

Acknowledgements

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This is the sixth and final report to the public of the Office of the Independent Counsel, *In re: Madison Guaranty Savings & Loan Association*. It is the product and the culmination of the work of many people from August 1994 to today. I am indebted to those individuals, their service to the nation, and their commitment to justice.

After Congress re-enacted the independent counsel provisions of the Ethics in Government Act, the Special Division of the United States Court of Appeals for the District of Columbia Circuit, on August 5, 1994, appointed Kenneth W. Starr as Independent Counsel to continue the already wide-ranging investigation begun by Robert B. Fiske Jr. concerning the Madison Guaranty/Whitewater matters. Over the next four years, Attorney General Janet Reno sought the expansion of this Office's investigative jurisdiction on several occasions, so that the Office also conducted investigations into the "FBI Files" matter, the "Travel Office" matter and, finally, consideration of President William J. Clinton's testimony and other potentially obstructive conduct involving his relationship with Monica S. Lewinsky.

When, on October 18, 1999, Independent Counsel Starr resigned, the Special Division appointed me to conclude the Office's work. I have now done so. Although the Office will remain open for some period of time to archive material, conduct financial audits, and dispose of attorney fee applications, the substantive work of this Office is now over.

During its tenure, this Office has employed several hundred individuals in various capacities. Many attorneys have been employed by the Office or been detailed to the Office from the Department of Justice and United States Attorneys' Offices throughout the country. Over the past seven years, several hundred FBI, IRS, and Customs agents, and other investigators have assisted our investigation. Dozens of support staff, including our Administrative Officer and his staff, paralegals, secretaries, receptionists, and computer support personnel have worked tirelessly on the thousands of sometimes mundane, yet vital tasks that any government agency requires to function effectively.

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Each and every person who has worked in any capacity in this Office deserves recognition for their courageous service. The sacrifices they have made are as varied as the individuals who have made them. Some endured months of travel. Others sacrificed substantial career prospects or left private law practice to serve the American people. Still others were separated from their families seemingly forever. Their families thus joined them in their service. And for many, the work of this Office will of course have a lasting impact on their lives, both personal and professional.

* **Publication Note:** Pagination as contained in the version filed with the Court on May 18, 2001, which was the version made available to named persons for purposes of their review and comments published herewith, are noted in brackets to allow the reader to identify the page number and material being referenced by the named person in his/her comment.

A definitive conclusion to this investigation could not have been achieved without the contributions of these many talented individuals. My colleagues have worked long and hard under often trying circumstances that included unsubstantiated public allegations of misconduct and unnecessary delays in obtaining evidence to which the investigation was entitled under the law. Their contributions may never be fully recognized in the annals of history. I would be sorely remiss, however, if I did not simply commend the integrity and professionalism that the attorneys, agents, and staff brought to their work each day. Their tenacity as zealous advocates for justice and the courage displayed in their unbiased decision making have, for me, truly made all the difference.

It would be presumptuous of me to thank those who served with my predecessor, former Independent Counsel Starr, rather than with me. But his admiration for them is a matter of record, and I am honored to be able to repeat his sentiments here:

[iii]

[M]y staff has included skilled and experienced prosecutors from around the country. They have brought an enormous amount of experience and expertise to the office. My colleagues during this past year have included a former United States Attorney . . . ; the Chief of the Public Corruption Unit of the United States Attorney's Office in Los Angeles; the Chief of the Public Corruption Unit of the United States Attorney's Office in Miami; the Chief of the Bank Fraud Unit of the United States Attorney's Office in San Antonio; prosecutors with lengthy experience in the Public Integrity Section of the Department of Justice; seasoned [f]ederal prosecutors from 10 different [s]tates and the District of Columbia; and veteran state prosecutors from Maryland and Oregon.

* * *

During the Lewinsky investigation, the office also relied on many talented investigators with extensive service in the FBI and in law enforcement agencies, and the FBI laboratory yet again provided superb assistance to us, as it has throughout the Madison/Whitewater investigation, with the strong support of [FBI Director Louis J.] Freeh.

