

Statistics on Race and the Criminal Justice System - 2003

A Home Office publication under section 95 of the Criminal Justice Act 1991

Criminal Justice Act 1991
Section 95

- (1) The Secretary of State shall in each year publish such information, as he considers expedient for the purpose of:
 - (a) enabling persons engaged in the administration of justice to become aware of the financial implications of their decisions; or
 - (b) facilitating the performance of such persons of their duty to avoid discriminating against any persons on the ground of race or sex or any other improper ground.
- (2) Publication under subsection (1) above shall be effected in such a manner, as the Secretary of State considers appropriate for the purpose of bringing the information to the attention of the persons concerned.

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Summary of main points

In 2002/03:

- During 2002/03, racist incidents recorded by the police fell by 11% to 48,525. 31,034 racially aggravated offences were recorded by the police in 2002/03 (30,113 in 2001/02). About half of these were offences of harassment, which included Public Order offences of threatening or disorderly behaviour. One third of all offences were detected. 8,154 defendants were prosecuted for these offences. Of these, 1,434 were convicted at magistrates' courts and 467 at the Crown Court.
- 2,604 homicides were recorded by the police in the three year period ending 2002/03, of which 10% were of Black people, 6% Asian and 6% 'Other' minority ethnic groups. These figures included the 172 originally recorded as homicide victims in the Shipman case. The number of Asian victims was 9% higher than in the three-year period ending 2001/02. 33% of Black victims were killed as a result of a shooting compared with 10% of Asian victims and 6% of White victims, similar to the three-year period ending 2001/02. 27 homicides were recorded as being racially motivated over the three-year period ending 2002/03.
- Just over 869,000 'stop and searches' were recorded by the police under a range of legislation (including the Police and Criminal Evidence Act (PACE)), of which, 14% were Black people, 7% Asian and 1% of 'Other' ethnic origin. Police forces varied widely in their rates for recorded 'stop and searches'. Research published by the Home Office has indicated that resident population figures are not indicative of the population present in public places when and where police carry out searches; therefore, they do not provide a good basis for assessing ethnic biases in 'stop and search' practices. Despite this, these statistics remain important in providing an overall picture of 'stop and search' incidents. Relative to population, in 2002/03 Black people were 6 times more likely to be stopped and searched than White people, compared with 5 times in 2001/02.
- The population figures used in this report were derived from the 2001 Census which showed that nationally 2.8% of the resident population were Black, 4.7% Asian and 1.2% of 'Other' minority ethnic group. The Census also provided statistics on the ethnic populations for each police force area. These population estimates replaced those used in earlier reports, which were based upon the 1999 Census and the annual Labour Force Survey. Absolute populations for each ethnic group were calculated using these proportions and the annual mid-year estimates for each police force area produced by the Office for National Statistics. Results from the 2001 Census showed a higher Black and Minority Ethnic population than previous surveys had suggested. The figures presented here, therefore, show lower rates for 'stop and searches' per head of population than those published in March 2003. Disproportionality, nonetheless, still rose between 2001/02 and 2002/03.
- In the Metropolitan Police Service (MPS), compared with 2001/02, the number of 'stop and searches' rose by 30% for White people, 36% for Black people and 37% for Asian people. In England & Wales as a whole, there was an average rise of about 17% for White people, 38% for Black people and 36% for Asian people. Excluding the MPS, the rise for Black people was even greater (45%). In both the MPS and England & Wales as a whole, the reasons for 'stop and searches' remained similar in both years, although, in practice, there were wide variations between police forces.

- An estimated 1.3 million arrests for notifiable offences took place, of which, 9% were of Black people, 5% Asian and 1% 'Other' ethnic origin. Compared with 2001/02 arrests of Black people rose by 7%, of Asian people by 8% and of White people by 2%. Black people were 3 times more likely to be arrested than White or those of 'Other' ethnic origin. There were variations across forces in the proportions of individuals from different ethnic groups being arrested for specific types of offence.
- The police cautioned 204,900 persons for notifiable offences, of which 7% were Black people, 5% Asian and 1% of 'Other' ethnic origin. Following arrest, 16% of White people, 15% of Asian people and 12% of Black people were cautioned. An offender's eligibility for a caution depends upon a number of factors (e.g. admission of guilt).
- Combined information collected from ten police force areas on magistrates' court decisions in 2002 showed that, excluding those defendants committed to the Crown Court for trial, 54% of White defendants, 45% of Black and 42% of Asian defendants were convicted.
- Practice varied throughout England & Wales for those dealt with by the Youth Justice Board. Of those bailed, 66% of White and 63% of Asian youths were given unconditional bail, compared with 58% of Black youths and of those of Mixed origin. Also, 8% of Black and 9% of Mixed origin were remanded in custody, compared to 5% for Asian and White youths.
- In June 2002, Black and Minority Ethnic groups accounted for about 22% of the male prison population (15% Black, 3% Asian and 4% 'Other') and about 29% of the female prison population (24% Black, 1% Asian and 5% 'Other'). These figures included foreign nationals who made up 10% of the male and 20% of the female prison population. There was a variation in the types of offences between each ethnic group.
- 8% of complaints made against the police in 2002/03 were from Black people, 5% from Asian people and 2% from 'Other' minority ethnic groups.
- In most criminal justice agencies there have been some increases in the employment of Black and Minority Ethnic groups over the previous years. However, Black and Minority Ethnic groups are still under-represented in all grades in both the police and prison service, as well as in senior posts in all criminal justice agencies.

Table A: Proportion (%) of ethnic groups at different stages of the criminal justice process, England & Wales, 2002/03

	Ethnicity					
	White %	Black %	Asian %	Other %	Unknown/ not recorded %	Total %
General population (aged 10 & over)	91	3	5	1	0	100
Stops and searches ⁽¹⁾	77	14	7	1	2	100
Arrests ⁽²⁾	84	9	5	1	1	100
Cautions ⁽²⁾	85	7	5	1	3	100
Youth offenders ⁽³⁾	84	6	3	2	6	100
Prison receptions ⁽⁴⁾	82	11	3	4	0	100
Prison population ⁽⁴⁾	79	15	3	4	0	100

Note: Figures may not add to 100% due to rounding.

(1) Stops and searches recorded by the police under section 1 of the Police and Criminal Evidence Act 1984 and other legislation.

(2) Notifiable offences.

(3) 'Other' includes 'mixed'.

(4) Sentenced

Chapter 1

Introduction

Section 95 of the Criminal Justice Act 1991 requires the Secretary of State to publish such information as he considers expedient in order to enable those involved in the Criminal Justice System (CJS) to become aware of the financial implications of their decisions, or to avoid discrimination on grounds of race, sex or any other improper grounds. The Home Office has published a series of documents since 1992 on the issue of race within the Criminal Justice System under these requirements. This report continues the series. These documents brought together both points relating to the Government's policy on race as well as statistical information on the representation of Black and Minority Ethnic groups as suspects, offenders and victims within the criminal justice system and on employees within the criminal justice agencies.

The basic statistical information in this document should be considered in conjunction with research reports that are now available on related issues. Some information is presented where relevant.

Information in this publication is presented in several ways:

- a) Tables covering all police force areas or equivalents for courts and prisons
- b) Detailed tables for the ten police force areas with the highest percentage of Black and Minority Ethnic population (Bedfordshire, Greater Manchester, Hertfordshire, Lancashire, Leicestershire, Metropolitan, Nottinghamshire, Thames Valley, West Midlands and West Yorkshire). Around four-fifths (78%) of the Black and Minority Ethnic population of England & Wales live in these police force areas.
- c) Where data collection is still being developed, the tables cover those areas able to supply information (e.g. courts).

- d) Some summary tables for England & Wales as a whole (e.g. courts and personnel).

Wherever possible, information is presented on the way in which the data are generated and collected. Where there are concerns about data provision and/or quality, these issues are briefly described (e.g. probation data in Chapter 8).

This document is a companion document to a report published by the Criminal Justice System Race Unit, which presents an overview of the information presented here, as well as how they relate to other social indicators, which can be found at www.cjsonline.org. The present document is available on the following website: www.homeoffice.gov.uk/rds/section951.html

Population estimates included in this publication are based upon the ethnic population of police force areas derived from the 2001 Census. Overall population figures for 2002/03 are mid-year population estimates for England & Wales produced by the Office for National Statistics.

The figures on suspects and offenders include those aged 10 and above, except those for 'stop and search' and homicide which include all ages.

Data are presented in terms of both calendar and financial years, reflecting the reporting cycles of the agencies contributing information for this publication.

The following conventions have been used throughout this publication.

- | | |
|----|-------------------------|
| 0 | = nil or less than 0.5% |
| .. | = not available |
| * | = not applicable. |

Chapter 2

Developments in ethnic monitoring

Introduction

This Chapter outlines developments in ethnic monitoring within the Criminal Justice System. Some further detail is contained in subsequent chapters.

For 30 years, those concerned with improving race relations have stressed the need to collect accurate information about the ethnicity of people in contact with the criminal justice system as well as the need to supplement such data by more detailed research. Although the principle of ethnic monitoring is now accepted by all parts of the criminal justice system in England & Wales, recent progress has been slow. This has been mainly due to the constraints caused by the lack of national IT systems in some agencies. Furthermore, some agencies have been slow in disseminating information regarding changes in requirements for ethnic monitoring to the relevant people in their organisations.

Prisons

The first comprehensive criminal justice monitoring system introduced was for the Prison population. This resulted from a major review of what were the information needs of the Prison Service. After some initial problems the first data was published in 1986 which analysed in detail these findings. Although it indicated that the proportion of Black and Minority Ethnic population in prison was lower than commentators suggested, it still showed a level of representation well above the resident population levels. The data collected was determined by a combination of self-assessment by the prisoner and observation by a prison officer (the Assistant Governor helping in those cases where there was a refusal) using the National and Dwelling House Survey categories. These categories, dating from 1975, are: White, Black Caribbean, Black African, Black other, Indian, Pakistani,

Bangladeshi, Chinese, and any 'Other' minority ethnic group.

From 1992 to 2003 the 9-point 1991 Census classification system was used to collect information on the ethnicity of prisoners. Information on the ethnic breakdown of the prison population has been published on an annual basis since then. More recently the collection system was enhanced to include the nationality of the prisoner. Since March 2003 all prisoners received into a penal establishment for the first time, and existing prisoners transferred to another establishment, have been asked to self-classify their ethnicity using the 2001 Census 16 + 1 categories (the 16 ethnic categories plus the 'Not stated' category). A 'census' of remaining inmates using this classification system is being undertaken.

The recent Agenda for Change document released jointly by HM Prison Service and the Commission for Racial Equality includes an aim to "ensure functional capability is built into new IT systems for prisoner management (PRIME) and Personnel Management to enable effective data collation and analysis to support monitoring of impact of policies on Black And Minority Ethnic prisoners and staff" (HMPS and CRE 2003). It is intended to start a national roll out in April 2005 of staff ethnic monitoring across a range of personnel indicators. Routine Prison Service headquarters monitoring of prisoners and staff is expected to be in place by June 2004.

Probation

The Probation Service was the second criminal justice agency to introduce systematic monitoring in October 1992. Probation committee members, probation service staff and persons subject to the supervision of the service were all included. Offenders were required to tick a box (Black, White, 'Other' (please specify) or Refused) and answer the question, "Where

would you say your ethnic group comes from?" selecting from the list of countries provided. The results were mapped to the 1991 Census groupings or the 4-point Home Office system. However, after an initial good start, the proportion of ethnic data missing rose substantially from the mid-1990s. Figures were consequently omitted from the 1999 and subsequent statistical publications on race and the criminal justice system. The National Probation Service will be monitoring use of the census categories; however, it is currently too early to monitor its success.

National Offenders Management Service (NOMS)

On 1 June 2004, the Prison and Probation Services and most of the work carried out by the central units in correctional services were brought together under the new National Offenders Management Service (NOMS).

Police

Section 95 of the Criminal Justice Act 1991 led to new measures to establish consistent ethnic monitoring within the police service.

Following discussions with the Association of Chief Police Officers (ACPO) and Her Majesty's Inspector of Constabulary (HMIC) the Home Office wrote to all Chief Constables in England & Wales in March 1995 confirming April 1996 as the start date for mandatory ethnic monitoring in all police force areas. In fact, thirty-nine forces were able fully or partially to begin the data collection during 1995-96. The areas of police activity monitored initially were: 'stop and searches', arrests, cautions and homicides. The classification was based upon the police officer's visual perception of the ethnic appearance of the suspect/victim, using four categories (White, Black, Asian and 'Other'). This was compatible with the fuller classification used in the 1991 Census and elsewhere. Asian in this context covers those of Indian, Pakistani or Bangladeshi origin. The Home Office's consultations revealed it would not be practical at that time to use a wider classification system or for the police

officers to ask suspects or victims to classify themselves. It was also agreed that police forces should undertake ethnic monitoring of all deaths in police custody from 1 April 1996 (Cotton and Povey, 1997).

From 1 April 1999 all police forces were asked to provide information on notifiable arrests by ethnic appearance, gender, age and offence group. Due to the limitations of current IT systems two police forces are still unable to meet this request.

From 1 April 2003, in addition to the visual assessment using the 4-point classification, it has been mandatory for all police forces to record ethnicity by self-assessment by the suspect using the 16-point classification used in the 2001 Census.

Crown Prosecution Service (CPS)

The CPS has agreed to introduce ethnic monitoring of all their casework decisions. This is dependent upon successful implementation of new IT systems, which is due to commence in 2004. Since CPS staff do not normally have direct contact with defendants, they would rely on ethnic data collected by the police.

Courts

It is not practical for court staff to collect ethnic data whilst a case is in progress. If a case is discontinued or withdrawn, court staff may not have visual contact with the suspect. An alternative approach was adopted based upon the transfer of data on the ethnic classification of suspects from the police to the magistrates' court and in turn for this information to be passed by magistrates' court staff to the Crown Court.

For magistrates' courts, data on all court appearances is sent to the Home Office either through direct data transfer from the court's computer or through returns completed by police forces. Because of the variety of IT systems used in courts the Home Office initially only received data with an ethnic marker from courts using the ICL system (and Equis in Northamptonshire). Data was first published for 1999 for 4 police force areas and this was subsequently extended to 6

areas. Further expansion will depend upon the introduction of a single magistrates' court IT system which will include the ability to record both the visual and self-assessment ethnicity of the defendant. At the Crown Court the presence of a national IT system (CREST) has made monitoring easier. All Crown Courts were asked to include information on ethnic origin on all new cases received from October 2001 based upon information supplied by the police included in case papers. The CREST system has been amended to accept both 4 and 16-point classifications. Currently the data received from Crown Courts is still too incomplete for publication.

Youth Justice Board

This agency uses the 16 point census categories to monitor the ethnicity of defendants/offenders dealt with.

Racist incidents/crimes

Information on racist incidents is collected annually by HMIC from all police forces on the basis of a common definition. This is now accepted to be: "*A racist incident is any incident which is perceived to be racist by the victim or any other person*" (as recommended by The Stephen Lawrence Inquiry in 1999).

However, this provides no information on the victim's ethnicity. A new RDS return, which is currently voluntary, provides data on the ethnicity of victims of racist crimes, as well as the type of offence committed. Because of the necessary IT changes, currently only data from a limited number of forces is being collected (see Chapter 3).

On 30 September 1998, the Crime and Disorder Act 1998 introduced new racially aggravated offences covering assault/wounding, criminal damage and harassment. These offences are monitored as part of the standard criminal statistics returns.

CPS staff gather information on cases that the police have identified as racist incidents as defined by the above criteria and also on those cases that their staff consider meet the criteria but have not been so identified by the police. From 1 April 1999, the CPS has also monitored racially aggravated offences and since December 2001 has included religiously aggravated offences.

Since 1988 the British Crime Survey (BCS) has included a question on the ethnicity of respondents. Ethnic boosts have been used to increase the accuracy of findings for Black and Minority Ethnic groups. The BCS is the main measure of racist crimes. The 16-point classification was first used for the 2001/02 sweep of the Survey.

Human resources

Monitoring of staff resources has gradually been introduced by all criminal justice agencies. The data presented in this report are a mixture of both visual and self-assessment, but increasingly the latter. There are some issues regarding the correct interpretation of the 16-point classification and its implementation, particularly as regards IT systems. Some agencies still have a considerable way to go in terms of reducing the amount of information recorded as unknown.

Census 2001 classification

The Stephen Lawrence Inquiry, the Race Relations (Amendment) Act 2000 and the 2001 Census have all been a stimulus for wider and improved monitoring of Black and Minority Ethnic groups. Ministers agreed that this should be based throughout the criminal justice system upon self-assessment and the 16-point census categories. The implementation date was set as 1 April 2003. The aim of this is to provide a single common system for collecting ethnic data in all agencies, consistent with the demographic information available from the Census.

Chapter 3

Victims & homicide

Introduction

This chapter looks at victims of crime including racist incidents and homicide.

Victimisation

The most recent results from the British Crime Survey 2002/03 (Home Office Research Findings No 237) show that over the last 12 months Black and Minority Ethnic groups were overall at greater risk of being the victim of a crime than White people. However, compared with White people this group was at greater risk of personal crime but not of household crime. In particular, the risk for Black and Minority Ethnic groups was higher for mugging (robbery and snatch theft).

Asian and, particularly, mixed ethnic background people experienced higher levels of victimisation. However, for Asian people the difference from White people was no longer apparent when age was taken into account. For people of mixed race, differences remained even when age and area were allowed for and this risk had increased compared to the results for 2001/02.

Racist incidents and crimes

All police forces have collected information on racist incidents since 1986 on the basis of a common definition that covered:

'Any incident in which it appears to the reporting or investigating officer that the complaint involves an element of racial motivation; or any incident which includes an allegation of racial motivation made by any person (ACPO 1985)'

This definition compares with that proposed in the report of the Stephen Lawrence Inquiry which was adopted by the police in 1999:

'A racist incident is any incident which is perceived to be racist by the victim or any other person' (MacPherson 1999).

It should be noted that incidents included here are wider than the normal definition of a crime in the published crime statistics and include general threatening behaviour.

Sections 28 to 32 of the Crime and Disorder Act 1998 introduced into law the concept of racially aggravated offences. The provisions came into effect on 30 September 1998. They were further extended to include religiously aggravated offences by section 39 of the Anti-terrorism, Crime and Security Act 2001, with effect from 14 December 2001.

An offence may be defined as racially or religiously aggravated if

- (a) at the time of committing the offence, or immediately before or after doing so, the offender demonstrates towards the victim of the offence hostility based on the victim's membership (or presumed membership) of a racial or religious group; or
- (b) the offence is motivated (wholly or partly) by hostility towards members of a racial or religious group based on their membership of that group. "Membership", in relation to a racial or religious group, includes association with members of that group. "Presumed" means presumed by the offender.

Main findings

Racist incidents

Tables 3.1 – 3.4

The overall number of racist incidents both reported to and recorded by the police fell by 11% from 54,370 in 2001/02 to 48,525 in 2002/03 (Table 3.1). In some police

forces the number of incidents more than doubled over the last year (e.g. Dorset, Humberside and Wiltshire). Twenty-five forces exhibited declines in 2002/03, ranging from 1% to 75% (North Yorkshire).

Research from across the UK indicates that the majority of racist incidents recorded are either damage to property or verbal harassment (Maynard and Read 1997; Clark and Moody 2002; Jarman 2002).

The British Crime Survey (BCS) records people's experience and perception of crime including victimisation on grounds of race, etc. The 2000 sweep of the BCS indicated that 56% of racially motivated incidents against Black people and 53% against Asian people occurred in the home. The figure for White people was much lower (36%). In addition, Black victims identified 74% of offenders as White, 22% as Black, and 2% each as Asian or Mixed. For Asian victims the figures were 67% White, 14% Mixed, 13% Black and 4% Asian; and for White people the equivalent figures were 37% Black, 34% Asian, 18% White and 6% Mixed (Clancy et al 2001).

The number of racially motivated incidents in 2002/03 estimated from BCS data was 206,000. Two-thirds (135,000) of incidents involved personal crime, the rest (71,000) crimes against households. There are differences between these types of crime in the exposure of the various ethnic groups to them. Findings from the 2002/03 BCS show that people from Black and Minority Ethnic groups had a significantly higher risk of personal crime. Specifically, people from Mixed or Asian background were at greater risk than White people. Especially, those of Mixed ethnic background had overall a higher risk of victimisation than all other groups (Salisbury and Upson, 2004).

Less than 1% of White people thought that the crime they had experienced in the last year was racially motivated. This compares to 2% for Black, 2% for Chinese/'Other' minority ethnic group, 3% for Asian respondents and 4% for Mixed. With regard to reporting crimes, those of Mixed ethnicity were less likely to report racially motivated crimes to the police (31%) than Black/Black British people (37%), the

Chinese or 'Other' minority ethnic groups (41%) or the Asian group (42%).

Racially aggravated offences

The police recorded 31,034 racially aggravated offences in 2002/03, a 3% increase from the previous year (30,113 in 2000/01) (see Simmons and Dodd 2003). Of this total, 54% were harassment, 14% other wounding, 14% common assault and 18% criminal damage (Table 3.2). Harassment includes Public Order Act offences of threatening or disorderly behaviour. Police forces varied widely in the number and type of offences recorded. Whilst the overall number of aggravated offences of harassment and other wounding rose, there were falls for those of criminal damage and common assault. Compared with the total number of similar non-racially aggravated offences 12.1% of harassment offences were recorded as racially aggravated, 2.2% of common assaults, 1.2% of other wounding and 0.5% of criminal damage offences; generally a pattern similar to 2001/02.

Overall, about one-third of both racially and non-racially aggravated offences were cleared-up. The rate varied widely between offence types. 52% of non-racially aggravated offences of 'other wounding' were cleared up compared to only 40% of racially aggravated offences of the same type, and 64% of non-racially aggravated harassment cases were cleared up compared to only 39% of racially aggravated offences of the same type.

A total of 8,775 persons were cautioned or prosecuted at magistrates' courts for racially aggravated offences in 2002, a fall of 1.3%. 23.3% were aged under 18 years (Table 3.3). Of the 8,154 persons prosecuted at magistrates' courts in 2002, 1434 (18%) were convicted and one half were either acquitted or their case terminated early. 2,618 (32%) persons were committed to the Crown Court for trial.

Crown Court centres in England & Wales dealt with 1,526 offenders charged with racially aggravated offences in 2002. Of these, 467 were convicted (31%); 69% were either not tried or were acquitted.

