MARK J. REICHEL, State Bar #155034 THE LAW OFFICES OF MARK J. REICHEL 655 University Avenue, Suite 215 Sacramento, California 95825 Telephone: (916) 974-7033 1 3 mreichel@donaldhellerlaw.com 4 5 Attorney for Defendant ERIC MCDAVID 6 7 IN THE UNITED STATES DISTRICT COURT 8 FOR THE EASTERN DISTRICT OF CALIFORNIA 9 10 UNITED STATES OF AMERICA, Case No. CR.S-06-0035-MCE 11 Plaintiff, DEFENDANT'S MOTION TO REVEAL 12 IDENTITY OF CONFIDENTIAL V. 13 INFORMANT 14 DEFENDANT'S NOTICE OF MOTION ERIC MCDAVID, AND MOTION TO REVEAL IDENTIFY OF THE TESTIFYING 15 Defendant. "CONFIDENTIAL INFORMANT ANNA"; MEMORANDUM OF POINTS 16 AND AUTHORITIES IN SUPPORT THEREOF; REQUEST FOR 17 EVIDENTIARY HEARING. 18 19 Date: February 6, 2007 Time: 8:30 A.m. 20 Judge: Hon. Morrison C. England 21 McGREGOR SCOTT, United States Attorney, and Assistant United States STEVEN R. LAPHAM: TO: 22 23 PLEASE TAKE NOTICE THAT at the above date and time, or 24 as soon thereafter as the matter may be heard, defendant, 25 through his attorney, will and hereby does move for an order

disclosing the identity of, and information concerning,

"confidential source/confidential informant" identified as

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"CS" and/or "Anna" throughout the discovery and most particularly in the criminal complaint.

MOTION

Defendant Eric mcDavid moves the Court for an order disclosing the true name, date of birth, current and former addresses, driver's license numbers, and social security number of the informant described as "CS" and "cooperating source" and "Anna" in the discovery provided to defendant and in the criminal complaint in this case. The government discovery provides that this informant will testify at the upcoming trial.

The informant's statements to law enforcement in or about June of 2005, at the latest, started the present investigation; audio and video taping of the defendant by law enforcement was started based upon the informant's work. The discovery does not show in any instance where anyone from law enforcement had any contact whatsoever with this defendant up until the moment of his arrest during the investigative period, other than the "cs" known as "Anna." "Anna"'s word was used to set up all audio and video surveillance, as well as obtain a criminal complaint and subsequent search warrant. Anna's word was used to get warrants to seize computers and e mail accounts and other documents.

The discovery provides repeatedly that she will testify at trial.

Defense counsel asks that the Court order immediate disclosure of the following by the United States and that they affirmatively seek out from any agency which maintains

any of the requested material.

Pursuant to the October 19, 2006 Memorandum from the Deputy Attorney General, issued to all U.S. Attorney's that date, the U.S. Attorney's Manual at 9-5000 is amended immediately to require and direct all U.S. Attorney's to disclose evidence from the "Prosecution Team." The "Prosecution Team: It is the obligation of federal prosecutors, in preparing for trial, to **seek** all exculpatory and impeachment information from **all the members** of the prosecution team, members of the prosecution team include federal, state, and local law enforcement officers and other government officials **participating in the investigation** and prosecution of the criminal case against the defendant.

Kyles, 514 US at 437." (Italics added for emphasis).

This is certainly consistent with the applicable law <u>United States v. Perdomo</u>, 929 F.2d 967 (3rd Cir. 1991) (conviction vacated and remanded where criminal background information on key prosecution witness, contained in local records, is information that is readily available to the prosecution for <u>Brady</u> purposes; case decided well before the same mandate in <u>Kyles v. Whitley</u> 514 U.S. 419 (1995).

Defendant seeks immediate production of the following:

(1) Copies of all police reports and other writings of any kind, including rough notes, regarding the informant's activities in this case and in any other case during the two (2) calendar years preceding the investigation of this case, which started in at least June of 2005 (thus, for all of the above described informant's activities beginning in June of

2003);

- (2) The case numbers and names of any other criminal prosecutions in which the informant has been used as a confidential informant;
- (3) The case numbers and names of any trials or evidentiary hearings at which the confidential informant has testified concerning: her own prior criminal activity; payments or rewards provided to or promised to her by the government; or other law enforcement-related matters;
- (4) Any ledger, sheet, or other document that details money paid the confidential informant or her family in this or other cases in which the informant assisted the government, and the purpose of each such payment;
- (5) Any information, whether or not memorialized in writing, about promises of immunity or leniency, preferential treatment or other inducements made to the confidential informant, or to a family member, friend, or associate of the informant, or to a percipient witness, in exchange for the informant's cooperation, including the dismissal or reduction of charges, assisting in matters of sentencing, or promises or expectancies regarding payments for expenses or testimony or eligibility for any award or reward;
- (6) Information or records concerning notification of potential prosecution or investigation made by the government to the informant or any member of his or her family;
- (7) FBI rap sheet, NCIC printout and any other records available to the government reflecting the arrest and conviction history of the informant;