In addition, let me express my appreciation, and it is great, for the grand jurors [of United States District Court for the District of Columbia Grand Jury 97–2] who devoted much time and energy to examining the witnesses and considering the evidence. Those 23 citizens of the District of Columbia have performed an invaluable service, and I publicly thank them. . . . [T]hese grand jurors were active, they were knowledgeable, [and] they were fair. . . .¹

In addition, I wish to extend that same appreciation to the twenty-three citizens who served on United States District Court for the District of Columbia Grand Jury 2000–03, empaneled on July 11, 2000. They served with distinction and approached their mission of assessing the law and the evidence in this case with fidelity to justice, mindful of the nation's interests.

¹ *Impeachment Inquiry Pursuant to H. Res. 581: William Jefferson Clinton, President of the United States: Appearance of the Independent Counsel Before the House Comm. on the Judiciary, 105th Cong., 2^d Sess. 38–39 (Nov. 19, 1998) (statement of Independent Counsel Kenneth W. Starr).*

I take great pride in the work of the Office of the Independent Counsel, *In re: Madison Guaranty Savings & Loan Association*. The individuals who have served in this Office are a remarkable group of human beings. They deserve to have history know and record their efforts, and how they served their country in this investigation. And so, a listing of their names follows these acknowledgements. They all have my deepest thanks and my congratulations on a job now concluded and well done.

[iv]

Robert W. Ray
Independent Counsel
May 18, 2001

Persons Associated with the Office of the Independent Counsel *In Re: Madison Guaranty Savings & Loan Association* 1994–2002*

Name	Last Title Held	Dates of Service
Roger M. Adelman	Senior Counsel	04/26/96–09/09/96
Daniel R. Adrien	Summer Intern	06/01/98–08/21/98
Sabrina L. Alexander	Administrative Assistant	07/08/96–06/06/99
Geneva L. Allen	Receptionist	10/13/97–01/05/99
Margaret E. Alvarez	Legal Secretary	07/06/98–06/02/00
Bernard James Apperson	Deputy Independent Counsel	07/01/98–11/03/00
Caitlin O. Aptowicz	Paralegal Specialist	03/11/99–07/15/98
J. Keith Ausbrook	Deputy Independent Counsel	02/16/99–05/20/01
Alex M. Azar II	Associate Independent Counsel	10/26/94–09/30/96
Lawrence Bagley	Criminal Investigator	11/12/97–01/18/02
Charles G. Bakaly III	Counselor to the Ind. Counsel	04/13/98–06/01/99
David G. Barger	Associate Independent Counsel	01/26/98–10/01/99
Mark J. Barrett	Associate Independent Counsel	04/14/97–05/31/99
Jerry Bastin	Criminal Investigator	01/06/97–05/06/01
John D. Bates	Deputy Independent Counsel	01/03/95–03/01/97
Stephen G. Bates	Associate Independent Counsel	06/26/95–06/06/99
Jackie M. Bennett, Jr.	Deputy Independent Counsel	01/30/95–04/11/99
Elliot S. Berke	Senior Counsel in Charge of Congressional Affairs	06/07/99–Current
Dr. Alan Berman	Consultant	05/08/96–09/30/96
Ronice D. Bevan	Staff Assistant	12/19/94–04/28/95
Cherry Joy Beysseance	Legal Consultant	11/05/98–02/28/99
Thomas H. Bienert, Jr.	Associate Independent Counsel	02/05/98–06/10/98
Stephen J. Binhak	Associate Independent Counsel	10/20/97–05/31/99
Robert J. Bittman	Deputy Independent Counsel	10/11/94–01/29/99
William Black	Ethics Consultant	11/20/97–09/30/98
Dr. Brian Blackbourne	Consultant	11/29/95–02/12/96
James K. Blankinship	Associate Independent Counsel	03/08/99–05/05/99
Randy Boldyga	Contract Computer Support	02/13/95–03/22/96
Thomas P. Bossert	Paralegal Specialist/Evid. Tech.	04/26/99–11/06/01
John Bowler	Associate Independent Counsel	01/19/00–04/30/01
Harvest Boyd	Contract Computer Support	10/97–12/99
John Brandon	Criminal Investigator	01/01/99–06/04/99
Ruth C. Brankstone	Paralegal Specialist	10/24/94–12/20/96