The Crown Prosecution Service (CPS) monitors prosecution decisions and outcomes. Since 1995, the CPS has monitored prosecution decisions and outcomes in all cases identified by the police or the CPS as racist incidents. Following publication of the Stephen Lawrence Inquiry Report, the definition of a racist incident was amended to reflect the simplified definition recommended in the Report. This new definition was adopted by the CPS from April 1999. Further amendments to the scheme were made to reflect the changes brought about by the Crime and Disorder Act 1998. These

amendments mean that more detailed information is collected about the new offences and how they are being used in practice.

In 2002/03, there were 4,192 defendant cases identified as being racist incidents (CPS 2003); this is an overall rise of 12.4% on 2001/02 (CPS 2002 and 2004). Of these cases in 2002/03 the police had already identified 86% as being racist incidents, the CPS identified the remaining 14% (the respective proportions for the previous year were 89% and 11%).

Table 3.1 Racist incidents for all police force areas 1996/97 to 2002/03

Police force area	1996/97	1997/98	1998/99	1999/00	2000/01	2001/02	2002/03	Change % 2001/02 to 2002/03
Avon & Somerset	310	409	626	887	956	940	1,125	20
Bedfordshire	77	75	134	300	301	289	293	1
Cambridgeshire	141	147	205	519	691	736	878	19
Cheshire	92	78	158	421	399	405	184	-55
Cleveland	68	76	147	204	307	399	444	11
Cumbria	37	46	45	85	97	155	162	5
Derbyshire	208	174	208	383	504	678	678	0
Devon & Cornwall	82	90	116	538	776	874	781	-11
Dorset	67	86	145	185	212	69	260	277
Durham	24	37	75	178	247	275	224	-19
Essex	116	160	229	431	679	813	452	-44
Gloucestershire	34	32	83	258	389	432	380	-12
Greater Manchester	595	624	1,197	2,324	2,663	3,955	2,642	-33
Hampshire	178	219	271	654	845	888	864	-3
Hertfordshire	295	288	325	703	984	1,237	1,312	6
Humberside	55	72	111	215	422	100	350	250
Kent	256	276	273	914	1,278	888	986	11
Lancashire	337	311	450	917	1,274	2,178	1,521	-30
Leicestershire	299	237	367	878	908	1,132	1,181	4
Lincolnshire	7	6	14	19	42	150	149	-1
London, City of	10	6	28	55	91	72	103	43
Merseyside	162	241	324	822	761	690	763	11
Metropolitan Police	5,621	5,862	11,050	23,346	20,628	16,711	15,453	-8
Norfolk	56	89	94	253	259	287	363	26
Northamptonshire	195	318	282	597	591	663	619	-7
Northumbria	488	444	623	1,159	1,626	1,747	1,552	-11
North Yorkshire	43	41	64	96	128	228	58	-75
Nottinghamshire	330	391	475	714	914	1,097	1,090	-1
South Yorkshire ⁽¹⁾	169	213	293	557	698	698	201	-71
Staffordshire	225	214	220	202	500	1,138	466	-59
Suffolk	74	54	150	234	291	375	345	-8
Surrey	55	45	126	338	573	607	648	7
Sussex	260	298	399	934	1,526	1,120	1,106	-1
Thames Valley	233	279	486	999	1,088	1,470	1,445	-2
Warwickshire	66	107	111	150	175	314	310	-1
West Mercia	64	57	83	464	871	978	864	-12
West Midlands	725	632	988	1,548	3,321	4,058	3,009	-26
West Yorkshire	623	644	1,068	2,118	2,534	2,919	2,602	-11
Wiltshire	35	59	101	221	356	121	332	174
Dyfed-Powys	18	17	37	99	142	167	135	-19
Gwent	60	45	98	213	269	191	232	21
North Wales	4	12	36	80	248	301	369	23
South Wales	357	367	734	1,602	1,528	1,825	1,594	-13
England & Wales	13,151	13,878	23,049	47,814	53,092	54,370	48,525	-11

Table 3.2 Racially or religiously aggravated offences recorded by the police by offence and clear-up rates, 2001/02 and 2002/03

Police force area	Harassment		Other wounding		Criminal Damage		Common assault		Total	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Avon & Somerset	438	580	67	100	99	117	96	103	700	900
Bedfordshire	74	83	18	50	20	17	22	19	134	169
Cambridgeshire	124	263	41	63	38	31	56	53	259	410
Cheshire	257	255	17	20	70	71	12	30	356	376
Cleveland	20	46	10	11	28	67	13	21	71	145
Cumbria	57	55	6	9	5	9	0	5	68	78
Derbyshire	193	320	52	109	81	109	55	22	381	560
Devon & Cornwall	154	280	36	104	35	49	96	63	321	496
Dorset	60	78	28	23	25	28	46	48	159	177
Durham	60	69	4	3	12	100	9	199	85	371
Essex	249	273	44	113	147	129	71	43	511	558
Gloucestershire	128	154	17	15	30	22	17	19	192	210
Greater Manchester	1,195	1,176	381	423	961	587	267	167	2,804	2,353
Hampshire	243	167	48	45	113	58	50	47	454	317
Hertfordshire	72	115	49	64	87	109	27	55	235	343
Humberside	86	193	22	52	24	33	15	22	147	300
Kent	133	208	90	98	119	122	85	119	427	547
Lancashire	477	405	83	144	363	253	134	58	1,057	860
Leicestershire	291	408	77	98	100	188	55	115	523	809
Lincolnshire	10	79	4	19	11	24	1	14	26	136
London, City of	26	46	3	9	10	2	6	14	45	71
Merseyside	183	310	73	93	149	253	56	78	461	734
Metropolitan Police	5,346	5,376	1,172	918	1,834	1,400	2,449	2,161	10,801	9,855
Norfolk	71	111	11	31	8	35	13	26	103	203
Northamptonshire	136	169	18	50	93	58	46	26	293	303
Northumbria	351	633	50	54	65	122	72	125	538	934
North Yorkshire	4	50	6	6	4	0	1	15	15	71
Nottinghamshire	525	475	57	61	97	64	50	35	729	635
South Yorkshire	63	122	23	23	116	59	19	38	221	242
Staffordshire	249	191	111	86	214	124	72	65	646	466
Suffolk	168	165	34	32	43	25	27	24	272	246
Surrey	132	239	49	72	69	61	36	35	286	407
Sussex	192	222	69	71	65	44	115	106	441	443
Thames Valley	509	521	105	126	217	189	107	112	938	948
Warwickshire	108	85	24	19	33	22	16	33	181	159
West Mercia	478	357	25	50	117	75	86	45	706	527
West Midlands	1,271	1,146	311	697	566	427	695	152	2,843	2,422
West Yorkshire	163	268	120	213	143	131	76	95	502	707
Wiltshire	67	140	24	22	48	53	10	17	149	232
Dyfed-Powys	67	69	8	12	10	13	11	2	96	96
Gwent	100	139	7	26	22	17	12	11	141	193
North Wales	77	159	22	27	53	86	20	16	172	288
South Wales	379	499	57	90	136	110	52	38	624	737
England & Wales	14,986	16,699	3,473	4,351	6,480	5,493	5,174	4,491	30,113	31,034
% racially aggravated	13.4	12.1	1.6	1.2	0.6	0.5	2.2	1.9	1.9	1.7
% cleared-up										
Racially-aggravated	40	39	40	40	18	19	33	30	34	34
Non-racially aggravated	70	64	55	52	13	13	48	41	28	28

Table 3.3 Number of persons cautioned and prosecuted at magistrates' courts and the Crown Court for racially aggravated offences, by age group and result, 2002

Police force area and age group	Magistrates' courts							Crown Court			
	Prosecuted or cautioned	Cautioned	Prosecuted	Terminated early	Acquitted	Committed for trial	Convicted	Committed for sentence	Number for trial	Acquitted/ not tried	Convicted
Avon & Somerset											
10-17	34	1	33	17	4	11	1	0	1	1	0
18+	167	9	158	62	3	49	44	5	37	26	11
All Ages	201	10	191	79	7	60	45	5	38	27	11
Bedfordshire											
10-17	12	6	6	4	0	1	1	0	0	0	0
18+	69	8	61	34	3	9	15	0	13	7	6
All Ages	81	14	67	38	3	10	16	0	13	7	6
Cambridgeshire											
10-17	26	10	16	7	0	7	2	0	1	0	1
18+	88	9	79	26	10	35	8	2	7	5	2
All Ages	114	19	95	33	10	42	10	2	8	5	3
Cheshire											
10-17	28	1	27	16	0	8	3	0	0	0	0
18+	79	2	77	37	3	27	10	0	8	4	4
All Ages	107	3	104	53	3	35	13	0	8	4	4
Cleveland											
10-17	9	0	9	6	0	2	1	0	0	0	0
18+	22	0	22	10	1	7	4	2	9	8	1
All Ages	31	0	31	16	1	9	5	2	9	8	1
Cumbria											
10-17	8	0	8	4	-	3	1	0	2	0	2
18+	40	0	40	14	2	10	14	0	3	2	1
All Ages	48	0	48	18	2	13	15	0	5	2	3
Derbyshire											
10-17	26	6	20	6	2	12	0	0	0	0	0
18+	95	3	92	33	4	37	18	3	11	5	6
All Ages	121	9	112	39	6	49	18	3	11	5	6
Devon & Cornwall											
10-17	14	4	10	7	0	3	0	0	0	0	0
18+	90	2	88	33	0	33	22	2	14	8	6
All Ages	104	6	98	40	0	36	22	2	14	8	6
Dorset											
10-17	13	3	10	1	4	5	-	-	0	0	0
18+	43	2	41	9	4	11	17	1	14	9	5
All Ages	56	5	51	10	8	16	17	1	14	9	5
Durham											
10-17	22	2	20	10	0	8	2	1	0	0	0
18+	70	4	66	26	0	29	11	1	13	8	5
All Ages	92	6	86	36	0	37	13	2	13	8	5
Essex											
10-17	28	5	23	19	0	3	1	0	0	0	0
18+	99	2	97	62	0	12	23	0	28	17	11
All Ages	127	7	120	81	0	15	24	0	38	17	11
Gloucestershire											
10-17	13	5	8	4	0	4	0	0	0	0	0
18+	59	7	52	26	3	20	3	3	4	1	3
All Ages	72	12	60	30	3	24	3	3	4	1	3

Table 3.3 cont Number of persons cautioned and prosecuted at magistrates' courts and the Crown Court for racially aggravated offences, by age group and result, 2002

Police force area and age group	Magistrates' courts							Crown Court			
	Prosecuted or cautioned	Cautioned	Prosecuted	Terminated early	Acquitted	Committed for trial	Convicted	Committed for sentence	Number for trial	Acquitted/ not tried	Convicted
Greater Manchester											
10-17	213	5	208	88	34	67	19	0	10	8	2
18+	475	4	471	170	53	143	105	8	140	111	29
All Ages	688	9	679	258	87	210	124	8	150	119	31
Hampshire											
10-17	74	4	70	36	4	30	0	0	0	0	0
18+	204	4	200	65	8	74	53	3	44	30	14
All Ages	278	8	270	101	12	104	53	3	44	30	14
Hertfordshire											
10-17	33	7	26	14	5	7	0	0	0	0	0
18+	107	3	104	49	4	30	21	2	31	19	12
All Ages	140	10	130	63	9	37	21	2	31	19	12
Humberside											
10-17	44	3	41	21	2	18	0	0	0	0	0
18+	77	1	76	28	2	25	21	2	14	11	3
All Ages	121	4	117	49	4	43	21	2	14	11	3
Kent											
10-17	13	7	6	3	0	3	0	0	0	0	0
18+	38	3	35	19	1	9	6	0	16	14	2
All Ages	51	10	41	22	1	12	6	0	16	14	2
Lancashire											
10-17	98	13	85	44	6	35	0	0	0	0	0
18+	286	13	273	133	9	95	36	1	35	19	16
All Ages	384	26	358	177	15	130	36	1	35	19	16
Leicestershire											
10-17	57	0	57	26	0	26	5	0	1	1	0
18+	196	0	196	74	7	68	47	4	33	24	9
All Ages	253	0	253	100	7	94	52	4	34	25	9
Lincolnshire											
10-17	5	1	4	4	0	0	0	0	1	1	0
18+	25	0	25	6	1	15	3	1	2	2	0
All Ages	30	1	29	10	1	15	3	1	3	3	0
London, City of											
10-17	4	4	0	0	0	0	0	0	0	0	0
18+	24	6	18	8	0	4	6	0	3	3	0
All Ages	28	10	18	8	0	4	6	0	3	3	0
Merseyside											
10-17	38	3	35	8	11	15	1	0	3	2	1
18+	102	3	99	32	20	27	20	0	36	19	17
All Ages	140	6	134	40	31	42	21	0	39	21	18
Metropolitan Police											
10-17	342	49	293	176	16	93	8	0	23	15	8
18+	1,443	70	1,373	561	38	372	402	14	444	345	99
All Ages	1,785	119	1,666	737	54	465	410	14	467	360	107
Norfolk											
10-17	11	3	8	4	1	3	0	0	0	0	0
18+	63	5	58	24	1	18	15	1	11	4	7
All Ages	74	8	66	28	2	21	15	1	11	4	7

Table 3.3 cont. Number of persons cautioned and prosecuted at magistrates' courts and the Crown Court for racially aggravated offences, by age group and result, 2002

Police force area and age group	Magistrates' courts							Crown Court			
	Prosecuted or cautioned	Cautioned	Prosecuted	Terminated early	Acquitted	Committed for trial	Convicted	Committed for sentence	Number for trial	Acquitted/ not tried	Convicted
Northamptonshire											
10-17	8	6	2	1	0	0	1	0	1	1	0
18+	31	11	20	2	1	4	13	1	11	11	0
All Ages	39	17	22	3	1	4	14	1	12	12	0
Northumbria											
10-17	103	24	79	52	2	21	4	0	0	0	0
18+	238	15	223	108	4	75	36	6	34	19	15
All Ages	341	39	302	160	6	96	40	6	34	19	15
North Yorkshire											
10-17	8	1	7	3	2	2	0	0	0	0	0
18+	46	3	43	19	-	12	12	1	2	1	1
All Ages	54	4	50	22	2	14	12	1	2	1	1
Nottinghamshire											
10-17	61	7	54	23	1	24	6	0	2	2	0
18+	224	2	222	101	10	70	41	2	26	18	8
All Ages	285	9	276	124	11	94	47	2	28	20	8
South Yorkshire											
10-17	34	4	30	9	1	17	3	0	4	3	1
18+	112	3	109	35	5	41	28	3	30	18	12
All Ages	146	7	139	44	6	58	31	3	34	21	13
Staffordshire											
10-17	32	0	32	15	0	15	2	0	0	0	0
18+	146	0	146	58	1	55	32	0	19	8	11
All Ages	178	0	178	73	1	70	34	0	19	8	11
Suffolk											
10-17	14	4	10	1	3	5	1	0	1	0	1
18+	62	8	54	21	10	17	6	1	15	8	7
All Ages	76	12	64	22	13	22	7	1	16	8	8
Surrey											
10-17	6	4	2	0	0	2	0	0	0	0	0
18+	22	8	14	1	1	6	6	0	15	8	7
All Ages	28	12	16	1	1	8	6	0	15	8	7
Sussex											
10-17	29	8	21	12	1	6	2	0	2	2	0
18+	112	6	106	31	2	26	47	0	35	25	10
All Ages	141	14	127	43	3	32	49	0	37	27	10
Thames Valley											
10-17	32	6	26	9	3	14	0	0	0	0	0
18+	128	5	123	36	33	43	11	1	24	18	6
All Ages	160	11	149	45	36	57	11	1	24	18	6
Warwickshire											
10-17	13	5	8	1	0	7	0	0	0	0	0
18+	61	6	55	15	0	33	7	1	7	4	3
All Ages	74	11	63	16	0	40	7	1	7	4	3
West Mercia											
10-17	42	17	25	14	0	11	0	0	0	0	0
18+	146	17	129	59	2	58	10	3	23	17	6
All Ages	188	34	154	73	2	69	10	3	23	17	6

Table 3.3 cont Number of persons cautioned and prosecuted at magistrates' courts and the Crown Court for racially aggravated offences, by age group and result, 2002

Police force area and age group	Magistrates' courts							Crown Court			
	Prosecuted or cautioned	Cautioned	Prosecuted	Terminated early	Acquitted	Committed for trial	Convicted	Committed for sentence	Number for trial	Acquitted/ not tried	Convicted
West Midlands											
10-17	300	55	245	153	27	57	8	-	10	10	0
18+	807	55	752	420	25	213	94	7	104	66	38
All Ages	1,107	110	997	573	52	270	102	7	114	76	38
West Yorkshire											
10-17	97	10	87	38	22	23	4	0	5	3	2
18+	244	4	240	97	25	73	45	5	73	48	25
All Ages	341	14	327	135	47	96	49	5	78	51	27
Wiltshire											
10-17	11	5	6	1	0	5	0	0	0	0	0
18+	38	2	36	14	0	18	4	1	0	0	0
All Ages	49	7	42	15	0	23	4	1	0	0	0
Dyfed Powys											
10-17	13	3	10	0	3	5	2	0	0	0	0
18+	45	0	45	7	6	26	6	0	6	3	3
All Ages	58	3	55	7	9	31	8	0	6	3	3
Gwent											
10-17	14	2	12	7	1	4	0	0	1	0	1
18+	71	1	70	18	16	28	8	0	21	12	9
All Ages	85	3	82	25	17	32	8	0	22	12	10
North Wales											
10-17	26	5	21	13	4	4	0	0	0	0	0
18+	25	2	23	10	3	10	0	0	0	0	0
All Ages	51	7	44	23	7	14	0	0	0	0	0
South Wales											
10-17	41	2	39	25	1	13	0	0	2	1	1
18+	207	3	204	121	5	52	26	3	41	24	17
All Ages	248	5	243	146	6	65	26	3	43	25	18
England & Wales											
10-17	2,049	310	1,739	902	160	599	78	1	70	50	20
18+	6,726	311	6,415	2,714	326	2,019	1,356	90	1,456	1,009	447
All Ages	8,775	621	8,154	3,616	486	2,618	1,434	91	1,526	1,059	467

Racist incidents in prison

Information is presented on the number of racist incidents occurring in prison, whether involving staff and/or inmates (Table 3.4). The definition used here is the same as employed by the police following the publication of the report of the Stephen Lawrence Inquiry. While existing mandatory instructions require establishments to monitor racist incidents, there is no imposed uniform methodology for the way in which these statistics are subsequently collated and centrally recorded. A revised system introducing new requirements for

the recording and reporting of racist incidents will be piloted in 12 prison establishments throughout 2004/05. This will make the central collation of statistics easier and allow for a more thorough breakdown of them to be undertaken. It is anticipated that national rollout of the new system will follow in 2005/06.

Since 1996/7 the number of racist incidents in prisons has risen steadily. However, this is thought to reflect improvements in recording.

Table 3.4 Number of racist incidents in prison establishments by type, 1996/7 to 2002/03

Year	Type of incident				Total incidents ⁽¹⁾
	Prisoner on prisoner	Prisoner on staff	Staff on prisoner	Staff on staff	
1996/7	137	120	112	..	369
1997/8	169	169	92	..	430
1998/9	293	379	218	..	890
1999/2000	661	716	509	..	1,886
2000/01	657	747	716	..	2,120
2001/02	1,546	1,686	1,365	..	4,597
2002/03	1,721	2,103	1,855	105	5,784

(1) Totals may not equal sum of row entries since one incident may be classified under more than one type e.g. prisoner on prisoner and prisoner on staff.

Homicide

Introduction

The information presented in this section on homicide in England & Wales comes from two principal sources: the Home Office Homicide Index (which contains records of the details of all offences reported as homicides) and summary information provided by the police in aggregate form as part of the routine quarterly returns on all offences recorded by the police.

Main findings

Tables 3.5 - 3.8

Due to the small number of homicides recorded each year, the tables included in this report combine data for 2000/01, 2001/02 and 2002/03. Figures shown cover those cases currently recorded as homicide (i.e. murder, manslaughter and infanticide) and exclude those cases where the offence has been reclassified following subsequent investigation or a court decision.

In total, 2,604 homicides were recorded by the police in the three years 2000/01, 2001/02 and 2002/03. Three-quarters (75%) of victims were White, 10% were Black, 6% were Asian and 6% 'Other' (Table 3.5). The largest number of victims was recorded in the Metropolitan Police District with 556, followed by Greater Manchester with 349 (including 172 originally recorded as homicide victims in the Shipman case), West Midlands with 162 and Kent with 125. In West Yorkshire the

number of Asian victims was six times that of Black people.

Table 3.6 shows, for England & Wales, the ethnic appearance of victims and principal suspect (where it was known). 90% of White victims were killed by suspects from the same ethnic group. The corresponding proportions, i.e. victims and suspects being from the same ethnic group, were lower for Asian people (72%) and Black people (73%). However, it should be borne in mind that in 33% of cases involving Black victims and 20% involving Asian victims there is no current suspect compared to 12% for White victims (see Table 3.7).

In 2000/01, 2001/02 and 2002/03 the police identified the principal suspects in 83% (2,174 cases) of the 2,604 cases of homicides. In 47% of cases, the victims had been acquainted with the suspects (Table 3.7). Family members were the principal suspects in 31% of the cases for Asian victims, 30% for White and 22% for Black victims.

Table 3.8 shows that Black victims (33%) were much more likely to have been shot than White (6%) or Asian victims (10%). For Black (39%) and Asian (39%) homicide victims the most common method used was a sharp instrument.

Over this three-year period, the police reported to the Home Office 27 homicides where there was a known racial motivation. Ten victims were White, 7 Asian, 5 Black and 4 of 'Other' ethnic origin with 1 Unknown. There were no current suspects identified for 7 of these victims 3 of whom were White, 2 Black, 1 Asian, and 1 'Other'.