- (8) Information concerning prior misconduct by the confidential informant both in the performance of her role as an informant and in roles other than her role as an informant, including: any prior refusal of the informant to testify or assist the government; any prior allegation that the informant made false statements in connection with a criminal investigation; any other misconduct that reflects on the lack of candor, truthfulness, or law-abidingness of the informant, such as uncharged criminal conduct or fraud; and
- (9) Any government agency files or other information revealing matters relevant to the informant's credibility, mental health, physical health, drug or alcohol use, or other dependency.

This motion rests on the files and records of this case and the attached Memorandum of Points and Authorities.

Additional evidence or argument may be offered at or before the hearing.

This motion is based on the United States Constitution, the Federal Rules of Criminal Procedure, the Points and Authorities submitted in support, and such argument and evidence of counsel at the hearing on the motion.

Respectfully submitted

DATED: December 19, 2006.

MARK J. REICHEL ATTORNEY AT LAW Attorney for defendant

/S/ Mark Reichel

MEMORANDUM OF POINTS AND AUTHORITIES SUPPORTING FACTS¹

This case was primarily begun by an informant who used the name "Anna," and was initially supervised by FBI Agent Ricardo Torres with the Philadelphia FBI in June of 2005. Prior to that time, the informant was working for the FBI as far back as 2003. This case ended in the arrest of the defendant, in the presence of the informant, in January of 2006.

Troubling is the fact that the discovery provides that the informant was granted approval for "Otherwise Unlawful Activity" so that she could engage in felony criminal behavior while working on this case, in December of 2005.

The FBI's overall use of informants was the subject of a very well publicized and sharply critical September 11, 2005 Department of Justice internal audit entitled U.S. Department of Justice, Office of Inspector General, "FBI's Compliance with the Attorney General's Investigative Guidelines." The

¹ The factual background comes from the discovery provided by the government, defense investigation conducted to date, and the anticipated testimony and evidence to be submitted at the hearing of the motion.

Familiarity with the facts is assumed and he government's version is succinctly stated in the Criminal Complaint, incorporated herein by reference.

² "F.B.I. Found to Violate Its Informant Rules " <u>New York Times</u>, September 13, 2005.

WASHINGTON, Sept. 12 - The Federal Bureau of Investigation has often violated internal guidelines in its handling of confidential informants, the Justice Department's inspector general concluded Monday.

report, after redacting for sensitive information identified by the FBI, was released to the public and is available in pdf format at www.usdoj.gov/oig/special/0509/final.pdf.

The following day, the FBI issued a press release which stated "The FBI welcomes the Office of the Inspector General's (OIG) report and assessment of our compliance with four sets of Attorney General Guidelines that govern important aspects of our investigative activity. The OIG found the FBI was generally compliant with the guidelines. It also found, however, a significant number of instances of administrative non-compliance with the Confidential Informant

In nearly 9 of every 10 cases reviewed by the inspector general, guidelines on the handling of confidential informants were violated in ways that risked compromising investigations, according to a 301-page report by the office of Glenn A. Fine, the inspector general at the Justice Department...But F.B.I. agents sometimes allowed criminal informants to engage in criminal activities without getting needed approval from supervisors or lawyers for such operations, failed to report unauthorized illegal activity, or approved such illegal activity only retroactively, the review found.

Bureau supervisors were often unfamiliar with the rules that applied to the handling of confidential informants - a reflection, the inspector general's report said, of "inadequate training at every level." And when violations were found, bureau agents and supervisors were often not held accountable for missteps, the review found....In 2001, Janet Reno, then the attorney general, imposed toughened requirements on the F.B.I.'s use of informants in the wake of several embarrassing episodes - most notably, its handling of the Boston gangster James Bulger, who fled in 1995 after a bureau agent tipped him off to a pending indictment against him..."

³A finding at page 7 of the Report is "We found significant problems in the FBI's compliance with Guidelines' provisions. Those violations occurred mainly in suitability reviews; the cautioning of informants about the limits of their activities; the authorization of otherwise illegal activity; documentation and notice of unauthorized illegal activity by informants; and the deactivation of informants. In total, we found one or more Guidelines compliance errors in 87 percent of the informant files we examined. (Emphasis added.)

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Guidelines..." (Italics added.) The press release then went on state to how the FBI is working to change these problem areas.