* Special Agents, Investigators, Deputies, Agents, and employees were also detailed to the Office of the Independent Counsel from the Federal Bureau of Investigation, the Internal Revenue Service, the United States Customs Service, and the United States Marshals Service. It is generally the practice not to reference the names of law enforcement agents and investigators from other federal agencies in published reports. So the names of the hundreds of active agents and employees detailed by these agencies to this Office over the years remain unlisted, though no less honored, here.

Name	Last Title Held	Dates of Service
Thomas C. Breighner	Research Analyst *	
Kimberly Nelson Brown	Associate Independent Counsel . .	07/03/96–09/08/97
Tracee A. Brown	Administrative Assisant	07/31/95–01/31/97
John R. Bryck	Paralegal Specialist	10/17/94–08/12/95
Elaine Burns	Contract Computer Support	09/29/94–08/97
John Burns	Contract Computer Support	08/27/94–Current
Tina A. Byers	Assistant Independent Counsel . .	04/26/99–07/29/99
Jeb Coleman Cade	Legal Assistant	12/29/97–08/01/99
William Cade	Criminal Investigator	10/01/97–04/30/99
J. Paul Caufield	Law Clerk	05/22/00–06/03/01
Sarah Cebular	Secretary	07/05/00–03/26/01
Levi W. Chaconas	Clerk	05/03/99–12/31/99
Ayawna A. Chase	Receptionist	01/24/00–07/16/00
Brian S. Chilton	Senior Counsel	01/03/00–Current
Joseph W. Cleary	Paralegal Specialist *	
Steven M. Colloton	Associate Independent Counsel . .	12/14/94–11/16/96
Ashford Connor	Contract Computer Support	01/27/98–Current
Rebecca J. Cooley	Legal Secretary	08/14/00–05/29/01
Coy A. Copeland	Criminal Investigator *	
Julie A. Corcoran	Associate Independent Counsel . .	02/25/98–08/13/00
Kathryn A. Cottrell	Administrative Assistant	08/05/96–12/19/96
Gwendolyn C. Craig	Paralegal Specialist	06/20/00–12/04/00
Pamela J. Craig	Confidential Assistant	10/03/94–Current
James N. Crane	Associate Independent Counsel . .	03/20/98–04/30/99
Robert Crouch	Facilities and Records Specialist . .	07/19/99–03/30/01
Samuel Dash	Ethics Consultant *	
Thomas W. Dawson	Associate Independent Counsel . .	01/27/97–10/02/98
Cheri M. Dea	Administrative Specialist	08/14/95–03/30/97
Joseph M. Ditkoff	Associate Independent Counsel . .	02/24/98–11/12/99
Shireen E. Dodini	Legal Secretary	09/01/98–05/23/99
Eric Dreiband	Associate Independent Counsel . .	08/18/97–01/02/00
Eric A. Dubelier	Associate Independent Counsel . .	05/06/96–12/13/96
William S. Duffey, Jr.	Deputy Independent Counsel	10/17/94–06/02/95
Colleen R. Duffy	Summer Legal Clerk	06/06/95–07/27/95
Rajeev P. Duggal	Paralegal	12/27/94–09/27/95
David L. Dunleavy	Paralegal Specialist	02/18/98–01/04/99
Cynthia D. Earman	Archivist	01/05/98–04/24/98
Michael Emmick	Deputy Independent Counsel	09/14/97–01/31/00
Elise R. Ericson	Paralegal Specialist	06/05/00–01/05/01
W. Hickman Ewing, Jr.	Deputy Independent Counsel	09/14/94–03/26/01
Jeffrey D. Fazio	Summer Intern/Law Clerk	05/21/01–08/16/01
Alison Ferguson	Clerk	10/17/97–07/27/98
Rita A. Ferguson	Staff Assistant	01/09/95–07/07/96

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* Mr. Breighner served 06/21/99–01/02/00, and 08/28/00–Current. Mr. Cleary served 07/20/98–07/02/99 and 05/22/00–06/13/00. Mr. Copeland served 04/24/95–06/16/95, 08/01/95–05/31/96, and 10/21/96–01/18/02. Mr. Dash served 10/01/94–04/30/96 and 04/02/97–11/20/98.