Table 3.5 Homicides currently recorded⁽¹⁾ by ethnic appearance of victim, combined data for 2000/01, 2001/02 and 2002/03

Police force area	Ethnic appearance of victim					Total
	White	Black	Asian	Other	Not known	
Avon & Somerset	45	2	2	1	0	50
Bedfordshire	15	3	2	2	0	22
Cambridgeshire	26	1	0	1	2	30
Cheshire	7	0	0	0	9	16
Cleveland	23	0	5	2	0	30
Cumbria	11	1	0	0	1	13
Derbyshire	19	1	2	0	0	22
Devon & Cornwall	57	0	0	0	3	60
Dorset	13	1	0	2	0	16
Durham	21	0	0	0	0	21
Essex	47	3	0	1	0	51
Gloucestershire	17	2	0	0	1	20
Greater Manchester ⁽²⁾	307	13	14	3	12	349
Hampshire	70	4	2	3	1	80
Hertfordshire	21	1	0	2	2	26
Humberside	38	0	0	0	0	38
Kent	63	1	1	59	1	125
Lancashire	66	1	2	5	1	75
Leicestershire	19	1	3	1	1	25
Lincolnshire	15	0	0	0	3	18
London City of	0	0	0	0	0	0
Merseyside	88	2	0	3	1	94
Metropolitan Police	251	159	61	46	39	556
Norfolk	30	1	0	0	1	32
Northamptonshire	25	5	0	0	0	30
Northumbria	45	1	0	3	0	49
North Yorkshire	8	0	0	1	0	9
Nottinghamshire	30	6	2	1	0	39
South Yorkshire	48	3	5	2	0	58
Staffordshire	32	1	1	0	0	34
Suffolk	22	1	0	2	1	26
Surrey	27	0	1	0	1	29
Sussex	60	2	1	2	2	67
Thames Valley	46	4	4	3	2	59
Warwickshire	7	0	0	1	0	8
West Mercia	28	0	0	0	0	28
West Midlands	104	27	26	2	3	162
West Yorkshire	85	4	25	0	0	114
Wiltshire	14	1	0	0	0	15
Dyfed-Powys	14	1	0	0	0	15
Gwent	19	1	1	0	0	21
North Wales	22	0	0	0	1	23
South Wales	46	0	0	1	1	48
British Transport Police	1	0	0	0	0	1
England & Wales	1,952	254	160	149	89	2,604

(1) Those recorded as homicide as at 13 November 2003.

(2) Includes 172 individuals killed by Harold Shipman

Table 3.6 Ethnic appearance of currently recorded homicide victims by ethnicity of principal suspect,⁽¹⁾⁽²⁾ data for 2000/01, 2001/02 and 2002/03

	Ethnic appearance of principal suspect					Total with current principal suspect	Total with no suspect	Total
	White	Black	Asian	Other	Not known			
White	1,544 ⁽⁴⁾	71	33	27	34	1,709	243	1,952
Black	34	124	5	5	3	171	83	254
Asian	22	12	92	2	0	128	32	160
Other	85	12	4	30	1	132	17	149
Not known	23	0	1	0	10	34	55	89
Total	1,708	219	135	64	48	2,174	430	2,604

(1) Those recorded as homicide as at 13 November 2003

(2) A principal suspect is included for each victim, therefore a suspect may appear more than once.

(3) Includes cases where a former principal suspect has been acquitted.

(4) Includes 172 individual presumed to have been killed by Harold Shipman.

Table 3.7 Relationship of currently recorded⁽¹⁾ homicide victims to principal suspect, data for 2000/01, 2001/02 and 2002/03

Relationship of victim to principal suspect	Ethnic appearance of victim					Total
	White	Black	Asian	Other	Not known	
Family	582	57	50	22	15	726
<i>Of which spouse/lover</i>	345	26	22	12	8	413
Other known	398	63	20	26	3	510
Stranger	729 ⁽²⁾	51	58	84	16	938
No suspect	243	83	32	17	55	430
Total	1,952	254	160	149	89	2,604

(1) Those recorded as homicide as at 13 November 2003

(2) Includes 172 individuals presumed to have been killed by Harold Shipman whilst he was their GP. Such 'professional' relationships are treated as 'Stranger'.

Table 3.8 Apparent method of killing of currently recorded⁽¹⁾ homicide victims, data for 2000/01, 2001/02 and 2002/03

Apparent method of killing	Ethnic appearance of victim					Total
	White	Black	Asian	Other	Not known	
Sharp instrument	540	98	62	37	11	748
Blunt instrument	148	13	16	6	0	183
Hitting, kicking etc	358	16	21	7	7	409
Strangulation	192	18	13	70	3	296
Shooting	125	84	16	10	15	250
Other	589 ⁽²⁾	25	32	19	53	718
Total	1,952	254	160	149	89	2,604

(1) Those recorded as homicide as at 13 November 2003

(2) Includes 172 individuals presumed to have been poisoned by Harold Shipman.

Chapter 4

Police and Criminal Evidence Act - 'Stop and Searches'

Introduction

Police officers have the power to stop and then search suspected offenders under a range of legislation, including the Police and Criminal Evidence Act 1984 (PACE). Information is also collected centrally on 'stop and searches' under section 44 of the Terrorist Act as well as section 1 of PACE and section 60 of the Criminal Justice and Public Order Act 1994. This provides police forces with additional powers to carry out 'stop and searches'. A senior officer may authorise the 'stop and search' of persons and vehicles where 'he believes that to do so would help to prevent incidents involving serious violence'.

Following the report of the Stephen Lawrence Inquiry the Home Office's conducted a programme of research on 'stop and search' (Miller, Quinton and Bland, 2000). This research examined the population actually 'available' to be stopped and searched in a number of sites, namely those people who are in public places where and when stops and searches take place. The research indicated that this population was very different from the resident population based upon 1991 Census returns, in that it showed a higher proportion of Black and Minority Ethnic population than the Census returns. The researchers concluded that while comparisons between the numbers of recorded 'stop and searches' and the numbers in the resident population remain important in providing an overall picture of 'stop and search' incidents, they do not provide a good basis for assessing ethnic biases in police 'stop and search' practices.

The data collected and analysed in this section refer to persons who were searched by the police following an initial stop and therefore exclude persons stopped by the police without a search. These data exclude, for example, occasions where persons are stopped with a view to a search but where the officer has their suspicions allayed after

a conversation, or stops of a vehicle under the Road Traffic Act 1988. The Home Office issued for public consultation a revised draft of Code A - the guidance for police officers on stop and search. The revised draft Code A was approved by both Houses of Parliament in December 2002, and came into force on 1 April 2003. See website for further details. www.homeoffice.gov.uk/docs/paccodea.pdf

Main findings

Tables 4.1 - 4.4

Recorded 'stop and searches'

869,164 'stop and searches' of persons were recorded by the police in 2002/03, under section 1 of PACE and other legislation. 118,548 (14%) were of Black people, 58,831 (7%) of Asian and 11,468 (1%) of 'Other' origin (Table 4.1). Across all police forces the number of stops and searches rose by 22% from 2001/02 (there were 713,700 'stop and searches' in 2001/02). Numerically most of this rise was accounted for by an increase of 96,800 (17%) for White people. There were, however, higher rates of increase for Black people (38%), and Asian people (36%), a 47% increase for 'Other' minority ethnic groups and 17% for White people. There was an overall 33% increase in 'stop and searches' recorded by the Metropolitan Police Service (MPS), with little variation between ethnic groups in terms of the percentage rise in 2002/03.

For the majority of police forces, it was apparent that the number of recorded 'stop and searches' relative to the resident population was consistently higher for Black people than for White people (Table 4.2). Overall, Black people were recorded as being 6 times more likely to be searched than White people compared with 5 times in 2001/02. The figures for 2001/02 revise

those published in March 2003 in the light of the results from the 2001 Census that showed that previously the estimates for the Black and Minority Ethnic population had underestimated its size. The ratio of Black to White recorded 'stop and searches', however, ranged substantially between police force areas, often reflecting the small numbers involved from particular ethnic groups. In some police force areas, the rate of recorded 'stop and searches' for Black people was below that for White people.

For England & Wales in 2002/03, the most common reason for conducting a 'stop and search' for Black, Asian and those of 'Other' ethnic appearance was drugs, while for White people it was stolen property. This is a similar pattern to the previous year.

In 2002/03, 13% of stops and searches resulted in an arrest, the same as in 2001/02 (Table 4.4). This proportion varied between police force areas, from 8% in Cleveland and South Yorkshire to 38% in the City of London. People from Black and Minority Ethnic groups were, in general, more likely to be arrested than White people. There was a small fall in the proportion of 'stop and searches' resulting in arrests from 2001/02, both for Black and Asian people. The proportion for White people remained unchanged at 13%. Variations between the arrest rates for ethnic groups reflect, in part, differences in the type of offences for which suspects were arrested.

'Stop and searches' (Section 60)

Table 4.5

The Criminal Justice and Public Order Act 1994 introduced new powers to stop and search vehicles and persons. Section 60 enables a senior police officer to authorise, for a period not exceeding 24 hours, stop and searches in anticipation of violence.

In 2002/03, the police recorded 50,562 such 'stop and searches' of individuals (Table 4.5), an increase of 171% on 2001/02 (31,923 more cases). This large increase mainly reflects increases in 'stop and searches' of 13,500 in the West Midlands; 6,400 in Hertfordshire; 4,900 in Greater

Manchester; 2,500 in the Metropolitan and 1,200 in Lancashire police force areas. Section 60 has been used extensively within the West Midlands under Operation Safer Streets. The proportion of 'stop and searches' resulting in an arrest under Section 60 powers was somewhat variable across the forces; overall, 6% led to an arrest in 2002/03 (4% in 2001/02). Twenty-eight forces used 'stop and searches' in anticipation of violence.

The rise in the number of recorded 'stop and searches' under these powers by the police has led to a substantial rise in the number of such searches of people from all ethnic groups. The largest increase, both numerically and proportionately, was for White people (up by 219.9%). There was an increase of 162.3% in the number of Black people stopped and searched, and a 71% increase in those of Asian ethnic appearance.

A comparison with the figures for 2001/02 shows that 86% of the increase in Section 60 'stop and searches' in 2002/03 was accounted for by only four forces: West Midlands (from 5,520 to 19,036), Hertfordshire (from 51 to 6,393), Greater Manchester (from 2,920 to 7,853), and the MPS (from 6,000 to 8,489). In 2001/02, more Asian people were stopped than Black people by the MPS, this was reversed in 2002/03.

'Stop and searches' under the Terrorism Act 2000

Tables 4.6 - 4.9

Information is presented on the ethnicity of people stopped and searched under the provisions of sections 44(1) and 44(2) of the Terrorism Act 2000.

A total of 21,577 searches were made under s44 (1&2) compared with 8,550 in 2001/02. Searches of White people increased from 6,629 to 14,429 (up 118%), for Black people from 529 to 1,745 (up 230%) and for Asian people from 744 to 2989 (up 302%). 61% of searches took place in the MPS and 21% in the City of London.

In 2002/03, 16,761 searches were made under s44 (1) compared with 7,604 in 2001/02. Only 11 arrests of vehicle occupants in connection with terrorism resulted from section 44(1) stops compared to 20 in the previous year. 6 out of the 11 arrests were classified as 'Other' ethnic appearance. Arrests for other reasons under this provision rose from 149 in 2001/02 to 280 in 2002/03 with 146 classified as White. However, the proportion of those arrested for 'other reasons' that were White fell from 74.5% to 52.1%, the proportion of Black people remained stable, whereas those in 'Other' minority ethnic groups increased. In both years most arrests under section 44(1) were in London.

The number of 'stop and searches' of pedestrians under section 44(2) increased four-fold from 946 in 2001/02 to 4,774 in 2002/03, most of the increase being accounted for by the MPS (nearly 3,300 additional stops). In 2002/03, just 63.3% of people stopped under section 44(2) were White, compared to 71.9% in 2001/02. In 2002/03 only 7 arrests (mainly Asian people) in connection with terrorism resulted from section 44(2) stops compared to none in the previous year. Arrests for other reasons under this provision rose from 20 in 2001/02 to 79 in 2002/03.

Table 4.1 Stop and searches of persons under s1 of the Police and Criminal Evidence Act 1984, and other legislation, 2002/03

Police force area	Ethnic appearance of person searched					Total
	White	Black	Asian	Other	Not known	
Avon & Somerset	15,722	1,415	258	230	369	17,994
Bedfordshire	2,829	490	648	28	14	4,009
Cambridgeshire	2,977	136	137	49	32	3,331
Cheshire	9,409	129	129	79	127	9,873
Cleveland	29,341	184	302	66	132	30,025
Cumbria	3,951	11	11	7	0	3,980
Derbyshire	7,497	416	389	109	24	8,435
Devon & Cornwall	22,240	212	162	165	76	22,855
Dorset	7,114	232	55	55	48	7,504
Durham	8,807	15	21	12	0	8,855
Essex	5,374	316	142	91	51	5,974
Gloucestershire	4,317	203	103	35	52	4,710
Greater Manchester	45,409	3,775	2,917	137	1,841	54,079
Hampshire	18,242	553	351	226	0	19,372
Hertfordshire	5,163	427	614	177	12	6,393
Humberside	5,141	35	41	35	7	5,259
Kent	17,066	347	284	439	1,276	19,412
Lancashire	17,387	120	900	24	378	18,809
Leicestershire	7,992	692	1,418	171	107	10,380
Lincolnshire	4,243	26	50	52	84	4,455
London, City of	2,482	1,049	840	296	0	4,667
Merseyside	37,879	2,070	172	136	1,678	41,935
Metropolitan Police	130,635	89,916	31,721	5,348	5,283	262,903
Norfolk	5,807	132	51	70	0	6,060
Northamptonshire	5,404	524	137	20	246	6,331
Northumbria	33,948	75	180	156	1,387	35,746
North Yorkshire	6,472	44	72	3	0	6,591
Nottinghamshire	3,085	627	183	5	407	4,307
South Yorkshire	32,287	2,200	1,139	746	2	36,374
Staffordshire	13,893	415	399	328	157	15,192
Suffolk	3,751	181	24	11	0	3,967
Surrey	8,940	391	463	121	2	9,917
Sussex	13,670	584	545	369	0	15,168
Thames Valley	13,880	2,264	2,158	86	0	18,388
Warwickshire	5,505	244	172	59	1	5,981
West Mercia	8,333	211	272	55	0	8,871
West Midlands	14,247	4,148	5,041	381	0	23,817
West Yorkshire	37,255	2,901	5,830	721	0	46,707
Wiltshire	3,421	229	68	11	74	3,803
Dyfed-Powys	11,016	33	40	16	52	11,157
Gwent	6,246	124	108	27	965	7,470
North Wales	13,301	46	43	49	129	13,568
South Wales	13,554	406	241	267	72	14,540
England & Wales	665,232	118,548	58,831	11,468	15,085	869,164
% change 2001/02 to 2002/03	17	38	36	47	77	22
Metropolitan Police (MPS)	30	36	37	44	32	33
England & Wales (excluding MPS)	14	45	35	49	118	17

Table 4.2 'Stop and searches' of persons under s1 of the Police and Criminal Evidence Act 1984, and other legislation, per 1000 population, 2001/02 and 2002/03

Police force area	Ethnic appearance of person searched								Total ⁽¹⁾	
	White		Black		Asian		Other		2001/02	2002/03
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Avon & Somerset	11	12	46	83	10	15	15	23	11	14
Bedfordshire	6	7	18	25	11	15	3	6	7	8
Cambridgeshire	6	5	21	18	7	7	8	6	6	5
Cheshire	9	11	35	37	14	21	16	16	9	11
Cleveland	64	64	81	102	28	29	29	35	64	63
Cumbria	12	9	25	14	29	9	14	6	12	9
Derbyshire	8	9	30	48	13	18	17	29	9	10
Devon & Cornwall	12	16	39	45	15	28	31	27	12	16
Dorset	10	12	52	77	11	13	9	12	11	12
Durham	17	17	14	12	8	7	9	6	17	17
Essex	4	4	28	24	11	7	5	8	5	4
Gloucestershire	9	9	40	39	10	17	11	12	10	9
Greater Manchester	17	23	62	89	18	22	2	6	18	25
Hampshire	10	12	47	50	9	14	12	16	10	12
Hertfordshire	5	6	25	27	12	20	10	17	6	7
Humberside	6	7	8	12	4	6	4	10	6	7
Kent	21	13	21	34	14	10	35	42	21	14
Lancashire	11	15	26	19	13	13	18	4	11	15
Leicestershire	14	11	51	47	15	14	30	23	15	12
Lincolnshire	9	7	15	11	10	16	8	21	9	8
Merseyside	19	32	67	168	9	18	5	11	20	35
Metropolitan Police ⁽²⁾	23	29	85	114	29	39	17	25	32	42
Norfolk	8	8	42	43	6	13	23	18	8	9
Northamptonshire	10	10	44	51	8	11	6	5	10	11
Northumbria	29	28	14	17	9	9	12	20	30	29
North Yorkshire	10	10	26	21	16	18	2	1	10	10
Nottinghamshire	4	4	23	30	6	7	2	1	5	5
South Yorkshire	24	30	73	147	27	36	58	101	25	33
Staffordshire	10	16	42	62	16	23	39	89	11	16
Suffolk	6	7	14	26	5	5	2	2	6	7
Surrey	9	10	41	48	15	18	6	9	9	11
Sussex	11	11	54	56	26	24	16	29	11	11
Thames Valley	7	8	42	57	19	24	2	4	8	10
Warwickshire	14	13	81	68	16	12	27	23	15	13
West Mercia	9	8	25	35	22	22	8	10	9	9
West Midlands	6	8	26	37	11	16	10	15	7	11
West Yorkshire	12	23	47	98	19	35	10	57	14	26
Wiltshire	10	7	61	56	16	11	23	3	11	7
Dyfed-Powys	17	25	39	37	11	21	17	11	17	26
Gwent	22	13	48	52	51	22	23	14	22	15
North Wales	18	23	16	33	10	18	18	23	18	23
South Wales	14	13	35	45	13	14	27	32	14	14
England & Wales	14	16	67	92	20	27	15	21	16	19

1) Includes cases where the ethnicity is unknown

2) Includes City of London

Table 4.3 Percentage of 'stop and searches' under s1 of the Police and Criminal Evidence Act 1984, and other legislation by reason for search, for selected police force areas, 2002/03

Police force area and reason for search	Ethnic appearance of person searched											
	White		Black		Asian		Other		Not known		Total	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Bedfordshire												
Stolen property	31	31	30	18	19	13	18	21	25	36	29	26
Drugs	41	46	33	40	50	63	53	50	25	43	42	48
Firearms	1	1	1	1	1	1	0	0	0	0	1	1
Offensive weapons	9	5	12	8	15	6	6	0	13	0	10	5
Going equipped	3	2	3	16	1	1	6	0	0	0	3	4
Other	15	16	21	17	14	16	18	29	37	21	16	16
Total (=100%)	2,395	2,829	336	490	495	648	17	28	8	14	3,251	4,009
Greater Manchester												
Stolen property	57	55	47	52	35	35	56	39	50	49	55	53
Drugs	16	17	25	22	39	38	24	24	23	20	18	19
Firearms	1	1	2	2	2	2	0	4	3	2	1	1
Offensive weapons	6	5	8	8	11	9	7	5	6	8	6	6
Going equipped	14	11	13	9	7	7	9	12	12	8	14	10
Other	6	11	5	5	6	9	4	15	7	12	6	11
Total (=100%)	34,830	45,409	2,599	3,775	2,036	2,917	55	137	428	1,841	39,948	54,079
Hertfordshire												
Stolen property	25	21	28	22	26	12	35	22	68	25	26	20
Drugs	41	46	27	43	47	57	30	38	0	33	40	47
Firearms	3	3	6	4	1	1	4	5	0	0	3	3
Offensive weapons	10	9	17	14	12	13	10	15	0	0	11	10
Going equipped	17	17	14	15	11	13	9	13	9	17	16	16
Other	4	4	7	3	4	4	12	7	23	25	4	4
Total (=100%)	4,447	5,163	390	427	367	614	100	177	22	12	5,326	6,393
Lancashire												
Stolen property	48	46	39	33	20	19	39	46	0	36	46	44
Drugs	25	31	31	45	51	58	11	38	0	40	26	32
Firearms	2	1	6	6	5	4	9	0	0	2	2	2
Offensive weapons	7	6	12	9	15	12	16	0	0	11	8	6
Going equipped	16	14	11	8	7	5	22	17	0	10	16	14
Other	2	2	1	0	1	1	3	0	0	1	2	2
Total (=100%)	13,005	17,387	162	120	894	900	114	24	0	378	14,175	18,809
Leicestershire												
Stolen property	56	41	47	38	38	22	51	49	54	32	53	39
Drugs	22	30	32	38	45	55	22	26	28	32	26	34
Firearms	1	2	1	2	2	4	3	3	0	4	1	3
Offensive weapons	8	6	10	8	8	7	10	5	10	7	8	6
Going equipped	6	20	3	14	4	10	9	15	3	21	6	18
Other	6	1	7	1	3	2	5	2	5	6	5	1
Total (=100%)	9,885	7,992	722	692	1,463	1,418	213	171	290	107	12,573	10,380

Table 4.3 cont. Percentage of 'stop and searches' under s1 of the Police and Criminal Evidence Act 1984, and other legislation by reason for search, for selected police force areas, 2002/03