In May of 2006, in the U.S. Senate, Inspector General Glenn A. Fine then went on to advise the Senate Committee that his audit had found a disturbing instance of significant non-compliance by the FBI agents with the Attorney General Guidelines on the use of informants, which can often led to compromised FBI prosecutions.4

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Thank you for inviting me to testify about the Office of the Inspector General's (OIG) oversight work related to the Federal Bureau of Investigation (FBI) ... Since the Committee's last FBI oversight hearing, the OIG also completed its examination of the FBI's compliance with four sets of Attorney General Guidelines that govern the FBI's principal criminal investigative authorities with respect to investigations of individuals and groups, and its use of confidential informants, its undercover operations, and its warrantless monitoring of verbal communications (also known as consensual monitoring). The Attorney General Guidelines provide guidance on the opening of FBI investigations, the permissible scope of investigations, and the law enforcement techniques the FBI may use. The Guidelines were

In sum, while the OIG found many areas in which the FBI complied with the Attorney General Guidelines, the OIG also found significant non-compliance with the Guidelines governing the operation of confidential informants, failure to notify FBI Headquarters and DOJ officials of the initiation of certain criminal intelligence investigations, and failure to consistently obtain advance approval prior to the initiation of consensual monitoring.

Specifically, the OIG found one or more Guidelines violations in 87 percent of the confidential informant files we examined. The OIG review determined that required approvals for the use of informants were not always obtained, assessments designed to assess the suitability of individuals to serve or continue as

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⁴ Testimony of Glenn A. Fine, Department of Justice Inspector General, United States Senate Committee on the Judiciary "FBI Oversight" May 2, 2006

Mr. Chairman, Senator Leahy, and members of the Committee on the Judiciary:

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Therefore, it is obviously imperative that the defense be immediately provided the routine material requested in this case regarding this informant.

LEGAL AUTHORITY

Under the Due Process Clause of the Fourteenth Amendment, criminal prosecutions must comport with prevailing notions of fundamental fairness. The Supreme Court has long interpreted this standard of fairness to require that criminal defendants be afforded a meaningful opportunity to present a complete defense. California v. Trombetta, 467 U.S. 479, 485 (1984).

To safeguard this right, the courts have developed "what

To safeguard this right, the courts have developed "what might loosely be called the area of constitutionally guaranteed access to evidence." <u>Id</u>. The purpose of such a doctrine is to deliver "exculpatory evidence into the hands of the accused, thereby protecting the innocent from erroneous conviction and ensuring the integrity of our criminal justice system." <u>Id</u>.

Within this framework lies a defendant's constitutionally protected right to request and obtain from the prosecution evidence that is either material to his or her guilt or relevant to his or her punishment. Brady v. Maryland, 373 U.S. 83, 87-88 (1963); United States v.

confidential informants were not made or were incomplete, documentation of required instructions to informants were missing, descriptions of "otherwise illegal activity" by informants were not sufficient, and required notifications to FBI Headquarters or U.S. Attorneys' Offices were not made or documented. The OIG report noted that Guidelines violations can jeopardize DOJ prosecutions of criminals and also can lead to civil liability claims against the government... (Bold added for emphasis.)

Williams, 10 F.3d 1070 (4th Cir. 1993) (assuming arguendo that Brady material must be turned over to the defense prior to trial). Even absent a request, the prosecution has a constitutional duty to turn over exculpatory evidence that would raise a reasonable doubt about the defendant's guilt.

Id. This Brady right generally requires disclosure of evidence requested by the defendant when such evidence is:

(1) material; 24 (2) exculpatory; 25 (3) relevant; 26 (4) unavailable to the defense from other sources; 27 and (5) under the actual or imputed knowledge or control of the prosecution. Failing to disclose such evidence is a constitutional violation whether done in good or bad faith.

In Roviaro v. United States, 353 U.S. 53 (1957), the Supreme Court held that the informer's privilege is a limited one, and identified three situations where the privilege was inapplicable: first, "where the disclosure of a communication will not tend to reveal the identity of an informer"; second, where "the identity of the informer has been disclosed to those who would have cause to resent the communication"; and, third, "[w]here the disclosure of an informant's identity, or of the contents of his communication, is relevant and helpful to the defense of an accused, or is essential to a fair determination of a cause." Roviaro, 353 U.S. at 60. In these situations, the trial court must order disclosure of the informant's name and address or, if the government withholds the information, dismiss the action. Roviaro, 353 U.S. at 61, 65, fn. 15. In

Roviaro's case, the government conceded that it should have disclosed the informant's identity with respect to count one, which charged a sale of heroin to the informant. Roviaro, 353 U.S. at 58. As to count two, charging possession of heroin, the Supreme Court held that disclosure was required because the testimony of the informant, who was a material eyewitness, "was highly relevant and might have been helpful to the defense." Roviaro, 353 U.S. at 63.