Name	Last Title Held	Dates of Service
D. Thomas Ferraro	Associate Independent Counsel	06/07/00–04/30/01
Lynda M. Flippin	Press Officer/Spec. Asst. to IC	02/23/98–Current
Jason R. Foringer	Summer Intern/Law Clerk	05/24/99–08/01/99
Valerie Francies	Contract Computer Support	03/09/98–Current
Anne V. Freden	Summer Intern	06/08/98–08/21/98
Richard D. Friedman	Legal Consultant	09/17/98–04/10/00
Jaimee Frohlich	Law Clerk	05/22/00–04/02/01
Jeri Frye	Contract Computer Support	03/97–08/97
Brian T. Gallagher	Clerk	05/15/00–08/09/00
Meghan Gallagher	Clerk *	
Terrence J. Galligan	Associate Independent Counsel	04/27/98–12/06/98
Karl N. Gellert	Associate Independent Counsel	07/19/99–Current
Deborah E. Gershman	Staff Assistant	10/17/94–07/31/98
D. Leah Giannini	Records and Archives Officer	01/10/96–08/27/00
Leland Giannini	Criminal Investigator	04/24/95–02/28/98
Lisa Gonsior	Summer Intern/Paralegal	06/30/97–08/17/97
Currie Gunn	Staff Assistant	09/13/99–11/19/99
Ameen I. Haddad	Law Clerk	06/10/96–08/14/96
Eric Hagans	Paralegal Specialist	07/17/00–03/02/01
Mary Harkenrider	Special Counsel	02/16/00–01/01/01
Erin Harrington	Legal Assistant	05/24/99–01/05/01
Jo Ann Harris	Special Counsel	02/16/00–01/01/01
Judy Harris	Administrative Officer	12/11/94–02/16/97
Phillip D. Hatfield	Associate Independent Counsel	06/07/00–Current
Lakesha Hayes	Secretary	01/18/00–07/16/00
Rodger A. Heaton	Associate Independent Counsel	09/02/97–07/17/98
Cathleen C. Herasimchuk	Associate Independent Counsel	09/19/94–09/29/94
Phil Horton	Contract Computer Support	09/26/94–10/14/94
Victor Houston	Criminal Investigator	10/25/94–05/31/95
Joshua B. Howard	Associate Independent Counsel	08/14/00–08/12/01
Karin J. Immergut	Associate Independent Counsel	06/01/98–10/09/98
Misty D. Jackson	Secretary	10/24/94–12/15/95
LeRoy Jahn	Associate Independent Counsel	05/06/95–08/09/97
W. Ray Jahn	Associate Independent Counsel	05/06/95–08/09/97
Eric H. Jaso	Associate Independent Counsel	03/13/95–06/10/97
Lindsey M. Jensen	Confidential Assistant	06/28/99–12/28/01
Patricia C. Johnson	Legal Assistant	04/26/99–07/02/99
Darrell M. Joseph	Associate Independent Counsel	11/05/97–06/01/99
Brett M. Kavanaugh	Associate Independent Counsel *	
George T. Kelley	Consultant	10/25/94–05/31/95
William Kelley	Legal Consultant	06/05/98–08/25/98
Matthew Kessinger	Legal Assistant	01/23/01–08/13/01
Richard C. Killough	Assistant Independent Counsel	12/21/98–02/19/99
Hyunjong Kim	Receptionist	03/31/97–05/21/97

* Ms. Gallagher served 04/14/98–09/02/99, 12/21/99–01/05/00, and 05/15/00–08/18/00. Mr. Kavanaugh served 09/06/94–11/20/97 and 04/27/98–12/01/98.