Police force area and reason for search	Ethnic appearance of person searched											
	White		Black		Asian		Other		Not known		Total	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Metropolitan Police												
Stolen property	25	24	26	23	16	15	29	27	24	21	24	22
Drugs	50	55	48	55	63	65	44	50	49	54	51	56
Firearms	1	1	2	2	1	1	2	1	2	2	1	1
Offensive weapons	9	8	13	11	12	11	14	12	10	11	11	10
Going equipped	13	11	10	8	7	7	9	9	10	10	11	9
Other	2	1	1	1	1	1	2	1	4	3	2	1
Total (=100%)	100,316	130,635	66,103	89,916	23,196	31,721	3,707	5,348	4,011	5,283	197,333	262,903
Nottinghamshire												
Stolen property	29	18	24	12	26	9	46	0	27	23	28	17
Drugs	31	48	45	61	45	58	38	0	43	50	34	50
Firearms	2	2	2	4	2	8	0	0	4	2	2	2
Offensive weapons	7	9	12	12	11	11	0	60	11	11	8	10
Going equipped	30	23	16	11	15	15	8	40	14	14	27	20
Other	0	0	0	0	0	0	8	0	1	0	0	0
Total (=100%)	3,288	3,085	478	627	142	183	13	5	283	407	4,204	4,307
Thames Valley												
Stolen property	31	30	30	26	21	19	35	29	0	0	30	28
Drugs	43	45	46	56	55	63	27	28	0	0	45	49
Firearms	1	0	1	0	1	1	2	1	0	0	1	1
Offensive weapons	8	8	11	9	10	9	10	16	0	0	9	8
Going equipped	14	13	10	7	9	7	18	12	0	0	13	11
Other	3	3	3	2	4	2	8	14	0	0	3	3
Total (=100%)	11,615	13,880	1,646	2,264	1,692	2,158	51	86	0	0	15,004	18,388
West Midlands												
Stolen property	26	35	23	34	13	25	19	34	0	0	22	33
Drugs	42	45	46	47	64	64	48	48	0	0	47	50
Firearms	1	0	2	0	1	0	4	1	0	0	1	0
Offensive weapons	5	6	6	10	7	6	7	7	0	0	6	7
Going equipped	10	13	6	8	3	4	5	9	0	0	8	10
Other	16	1	17	0	13	0	17	1	0	0	15	0
Total (=100%)	9,935	14,247	2,926	4,148	3,414	5,041	256	381	0	0	16,531	23,817
West Yorkshire												
Stolen property	50	47	44	38	27	32	48	49	0	0	47	44
Drugs	24	30	31	37	40	43	27	24	0	0	27	32
Firearms	1	1	1	1	3	1	4	1	0	0	1	1
Offensive weapons	8	8	12	12	21	15	9	11	0	0	10	9
Going equipped	13	10	9	7	4	4	7	8	0	0	12	9
Other	3	4	2	4	4	5	5	7	0	0	3	4
Total (=100%)	20,052	37,255	1,379	2,901	3,189	5,830	124	721	0	0	24,744	46,707

Table 4.3 cont. Percentage of 'stop and searches' under s1 of the Police and Criminal Evidence Act 1984, and other legislation by reason for search, for selected police force areas, 2002/03

Police force area and reason for search	Ethnic appearance of person searched											
	White		Black		Asian		Other		Not known		Total	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
All other forces												
Stolen property	46	42	37	30	34	34	42	38	52	44	46	41
Drugs	31	34	37	44	42	42	30	31	21	22	31	34
Firearms	1	1	2	2	1	1	2	1	1	1	1	1
Offensive weapons	5	5	9	9	9	10	10	12	4	3	5	5
Going equipped	11	11	10	10	8	7	9	9	5	4	11	11
Other	5	7	6	4	6	6	9	9	17	25	6	7
Total (=100%)	358,508	387,350	9,085	13,188	6,361	7,401	3,169	4,390	3,471	7,043	380,594	419,372
England & Wales												
Stolen property	42	39	28	25	21	21	35	33	38	36	39	36
Drugs	33	37	45	52	56	58	37	40	35	34	36	41
Firearms	1	1	2	2	1	1	2	1	1	2	1	1
Offensive weapons	6	6	12	11	12	11	12	12	7	7	7	7
Going equipped	12	11	10	9	7	6	9	9	8	7	11	11
Other	5	5	3	2	4	3	6	5	10	14	5	5
Total (=100%)	568,276	665,232	85,826	118,548	43,249	58,831	7,819	11,468	8,513	15,085	713,683	869,164

Table 4.4 Percentage of 'stop and searches' under s1 of the Police and Criminal Evidence Act 1984 and other legislation resulting in an arrest, 2001/02 and 2002/03

Police force area	White		Black		Asian		Other		Total ⁽¹⁾	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Avon & Somerset	16	14	29	24	21	21	18	18	17	15
Bedfordshire	14	17	16	16	13	16	29	25	14	17
Cambridgeshire	15	17	21	21	14	15	22	16	15	18
Cheshire	16	14	14	18	15	16	14	11	15	14
Cleveland	8	8	28	11	10	9	18	18	8	8
Cumbria	11	15	20	36	20	9	6	29	11	15
Derbyshire	14	15	14	22	18	15	17	18	13	15
Devon & Cornwall	13	9	11	15	15	14	41	16	13	9
Dorset	15	14	15	16	11	24	25	15	15	15
Durham	16	14	6	7	17	10	6	8	15	13
Essex	13	14	14	22	12	11	12	20	12	15
Gloucestershire	18	18	23	20	20	23	24	17	17	18
Greater Manchester	10	9	10	8	10	11	35	15	10	9
Hampshire	14	12	17	19	11	12	16	16	14	12
Hertfordshire	15	12	16	14	15	11	9	11	14	12
Humberside	16	15	16	17	16	12	8	17	15	15
Kent	11	13	18	19	14	23	15	18	11	14
Lancashire	14	16	12	26	18	19	13	25	14	16
Leicestershire	11	12	15	16	11	14	15	20	11	13
Lincolnshire	16	17	15	31	27	28	6	33	15	17
London, City of	26	37	38	48	29	27	31	38	29	38
Merseyside	13	11	15	11	13	16	21	10	12	11
Metropolitan Police	15	14	17	15	15	12	19	17	16	14
Norfolk	13	16	18	22	21	31	13	31	11	16
Northamptonshire	13	12	14	13	15	11	20	25	13	12
Northumbria	10	10	5	20	25	22	19	15	9	10
North Yorkshire ⁽²⁾	15	15	15	25	10	11	100	67	14	15
Nottinghamshire	19	20	23	23	23	24	31	40	18	20
South Yorkshire	10	8	12	10	14	13	13	5	10	8
Staffordshire	12	11	18	14	12	11	15	12	12	11
Suffolk	14	13	19	15	26	25	13	9	14	14
Surrey	16	15	28	16	16	14	35	12	16	15
Sussex	13	12	18	18	10	9	16	14	13	13
Thames Valley	12	13	13	15	11	12	14	17	12	13
Warwickshire	15	15	19	18	13	17	19	15	14	15
West Mercia	17	17	16	21	14	21	18	18	15	17
West Midlands	16	16	18	21	16	15	16	16	16	17
West Yorkshire	16	13	15	14	16	14	15	14	13	13
Wiltshire	13	16	12	24	16	19	12	27	12	16
Dyfed-Powys	19	18	29	27	47	0	76	13	19	17
Gwent	11	12	10	21	12	9	16	7	11	12
North Wales	14	15	13	22	38	9	19	57	14	16
South Wales	13	12	16	16	16	15	17	11	13	12
England & Wales	13	13	17	16	15	13	19	16	13	13

(1) Includes cases where ethnicity is unknown.

(2) All individuals in the 'Other' minority ethnic group who were stopped and searched were arrested.

Table 4.5 'Stop and searches' of persons under s 60 Criminal Justice and Public Order Act 1984, 2002/03

Police force area	Ethnic appearance of person searched					Total
	White	Black	Asian	Other	Not known	
Avon & Somerset	245	16	12	3	12	288
Bedfordshire	157	11	33	0	12	213
Cambridgeshire	0	0	0	0	0	0
Cheshire	41	1	0	1	2	45
Cleveland	0	0	0	0	0	0
Cumbria	0	0	0	0	0	0
Derbyshire	539	10	4	0	26	579
Devon & Cornwall	0	0	0	0	0	0
Dorset	0	0	0	0	0	0
Durham	0	0	0	0	0	0
Essex	0	0	0	0	0	0
Gloucestershire	58	0	0	0	15	73
Greater Manchester	4,930	2,010	571	24	318	7,853
Hampshire	115	1	0	0	0	116
Hertfordshire	5,163	427	614	177	12	6,393
Humberside	35	0	0	0	0	35
Kent	256	25	61	253	70	665
Lancashire	1,296	8	255	0	12	1,571
Leicestershire	605	13	22	4	12	656
Lincolnshire	0	0	0	0	0	0
London, City of	0	0	0	0	0	0
Merseyside	1,121	176	11	8	4	1,320
Metropolitan Police	3,520	2,692	1,887	199	191	8,489
Norfolk	8	0	1	2	0	11
Northamptonshire	125	1	1	0	2	129
Northumbria	314	2	0	0	16	332
North Yorkshire	26	2	0	0	0	28
Nottinghamshire	159	149	29	30	15	382
South Yorkshire	516	192	90	93	0	891
Staffordshire	0	0	0	0	0	0
Suffolk	2	0	0	0	0	2
Surrey	13	0	1	1	0	15
Sussex	3	0	0	0	0	3
Thames Valley	183	33	31	2	6	255
Warwickshire	0	0	0	0	0	0
West Mercia	8	0	0	0	0	8
West Midlands	9,277	5,780	3,535	444	0	19,036
West Yorkshire	607	82	435	31	0	1,155
Wiltshire	0	0	0	0	0	0
Dyfed-Powys	0	0	0	0	0	0
Gwent	0	0	0	0	0	0
North Wales	0	0	0	0	0	0
South Wales	20	0	0	1	0	21
England & Wales	29,342	11,631	7,593	1,272	724	50,562
Total 2001/02	9,172	4,435	4,441	269	322	18,639
% change 2001/02 to 2002/03	219.9	162.3	71.0	372.9	124.8	171.3

Table 4.6 Total 'stop and searches' under s 44 (1 & 2) of the Terrorism Act 2000 by ethnicity 2001/02 - 2002/03

	White		Black		Asian		Other		Not Recorded		Total	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Avon & Somerset	0	0	0	0	0	0	0	0	0	0	0	0
Bedfordshire	3	18	1	3	2	8	2	1	0	1	8	31
Cambridgeshire	0	0	0	0	0	0	0	0	0	0	0	0
Cheshire	334	242	0	1	1	2	2	6	43	11	380	262
Cleveland	0	0	0	0	0	0	0	0	0	0	0	0
Cumbria	0	0	0	0	0	0	0	0	0	0	0	0
Derbyshire	10	0	0	0	2	0	0	0	3	0	15	0
Devon & Cornwall	120	0	1	0	5	0	1	0	0	0	127	0
Dorset	0	0	0	0	0	0	0	0	0	0	0	0
Durham	0	0	0	0	3	0	0	0	0	0	3	0
Essex	0	2	0	1	0	1	0	3	0	0	0	7
Gloucestershire	28	511	1	0	2	2	0	1	1	380	32	894
Greater Manchester	22	285	3	26	9	54	0	6	2	49	36	420
Hampshire	12	245	0	4	0	24	0	15	0	4	12	292
Hertfordshire	0	0	0	0	0	0	0	0	1	0	1	0
Humberside	0	0	0	0	0	0	0	0	0	0	0	0
Kent	255	57	0	6	2	14	0	45	0	11	257	133
Lancashire	0	152	0	0	0	3	0	0	0	0	0	155
Leicestershire	130	70	2	2	2	10	0	2	0	0	134	84
Lincolnshire	0	0	0	0	0	0	0	0	0	0	0	0
City of London	2,715	3,377	232	477	220	422	181	326	146	0	3,494	4,602
Merseyside	0	0	0	0	0	0	0	0	0	0	0	0
Metropolitan Police	2,038	8,359	258	1,175	459	2,241	152	770	56	698	2,963	13,243
Norfolk	0	3	1	0	1	0	0	0	0	0	2	3
Northamptonshire	0	0	0	0	0	0	0	0	0	0	0	0
Northumbria	0	0	0	0	0	0	0	0	0	0	0	0
N. Yorkshire	3	71	0	4	5	35	0	0	0	0	8	110
Nottinghamshire	0	0	0	0	0	0	0	0	0	0	0	0
S. Yorkshire	58	0	0	0	0	0	0	0	0	0	58	0
Staffordshire	0	0	0	0	0	0	0	0	0	0	0	0
Suffolk	0	2	0	0	0	0	0	0	0	0	0	2
Surrey	2	47	0	4	0	6	0	2	0	0	2	59
Sussex	894	256	30	22	61	25	20	15	8	1	1,013	319
Thames Valley	0	687	0	19	0	130	0	64	0	0	0	900
Warwick	0	0	0	0	0	0	0	0	0	0	0	0
West Mercia	5	0	0	0	0	0	0	0	0	0	5	0
West Midlands	0	25	0	1	0	10	0	0	0	0	0	36
W. Yorkshire	0	13	0	0	0	2	0	3	0	0	0	18
Wiltshire	0	0	0	0	0	0	0	0	0	0	0	0
Dyfed Powys	0	0	0	0	0	0	0	0	0	0	0	0
Gwent	0	7	0	0	0	0	0	0	0	0	0	7
North Wales	0	0	0	0	0	0	0	0	0	0	0	0
South Wales	0	0	0	0	0	0	0	0	0	0	0	0
England & Wales	6,629	14,429	529	1,745	744	2,989	358	1,259	260	1155	8,550	21,577

Table 4.7 'Stop and searches' of vehicle occupants under s 44(1) of the Terrorism Act 2000 and resultant arrests by ethnicity, selected areas, 2001/02

	Searches		Arrests in connection with terrorism		Arrests for other reasons	
	Number	%	Number	%	Number	%
City of London						
White	2,654	77.9%	5	55.6%	70	84.3%
Black	225	6.6%	2	22.2%	3	3.6%
Asian	207	6.1%	0	0%	7	8.4%
Other	179	5.3%	2	22.2%	3	3.6%
Not Recorded	143	4.2%	0	0%	0	0.0%
Total	3,408	100%	9	100%	83	100%
Metropolitan Police						
White	1,753	70.4%	4	100%	34	57.6%
Black	225	9.0%	0	0%	19	32.2%
Asian	352	14.1%	0	0%	2	3.4%
Other	114	4.6%	0	0%	4	6.8%
Not Recorded	46	1.8%	0	0%	0	0%
Total	2,490	100%	4	100%	59	100%
Other areas						
White	1,542	90.4%	7	100%	7	100%
Black	23	1.3%	0	0%	0	0%
Asian	66	3.9%	0	0%	0	0%
Other	17	1.0%	0	0%	0	0%
Not Recorded	58	3.4%	0	0%	0	0%
Total	1,706	100%	7	100%	7	100%
England & Wales						
White	5,949	78.2%	16	80.0%	111	74.5%
Black	473	6.2%	2	10.0%	22	14.8%
Asian	625	8.2%	0	0.0%	9	6.0%
Other	310	4.1%	2	10.0%	7	4.7%
Not Recorded	247	3.2%	0	0.0%	0	0%
Total	7,604	100.0%	20	100.0%	149	100%

Table 4.8 'Stop and searches' of vehicle occupants under s 44(1) of the Terrorism Act 2000 and resultant arrests by ethnicity, selected areas, 2002/03

	Searches		Arrests in connection with terrorism		Arrests for other reasons	
	Number	%	Number	%	Number	%
City of London						
White	3,175	73.4%	0	0%	51	53.1%
Black	459	10.6%	0	0%	25	26.0%
Asian	390	9.0%	0	0%	8	8.3%
Other	303	7.0%	0	0%	12	12.5%
Not Recorded	0	0%	0	0%	0	0%
Total	4,327	100%	0	NA	96	100%
Metropolitan Police						
White	6,050	63.8%	0	0%	74	54.0%
Black	831	8.8%	2	22.2%	17	12.4%
Asian	1,545	16.3%	1	11.1%	21	15.3%
Other	490	5.2%	6	66.7%	19	13.9%
Not Recorded	563	5.9%	0	0%	6	4.4%
Total	9,479	100%	9	100%	137	100%
Other areas						
White	2,147	72.7%	1	50.0%	21	44.7%
Black	42	1.4%	0	0%	1	2.1%
Asian	231	7.8%	1	50.0%	1	2.1%
Other	106	3.6%	0	0%	13	27.7%
Not Recorded	429	14.5%	0	0%	11	23.4%
Total	2,955	100%	2	100%	47	100%
England & Wales						
White	11,372	67.8%	1	9.1%	146	52.1%
Black	1,332	7.9%	2	18.2%	43	15.3%
Asian	2,166	12.9%	2	18.2%	30	10.7%
Other	899	5.4%	6	54.5%	44	15.7%
Not Recorded	992	5.9%	0	0%	17	6.1%
Total	16,761	100.0%	11	100%	280	100%

Table 4.9 'Stop and searches' of pedestrians under s 44(2) of the Terrorism Act 2000 and resultant arrests by ethnicity, selected areas, 2001/02

	Searches		Arrests in connection with terrorism		Arrests for other reasons	
	Number	%	Number	%	Number	%
City of London						
White	61	70.9%	0	0%	5	62.5%
Black	7	8.1%	0	0%	1	12.5%
Asian	13	15.1%	0	0%	2	25.0%
Other	2	2.3%	0	0%	0	0%
Not Recorded	3	3.5%	0	0%	0	0%
Total	86	100%	0	NA	8	100%
Metropolitan Police						
White	285	60.3%	0	0%	8	72.7%
Black	33	7.0%	0	0%	2	18.2%
Asian	107	22.6%	0	0%	1	9.1%
Other	38	8.0%	0	0%	0	0%
Not Recorded	10	2.1%	0	0%	0	0%
Total	473	100%	0	NA	11	100%
Other areas						
White	334	86.3%	0	0%	1	100%
Black	16	4.1%	0	0%	0	0%
Asian	29	7.5%	0	0%	0	0%
Other	8	2.1%	0	0%	0	0%
Not Recorded	0	0.0%	0	0%	0	0%
Total	387	100%	0	NA	1	100%
England & Wales						
White	680	71.9%	0	0%	14	70.0%
Black	56	5.9%	0	0%	3	15.0%
Asian	149	15.8%	0	0%	3	15.0%
Other	48	5.1%	0	0%	0	0%
Not Recorded	13	1.4%	0	0%	0	0%
Total	946	100%	0	NA	20	100%

Table 4.10 'Stop and searches' of pedestrians under s 44(2) of the Terrorism Act 2000 and resultant arrests by ethnicity, selected areas, 2002/03

	Searches		Arrests in connection with terrorism		Arrests for other reasons	
	Number	%	Number	%	Number	%
City of London						
White	202	73.5%	0	0%	7	63.6%
Black	18	6.5%	0	0%	1	9.1%
Asian	32	11.6%	0	0%	0	0.0%
Other	23	8.4%	0	0%	3	27.3%
Not Recorded	0	0%	0	0%	0	0%
Total	275	100%		NA	11	100%
Metropolitan Police						
White	2,309	61.3%	0	0%	17	32.1%
Black	344	9.1%	0	0%	12	22.6%
Asian	696	18.5%	0	0%	9	17.0%
Other	280	7.4%	0	0%	12	22.6%
Not Recorded	135	3.6%	0	0%	3	5.7%
Total	3,764	100%	0	NA	53	100%
Other areas						
White	511	69.5%	1	14.3%	11	73.3%
Black	50	6.8%	0	0%	1	6.7%
Asian	90	12.2%	5	71.4%	0	0.0%
Other	56	7.6%	1	14.3%	1	6.7%
Not Recorded	28	3.8%	0	0%	2	13.3%
Total	735	100%	7	100%	15	100%
England & Wales						
White	3,022	63.3%	1	14.3%	35	44.3%
Black	412	8.6%	0	0%	14	17.7%
Asian	818	17.1%	5	71.4%	9	11.4%
Other	359	7.5%	1	14.3%	16	20.3%
Not Recorded	163	3.4%	0	0%	5	6.3%
Total	4,774	100%	7	100%	79	100%

Chapter 5

Arrests and cautions

Introduction

In recent years about 1.3 million persons suspected of committing a notifiable offence have been arrested each year.

An arrested suspect may be subsequently charged, cautioned, dealt with by other means (e.g. informal action) or released without further action.

The figures on arrests for notifiable (recorded) offences in this publication are not strictly comparable with published Home Office Caution and Court Proceedings data. This is mainly because the aggregated offence categories for notifiable offences do not correspond directly with indictable (including triable either way) offence groups. In addition, Court Proceedings figures relate to the year of the final court decision rather than the year of the arrest, which may be different.

For cautioning, it is important to note that:

- a) in cases where cautioning is an option, the offender's eligibility to be cautioned depends on a number of factors, including whether they admit committing the offence;
- b) the use of the caution varies also by offence group, so variations between ethnic groups may partly reflect ethnic differences in patterns of offending;
- c) for comparative purposes, cautions data has been restricted in this publication to cover only notifiable offences and excludes those cautioned for the majority of summary offences. This is, therefore, on a different basis than data published for indictable offences in other Home Office publications that exclude all summary offences.
- d) The Crime and Disorder Act 1998 introduced the use of Reprimands and Final warnings by police in England & Wales for children and young offenders aged 10 to 17 years in place of cautions.

The use of these sanctions started on 30 September 1998 in a number of pilot areas, and rolled out to the rest of England & Wales on 1 June 2000. The figures presented here for cautions also include these two sanctions.

Main findings

Arrests Tables 5.1 - 5.5

There were 1,313,100 arrests for notifiable offences in 2002/03, an increase of 3% on the previous year (1,272,000 in 2001/02). Of these, 116,722 (9%) were recorded as being of Black people, 64,276 (5%) of Asian people and 17,250 (1%) of 'Other' groups (Table 5.1). Compared with 2001/02, the number of arrests for Black people increased by 6.8% and by 8.0% for Asian people compared to 1.8% for White people.

Relative to the resident population, Black people were 3 times more likely to be arrested than White people, similar to that in 2001/02. However, as with 'stop and search' figures these rates have been revised from those published in March 2003 to take account of the 2001 Census results. Asian people's rates were similar to those for White people.

An estimated 8.7% of arrests for notifiable offences resulted from a 'stop and search' under PACE (Table 5.3) with higher proportions for Black people (15.7%) and Asian people (12.1%) than White people (7.7%). The proportion arrested varied widely between police forces. The overall proportion of arrests resulting from a 'stop and search' ranged from 2.9% in Humberside and Nottinghamshire to 38.4% in the City of London.

Breakdowns of arrests for notifiable offences in the ten police force areas with the largest Black and Minority Ethnic populations are given for age group (Table 5.4) and offence group (Table 5.5). The

main differences between ethnic groups were in offence group with the higher tendency of White people to be arrested for burglary and criminal damage, and both Black people and Asian people for fraud and forgery, robbery and drugs (Table 5.5). There were variations across forces in the proportions of individuals from different ethnic groups being arrested for specific types of offence.

Cautions (Tables 5.6 - 5.9)

The use of police cautioning is normally described in terms of the relationship between the number of persons cautioned by the police and the number of persons convicted at courts. Since there is no comprehensive analysis currently available for court results, a comparison has been made here (Table 5.7) between the total number of persons arrested by the police and the number of persons cautioned.

