



BUDGET*

BUDGET STRATEGY AND OUTLOOK

BUDGET PAPER NO. 1

2009-10

CIRCULATED BY

THE HONOURABLE WAYNE SWAN MP
TREASURER OF THE COMMONWEALTH OF AUSTRALIA
AND

THE HONOURABLE LINDSAY TANNER MP
MINISTER FOR FINANCE AND DEREGULATION
OF THE COMMONWEALTH OF AUSTRALIA

FOR THE INFORMATION OF HONOURABLE MEMBERS
ON THE OCCASION OF THE BUDGET 2009-10

12 MAY 2009

© Commonwealth of Australia 2009

ISBN 978-0-642-74513-2

This work is copyright. Apart from any use as permitted under the *Copyright Act 1968*, no part may be reproduced by any process without prior written permission from the Commonwealth. Requests and inquiries concerning reproduction and rights should be addressed to the:

Commonwealth Copyright Administration
Attorney-General's Department
3-5 National Circuit
BARTON ACT 2600

Or posted at:
<http://www.ag.gov.au/cca>

Internet

The Commonwealth budget papers and budget related information are available on the central Budget website at: www.budget.gov.au

Printed by CanPrint Communications Pty Ltd

Notes

- (a) The following definitions are used in this Budget Paper:
- ‘real’ means adjusted for the effect of inflation;
 - real growth in expenses is measured by the Consumer Price Index (CPI) deflator;
 - the Budget year refers to 2009-10, while the forward years refer to 2010-11, 2011-12 and 2012-13; and
 - one billion is equal to one thousand million.
- (b) Figures in tables and generally in the text have been rounded. Discrepancies in tables between totals and sums of components are due to rounding:
- estimates under \$100,000 are rounded to the nearest thousand;
 - estimates \$100,000 and over are generally rounded to the nearest tenth of a million;
 - estimates midway between rounding points are rounded up; and
 - the percentage changes in statistical tables are calculated using unrounded data.
- (c) For the budget balance, a negative sign indicates a deficit while no sign indicates a surplus.
- (d) The following notations are used:
- | | |
|---------|---|
| NEC/nec | not elsewhere classified |
| - | nil |
| na | not applicable (unless otherwise specified) |
| (e) | estimates (unless otherwise specified) |
| (p) | projections (unless otherwise specified) |
| \$m | \$ million |
| \$b | \$ billion |

- (e) The Australian Capital Territory and the Northern Territory are referred to as 'the Territories'. References to the 'States' or 'each State' include the Territories. The following abbreviations are used for the names of the States, where appropriate:

NSW	New South Wales
VIC	Victoria
QLD	Queensland
WA	Western Australia
SA	South Australia
TAS	Tasmania
ACT	Australian Capital Territory
NT	Northern Territory

- (f) In this paper the term Commonwealth refers to the Commonwealth of Australia. The term is used when referring to the legal entity of the Commonwealth of Australia.

The term Australian Government is used when referring to the Government and the decisions and activities made by the Government on behalf of the Commonwealth of Australia.

Budget Strategy and Outlook 2009-10 is one of a series of Budget Papers that provides information to supplement the Budget Speech. A full list of the series is printed on the inside cover of this paper.

CONTENTS

STATEMENT 1: BUDGET OVERVIEW	1-1
Introduction.....	1-5
International economic outlook	1-6
Economic outlook	1-6
Fiscal outlook	1-9
Supporting the economy during the global recession	1-11
Budget priorities	1-15
Supporting the economy and jobs now	1-15
Nation Building Infrastructure — building blocks for the recovery	1-18
Positioning for the recovery — delivering world-class universities, research and hospitals.....	1-27
Secure and sustainable pension reform	1-33
Continuing to deliver the reform agenda.....	1-44
Delivering on the deficit exit strategy	1-48
STATEMENT 2: ECONOMIC OUTLOOK	2-1
Overview	2-3
The outlook for the international economy.....	2-7
The outlook for the domestic economy	2-17
STATEMENT 3: FISCAL STRATEGY AND OUTLOOK	3-1
Overview of fiscal position.....	3-3
The Government's fiscal strategy.....	3-3
Fiscal outlook	3-9
STATEMENT 4: ASSESSING THE SUSTAINABILITY OF THE BUDGET.....	4-1
Introduction.....	4-3
Challenges for fiscal policy.....	4-3
Stimulating aggregate demand	4-4
Strengthening the financial system	4-8
Returning the budget to surplus	4-10
Assessing fiscal sustainability	4-15
Conclusion.....	4-21
References	4-22

STATEMENT 5: REVENUE	5-1
Overview	5-3
The unfolding global crisis and government revenues.....	5-3
Revisions to the revenue forecasts	5-4
Variations in the revenue estimates since the 2008-09 Budget.....	5-14
Cash receipts	5-20
Revenue estimates by revenue head	5-21
STATEMENT 6: EXPENSES AND NET CAPITAL INVESTMENT	6-1
Overview	6-3
General government sector expenses	6-3
General government net capital investment	6-42
STATEMENT 7: ASSET AND LIABILITY MANAGEMENT	7-1
The Australian Government's major assets and liabilities	7-3
Managing changes in the Government's borrowing needs.....	7-7
STATEMENT 8: STATEMENT OF RISKS	8-1
Risks to the Budget — overview	8-3
Economic and other parameters.....	8-6
Fiscal risks.....	8-6
Contingent liabilities — quantifiable	8-8
Contingent assets — quantifiable	8-11
Contingent liabilities — unquantifiable	8-12
Contingent assets — unquantifiable	8-29
STATEMENT 9: BUDGET FINANCIAL STATEMENTS	9-1
Notes to the financial statements	9-13
STATEMENT 10: HISTORICAL AUSTRALIAN GOVERNMENT DATA	10-1