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Name	Last Title Held	Dates of Service
Matthew B. Kirsener	Law Clerk	05/20/96–09/06/96
Gordon Kromberg	Associate Independent Counsel	05/15/00–09/12/00
Lisa K. Krupinski	Management Analyst	03/31/97–Current
Stephen A. Kubiатовski	Associate Independent Counsel	04/17/95–05/11/97
Latour Lafferty	Associate Independent Counsel	04/03/00–04/30/01
Michael Landess	Research Consultant	03/27/98–07/24/99
Steve Learned	Associate Independent Counsel	09/19/94–09/16/95
Dr. Henry Lee	Consultant	04/04/96–07/30/96
Gregory L. Lefever	Administrative Officer	12/12/94–09/09/01
Greg Leiby	Contract Computer Support	08/10/98–Current
Andrew D. Leipold	Legal Consultant	03/13/98–02/28/99
Bradley E. Lerman	Associate Independent Counsel	10/03/94–02/02/96
Craig Lerner	Associate Independent Counsel *	
Gus Lesnevich	Consultant	03/19/97–04/19/97
Cathy Lindsey	Contract Computer Support	10/18/94–01/31/98
Dawn L. Lipp	Legal Secretary	03/18/97–07/17/98
Nydia Lopez	Secretary	03/01/00–06/30/00
William S. MacCartee	Paralegal Specialist	10/05/94–12/01/95
Gregory E. Maggs	Legal Consultant	06/29/98–03/31/99
Ronald J. Mann	Legal Consultant	06/04/98–04/01/99
John R. Martin	Law Clerk	05/24/99–08/13/99
Kevin J. Martin	Associate Independent Counsel	05/05/97–11/30/97
Lindsey B. Matson	Supervisory Paralegal Specialist	02/12/96–02/19/99
Timothy J. Mayopoulos	Associate Independent Counsel	10/05/94–04/25/96
John E. McCarrick	Law Clerk	10/12/94–08/16/96
Kevin M. Mitchell	Clerk	05/22/00–07/28/00
Monica Molloy	Paralegal Specialist	09/22/94–07/02/96
Walter Montano	Paralegal Specialist	06/07/99–05/07/00
James M. Morris	Consultant	08/23/98–09/09/98
Julie L. Myers	Associate Independent Counsel	01/05/98–11/07/99
Judy M. Nance	Supervisory Paralegal Specialist	12/04/94–05/09/99
Monique M. Neaves	Legal Secretary	06/02/97–10/29/99
George Newhouse	Legal Consultant	01/05/00–11/16/00
J. Forrest Norman	Paralegal Specialist	01/26/98–07/18/99
Patrick M. O'Brien	Associate Independent Counsel	05/28/98–08/25/99
Sandra A. Oldham	Administrative Officer	07/08/96–Current
A. Louise Oliver	Law Clerk	08/06/98–10/09/98
Edward J. Page	Deputy Independent Counsel	05/01/98–01/02/00
Stephen C. Parker	Associate Independent Counsel	03/25/96–07/18/97
Margaret E. Parks	Summer Intern	05/26/98–08/21/98
Robert H. Patterson, Jr.	Legal Consultant	02/23/99–05/31/99
Andrew Paukstitus	Clerk	04/16/01–04/20/01
K. Lawson Pedigo	Associate Independent Counsel	03/29/99–11/30/99

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* Mr. Lerner served 08/19/96–09/16/97 and 03/16/98–01/04/99.