In 2002/03, 204,900 persons were cautioned for notifiable offences, a fall of 2% on the previous year. Of these, 13,901 (7%) were recorded as Black people, 9,918 (5%) Asian and 2,313 (1%) of 'Other' groups (Table 5.6). Compared with 2001/02 there was a 2.8% fall in the number of White people cautioned for notifiable offences. However, there were rises in the number of Black people (8.5%) and Asian people (2.9%) cautioned. As with arrests, patterns in the use of cautions appear to reflect the ethnic composition of the population in the different areas and

patterns of offences, rather than differences in police practice.

A comparison by ethnic group for those police forces where data were available has been made between the total number of persons arrested by the police for notifiable offences and the number of persons cautioned for these offences (Table 5.7). There is considerable variation in the use of cautioning amongst police forces, although following a Home Office circular (18/1994) cautioning is normally only available for first offenders. In nearly all forces, there was a lower use of cautioning for suspected Black offenders than for both White and Asian offenders. Variations in the use of cautions may reflect differences in the following factors: whether it was a first offence, the seriousness and type of the offence, the admission of guilt, whether the police officer perceives the offender as showing remorse as well as the local cautioning policy and practice.

The offence group of those cautioned for notifiable offences indicated a varying pattern of offences between ethnic group (Table 5.9). For England & Wales as a whole, 29.4% of those cautioned for robbery offences were Black people compared with 3.9% for burglary and 6.6% for theft and handling. The equivalent percentages for arrests were 26.2%, 6.4% and 7.6% (Table 5.5). There has been little change nationally in the distribution of offences for those cautioned during the last three years.

Table 5.1 Total arrests for notifiable offences, 2002/03

Police force Area	Ethnic appearance of person arrested					Total
	White	Black	Asian	Other	Unknown	
Avon & Somerset	23,233	1,543	356	186	288	25,606
Bedfordshire	7,625	1,494	1,354	46	41	10,560
Cambridgeshire	10,407	479	470	161	114	11,631
Cheshire	17,591	229	127	137	37	18,121
Cleveland	20,200	290	406	110	41	21,047
Cumbria	13,437	38	53	42	14	13,584
Derbyshire	19,284	844	872	226	15	21,241
Devon & Cornwall	29,098	337	182	121	251	29,989
Dorset	11,172	281	97	105	42	11,697
Durham	..	..	..	..	..	..
Essex	23,552	1,022	372	527	208	25,681
Gloucestershire	11,326	507	138	120	26	12,117
Greater Manchester	56,938	3,435	3,655	283	6,113	70,424
Hampshire	37,168	1,153	599	653	0	39,573
Hertfordshire	14,064	1,242	819	182	100	16,407
Humberside	25,694	227	395	481	0	26,797
Kent	31,404	918	450	633	310	33,715
Lancashire	37,289	579	1,983	63	327	40,241
Leicestershire	15,247	1,332	1,915	335	0	18,829
Lincolnshire	18,365	215	119	326	67	19,092
London, City of	2,561	1,330	518	166	2	4,577
Merseyside	44,739	1,713	198	532	0	47,182
Metropolitan Police	104,921	58,425	17,986	5,392	84	186,808
Norfolk	14,224	228	255	187	56	14,950
Northamptonshire	10,757	950	307	34	7	12,055
Northumbria	43,811	390	661	211	55	45,128
North Yorkshire	20,577	138	209	78	0	21,002
Nottinghamshire	26,345	2,390	989	602	105	30,431
South Yorkshire	32,812	1,938	1,275	417	5	36,447
Staffordshire	..	..	..	..	..	..
Suffolk	10,581	658	132	84	56	11,511
Surrey	13,960	635	713	145	39	15,492
Sussex	30,211	1,345	558	195	313	32,622
Thames Valley	37,490	4,917	3,367	353	117	46,244
Warwickshire	6,734	290	230	63	60	7,377
West Mercia	19,680	522	401	155	71	20,829
West Midlands	66,800	13,238	11,001	2,276	221	93,536
West Yorkshire	59,653	4,395	7,014	303	637	72,002
Wiltshire	8,222	295	128	85	969	9,699
Dyfed-Powys	12,781	58	54	9	317	13,219
Gwent	13,814	158	524	145	112	14,753
North Wales	16,935	67	60	52	100	17,214
South Wales	34,781	1,459	571	287	118	37,216
England & Wales⁽¹⁾	1,102,900	116,722	64,276	17,250	11,962	1,313,100
2001/02 England & Wales⁽¹⁾	1,091,100	97,800	55,600	11,800	7,900	1,264,200
% change 2001/02 to 2002/03	1.8	6.8	8.0	16.6	121.3	3.2

(1) Due to data missing from two police force areas the England & Wales total was estimated and rounded.

Table 5.2 Total arrests for notifiable offences per 1000 population aged 10 and over, 2001/02 and 2002/03

Police force area	Ethnicity of person arrested									
	White		Black		Asian		Other ⁽¹⁾		Total	
	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03	2001/02	2002/03
Avon & Somerset	19	18	100	90	21	20	19	18	20	19
Bedfordshire	17	18	73	77	29	31	8	9	21	21
Cambridgeshire	19	17	63	65	27	25	12	19	20	18
Cheshire	19	21	63	65	18	20	26	28	19	21
Cleveland	54	44	21	161	2	39	299	58	54	44
Cumbria	32	31	29	48	71	44	36	35	33	31
Derbyshire	21	24	78	97	33	40	38	59	22	25
Devon & Cornwall	19	21	63	72	27	32	17	20	20	21
Dorset	20	18	80	94	19	24	28	23	20	19
Durham	..	..	..	..	..	..	..	..	..	..
Essex	18	17	76	77	19	18	40	46	18	18
Gloucestershire	22	23	92	98	17	23	27	40	23	24
Greater Manchester	29	28	82	81	31	28	43	12	31	32
Hampshire	25	24	77	104	21	25	18	47	25	25
Hertfordshire	16	17	76	80	24	26	15	17	17	18
Humberside	34	34	82	76	31	55	121	137	35	35
Kent	23	23	78	89	13	16	44	60	23	24
Lancashire	34	32	86	92	30	28	6	10	34	32
Leicestershire	23	22	100	93	21	20	31	48	24	23
Lincolnshire	31	32	51	93	30	38	87	130	31	32
Merseyside	34	38	107	139	17	20	27	43	34	39
Metropolitan Police ⁽²⁾	23	23	73	75	21	22	22	24	29	30
Norfolk	21	20	63	74	59	65	33	48	22	21
Northamptonshire	20	20	89	93	23	24	12	8	21	22
Northumbria	35	37	87	89	32	32	20	27	35	37
North Yorkshire	28	31	78	66	26	52	8	24	28	31
Nottinghamshire	35	31	105	114	38	40	73	80	37	34
South Yorkshire	30	31	102	129	37	40	36	56	31	33
Staffordshire	..	..	..	..	..	..	..	..	..	..
Suffolk	18	18	77	95	21	27	12	18	18	19
Surrey	15	16	83	78	24	28	7	11	16	17
Sussex	22	23	133	129	22	25	15	15	23	24
Thames Valley	22	22	114	124	38	37	10	14	24	25
Warwickshire	17	16	101	81	15	17	36	24	18	16
West Mercia	19	20	72	86	32	32	10	29	19	20
West Midlands	33	37	96	117	31	35	67	90	37	42
West Yorkshire	33	37	117	148	36	42	18	24	35	39
Wiltshire	18	16	86	72	23	21	8	24	19	18
Dyfed-Powys	28	29	57	64	20	28	20	6	28	30
Gwent	42	29	106	66	80	105	57	76	43	30
North Wales	25	29	36	48	17	25	19	25	25	29
South Wales	33	34	167	162	28	32	28	35	34	35
England & Wales⁽³⁾	26	26	85	90	27	29	28	32	28	28

(1) Includes cases where ethnicity is unknown.

(2) Includes City of London.

Table 5.3 Percentage of total arrests for notifiable offences related to arrests resulting from a 'stop and search' under s1 of the Police and Criminal Evidence Act 1984, 2002/03

Police force area	Ethnic appearance of person searched				Total ⁽¹⁾
	White	Black	Asian	Other	
Avon & Somerset	9.8	22.3	15.2	22.0	10.8
Bedfordshire	6.3	5.1	7.5	15.2	6.4
Cambridgeshire	4.8	6.1	4.3	5.0	5.0
Cheshire	7.4	10.0	16.5	6.6	7.6
Cleveland	12.2	6.9	6.7	10.9	12.1
Cumbria	4.3	10.5	1.9	4.8	4.4
Derbyshire	5.6	11.0	6.9	8.8	6.0
Devon & Cornwall	6.6	9.2	12.1	22.3	6.8
Dorset	9.2	12.8	13.4	7.6	9.5
Durham ⁽²⁾
Essex	3.2	6.8	4.3	3.4	3.4
Gloucestershire	6.9	7.9	17.4	5.0	7.1
Greater Manchester	7.2	8.9	8.4	7.1	7.2
Hampshire	5.8	8.9	7.2	5.5	5.9
Hertfordshire	4.4	4.9	8.2	10.4	4.7
Humberside	3.0	2.6	1.3	1.2	2.9
Kent	7.3	7.3	14.2	12.6	8.0
Lancashire	7.2	5.4	8.5	9.5	7.3
Leicestershire	6.3	8.0	10.0	9.9	6.9
Lincolnshire	3.9	3.7	11.8	5.2	4.0
London, City of	35.8	38.0	43.1	68.1	38.4
Merseyside	9.5	13.5	13.6	2.6	9.6
Metropolitan Police	17.5	23.2	21.6	17.1	20.0
Norfolk	6.4	12.7	6.3	11.8	6.5
Northamptonshire	6.1	7.2	4.9	14.7	6.4
Northumbria	7.7	3.8	5.9	10.9	7.7
North Yorkshire	4.7	8.0	3.8	2.6	4.7
Nottinghamshire	2.4	6.0	4.3	0.3	2.9
South Yorkshire	8.1	11.6	11.2	9.6	8.4
Staffordshire ⁽²⁾
Suffolk	4.4	4.1	4.5	1.2	4.7
Surrey	9.8	9.8	9.3	10.3	9.8
Sussex	5.6	7.6	9.1	27.2	5.9
Thames Valley	4.8	7.1	7.6	4.2	5.3
Warwickshire	12.2	15.2	13.0	14.3	12.3
West Mercia	7.1	8.6	14.5	6.5	7.3
West Midlands	9.8	20.6	44.6	10.0	13.3
West Yorkshire	8.1	9.1	11.4	32.7	8.5
Wiltshire	6.6	18.6	10.2	3.5	6.4
Dyfed Powys	15.1	15.5	0.0	22.2	14.7
Gwent	5.4	16.5	1.9	1.4	6.1
North Wales	12.1	14.9	6.7	53.8	12.3
South Wales	4.7	4.4	6.3	10.5	4.7
England & Wales⁽²⁾	7.7	15.7	12.1	10.9	8.7
2001/02 England & Wales ⁽²⁾	7.0	13.8	11.1	10.4	7.9

Notes: (1) 'Unknown' ethnicity omitted due to small numbers.

(2) No arrest data available for Durham and Staffordshire. National totals estimated from previous years' data.

Table 5.4 Percentage of arrests for notifiable offences by age group and ethnic appearance, 2002/03

Police force area and age group	Ethnic appearance of person arrested					Total (100%)
	White	Black	Asian	Other	Not known	
Bedfordshire						
Under 14	80.8	13.0	6.2	0.0	0.0	276
14 to 17	78.0	10.8	10.7	0.3	0.2	1,807
18 to 20	70.0	14.7	14.8	0.2	0.4	1,794
21 and over	70.9	14.9	13.1	0.6	0.5	6,683
Total	72.2	14.1	12.8	0.4	0.4	10,560
Greater Manchester						
Under 14	84.2	4.3	2.9	0.2	8.4	3,045
14 to 17	82.2	4.8	4.6	0.2	8.3	14,525
18 to 20	79.6	4.8	6.6	0.4	8.6	10,707
21 and over	80.5	5.0	5.2	0.5	8.9	42,079
Total	80.9	4.9	5.2	0.4	8.7	70,424
Hertfordshire						
Under 14	91.0	4.9	1.5	0.4	2.1	714
14 to 17	89.5	6.0	3.4	0.6	0.5	3,711
18 to 20	83.7	8.2	6.3	0.9	0.9	2,805
21 and over	84.4	8.2	5.5	1.4	0.5	9,150
Total	85.7	7.6	5.0	1.1	0.6	16,407
Lancashire						
Under 14	94.4	1.2	2.2	0.1	2.1	2,101
14 to 17	94.1	1.7	3.6	0.0	0.5	7,403
18 to 20	90.5	2.1	6.8	0.1	0.5	6,082
21 and over	92.6	1.2	5.1	0.2	0.9	24,645
Total	92.7	1.4	4.9	0.2	0.8	40,241
Leicestershire						
Under 14	88.8	5.8	3.6	1.8	0.0	667
14 to 17	82.9	6.9	8.3	1.9	0.0	3,887
18 to 20	79.2	7.6	11.4	1.7	0.0	3,093
21 and over	80.3	7.0	10.9	1.8	0.0	11,182
Total	81.0	7.1	10.2	1.8	0.0	18,829
Metropolitan Police						
Under 14	61.1	31.6	5.2	2.1	0.1	5,084
14 to 17	54.5	34.5	8.5	2.5	0.1	32,310
18 to 20	52.4	32.2	12.9	2.5	0.0	28,215
21 and over	57.2	30.2	9.4	3.1	0.0	119,879
Total	56.2	31.3	9.6	2.9	0.0	186,808
Nottinghamshire						
Under 14	86.9	7.2	1.4	3.2	1.2	1,522
14 to 17	85.3	9.3	2.9	2.2	0.3	6,189
18 to 20	84.7	9.0	3.6	2.3	0.4	4,781
21 and over	87.5	7.1	3.5	1.7	0.3	17,939
Total	86.6	7.9	3.2	2.0	0.3	30,431

Table 5.4 cont. Percentage of arrests for notifiable offences by age group and ethnic appearance, 2002/03

Police force area and age group	Ethnic appearance of person arrested					Total (100%)
	White	Black	Asian	Other	Not known	
Thames Valley						
Under 14	88.5	6.9	4.0	0.2	0.4	1,561
14 to 17	83.4	10.2	5.6	0.6	0.2	9,749
18 to 20	80.5	9.9	8.6	0.7	0.2	7,783
21 and over	80.0	11.2	7.7	0.9	0.3	27,026
Total	81.1	10.6	7.3	0.8	0.3	46,244
West Midlands						
Under 14	75.9	15.6	5.1	3.1	0.2	2,902
14 to 17	73.3	15.2	9.0	2.4	0.1	13,471
18 to 20	70.5	14.5	12.4	2.5	0.1	14,469
21 and over	71.0	13.8	12.5	2.4	0.3	62,694
Total	71.4	14.2	11.8	2.4	0.2	93,536
West Yorkshire						
Under 14	86.3	6.5	5.9	0.1	1.2	3,372
14 to 17	82.4	8.0	8.6	0.2	0.8	15,061
18 to 20	80.0	6.6	12.4	0.3	0.8	11,121
21 and over	83.5	5.3	9.7	0.6	0.9	42,389
Total	82.8	6.1	9.7	0.4	0.9	72,002
Other Forces ⁽¹⁾						
Under 14	94.6	2.7	1.0	0.7	0.5	24,338
14 to 17	94.7	2.7	1.3	0.8	0.6	129,135
18 to 20	94.0	2.7	1.8	1.0	0.4	109,240
21 and over	93.3	3.2	1.8	1.1	0.6	407,347
Total	93.7	3.0	1.7	1.0	0.6	671,164
England & Wales ⁽¹⁾						
Under 14	86.6	7.5	2.4	1.1	1.1	47,800
14 to 17	84.0	8.7	3.8	1.0	0.9	251,700
18 to 20	84.2	8.8	5.8	1.3	0.8	207,000
21 and over	83.7	9.0	5.1	1.4	0.9	803,200
Total	83.9	8.9	4.9	1.3	0.9	1,313,100

Note: Age group '21 and over' includes 'Not Known' ages.

(1) No data available for Durham and Staffordshire. National totals are therefore estimated to nearest hundred, based on previous years' data. No age breakdown is available for Lincolnshire.

Table 5.5 Percentage of arrests for notifiable offences by offence group and ethnic appearance, 2002/03

Police force area and offence group	Ethnic appearance of persons arrested					Total (100%)
	White	Black	Asian	Other	Not Known	
Bedfordshire						
Violence against the person	71.7	14.8	12.8	0.3	0.4	3,042
Sexual offences	72.4	15.8	11.0	0.4	0.4	228
Robbery	55.4	25.1	18.5	0.3	0.7	303
Burglary	79.4	11.0	9.0	0.1	0.5	885
Theft and handling	75.8	12.5	11.0	0.4	0.3	3,887
Fraud and forgery	49.9	25.7	23.0	1.0	0.4	495
Criminal damage	77.5	8.8	12.8	0.0	0.9	227
Drugs	69.1	14.4	15.3	0.7	0.6	903
Other	70.3	12.2	16.1	1.0	0.3	590
Total	72.2	14.1	12.8	0.4	0.4	10,560
Greater Manchester						
Violence against the person	81.6	4.5	5.7	0.4	7.7	11,215
Sexual offences	78.4	4.9	8.0	0.5	8.2	1,360
Robbery	73.7	8.4	6.1	0.2	11.6	2,570
Burglary	86.4	3.2	2.3	0.2	7.9	5,810
Theft and handling	81.4	4.0	4.7	0.5	9.5	21,266
Fraud and forgery	63.1	9.3	15.1	1.7	10.7	1,327
Criminal damage	87.1	2.7	2.6	0.3	7.3	6,683
Drugs	72.6	8.4	7.7	0.3	10.9	5,136
Other	80.4	5.8	5.6	0.4	7.8	15,057
Total	80.9	4.9	5.2	0.4	8.7	70,424
Hertfordshire						
Violence against the person	86.6	6.9	5.1	0.6	0.7	3,598
Sexual offences	79.3	10.5	7.1	2.2	0.9	324
Robbery	71.4	19.7	7.2	0.7	1.1	458
Burglary	90.6	6.4	2.2	0.3	0.5	1,362
Theft and handling	87.4	6.7	4.3	1.0	0.5	5,837
Fraud and forgery	65.6	17.0	12.8	3.9	0.7	611
Criminal damage	91.8	4.9	2.4	0.5	0.4	2,347
Drugs	83.6	7.8	7.4	0.4	0.8	1,199
Other	69.9	12.1	10.7	6.6	0.7	671
Total	85.7	7.6	5.0	1.1	0.6	16,407
Lancashire						
Violence against the person	91.7	1.4	6.0	0.1	0.8	10,518
Sexual offences	88.8	2.6	7.1	0.3	1.2	650
Robbery	86.2	4.1	8.2	0.0	1.5	607
Burglary	95.7	1.4	2.3	0.1	0.4	4,076
Theft and handling	95.2	1.3	2.8	0.1	0.7	11,332
Fraud and forgery	87.1	1.4	8.8	0.8	1.9	2,215
Criminal damage	95.5	0.9	2.5	0.1	1.0	4,593
Drugs	89.2	1.6	8.3	0.2	0.7	4,210
Other	87.5	2.5	9.0	0.2	0.9	2,040
Total	92.7	1.4	4.9	0.2	0.8	40,241

Table 5.5 cont. Percentage of arrests for notifiable offences by offence group and ethnic appearance, 2002/03

Police force area and offence group	Ethnic appearance of persons arrested					Total (100%)
	White	Black	Asian	Other	Not Known	
Leicestershire						
Violence against the person	81.8	6.6	10.4	1.3	"	3,173
Sexual offences	82.2	8.3	9.1	0.4	"	516
Robbery	64.1	21.0	13.2	1.7	"	463
Burglary	88.3	5.6	5.1	1.0	"	1,684
Theft and handling	83.2	5.9	9.5	1.3	"	6,276
Fraud and forgery	62.1	8.6	26.9	2.3	"	301
Criminal damage	89.2	4.6	5.3	0.9	"	2,087
Drugs	71.7	10.3	15.0	3.0	"	1,822
Other	74.4	8.1	13.2	4.2	"	2,507
Total	81.0	7.1	10.2	1.8	"	18,829
Metropolitan Police						
Violence against the person	56.5	30.3	10.3	2.9	0.0	34,348
Sexual offences	49.2	35.1	12.0	3.7	0.1	4,342
Robbery	34.1	55.6	8.1	2.2	0.1	10,158
Burglary	65.5	27.8	5.1	1.6	0.1	12,157
Theft and handling	58.9	29.0	8.8	3.3	0.0	56,696
Fraud and forgery	37.8	40.4	16.2	5.5	0.0	8,862
Criminal damage	69.7	21.2	6.9	2.2	0.0	13,911
Drugs	50.8	35.2	11.6	2.3	0.0	28,107
Other	61.7	25.5	9.9	2.9	0.0	18,227
Total	56.2	31.3	9.6	2.9	0.0	186,808
Nottinghamshire						
Violence against the person	86.7	7.3	3.6	2.0	0.4	7,766
Sexual offences	83.1	10.1	4.1	2.6	0.0	611
Robbery	67.8	22.0	5.5	4.4	0.4	769
Burglary	90.6	5.6	1.8	1.7	0.3	2,448
Theft and handling	88.4	6.9	2.6	1.7	0.3	11,655
Fraud and forgery	82.7	6.9	7.3	2.7	0.3	619
Criminal damage	89.6	5.9	2.2	1.8	0.4	2,982
Drugs	77.6	15.1	4.6	2.2	0.4	1,862
Other	83.2	8.4	5.2	2.9	0.3	1,719
Total	86.6	7.9	3.2	2.0	0.3	30,431
Thames Valley						
Violence against the person	81.5	10.0	7.7	0.5	0.2	8,814
Sexual offences	82.6	8.2	8.3	0.9	0.0	1,142
Robbery	68.7	21.7	8.7	0.8	0.1	1,796
Burglary	84.0	10.0	5.6	0.2	0.2	4,209
Theft and handling	82.4	9.7	6.8	0.8	0.3	16,327
Fraud and forgery	66.4	16.1	14.4	2.6	0.5	888
Criminal damage	90.1	5.9	3.6	0.4	0.1	5,189
Drugs	74.5	14.9	10.1	0.3	0.2	3,773
Other	74.9	12.8	9.4	2.1	0.7	4,106
Total	81.1	10.6	7.3	0.8	0.3	46,244
West Midlands⁽¹⁾						
Total	71.4	14.2	11.8	2.4	0.2	93,536

(1) Breakdown by offence group not available for West Midlands.

