the state has previously provided. However, I do expect us to be providing another drive in the future.

**From:** Scott Tucker <scott.tucker@dominionvoting.com>

**Sent:** Wednesday, January 15, 2020 9:44 AM **To:** Barnes, Michael <mbarnes@sos.ga.gov>

Subject: FW: L&A Export to State

**EXTERNAL EMAIL:** Do not click any links or open any attachments unless you trust the sender and know the content is safe.

Michael, is the state providing new USB drives for the counties to send their L&A exports and E-Day exports to you on or should they use the USB drive they have from the previous system?

Scott Tucker - CRM, GA Scott.Tucker@dominionvoting.com 440.242.7451

GAsupport@dominionvoting.com 1-844-271-5371

**From:** Dedrick Smith <<u>dedrick.smith@dominionvoting.com</u>>

Sent: Wednesday, January 15, 2020 09:41

**To:** Scott Tucker < <a href="mailto:scott.tucker@dominionvoting.com">scott.tucker@dominionvoting.com</a>>

Subject: L&A Export to State

Hello,

I was wondering if you could ask the state if there is a special usb they are supposed to be sending out to the counties to submit their L&A exports and the exports for election day. They have a usb that they normally send the export files on, but they are old. So we need to know if they can use those or if the state will be sending new usbs out.

Thanks, Dedrick Smith

PLAINTIFF EXHIBIT

**37** 

1:17-cv-02989

## **CERTIFICATE OF COMPLIANCE**

I hereby certify that the foregoing brief complies with the type-volume limitations of Federal Rule of Appellate Procedure 21(d)(1) because it contains 7,514 words excluding the parts of the brief exempted by Fed. R. App. P. 32(f), as determined by the word-counting feature of Microsoft Word 2016.

This brief complies with the typeface requirement of Fed. R. App. P. 32(a)(5) and the type style requirements of Fed. R. App. P. 32(a)(6) because it has been prepared in a proportionally spaced typeface, including serifs, using Microsoft Word 2022 in Times New Roman 14-point font.

Dated: December 29, 2023 /s/ Joseph R. Palmore

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I certify that I electronically filed the foregoing with the Clerk of the Court for the United States Court of Appeals for the Eleventh Circuit by using the appellate CM/ECF system on December 29, 2023.

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