Name	Last Title Held	Dates of Service
Jonathan I. Pomerance	Paralegal Specialist *	
Linda Potter	Staff Assistant	10/24/94–06/02/95
Christy M. Pratt	Paralegal Specialist	05/08/00–02/02/01
Carolyn Pritts	Records and Archives Officer	02/15/99–Current
Nicholas Pullen	Summer Intern	05/26/98–04/09/99
Lucia Rambusch	Paralegal Specialist	10/17/94–03/15/95
Elizabeth Ray	Public Information Assistant	07/27/98–10/18/99
Robert W. Ray	Independent Counsel	04/26/99–Current
Mei Li Reedy	Contract Computer Support	11/97–06/98
Thomas Repczinski	Law Clerk	12/27/95–01/10/97
Monte C. Richardson	Associate Independent Counsel	03/16/00–06/30/01
Roberta Richardson	Staff Assistant	07/07/97–10/01/97
Jim Rickards	Contract Computer Support	08/09/94–05/25/01
Miguel Rodriguez	Associate Independent Counsel	10/05/94–03/07/95
Philip J. Rooney	Financial Officer	04/17/95–Current
Nicholas Q. Rosenkranz	Summer Intern	06/08/98–08/21/98
Rod J. Rosenstein	Associate Independent Counsel	02/15/95–10/11/97
Paul S. Rosenzweig	Senior Litigation Counsel	11/17/97–04/28/00
Ronald D. Rotunda	Legal Consultant	08/25/97–05/06/99
Patricia S. Rowland	Staff Assistant	01/05/98–11/06/00
Debra Rubin	Legal Secretary	07/13/98–07/28/98
Neille M. Russell	Confidential Assistant	07/10/95–07/15/00
William Rutledge	Consultant	07/17/95–07/31/95
Jennifer Safavian	Associate Independent Counsel	02/14/00–06/03/01
John Sandman	Contract Computer Support	08/14/00–08/23/01
Jhaniel C. Santiago	Clerk	01/12/00–02/25/01
Amy D. Scivally	Receptionist	12/09/97–08/27/00
Thomas Serafin	Intern/Clerk	09/21/98–12/04/98
Kevin M. Sigafoes	Paralegal Specialist	02/02/98–01/30/00
Richard P. Simmons	Paralegal Specialist	05/10/95–10/11/95
Edward H. Smith II	Summer Intern	06/21/99–08/20/99
Deborah Stalford	Paralegal Specialist	12/04/95–12/26/95
Kenneth W. Starr	Independent Counsel	08/09/94–10/18/99
Amy St. Eve	Associate Independent Counsel	10/11/94–08/02/96
Timothy S. Susanin	Associate Independent Counsel	06/01/98–04/30/00
Anita P. Swartz	Legal Secretary	02/12/98–07/30/99
Mark Sylvester	Paralegal Specialist	05/24/99–Current
Julie Talley	Secretary	08/02/99–01/13/00
Hector Tapia	Contract Computer Support	06/12/96–05/97
Dillion Teachout	Clerk	08/24/98–09/11/98
Catherine A. Thie	Management Assistant	01/13/97–01/30/98
Julie Thomas	Deputy Independent Counsel	01/18/00–Current
Aprel Thompson	Receptionist	07/17/00–04/08/01
Nora Thorne	Contract Computer Support	09/25/95–08/97
William H. Thullen	Financial Consultant	11/06/97–12/31/97

* Mr. Pomerance served 08/17/98–05/28/99 and 01/31/00–8/10/01.

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Name	Last Title Held	Dates of Service
Jennifer M. Tjia	Paralegal Specialist *	
Mark H. Touhey III	Deputy Independent Counsel	09/06/94–09/02/95
Michael L. Travers	Associate Independent Counsel . .	03/24/98–07/06/98
Bruce Udolf	Associate Independent Counsel . .	06/20/97–05/22/98
Erin S. Vagley	Administrative Clerk *	
Donald Vinson	Legal Consultant	02/01/99–02/17/99
Linda B. Walls	Paralegal Specialist	03/15/99–Current
Paul Walsh	Criminal Investigator	01/12/98–09/30/98
Marcia L. Walter	Associate Independent Counsel . .	11/09/98–03/23/99
Andrew White	Legal Consultant	09/13/00–01/23/01
James White	Criminal Investigator	05/04/00–05/17/01
Kim R. Widup	Chief of Investigations	06/05/00–Current
Ivan J. Wilkins	Paralegal Specialist *	
Eddie B. Williams	Clerk	09/18/00–Current
Bryan M. Winkelman	Legal Secretary	07/20/98–07/18/99
Mary Anne Wirth	Associate Independent Counsel . .	05/29/97–11/22/98
Catherine Wisenberg	Intern/Clerk	12/20/00–01/26/01
Solomon L. Wisenberg	Deputy Independent Counsel	02/02/97–03/28/99
Gabrielle R. Wolohojian	Associate Independent Counsel . .	08/09/94–05/31/95

* Ms. Tjia served 08/31/98–04/28/99 and 06/22/99–08/13/99. Ms. Vagley served 05/13/96–08/02/96 and 05/26/97–08/01/97. Mr. Wilkins served 01/06/95–03/31/95 and 06/26/95–08/10/95.