Table 5.5 cont. Percentage of arrests for notifiable offences by offence group and ethnic appearance, 2002/03

Police force area and offence group	Ethnic appearance of persons arrested					Total (100%)
	White	Black	Asian	Other	Not Known	
West Yorkshire						
Violence against the person	81.6	5.8	11.1	0.5	1.0	14,971
Sexual offences	78.9	4.8	13.5	1.4	1.3	1,728
Robbery	67.8	16.1	15.4	0.3	0.4	2,638
Burglary	89.8	4.5	5.1	0.1	0.5	7,825
Theft and handling	86.5	4.4	7.9	0.3	0.8	23,650
Fraud and forgery	61.8	8.5	27.6	0.9	1.2	424
Criminal damage	88.0	4.6	6.1	0.3	1.1	7,188
Drugs	69.9	13.2	16.0	0.3	0.6	5,115
Other	78.4	6.8	12.7	0.9	1.2	8,463
Total	82.8	6.1	9.7	0.4	0.9	72,002
Other Forces ⁽²⁾						
Violence against the person	94.0	2.8	1.7	0.9	0.6	148,128
Sexual offences	90.5	3.3	3.3	2.1	0.1	14,027
Robbery	86.8	9.0	2.5	1.1	0.0	11,281
Burglary	95.8	2.3	1.0	0.5	0.2	54,665
Theft and handling	94.5	2.7	1.5	0.8	0.7	209,203
Fraud and forgery	86.7	6.3	4.5	2.0	0.1	17,029
Criminal damage	95.9	1.8	1.0	0.6	0.3	71,848
Drugs	91.9	4.9	2.1	0.6	0.2	60,577
Other	91.2	3.3	2.4	2.5	0.3	65,314
Total	93.7	3.0	1.6	1.0	2.5	671,164
England & Wales ⁽²⁾						
Violence against the person	86.1	7.5	4.5	1.1	1.6	284,000
Sexual offences	80.8	9.7	4.5	2.1	0.2	28,900
Robbery	64.5	26.2	6.7	1.4	0.3	35,800
Burglary	89.8	6.4	2.4	0.6	0.6	108,900
Theft and handling	86.5	7.6	3.8	1.1	2.7	419,900
Fraud and forgery	70.5	16.1	9.6	2.9	0.2	38,600
Criminal damage	91.2	4.7	2.4	0.7	0.9	134,100
Drugs	78.2	13.6	6.3	1.0	0.8	131,100
Other	83.0	7.9	5.4	2.2	1.3	131,800
Total	84.0	8.9	4.9	1.3	8.1	1,313,100

(2) No data available for Durham and Staffordshire. National totals are therefore estimated to nearest hundred, based on previous years' data.

Table 5.6 Number of persons cautioned for notifiable offences, 2002

Police force area	Ethnic appearance of persons cautioned					Total
	White	Black	Asian	Other	Not known	
Avon & Somerset	3,609	144	57	51	233	4,094
Bedfordshire	1,923	253	278	18	37	2,509
Cambridgeshire	1,593	56	60	13	355	2,077
Cheshire	1,681	14	25	19	77	1,816
Cleveland	2,285	5	38	20	3	2,351
Cumbria	1,973	4	6	4	8	1,995
Derbyshire	2,415	83	92	33	10	2,633
Devon & Cornwall	6,493	51	46	20	73	6,683
Dorset	1,556	14	5	15	0	1,590
Durham	2,389	4	5	14	0	2,412
Essex	3,948	64	49	63	49	4,173
Gloucestershire	2,658	83	25	33	14	2,813
Greater Manchester	7,913	463	600	173	43	9,192
Hampshire	6,172	61	83	60	6	6,382
Hertfordshire	2,568	124	124	56	28	2,900
Humberside	2,475	25	16	20	0	2,536
Kent	5,450	76	91	85	332	6,034
Lancashire	4,498	69	305	10	8	4,890
Leicestershire	630	26	71	4	35	766
Lincolnshire	1,902	9	4	9	10	1,934
London, City of	629	209	110	19	7	974
Merseyside	3,975	106	26	38	52	4,197
Metropolitan Police	18,282	8,148	3,347	885	9	30,671
Norfolk	2,285	16	12	30	1	2,344
Northamptonshire	3,087	159	79	6	193	3,524
Northumbria	11,638	72	252	71	34	12,067
North Yorkshire	2,192	11	18	16	137	2,374
Nottinghamshire	3,242	143	224	93	0	3,702
South Yorkshire	2,858	73	91	48	162	3,232
Staffordshire	5,216	84	26	0	670	5,996
Suffolk	2,814	109	23	10	10	2,966
Surrey	3,215	98	89	0	0	3,402
Sussex	6,794	225	239	1	0	7,259
Thames Valley	3,781	284	313	47	1,331	5,756
Warwickshire	1,878	45	53	24	0	2,000
West Mercia	5,375	88	84	15	315	5,877
West Midlands	10,139	1,673	1,869	169	697	14,547
West Yorkshire	7,541	567	949	68	33	9,158
Wiltshire	1,282	30	36	7	141	1,496
Dyfed Powys	3,632	5	7	1	26	3,671
Gwent	3,176	24	31	7	296	3,534
North Wales	3,059	15	2	8	0	3,084
South Wales	3,052	89	58	30	60	3,289
England & Wales	173,273	13,901	9,918	2,313	5,495	204,900
2001 England & Wales	178,322	12,812	9,639	2,381	5,983	209,137
% change 2001 to 2002	-2.8	8.5	2.9	-2.9	-8.2	-2.0

Table 5.7 Percentage of arrests which resulted in a caution for notifiable offences, 2002/03

Police force area	Ethnic appearance of person			Total ⁽¹⁾
	White	Black	Asian	
Avon & Somerset	15.5	9.3	16.0	16.0
Bedfordshire	25.2	16.9	20.5	23.8
Cambridgeshire	15.3	11.7	12.8	17.9
Cheshire	9.6	6.1	19.7	10.0
Cleveland	11.3	1.7	9.4	11.2
Cumbria	14.7	10.5	11.3	14.7
Derbyshire	12.5	9.8	10.6	12.4
Devon & Cornwall	22.3	15.1	25.3	22.3
Dorset	13.9	5.0	5.2	13.6
Durham ⁽²⁾
Essex	16.8	6.3	13.2	16.2
Gloucestershire	23.5	16.4	18.1	23.2
Greater Manchester	13.9	13.5	16.4	13.1
Hampshire	16.6	5.3	13.9	16.1
Hertfordshire	18.3	10.0	15.1	17.7
Humberside	9.6	11.0	4.1	9.5
Kent	17.4	8.3	20.2	17.9
Lancashire	12.1	11.9	15.4	12.2
Leicestershire	4.1	2.0	3.7	4.1
Lincolnshire	10.4	4.2	3.4	10.1
London, City of	24.6	15.7	21.2	21.3
Merseyside	8.9	6.2	13.1	8.9
Metropolitan Police	17.4	13.9	18.6	16.4
Norfolk	16.1	7.0	4.7	15.7
Northamptonshire	28.7	16.7	25.7	29.2
Northumbria	26.6	18.5	38.1	26.7
North Yorkshire	10.7	8.0	8.6	11.3
Nottinghamshire	12.3	6.0	22.6	12.2
South Yorkshire	8.7	3.8	7.1	8.9
Staffordshire ⁽²⁾
Suffolk	26.6	16.6	17.4	25.8
Surrey	23.0	15.4	12.5	22.0
Sussex	22.5	16.7	42.8	22.3
Thames Valley	10.1	5.8	9.3	12.4
Warwickshire	27.9	15.5	23.0	27.1
West Mercia	27.3	16.9	20.9	28.2
West Midlands	43.7	40.2	..	48.8
West Yorkshire	12.6	12.9	13.5	12.7
Wiltshire	15.6	10.2	28.1	15.4
Dyfed Powys	28.4	8.6	13.0	27.8
Gwent	23.0	15.2	5.9	24.0
North Wales	18.1	22.4	3.3	27.9
South Wales	8.8	6.1	10.2	8.8
England & Wales⁽²⁾	15.7	11.9	15.4	15.6
2001/02 England & Wales	16.5	11.7	16.2	16.4

(1) Comparisons based upon the 'Other' and 'Unknown' groups have been excluded due to the small numbers involved.

(2) No arrest data available for Durham and Staffordshire. National totals estimated from previous years' data.

Table 5.8 Persons cautioned for notifiable offences by age group and ethnic appearance, 2002

Police force area and age group	Ethnic appearance of person cautioned					Total (=100%)
	White	Black	Asian	Other	Not Known	
Bedfordshire						
10-13	83.9	5.8	8.9	0.0	1.3	224
14-17	79.0	8.2	10.9	0.1	1.8	718
18-20	74.5	10.7	12.5	0.8	1.6	384
21+	74.6	11.8	11.2	1.2	1.3	1,183
All Ages	76.6	10.1	11.1	0.7	1.5	2,509
Greater Manchester						
10-13	88.7	5.7	3.6	1.4	0.7	1,097
14-17	87.0	5.1	5.9	1.1	0.9	2,809
18-20	84.7	5.1	8.2	1.8	0.2	1,488
21+	85.2	4.8	7.2	2.7	0.2	3,798
All Ages	86.1	5.0	6.5	1.9	0.5	9,192
Hertfordshire						
10-13	90.8	2.5	2.2	1.7	2.8	360
14-17	92.2	3.8	2.5	0.8	0.8	1,061
18-20	84.5	4.4	7.4	3.5	0.2	431
21+	85.8	5.3	5.4	2.6	0.9	1,048
All Ages	88.6	4.3	4.3	1.9	1.0	2,900
Lancashire						
10-13	95.2	1.5	2.9	0.0	0.3	586
14-17	93.0	1.4	5.4	0.1	0.1	1,640
18-20	88.6	1.7	9.4	0.1	0.1	743
21+	91.4	1.2	6.8	0.4	0.2	1,921
All Ages	92.0	1.4	6.2	0.2	0.2	4,890
Leicestershire						
10-13	89.3	4.0	3.4	0.6	2.8	177
14-17	85.8	2.5	7.1	0.6	4.0	353
18-20	75.3	3.5	16.5	0.0	4.7	85
21+	69.5	4.6	17.2	0.7	7.9	151
All Ages	82.2	3.4	9.3	0.5	4.6	766
Metropolitan Police⁽¹⁾						
10-13	64.1	26.3	7.5	2.1	0.0	1,884
14-17	60.9	26.1	10.5	2.4	0.0	7,737
18-20	55.5	26.8	15.0	2.7	0.1	5,577
21+	60.2	26.4	10.1	3.2	0.1	16,447
All Ages	59.8	26.4	10.9	2.9	0.1	31,645
Nottinghamshire						
10-13	89.9	0.8	6.7	2.5	0.0	597
14-17	90.4	0.7	6.5	2.5	0.0	1,221
18-20	83.8	7.4	7.4	1.5	0.0	530
21+	85.5	6.7	4.9	3.0	0.0	1,354
All Ages	87.6	3.9	6.1	2.5	0.0	3,702
Thames Valley						
10-13	76.1	5.2	4.2	0.4	14.1	711
14-17	70.1	4.5	5.1	0.6	19.7	2,060
18-20	60.0	4.6	7.8	1.3	26.2	907
21+	60.2	5.4	5.1	1.0	28.3	2,078
All Ages	65.7	4.9	5.4	0.8	23.1	5,756

(1) Includes City of London

Table 5.8 cont. Persons cautioned for notifiable offences by age group and ethnic appearance, 2002

Police force area and age group	Ethnic appearance of person cautioned					Total (=100%)
	White	Black	Asian	Other	Not Known	
West Midlands						
10-13	74.8	12.8	5.5	1.0	5.9	1,592
14-17	71.6	11.5	11.7	0.9	4.2	3,956
18-20	66.3	11.4	17.1	1.0	4.2	2,369
21+	68.6	11.2	13.8	1.4	5.1	6,630
All Ages	69.7	11.5	12.8	1.2	4.8	14,547
West Yorkshire						
10-13	87.3	5.7	6.4	0.0	0.6	1,334
14-17	85.1	5.4	8.8	0.4	0.3	3,144
18-20	77.3	6.8	15.1	0.6	0.1	1,355
21+	79.8	6.9	11.5	1.4	0.5	3,325
All Ages	82.3	6.2	10.4	0.7	0.4	9,158
Other forces						
10-13	95.0	1.2	0.8	0.5	2.5	14,046
14-17	94.9	1.4	1.0	0.6	2.1	36,202
18-20	93.8	1.5	1.7	0.6	2.3	18,725
21+	92.2	1.9	1.8	0.8	3.4	50,862
All Ages	93.6	1.6	1.4	0.6	2.7	119,835
England & Wales						
10-13	89.3	4.8	2.6	0.7	2.6	22,608
14-17	86.9	5.8	4.1	0.9	2.3	60,901
18-20	82.5	7.3	6.6	1.1	2.4	32,594
21+	82.5	7.8	5.3	1.4	3.0	88,797
All Ages	84.6	6.8	4.8	1.1	2.7	204,900

Table 5.9 Persons cautioned for notifiable offences by offence group and ethnic appearance, 2002

Police force area and offence group	Ethnic appearance of person cautioned					Total (=100%)
	White	Black	Asian	Other	Not Known	
Bedfordshire						
Violence against the person	75.8	12.5	9.8	0.6	1.3	542
Sexual offences	81.1	5.4	13.5	0.0	0.0	37
Burglary	87.5	3.1	4.7	0.0	4.7	64
Robbery	66.7	0.0	33.3	0.0	0.0	6
Theft and handling	73.1	10.7	13.8	1.0	1.5	825
Fraud and forgery	60.0	17.1	15.7	1.4	5.7	70
Criminal damage	80.0	10.0	10.0	0.0	0.0	20
Drug offences	77.0	10.7	9.8	0.0	2.5	122
Other notifiable offences	81.0	8.0	9.2	0.7	1.0	823
All offences	76.6	10.1	11.1	0.7	1.5	2,509
Greater Manchester						
Violence against the person	85.4	5.6	6.9	1.8	0.2	1,065
Sexual offences	85.7	0.0	11.4	0.0	2.9	35
Burglary	92.9	3.3	1.6	1.6	0.5	182
Robbery	80.0	0.0	0.0	0.0	20.0	5
Theft and handling	84.4	5.0	7.3	2.6	0.6	2,771
Fraud and forgery	76.4	4.6	13.3	5.6	0.0	195
Criminal damage	94.3	0.0	5.7	0.0	0.0	35
Drug offences	80.6	8.1	9.3	1.6	0.4	1,843
Other notifiable offences	91.2	3.3	3.8	1.2	0.5	3,061
All offences	86.1	5.0	6.5	1.9	0.5	9,192
Hertfordshire						
Violence against the person	91.1	3.3	4.3	0.7	0.7	303
Sexual offences	83.3	0.0	16.7	0.0	0.0	6
Burglary	95.2	1.0	1.0	2.9	0.0	104
Robbery	100.0	0.0	0.0	0.0	0.0	10
Theft and handling	86.3	5.4	4.4	2.8	1.0	922
Fraud and forgery	75.0	3.9	13.2	7.9	0.0	76
Criminal damage	100.0	0.0	0.0	0.0	0.0	21
Drug offences	87.5	4.2	6.1	1.3	0.9	638
Other notifiable offences	91.0	4.0	2.3	1.3	1.3	820
All offences	88.6	4.3	4.3	1.9	1.0	2,900
Lancashire						
Violence against the person	91.7	1.6	6.2	0.0	0.5	373
Sexual offences	100.0	0.0	0.0	0.0	0.0	21
Burglary	97.3	1.2	1.6	0.0	0.0	255
Robbery	100.0	0.0	0.0	0.0	0.0	2
Theft and handling	92.1	1.2	6.5	0.2	0.0	1,500
Fraud and forgery	89.8	0.0	9.4	0.8	0.0	128
Criminal damage	98.0	0.0	2.0	0.0	0.0	50
Drug offences	89.5	1.8	8.3	0.4	0.1	1,066
Other notifiable offences	92.7	1.5	5.3	0.1	0.3	1,495
All offences	92.0	1.4	6.2	0.2	0.2	4,890

Table 5.9 cont. Persons cautioned for notifiable offences by offence group and ethnic appearance, 2002

Police force area and offence group	Ethnic appearance of person cautioned					Total (=100%)
	White	Black	Asian	Other	Not Known	
Leicestershire						
Violence against the person	80.5	1.3	9.1	1.3	7.8	77
Sexual offences	100.0	0.0	0.0	0.0	0.0	2
Burglary	97.6	2.4	0.0	0.0	0.0	42
Robbery	0.0	100.0	0.0	0.0	0.0	2
Theft and handling	77.6	3.8	12.5	0.4	5.7	263
Fraud and forgery	56.3	0.0	37.5	0.0	6.3	16
Criminal damage	100.0	0.0	0.0	0.0	0.0	5
Drug offences	79.4	3.7	11.2	0.9	4.7	107
Other notifiable offences	88.1	3.2	5.2	0.4	3.2	252
All offences	82.2	3.4	9.3	0.5	4.6	766
Metropolitan Police⁽¹⁾						
Violence against the person	59.0	27.7	10.4	2.9	0.0	2,996
Sexual offences	66.7	23.1	6.8	3.4	0.0	147
Burglary	72.2	20.4	6.3	1.1	0.0	632
Robbery	37.9	48.8	10.4	2.8	0.0	211
Theft and handling	58.4	25.6	11.4	4.5	0.1	8,001
Fraud and forgery	41.3	35.3	19.2	4.2	0.1	1,313
Criminal damage	73.5	18.5	6.8	1.2	0.0	162
Drug offences	58.5	27.7	11.8	1.9	0.1	11,978
Other notifiable offences	67.1	22.5	7.9	2.5	0.0	6,205
All offences	59.8	26.4	10.9	2.9	0.1	31,645
Nottinghamshire						
Violence against the person	85.9	3.5	9.0	1.6	0.0	312
Sexual offences	88.9	0.0	8.3	2.8	0.0	36
Burglary	95.0	0.0	5.0	0.0	0.0	121
Robbery	50.0	0.0	50.0	0.0	0.0	4
Theft and handling	87.0	3.2	6.1	3.7	0.0	1,115
Fraud and forgery	90.4	3.6	3.6	2.4	0.0	83
Criminal damage	100.0	0.0	0.0	0.0	0.0	23
Drug offences	78.7	11.3	6.5	3.5	0.0	550
Other notifiable offences	90.8	2.1	5.3	1.7	0.0	1,458
All offences	87.6	3.9	6.1	2.5	0.0	3,702
Thames Valley						
Violence against the person	64.0	6.1	5.9	1.0	23.0	408
Sexual offences	66.7	3.3	3.3	0.0	26.7	30
Burglary	78.7	4.3	2.1	0.0	14.9	141
Robbery	77.8	0.0	11.1	0.0	11.1	9
Theft and handling	66.6	5.6	7.7	1.4	18.7	1,988
Fraud and forgery	47.1	8.7	18.1	0.7	25.4	138
Criminal damage	60.7	1.8	0.9	0.0	36.6	112
Drug offences	62.1	5.9	3.3	0.6	28.2	1,037
Other notifiable offences	67.7	3.4	3.8	0.5	24.7	1,893
All offences	65.7	4.9	5.4	0.8	23.1	5,756

(1) Includes City of London

Table 5.9 cont. Persons cautioned for notifiable offences by offence group and ethnic appearance, 2002

Police force area and offence group	Ethnic appearance of person cautioned					Total (=100%)
	White	Black	Asian	Other	Not Known	
West Midlands						
Violence against the person	70.3	11.4	11.4	1.5	5.3	3,583
Sexual offences	70.4	13.3	9.2	3.1	4.1	98
Burglary	79.5	8.4	5.7	0.5	5.9	439
Theft and handling	68.2	12.2	13.2	1.6	4.7	3,250
Fraud and forgery	58.6	11.8	22.7	0.6	6.3	331
Criminal damage	79.8	7.7	7.7	1.9	2.9	104
Drug offences	58.8	16.1	21.0	0.5	3.7	2,519
Other notifiable offences	76.4	8.6	9.1	0.9	4.9	4,223
All Offences	69.7	11.5	12.8	1.2	4.8	14,547
West Yorkshire						
Violence against the person	84.7	6.0	8.0	0.7	0.7	1,670
Sexual offences	88.6	4.5	6.8	0.0	0.0	44
Burglary	91.0	4.1	4.1	0.3	0.5	390
Robbery	81.1	10.8	8.1	0.0	0.0	37
Theft and handling	82.3	6.5	9.5	1.4	0.3	2,423
Fraud and forgery	62.9	10.5	26.2	0.5	0.0	210
Criminal damage	85.5	5.3	9.2	0.0	0.0	76
Drug offences	69.9	8.7	20.5	0.7	0.1	1,271
Other notifiable offences	86.4	5.0	7.9	0.4	0.3	3,037
All offences	82.3	6.2	10.4	0.7	0.4	9,158
Other forces						
Violence against the person	92.8	1.9	1.3	0.6	3.4	12,278
Sexual offences	94.1	0.7	1.5	0.8	2.9	747
Burglary	95.5	0.6	0.6	0.3	3.0	3,401
Robbery	82.8	9.0	1.6	2.5	4.1	122
Theft and handling	93.5	1.7	1.7	1.0	2.1	31,156
Fraud and forgery	86.5	4.4	5.3	1.5	2.3	2,775
Criminal damage	97.3	0.9	0.6	0.2	1.0	2,494
Drug offences	93.9	2.1	1.6	0.4	2.0	23,790
Other notifiable offences	93.8	1.2	1.0	0.5	3.5	43,072
All offences	93.6	1.6	1.4	0.6	2.7	119,835
England & Wales						
Violence against the person	83.1	7.4	5.3	1.1	3.1	23,607
Sexual offences	87.2	4.7	3.9	1.2	2.9	1,203
Burglary	90.9	3.9	2.1	0.5	2.7	5,771
Robbery	58.8	29.4	7.8	2.2	1.7	408
Theft and handling	84.2	6.6	5.2	1.7	2.3	54,214
Fraud and forgery	70.9	12.9	11.7	2.3	2.3	5,335
Criminal damage	93.8	2.2	1.5	0.3	2.2	3,102
Drug offences	80.1	10.4	6.6	0.9	2.0	44,921
Other notifiable offences	88.7	4.1	3.0	0.8	3.4	66,339
All offences	84.6	6.8	4.8	1.1	2.7	204,900

Chapter 6

Prosecution and sentencing

Introduction

A major gap in the current information available on the way that Black and Minority Ethnic groups are dealt with by the criminal justice system is the lack of data concerning the prosecution and sentencing process.