Since the decision in <u>Roviaro</u>, the Ninth Circuit has had many occasions to apply the principles set forth in <u>Roviaro</u> to particular circumstances. In <u>United States v. Amador-Galvan</u>, 9 F.3d 1414 (9th Cir. 1993), two defendants were charged and convicted of conspiracy to possess with intent to distribute over 5 kilograms of cocaine, and possession with intent to distribute over 5 kilograms of cocaine. 9 F.3d at 1416. Before trial, the defendants moved to disclose the identities of four non-witness government informants. 9 F.3d at 1416-1417. That motion was denied without an <u>in camera</u> hearing. 9 F.3d at 1417.

The Ninth Circuit reversed, finding that the district court abused its discretion in failing to hold an <u>in camera</u> hearing to determine whether the informants in fact had information that would have been relevant and helpful to the defendants. <u>Amador-Galvan</u>, 9 F.3d at 1417. The court reasoned that one or more of the four informants might have provided evidence weakening the government's case, either by eyewitness testimony or by providing information which might have led to a firsthand source or by providing circumstantial

evidence. 9 F.3d at 1417. The court concluded that any such evidence would clearly be "relevant and helpful" to the defense. 9 F.3d at 1417.

The defendant here clearly demonstrates the due process right to disclosure of the informant's name and identifying information as (1) the informant holds significant relevant, material and possibly exculpatory information; (2) the informant is otherwise unavailable to the defense; (3) the informant was an active participant in the crime; and (4) there is a small government interest in maintaining confidentiality—they have asserted at all times that she will testify.

Disclosure of the informant's identity and identifying information, sought herein, is required under <u>Roviaro</u>.

The defendant needs this information immediately so as to try to interview her in preparation for trial, at the least, let alone prepare important pre trial motions.

Investigation of the informant must also be performed.

The Ninth Circuit requires disclosure where the testimony of the informant is necessary to guarantee a defendant's right to a fair trial. In <u>United States v.</u>

<u>Ordonez, supra, the Ninth Circuit reversed defendants' convictions and remanded for a <u>de novo in camera</u> hearing on the disclosure of the confidential informant's identity. 737

F.2d at 810. The defendants in <u>Ordonez</u> sought the identity</u>

⁵United States v. Sharp, 778 F.2d 1182, 1186 n.5 (6th Cir. 1985) (noting that disclosure is usually required when an informant is an "active participant in the events underlying the defendant's potential criminal liability" and usually not required when the informant is a "mere tipster or introducer");

of an informant whose information "triggered" the investigation against them. 737 F.2d at 807. The district court found that the informant's testimony would have been helpful to the defense but denied the defense request for disclosure. <u>Id</u>. at 808. The Ninth Circuit remanded for a new hearing because it was not clear from the record before the Court whether or not the District Court had properly applied the <u>Roviaro</u> balancing test. <u>Id</u>. at 809.

In remanding, the Court provided guidance to the district court on the conduct of the <u>in camera</u> proceedings. 737 F.2d at 809-810. Recognizing the "extraordinary safeguards provided by the Confrontation Clause, and the adversary system which results from a reliance on <u>in camera</u> proceedings that are conducted in the absence of the defendant and his counsel," the court stated that the procedure chosen by the district Court should provide a "substantial equivalent" to defendant's rights guaranteed by the Fifth and Sixth Amendments. 737 F.2d at 809. The Court, therefore, suggested alternative procedures to guarantee defendant's rights, including permitting defense counsel to be present without his client during the course of the <u>in camera</u> proceedings. 737 F.2d at 810.

The defense has met the "minimal threshold showing" that disclosure would be relevant to at least one defense -- namely, a pre-trial motion to suppress evidence and/or dismiss for outrageous government misconduct, and all of the other numerous motions on file with the court pre trial.

Spires, 3 F.3d at 1238, citing U.S. v. Sai Keung Wong, 886

F.2d 252, 256 (9^{th} Cir. 1989). Furthermore, the informant's privilege does not apply in this situation because, for the reasons stated above, the informant's identity and the contents of her communication with the FBI agents, will undeniably be "relevant and helpful to the defense of the accused." Roviaro, 353 U.S. at 60; Kiser, 716 F.2d at 1271.

CONCLUSION

For the above reasons, the defendant respectfully requests that the government be directed to disclose the true identity of the informant and to disclose the information requested in this motion immediately.

Respectfully submitted

DATED: December 19, 2006.

MARK J. REICHEL ATTORNEY AT LAW Attorney for defendant

/S/ Mark Reichel