[1] Under 28 U.S.C. § 594(h)(1)(B),¹ Independent Counsel Robert W. Ray² files this Final Report concerning *In re: Madison Guaranty Savings & Loan Association*, Div. No. 94–1 (D.C. Cir. [Spec. Div.] Jan. 16, 1998) (regarding Monica Lewinsky and others). This Report is the last report of the Office of the Independent Counsel, *In re: Madison Guaranty Savings & Loan Association*,³ and describes the investigation into “whether Monica Lewinsky or others suborned perjury, obstructed justice, intimidated witnesses, or otherwise violated federal law other than a Class B or C misdemeanor or infraction in dealing with witnesses, potential witnesses, attorneys, or others concerning the civil case *Jones v. Clinton*.”⁴ Consistent with Congress’s intention in the statutory final report requirement, this report also sets forth the Independent Counsel’s reasons for declining prosecution of President William J. Clinton.

[2]

¹ On June 30, 1999, the Independent Counsel Reauthorization Act of 1994, 28 U.S.C. §§ 591–599 (1994), expired and was not extended by Congress. The Independent Counsel is authorized, under 28 U.S.C. § 599 (providing for continuation of pending matters), to issue this Final Report.

² Robert W. Ray was appointed Independent Counsel under 28 U.S.C. § 593(e), on October 18, 1999, following the resignation of Independent Counsel Kenneth W. Starr.

³ The Independent Counsel previously filed five reports intended for public release with the Special Division: Final Report of the Independent Counsel *In re: Madison Guaranty Sav. & Loan Ass’n* (filed Mar. 2, 2001) (reporting on James B. McDougal’s, President William J. Clinton’s, and Hillary Rodham Clinton’s relationships with Madison Guaranty Savings & Loan Association, Capital Management Services, Inc., and Whitewater Development Corporation); Final Report of the Independent Counsel (*In re: Madison Guaranty Sav. & Loan Ass’n In re: William David Watkins* and *In re: Hillary Rodham Clinton* (published Oct. 18, 2000) (reporting on matters commonly referred to as the “Travel Office” investigation); Final Report of the Independent Counsel (*In re: Madison Guaranty Sav. & Loan Ass’n In re: Anthony Marceca* (published July 28, 2000) (reporting on a matter commonly referred to as the “FBI Files” investigation); Final Report of the Independent Counsel (*In re: Madison Guaranty Sav. & Loan Ass’n In re: Bernard Nussbaum* (published July 28, 2000) (reporting on a matter related to the FBI Files investigation); and Report on the Death of [former Deputy White House Counsel] Vincent W. Foster, Jr. (published Oct. 10, 1997).

⁴ Order, *In re: Madison Guaranty Sav. & Loan Ass’n*, Div. No. 94–1 (D.C. Cir. [Spec. Div.] Jan. 16, 1998) (regarding Monica Lewinsky and others). This Report also includes appendices (a) containing materials relating to the Independent Counsel’s resolution of the investigation (Appendix A–1), and the Arkansas Supreme Court’s resolution of the disbarment proceedings against President Clinton (Appendix A–2); (b) detailing investigation of allegations made by Kathleen Willey (Appendix B); (c) detailing actions by others that hindered the Lewinsky investigation (Appendix C); (d) discussing the final status of the Clinton Administration’s failure to produce certain electronically maintained documents (Appendix D); (e) financial information on expenditures throughout the history of this Office (Appendix E); and (f) a chronology of the Lewinsky investigation (Appendix F).