This chapter deals with data from the introduction of ethnic monitoring into magistrates' courts in ten police force areas. It is important to remember that decisions made by the CPS and the courts also reflect decisions made at earlier stages of the criminal justice process including charging, cautioning and also the circumstances of the offence. It is therefore not possible to say whether differences found in this analysis were the outcome of these earlier decisions or reflect the result of structural discrimination in the Criminal Justice System.

Magistrates' courts

Monitoring on ethnicity is currently available for 2002 in only 10 police force areas using the data collected by the police on the ethnic appearance of persons arrested. In other magistrates' court areas about a quarter of the data is missing. This makes it impossible to identify any ethnic differences in court decisions. It should be borne in mind that these figures do not include data from some police force areas with high Black and Minority Ethnic populations, and thus will not be representative of England & Wales as a whole.

Information is available on both the outcomes of prosecutions and on sentencing, but the analysis possible is limited because of the small number of cases dealt with for each ethnic group. Due to this it is not possible to present data by gender or age group, both of which are known to vary between ethnic groups. However, it is possible to present some

information on certain categories of offence groups: (a) violence against the person and sexual offences; and (b) theft & handling and fraud & forgery.

Prosecutions after listing at the magistrates' court may be terminated early for a number of reasons. These include the case being discontinued by the Crown Prosecution Service, withdrawn at or during the court hearing or written off.

Main findings

Combining information for the ten police force areas (Table 6.1), there was no significant difference between the proportion of charges terminated early (discontinued or withdrawn) for Black (27%), White (28%) and Asian defendants (29%). Excluding those defendants committed to the Crown Court for trial, 54% of White defendants were convicted at the magistrates' courts, 45% of Black and 42% of Asian defendants.

24% of both Black and Asian defendants were committed to the Crown Court for trial, compared to 14% of White defendants. Such findings are generally consistent with the findings by Mhlanga (1999) and may reflect, in part, differences in the types of offences, the decision by Black and Minority Ethnic groups to have cases tried in the Crown Court (i.e. trial before a jury), or of magistrates declining jurisdiction (Bowling and Phillips 2002).

Sentencing patterns are known to vary substantially between courts. Combining data for the ten police force areas (Table 6.2) the use of custody was slightly higher for Black offenders (16%), compared to that of White offenders (14%) and Asian offenders (13%). In general, Asian offenders (38%) were given slightly more community sentences than White offenders (37%) and Black offenders (35%). Black offenders (20%) and Asian offenders (18%) were less likely to be given a discharge than White

offenders (24%). The fine was imposed more on Asian people (28%) than on Black (23%) or White (21%) offenders.

The use of discharge varies from one area to another, ranging from 15% in Leicestershire, Nottinghamshire and Warwickshire to 32% in Dorset.

Table 6.1 Prosecutions for indictable offences⁽¹⁾ at magistrates' courts by outcome and ethnic appearance of defendant, for selected areas, 2002

Ethnic appearance of defendant	Proceeded against		Discontinued or withdrawn		Discharged at committal proceedings		Charge dismissed		Committed for trial		Found guilty	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
Avon & Somerset												
White	7,077	100	1,929	27	45	1	81	1	1,180	17	3,842	54
Black	254	100	53	21	1	0	2	1	118	46	80	31
Asian	562	100	186	33	2	0	7	1	98	17	269	48
Other	558	100	153	27	4	1	4	1	122	22	275	49
Unknown	1,001	100	298	30	10	1	5	0	214	21	474	47
Total	9,452	100	2,619	28	62	1	99	1	1,732	18	4,940	52
Dorset												
White	2,788	100	552	20	25	1	173	6	359	13	1,697	60
Black	44	100	10	23	0	0	1	2	5	11	28	64
Asian	20	100	5	25	0	0	0	0	5	25	10	50
Other	68	100	16	24	0	0	3	4	12	18	37	54
Unknown	422	100	52	12	4	1	33	8	56	13	277	66
Total	3,342	100	635	19	29	1	210	6	437	13	2,031	61
Lancashire												
White	16,404	100	4,588	28	602	4	186	1	2,331	14	8,697	53
Black	231	100	73	32	9	4	3	1	29	13	117	51
Asian	863	100	286	33	46	5	12	1	212	25	307	36
Other	35	100	12	34	1	3	1	3	8	23	13	37
Unknown	474	100	155	33	5	1	9	2	57	12	248	53
Total	18,007	100	5,114	28	663	4	211	1	2,637	15	9,382	52
Leicestershire												
White	6,274	100	1,733	28	26	0	63	1	1,204	19	3,248	52
Black	572	100	158	28	6	1	4	1	140	24	264	46
Asian	643	100	181	28	6	1	4	1	170	26	282	44
Other	31	100	4	13	0	0	0	0	7	23	20	65
Unknown	465	100	82	18	3	1	7	2	73	16	300	65
Total	7,985	100	2,158	27	41	1	78	1	1,594	20	4,114	52
Northamptonshire												
White	3,387	100	1,074	32	160	5	75	2	280	8	1,798	53
Black	109	100	31	28	5	5	4	4	18	17	51	47
Asian	58	100	21	36	1	7	2	3	4	7	30	52
Other	161	100	57	35	9	3	3	2	16	10	76	47
Unknown	242	100	81	33	6	4	3	1	28	12	124	51
Total	3,957	100	1,264	32	181	5	87	2	346	9	2,079	53
Northumbria												
White	15,124	100	4,216	28	384	3	141	1	1,860	12	8,523	56
Black	63	100	15	24	1	2	1	2	8	13	38	60
Asian	195	100	63	32	16	8	5	3	32	16	79	41
Other	107	100	30	28	0	0	0	0	7	7	70	65
Unknown	572	100	143	25	13	2	2	0	125	22	289	51
Total	16,061	100	4,467	28	414	3	149	1	2,032	13	8,999	56

(1) Excluding persons summonsed or subject to non-police action.

Table 6.1 cont. Prosecutions for indictable offences⁽¹⁾ at magistrates' courts by outcome and ethnic appearance of defendant, for selected areas, 2002

Ethnic appearance of defendant	Proceeded against		Discontinued or withdrawn		Discharged at committal proceedings		Charge dismissed		Committed for trial		Found guilty	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
Nottinghamshire												
White	8,626	100	2,348	27	198	2	131	2	1,179	14	4,770	55
Black	346	100	112	32	12	3	9	3	72	21	141	41
Asian	217	100	63	29	6	3	3	1	54	25	91	42
Other	15	100	6	40	.0	0	0	0	3	20	6	40
Unknown	1,063	100	259	24	25	2	14	1	235	22	530	50
Total	10,267	100	2,788	27	241	2	157	2	1,543	15	5,538	54
Suffolk												
White	2,532	100	608	24	27	1	196	8	338	13	1,363	54
Black	99	100	28	28	2	2	8	8	19	19	42	42
Asian	28	100	9	32	0	0	4	14	4	14	11	39
Other	14	100	6	43	1	7	1	7	1	7	5	36
Unknown	353	100	87	25	4	1	16	5	50	14	196	56
Total	3,026	100	738	24	34	1	225	7	412	14	1,617	53
Warwickshire												
White	2,107	100	534	25	13	1	0	0	219	10	1,341	64
Black	96	100	19	20	3	3	0	0	18	19	56	58
Asian	69	100	18	26	0	0	0	0	14	20	37	54
Other	35	100	12	34	0	0	0	0	8	23	15	43
Unknown	165	100	38	23	2	1	0	0	16	10	109	66
Total	2,472	100	621	25	18	1	0	0	275	11	1,558	63
West Yorkshire (Bradford, Keighley & Wakefield)												
White	3,462	100	943	27	135	4	30	1	518	15	1,836	53
Black	213	100	51	24	8	4	1	0	52	24	101	47
Asian	892	100	210	24	45	5	5	1	267	30	365	41
Other	17	100	7	41	2	12	0	0	5	29	3	18
Unknown	1,753	100	631	36	38	2	11	1	205	12	868	50
Total	6,337	100	1,842	29	228	4	47	1	1,047	17	3,173	50
Total												
White	65,674	100	17,991	28	1,602	2	1,076	2	9,249	14	35,774	54
Black	1,931	100	531	27	44	2	33	2	461	24	862	45
Asian	3,478	100	1,024	29	122	4	42	1	846	24	1,444	42
Other	1,006	100	291	29	17	2	12	1	181	18	505	50
Unknown	6,345	100	1,788	28	108	2	100	2	1,043	16	3,306	52
Total	78,434	100	21,625	28	1,893	2	1,263	2	11,780	15	41,873	53

(1) Excluding persons summonsed or subject to non-police action.

Table 6.2 Persons sentenced for indictable offences⁽¹⁾ at magistrates' courts by outcome and ethnic appearance of defendant, for selected areas, 2002

Ethnic appearance of defendant	Number sentenced		Discharge		Fine		Community sentence		Fully suspended sentence		Immediate custody		Other	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
Avon & Somerset														
White	3,486	100	943	27	546	16	1,292	37	4	0	587	17	114	3
Black	59	100	19	32	7	12	13	22	0	0	16	27	4	7
Asian	244	100	53	22	49	20	87	36	0	0	52	21	3	1
Other	250	100	67	27	54	22	78	32	0	0	37	15	14	6
Unknown	411	100	82	20	64	16	127	31	1	0	106	26	31	8
Total	4,450	100	1,164	26	720	16	1,597	36	5	0	798	18	166	4
Dorset														
White	1,593	100	524	33	340	21	469	29	5	0	201	13	54	3
Black	27	100	10	37	8	30	4	15	0	0	5	19	0	0
Asian	8	100	1	13	1	13	3	38	0	0	3	38	0	0
Other	35	100	13	37	8	23	10	29	0	0	3	9	1	3
Unknown	255	100	62	24	27	11	71	28	0	0	84	33	11	4
Total	1,918	100	610	32	384	20	557	29	5	0	296	15	66	3
Lancashire														
White	8,219	100	2,142	26	1,923	23	2,834	34	10	0	1,084	13	226	3
Black	116	100	33	28	33	28	43	37	1	1	5	4	1	1
Asian	294	100	77	26	88	30	98	33	0	0	26	9	5	2
Other	11	100	4	36	4	36	1	9	0	0	1	9	1	9
Unknown	235	100	36	15	61	26	82	35	0	0	34	14	22	9
Total	8,875	100	2,292	26	2,109	24	3,058	34	11	1	1,150	13	255	3
Leicestershire														
White	2,995	100	459	15	541	18	1,362	45	3	0	448	15	184	6
Black	242	100	29	12	52	21	92	38	0	0	50	21	19	8
Asian	264	100	26	10	76	29	128	48	0	0	26	10	8	3
Other	15	100	6	40	3	20	2	13	0	0	3	20	1	7
Unknown	287	100	33	11	47	16	130	45	0	0	58	20	19	7
Total	3,803	100	553	15	719	19	1,714	45	3	0	583	15	231	6
Northamptonshire														
White	1,653	100	434	26	322	19	513	31	0	0	321	19	63	4
Black	47	100	16	34	7	15	13	28	0	0	10	21	1	2
Asian	28	100	12	43	7	25	4	14	0	0	4	14	1	4
Other	73	100	24	33	9	12	25	34	0	0	11	15	4	5
Unknown	111	100	28	25	18	16	36	32	0	0	22	20	7	6
Total	1,912	100	514	27	363	19	591	31	0	0	368	19	76	4
Northumbria														
White	8,200	100	2,280	28	2,071	25	2,670	33	4	0	946	12	229	3
Black	37	100	14	38	9	24	11	30	0	0	2	5	1	3
Asian	76	100	16	21	34	45	21	28	0	0	2	3	3	4
Other	67	100	14	21	11	16	20	30	0	0	18	27	4	6
Unknown	261	100	58	22	54	21	91	35	0	0	48	18	10	4
Total	8,641	100	2,382	28	2,179	25	2,813	33	4	0	1,016	12	247	3

(1) Excluding persons summonsed or subject to non-police action.

Table 6.2 cont. Persons sentenced for indictable offences⁽¹⁾ at magistrates' courts by outcome and ethnic appearance of defendant, for selected areas, 2002

Ethnic appearance of defendant	Number sentenced		Discharge		Fine		Community sentence		Fully suspended sentence		Immediate custody		Other	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
Nottinghamshire														
White	4,343	100	675	16	787	18	1,936	45	25	1	708	16	212	5
Black	123	100	15	12	29	23	54	43	1	1	20	16	6	5
Asian	81	100	8	10	18	22	41	51	1	1	8	10	5	6
Other	6	100	2	33	0	0	3	50	0	0	1	17	0	0
Unknown	480	100	67	14	97	20	194	40	2	0	75	16	45	9
Total	5,035	100	767	15	931	18	2,228	44	29	1	812	16	268	5
Suffolk														
White	1,291	100	300	23	362	28	442	34	2	0	132	10	53	4
Black	37	100	6	16	12	32	10	27	0	0	5	14	4	11
Asian	10	100	1	10	3	30	4	40	0	0	1	10	1	10
Other	5	100	2	40	2	40	1	20	0	0	0	0	0	0
Unknown	179	100	43	24	49	27	52	29	0	0	21	12	14	8
Total	1,522	100	352	23	428	28	509	33	2	0	159	10	72	5
Warwickshire														
White	1,235	100	193	16	214	17	605	49	0	0	185	15	38	3
Black	52	100	7	14	13	25	20	39	0	0	8	15	4	8
Asian	34	100	4	12	8	24	19	56	0	0	3	9	0	0
Other	14	100	3	21	1	7	7	50	0	0	3	21	0	0
Unknown	101	100	11	11	21	21	50	50	1	1	14	14	4	4
Total	1,436	100	218	15	257	18	701	49	1	0	213	15	46	3
West Yorkshire (Bradford, Keighley & Wakefield)														
White	1,693	100	314	19	286	17	670	40	1	0	314	19	108	6
Black	95	100	20	21	24	25	33	35	0	0	11	12	7	7
Asian	343	100	50	15	104	30	120	35	0	0	55	16	14	4
Other	2	100	0	0	1	50	1	50	0	0	0	0	0	0
Unknown	807	100	157	19	100	12	363	45	2	0	131	16	54	7
Total	2,940	100	541	18	515	18	1,187	40	3	0	511	17	183	6
Total														
White	34,708	100	8264	24	7,392	21	12,793	37	54	0	4,926	14	1,281	4
Black	835	100	169	20	194	23	293	35	2	0	132	16	47	6
Asian	1,382	100	248	18	388	28	525	38	1	0	180	13	40	3
Other	478	100	135	28	93	19	148	31	0	0	77	16	25	5
Unknown	3,127	100	577	18	538	17	1,196	38	6	0	593	19	217	7
Total	40,532	100	9,393	23	8,605	21	14,955	37	63	0	5,906	15	1,610	4

(1) Excluding persons summonsed or subject to non-police action.

Table 6.3 presents information for some selected offence groups for the ten areas amalgamated. Numbers are too small to disaggregate into offence groups for individual areas or to break down into individual offence groups. For violence against the person and sexual offences, the use of custody is higher for Black offenders (28%) than White (13%) and Asian (11%) offenders (Table 6.3). Black offenders

received a community sentence or a fine less often compared to White and Asian people. The sentencing of offenders for theft & handling and fraud & forgery offences is fairly even-handed between different ethnic groups in terms of the type of disposal handed down by magistrates' courts. The only difference is that Asian offenders are given more community sentences for these offences.

Table 6.3 Persons sentenced at magistrates' courts⁽¹⁾ by type of sentence and ethnic group, for selected offences and areas, 2002

Ethnic appearance of offender	Fine		Community Sentence		Immediate Custody		Other (including discharges)		Total	
	Number	%	Number	%	Number	%	Number	%	Number	%
Violence against the person and sexual offences										
White	374	12	1,677	53	425	13	710	22	3,186	100
Black	11	10	49	45	30	28	19	17	109	100
Asian	20	16	75	60	14	11	17	13	126	100
Other	4	8	19	38	14	28	13	26	50	100
Unknown	27	10	142	53	50	19	49	18	268	100
Total	436	12	1,962	52	533	14	808	22	3,739	100
Theft & handling and fraud & forgery										
White	3,219	17	7,257	37	3,212	17	5,765	30	19,453	100
Black	73	18	155	38	69	17	111	27	408	100
Asian	126	19	294	45	102	15	137	21	659	100
Other	40	15	89	34	40	15	95	36	264	100
Unknown	242	14	698	40	388	22	421	24	1,749	100
Total	3,700	16	8,493	38	3,811	17	6,529	29	22,533	100

(1) Figures are for Avon & Somerset, Dorset, Lancashire, Leicestershire, Northamptonshire, Northumbria, Nottinghamshire, Suffolk, Warwickshire and West Yorkshire (Bradford, Keighley and Wakefield).

Chapter 7

Youth Offending

Introduction

The Youth Justice Board for England & Wales maintains oversight of the operation of the Youth Offending Teams (YOTs) and the youth justice system as a whole. Part of their function is to monitor the operation of the youth justice teams and the provision of youth justice services. Monitoring systems that were introduced when the Board was established in April 2000 included the collection of the ethnicity of youth offenders based upon self-classification and the 2001 Census classification system (see Appendix B for details). The results presented here give only the main categories derived from this 16+1 system, i.e. White, Mixed, Black, Asian and 'Other'. Figures are given for England & Wales as a whole, as well as the ten police force areas with the largest ethnicity minority populations.

Main findings

In 2002, 266,119 offenders aged 10-17 were dealt with by Youth Offending Teams compared with 262,570 in 2001. 83.6% classified their ethnicity as White, 5.5% as Black, 3.0% as Asian, 1.4% Mixed and 1.0% 'Other'. Ethnicity was unknown for 5.5% of offenders (Table 7.1). Young Black people were substantially over-represented compared with White people for robbery. Offenders of Asian and Mixed ethnic background showed over-representation for robbery. Similar patterns were also evident in 2001.

Pre-court decisions were made on 75,474 offenders in 2002 (Table 7.2). Of these, 85% involved White people, 5% involved Black people, 3% Asian, 1% Mixed and 1% 'Other', with 5% unknown. These proportions are similar to the pattern observed for arrests in 2002/03 and are constant across all three types of decisions reported here, with only differences of a few percentage points. On average, nearly two-thirds (64.1%) of young offenders in 2002 were given a reprimand, 9.8% a final

warning without intervention and the remaining quarter (26.1%) a final warning with intervention. These proportions are similar to those in 2001.

The proportions allocated to each of these decisions varied between ethnic groups, particularly in respect of the type of final warning given. 9.5% of White and 9.5% of Asian people were given a final warning without intervention, compared to 11.2% of 'Other' minority ethnic groups, 12% of Black people and 14.8% of Mixed ethnicity.

Remand decisions were made on 120,879 offenders in 2002 (Table 7.3). Of these, 9.1% described themselves as Black, 3.5% Asian, 2.0% mixed, 1.3% 'Other', and 5.7% unknown. These proportions are mostly similar to those in 2001. However, there was a small fall of 0.6 percentage points in the proportion of Black youths remanded, and a fall of 4.3 percentage points for those whose ethnicity was not known (accounting for most of the fall in volume between these two years). Overall, 56.9% of young offenders were given unconditional bail and 30.8% conditional bail, 5.4% were remanded in custody, and 3.3% were given bail supervision with support. The most noticeable differences between ethnic groups are in relation to unconditional bail. 47.7% of Black and 46.6% of Mixed ethnicity were given unconditional bail, compared to 55.8% of Asian people and 57.7% of White people. Specifically, of those bailed, 66% of White and 63% of Asian youths were given unconditional bail, compared with 58% of Black youths and of those of Mixed origin. The reverse was true for remands in custody. 8.4% of Black and 8.7% of Mixed origin, were remanded in custody, compared to 5.3% for Asian people and 5.2% for White people.

The Youth Justice Board recorded information on 92,259 young offenders sentenced in 2002, of which 6.5% were Black people, 2.9% Asian, 1.8% Mixed and 1.0% 'Other', with 5.6% unknown (Table

7.4). This distribution is similar to 2001's, although the proportion of 'unknown' ethnicity fell by 3 percentage points. Overall, 28.8% of young offenders were given community sentences, 12.9% were

fined, 7.7% were given a Detention & Training Order (DTO) and 7.4% an Action Plan Order (APO), with 3.3% given an absolute discharge. The use of fines did not differ significantly between ethnic groups.

Table 7.1 Offenders dealt with by Youth Offending Teams by offence group and self-defined ethnicity, 2002

Police force area and offence group	Ethnicity of person						Total (=100%)
	White	Mixed	Asian	Black	Other	Unknown	
Bedfordshire							
Violence against the person	70.9	1.4	8.7	15.4	1.7	2.0	357
Burglary	83.8	0.0	9.5	4.1	2.7	0.0	74
Robbery	33.9	5.4	16.1	42.9	1.8	0.0	56
Theft and handling (exc. vehicle theft)	78.8	1.4	8.6	9.8	0.5	0.8	591
Vehicle theft	74.9	0.4	12.1	12.1	0.4	0.0	223
Criminal damage	84.4	1.3	3.6	7.5	1.6	1.6	307
Drugs offence	83.1	6.0	3.6	4.8	2.4	0.0	83
Public order	72.2	2.5	6.3	12.7	3.8	2.5	79
Racially aggravated offences	100.0	0.0	0.0	0.0	0.0	0.0	5
Other	78.8	0.2	9.1	9.4	1.2	1.4	1,036
Total	77.3	1.1	8.5	10.7	1.2	1.2	2,811
Greater Manchester							
Violence against the person	83.7	1.6	4.0	4.1	0.7	6.0	1,978
Burglary	85.2	3.0	2.3	4.6	0.4	4.6	569
Robbery	79.0	2.2	7.1	7.8	0.0	3.8	448
Theft and handling (exc. vehicle theft)	83.7	0.9	4.8	3.8	0.8	5.9	2,704
Vehicle theft	88.1	1.2	2.2	3.4	0.3	4.7	1,230
Criminal damage	86.9	1.5	1.2	2.5	0.7	7.2	1,665
Drugs offence	77.6	1.6	5.1	6.4	1.2	8.1	740
Public order	83.5	1.6	3.7	4.0	0.5	6.6	1,299
Racially aggravated offences	83.0	2.2	7.4	3.0	0.0	4.4	135
Other	76.4	2.0	4.9	5.2	0.3	11.1	8,648
Total	80.7	1.7	4.2	4.5	0.5	8.3	19,416
Hertfordshire							
Violence against the person	86.9	2.3	2.3	5.5	1.3	1.8	397
Burglary	92.1	0.0	1.1	3.4	2.2	1.1	89
Robbery	68.6	0.0	5.7	14.3	5.7	5.7	35
Theft and handling (exc. vehicle theft)	89.0	1.7	2.8	3.5	0.7	2.3	745
Vehicle theft	93.3	0.4	1.8	2.7	1.8	0.0	223
Criminal damage	91.9	1.3	1.3	2.1	1.3	2.1	383
Drugs offence	90.0	0.4	4.8	3.5	0.0	1.3	229
Public order	94.0	0.0	1.2	3.0	1.2	0.6	166
Racially aggravated offences	85.0	0.0	0.0	5.0	5.0	5.0	20
Other	87.3	1.9	5.8	1.4	0.9	2.6	1,035
Total	89.0	1.5	3.5	3.0	1.1	2.0	3,322

Table 7.1 cont. Offenders dealt with by Youth Offending Teams by offence group and self-defined ethnicity, 2002

Police force area and offence group	Ethnicity of person						Total (=100%)
	White	Mixed	Asian	Black	Other	Unknown	
Lancashire							
Violence against the person	87.2	0.9	3.1	0.7	0.1	7.9	970
Burglary	89.6	1.3	1.0	0.5	0.3	7.3	396
Robbery	78.6	0.0	2.7	0.9	0.0	17.9	112
Theft and handling (exc. vehicle theft)	88.9	0.8	2.0	0.7	0.1	7.4	1,371
Vehicle theft	86.6	1.3	1.8	0.4	0.0	9.8	447
Criminal damage	90.4	0.8	1.9	0.7	0.1	6.1	738
Drugs offence	82.6	0.9	4.2	0.6	0.0	11.7	334
Public order	86.4	1.0	3.8	0.8	0.0	8.0	763
Racially aggravated offences	75.0	3.1	15.6	0.0	0.0	6.3	32
Other	81.4	1.0	5.5	0.4	0.0	11.7	3,031
Total	85.3	1.0	3.7	0.6	0.1	9.4	8,194
Leicestershire							
Violence against the person	83.4	3.4	5.3	5.3	2.4	0.2	655
Burglary	91.4	2.3	2.3	3.1	0.8	0.0	128
Robbery	58.7	14.7	8.0	18.7	0.0	0.0	75
Theft and handling (exc. vehicle theft)	84.5	3.0	7.4	3.8	1.3	0.0	921
Vehicle theft	82.8	4.9	5.9	6.4	0.0	0.0	203
Criminal damage	92.4	1.9	2.1	3.2	0.4	0.0	526
Drugs offence	78.1	0.7	15.8	3.4	2.1	0.0	146
Public order	87.6	3.2	4.4	3.2	1.5	0.0	339
Racially aggravated offences	92.0	4.0	0.0	0.0	4.0	0.0	25
Other	84.3	2.6	9.1	2.9	1.1	0.0	2,287
Total	84.8	2.9	7.2	3.8	1.2	0.0	5,305
Metropolitan Police ⁽¹⁾							
Violence against the person	45.7	4.0	7.4	33.9	3.2	5.8	3,282
Burglary	54.6	4.6	5.5	28.1	1.9	5.3	584
Robbery	25.5	5.8	7.1	54.6	2.4	4.6	1,309
Theft and handling (exc. vehicle theft)	51.4	2.4	8.7	27.1	5.3	5.2	5,083
Vehicle theft	58.2	3.1	7.5	23.7	3.2	4.4	2,050
Criminal damage	66.6	2.9	5.3	18.8	1.7	4.7	1,853
Drugs offence	54.2	2.1	10.1	24.0	3.0	6.6	2,545
Public order	59.4	3.4	6.8	23.4	1.8	5.2	1,080
Racially aggravated offences	72.6	0.6	6.0	16.1	0.0	4.8	168
Other	49.6	3.1	9.9	23.2	3.8	10.4	11,102
Total	51.1	3.1	8.6	26.4	3.5	7.2	29,056

(1) Includes City of London.

Table 7.1 cont. Offenders dealt with by Youth Offending Teams by offence group and self-defined ethnicity, 2002

Police force area and offence group	Ethnicity of person						Total (=100%)
	White	Mixed	Asian	Black	Other	Unknown	
Nottinghamshire							
Violence against the person	91.1	3.4	1.0	2.8	1.7	0.0	864
Burglary	94.0	2.7	0.3	2.3	0.7	0.0	299
Robbery	71.2	15.2	2.3	10.6	0.0	0.8	132
Theft and handling (exc. vehicle theft)	91.5	2.1	2.2	2.5	1.3	0.5	1,105
Vehicle theft	89.8	4.4	1.9	3.6	0.0	0.3	362
Criminal damage	95.0	2.3	0.6	1.5	0.4	0.2	481
Drugs offence	87.8	3.1	3.1	4.1	2.0	0.0	196
Public order	87.2	5.1	2.6	5.1	0.0	0.0	196
Racially aggravated offences	81.3	6.3	0.0	6.3	0.0	6.3	16
Other	92.4	4.6	1.2	1.6	0.0	0.2	1,469
Total	91.2	3.7	1.5	2.7	0.7	0.2	5,120
Thames Valley							
Violence against the person	79.1	1.3	4.4	7.5	0.9	6.7	978
Burglary	80.7	3.7	5.8	5.3	2.1	2.5	243
Robbery	61.4	7.0	7.0	18.6	0.9	5.1	215
Theft and handling (exc. vehicle theft)	77.7	1.6	5.4	6.9	2.6	5.8	1,808
Vehicle theft	82.0	1.1	3.0	5.7	0.4	7.8	473
Criminal damage	86.0	1.7	2.1	4.0	0.3	6.0	773
Drugs offence	79.3	2.0	4.9	6.6	0.8	6.4	391
Public order	76.7	0.4	3.3	6.3	0.7	12.6	460
Racially aggravated offences	62.5	6.3	12.5	15.6	0.0	3.1	32
Other	75.8	1.7	6.0	7.8	1.2	7.5	2,946
Total	77.8	1.7	5.0	7.2	1.3	6.9	8,319
West Midlands							
Violence against the person	70.8	1.9	6.0	12.3	0.5	8.4	2,289
Burglary	80.9	2.3	3.2	7.9	1.8	3.8	341
Robbery	41.8	3.7	14.8	29.6	0.7	9.5	433
Theft and handling (exc. vehicle theft)	74.0	1.6	6.3	9.7	1.2	7.2	2,353
Vehicle theft	84.3	1.4	4.9	5.3	0.3	3.8	655
Criminal damage	84.6	1.4	2.3	6.3	0.5	5.0	1,090
Drugs offence	68.1	1.5	9.4	9.8	0.4	10.9	543
Public order	75.8	1.8	7.3	8.0	0.8	6.2	834
Racially aggravated offences	74.5	1.8	5.5	9.1	0.0	9.1	110
Other	77.7	1.8	6.1	7.6	0.7	6.1	5,064
Total	75.2	1.8	6.1	9.4	0.7	6.8	13,712

Table 7.1 cont. Offenders dealt with by Youth Offending Teams by offence group and self-defined ethnicity, 2002

Police force area and offence group	Ethnicity of person						Total (=100%)
	White	Mixed	Asian	Black	Other	Unknown	
West Yorkshire							
Violence against the person	82.5	0.8	7.5	6.8	0.5	1.8	1,770
Burglary	90.0	1.8	2.7	3.5	0.5	1.4	771
Robbery	64.0	5.1	13.1	16.8	0.0	1.0	297
Theft and handling (exc. vehicle theft)	85.7	1.1	6.4	4.8	0.8	1.2	2,265
Vehicle theft	86.2	0.8	7.9	3.3	0.4	1.3	1,205
Criminal damage	89.4	0.6	3.7	4.1	0.6	1.7	1,390
Drugs offence	69.0	4.7	8.0	15.4	0.9	2.0	552
Public order	82.4	1.4	9.2	4.6	0.3	2.1	710
Racially aggravated offences	75.0	0.0	11.9	7.1	2.4	3.6	84
Other	82.0	1.8	8.4	3.9	0.1	3.8	4,661
Total	83.3	1.5	7.3	5.2	0.4	2.3	13,705
Other forces							
Violence against the person	89.6	0.9	0.9	2.2	0.8	5.5	20,538
Burglary	93.2	1.1	0.7	1.5	0.4	3.1	4,534
Robbery	81.3	3.0	2.2	9.4	1.3	2.9	1,432
Theft and handling (exc. vehicle theft)	90.3	1.1	0.9	1.6	0.8	5.3	30,392
Vehicle theft	91.6	0.9	0.6	1.6	0.4	4.9	8,296
Criminal damage	92.0	0.7	0.5	1.4	0.7	4.7	17,229
Drugs offence	89.4	0.8	1.1	1.9	0.6	6.1	7,481
Public order	91.5	0.8	0.7	1.6	0.6	4.9	11,388
Racially aggravated offences	88.8	1.9	0.9	3.1	0.9	4.3	668
Other	90.6	0.7	0.8	1.6	0.6	5.6	55,201
Total	90.6	0.9	0.8	1.8	0.7	5.3	157,159
England & Wales							
Violence against the person	82.8	1.5	2.7	6.6	1.1	5.4	34,078
Burglary	88.4	1.8	1.7	4.3	0.7	3.2	8,028
Robbery	57.7	4.6	6.5	25.5	1.3	4.3	4,544
Theft and handling (exc. vehicle theft)	84.2	1.3	2.9	5.2	1.4	5.0	49,338
Vehicle theft	85.3	1.4	2.8	5.4	0.8	4.4	15,367
Criminal damage	89.2	1.0	1.3	3.2	0.7	4.5	26,435
Drugs offence	79.6	1.4	4.1	7.5	1.1	6.2	13,240
Public order	87.0	1.2	2.3	3.8	0.7	5.1	17,314
Racially aggravated offences	82.9	1.9	3.9	5.8	0.8	4.7	1,295
Other	82.5	1.4	3.5	5.1	0.9	6.6	96,480
Total	83.6	1.4	3.0	5.5	1.0	5.5	266,119

Table 7.2 Pre-court decisions for 10-17 years olds by decision and self-defined ethnicity, 2002

Ethnicity of offender	Police Reprimand		Final warning without intervention		Final warning with intervention		Total	
	Number	%	Number	%	Number	%	Number	%
Bedfordshire								
White	537	71.3	43	5.7	173	23.0	753	100.0
Mixed	5	45.5	4	36.4	2	18.2	11	100.0
Asian	67	59.8	5	4.5	40	35.7	112	100.0
Black	56	68.3	7	8.5	19	23.2	82	100.0
Other	13	76.5	0	0.0	4	23.5	17	100.0
Unknown	6	85.7	1	14.3	0	0.0	7	100.0
Total	684	69.7	60	6.1	238	24.2	982	100.0
Greater Manchester								
White	1,865	61.2	303	9.9	879	28.9	3,047	100.0
Mixed	13	56.5	2	8.7	8	34.8	23	100.0
Asian	126	64.0	22	11.2	49	24.9	197	100.0
Black	76	66.1	14	12.2	25	21.7	115	100.0
Other	27	64.3	8	19.1	7	16.7	42	100.0
Unknown	201	71.5	22	7.8	58	20.6	281	100.0
Total	2,308	62.3	371	10.0	1,026	27.7	3,705	100.0
Hertfordshire								
White	812	70.1	42	3.6	304	26.3	1,158	100.0
Mixed	3	75.0	0	0.0	1	25.0	4	100.0
Asian	24	72.7	3	9.1	6	18.2	33	100.0
Black	29	60.4	2	4.2	17	35.4	48	100.0
Other	7	70.0	1	10.0	2	20.0	10	100.0
Unknown	19	73.1	0	0.0	7	26.9	26	100.0
Total	894	69.9	48	3.8	337	26.4	1,279	100.0
Lancashire								
White	1,287	59.1	143	6.6	747	34.3	2,177	100.0
Mixed	5	55.6	0	0.0	4	44.4	9	100.0
Asian	46	54.1	5	5.9	34	40.0	85	100.0
Black	7	36.8	3	15.8	9	47.4	19	100.0
Other	0	0.0	2	50.0	2	50.0	4	100.0
Unknown	46	52.9	10	11.5	31	35.6	87	100.0
Total	1,391	58.4	163	6.9	827	34.7	2,381	100.0
Leicestershire								
White	726	69.9	96	9.3	216	20.8	1,038	100.0
Mixed	0	0.0	0	0.0	1	100.0	1	100.0
Asian	66	63.5	20	19.2	18	17.3	104	100.0
Black	32	76.2	4	9.5	6	14.3	42	100.0
Other	11	52.4	4	19.1	6	28.6	21	100.0
Unknown	8	88.9	1	11.1	0	0.0	9	100.0
Total	843	69.4	125	10.3	247	20.3	1,215	100.0

Table 7.2 cont. Pre-court decisions for 10-17 years olds by decision and self-defined ethnicity, 2002

Ethnicity of offender	Police Reprimand		Final warning without intervention		Final warning with intervention		Total	
	Number	%	Number	%	Number	%	Number	%
Metropolitan Police ⁽¹⁾								
White	2,781	62.9	409	9.3	1231	27.8	4,421	100.0
Mixed	85	63.0	17	12.6	33	24.4	135	100.0
Asian	534	67.0	43	5.4	220	27.6	797	100.0
Black	1,280	67.0	165	8.6	465	24.4	1,910	100.0
Other	190	72.0	26	9.9	48	18.2	264	100.0
Unknown	266	70.6	45	11.9	66	17.5	377	100.0
Total	5,136	65.0	705	8.9	2,063	26.1	7,904	100.0
Nottinghamshire								
White	1,252	79.0	75	4.7	257	16.2	1,584	100.0
Mixed	24	100.0	0	0.0	0	0.0	24	100.0
Asian	34	87.2	1	2.6	4	10.3	39	100.0
Black	47	78.3	2	3.3	11	18.3	60	100.0
Other	25	89.3	0	0.0	3	10.7	28	100.0
Unknown	5	100.0	0	0.0	0	0.0	5	100.0
Total	1,387	79.7	78	4.5	275	15.8	1,740	100.0
Thames Valley								
White	1,294	55.9	406	17.5	615	26.6	2,315	100.0
Mixed	6	40.0	3	20.0	6	40.0	15	100.0
Asian	98	64.9	21	13.9	32	21.2	151	100.0
Black	86	54.4	32	20.3	40	25.3	158	100.0
Other	16	57.1	7	25.0	5	17.9	28	100.0
Unknown	123	55.7	60	27.2	38	17.2	221	100.0
Total	1,623	56.2	529	18.3	736	25.5	2,888	100.0
West Midlands								
White	1,664	58.8	402	14.2	763	27.0	2,829	100.0
Mixed	11	44.0	2	8.0	12	48.0	25	100.0
Asian	151	59.7	57	22.5	45	17.8	253	100.0
Black	166	52.9	67	21.3	81	25.8	314	100.0
Other	22	68.8	3	9.4	7	21.9	32	100.0
Unknown	31	50.8	18	29.5	12	19.7	61	100.0
Total	2,045	58.2	549	15.6	920	26.2	3,514	100.0
West Yorkshire								
White	2,412	69.1	327	9.4	753	21.6	3,492	100.0
Mixed	3	60.0	2	40.0	0	0.0	5	100.0
Asian	253	76.2	14	4.2	65	19.6	332	100.0
Black	111	66.1	22	13.1	35	20.8	168	100.0
Other	25	65.8	6	15.8	7	18.4	38	100.0
Unknown	13	43.3	9	30.0	8	26.7	30	100.0
Total	2,817	69.3	380	9.4	868	21.4	4,065	100.0

(1) Includes City of London

Table 7.2 cont. Pre-court decisions for 10-17 years olds by decision and self-defined ethnicity, 2002

Ethnicity of offender	Police Reprimand		Final warning without intervention		Final warning with intervention		Total	
	Number	%	Number	%	Number	%	Number	%
Other forces								
White	26,157	63.1	3,830	9.2	11,479	27.7	41,466	100.0
Mixed	194	57.9	57	17.0	84	25.1	335	100.0
Asian	260	66.7	45	11.5	85	21.8	390	100.0
Black	335	56.9	102	17.3	152	25.8	589	100.0
Other	222	66.9	34	10.2	76	22.9	332	100.0
Unknown	2,067	76.9	320	11.9	302	11.2	2,689	100.0
Total	29,235	63.8	4,388	9.6	12,178	26.6	45,801	100.0
England & Wales								
White	40,787	63.5	6,076	9.5	17,417	27.1	64,280	100.0
Mixed	349	59.5	87	14.8	151	25.7	587	100.0
Asian	1,659	66.5	236	9.5	598	24.0	2,493	100.0
Black	2,225	63.5	420	12.0	860	24.5	3,505	100.0
Other	558	68.4	91	11.2	167	20.5	816	100.0
Unknown	2,785	73.4	486	12.8	522	13.8	3,793	100.0
Total	48,363	64.1	7,396	9.8	19,715	26.1	75,474	100.0

Table 7.3 Remand decisions and episodes for 10-17 year olds by self-defined ethnicity, 2002

Ethnicity of offender	Unconditional bail		Conditional bail		Bail supervision and support		Local authority accommodation		Court ordered remand		Remand in custody		ISSP bail ⁽¹⁾		Total
	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	
Bedfordshire															
White	444	60.4	221	30.1	6	0.8	5	0.7	8	1.1	42	5.7	9	1.2	735
Mixed	10	71.4	3	21.4	0	0	0	0	0	0	1	7.1	0	0	14
Asian	49	52.7	35	37.6	1	1.1	0	0	0	0	5	5.4	3	3.2	93
Black	66	55	37	30.8	2	1.7	5	4.2	3	2.5	6	5	1	0.8	120
Other	8	53.3	6	40	0	0	0	0	0	0	1	6.7	0	0	15
Unknown	15	78.9	4	21.1	0	0	0	0	0	0	0	0	0	0	19
Total	592	59.4	306	30.7	9	0.9	10	1	11	1.1	55	5.5	13	1.3	996
Greater Manchester															
White	3,707	47.1	3240	41.1	208	2.6	91	1.2	109	1.4	497	6.3	24	0.3	7,876
Mixed	91	45.3	79	39.3	3	1.5	1	0.5	2	1	24	11.9	1	0.5	201
Asian	193	48	170	42.3	14	3.5	4	1	2	0.5	17	4.2	2	0.5	402
Black	302	51.9	202	34.7	19	3.3	1	0.2	2	0.3	55	9.5	1	0.2	582
Other	20	46.5	21	48.8	0	0	0	0	0	0	1	2.3	1	2.3	43
Unknown	556	61	335	36.8	5	0.5	2	0.2	1	0.1	12	1.3	0	0	911
Total	4,869	48.6	4047	40.4	249	2.5	99	1	116	1.2	606	6.1	29	0.3	10,015
Hertfordshire															
White	685	72.3	183	19.3	18	1.9	19	2	3	0.3	40	4.2	0	0	948
Mixed	14	70	2	10	0	0	1	5	0	0	3	15	0	0	20
Asian	22	59.5	12	32.4	1	2.7	0	0	0	0	2	5.4	0	0	37
Black	44	62.9	12	17.1	3	4.3	1	1.4	1	1.4	9	12.9	0	0	70
Other	10	47.6	5	23.8	0	0	2	9.5	2	9.5	2	9.5	0	0	21
Unknown	7	100	0	0	0	0	0	0	0	0	0	0	0	0	7
Total	782	70.9	214	19.4	22	2	23	2.1	6	0.5	56	5.1	0	0	1,103
Lancashire															
White	761	41.4	660	35.9	165	9	97	5.3	29	1.6	117	6.4	11	0.6	1,840
Mixed	16	42.1	10	26.3	3	7.9	0	0	0	0	9	23.7	0	0	38
Asian	40	51.9	33	42.9	3	3.9	0	0	0	0	1	1.3	0	0	77
Black	5	31.3	8	50	1	6.3	0	0	0	0	2	12.5	0	0	16
Other	2	100	0	0	0	0	0	0	0	0	0	0	0	0	2
Unknown	24	38.7	10	16.1	23	37.1	1	1.6	1	1.6	2	3.2	1	1.6	62
Total	848	41.7	721	35.4	195	9.6	98	4.8	30	1.5	131	6.4	12	0.6	2,035
Leicestershire															
White	1,054	62.8	424	25.3	63	3.8	36	2.1	10	0.6	90	5.4	1	0.1	1,678
Mixed	25	43.9	12	21.1	8	14	4	7	1	1.8	7	12.3	0	0	57
Asian	89	59.3	50	33.3	8	5.3	0	0	0	0	3	2	0	0	150
Black	87	63.5	41	29.9	1	0.7	3	2.2	0	0	4	2.9	1	0.7	137
Other	27	62.8	16	37.2	0	0	0	0	0	0	0	0	0	0	43
Unknown	3	75	1	25	0	0	0	0	0	0	0	0	0	0	4
Total	1285	62.1	544	26.3	80	3.9	43	2.1	11	0.5	104	5	2	0.1	2,069
Metropolitan Police⁽²⁾															
White	4,400	53.2	2,749	33.3	250	3	231	2.8	94	1.1	511	6.2	31	0.4	8,266
Mixed	358	41.8	340	39.7	53	6.2	21	2.5	12	1.4	64	7.5	8	0.9	856
Asian	811	55.1	468	31.8	39	2.6	22	1.5	18	1.2	103	7	12	0.8	1,473
Black	2,806	43.8	2,291	35.8	276	4.3	249	3.9	136	2.1	589	9.2	53	0.8	6,400
Other	320	44	250	34.4	37	5.1	30	4.1	5	0.7	77	10.6	8	1.1	727
Unknown	1,193	61.4	647	33.3	19	1	16	0.8	7	0.4	60	3.1	2	0.1	1,944
Total	9888	50.3	6745	34.3	674	3.4	569	2.9	272	1.4	1404	7.1	114	0.6	19,666

(1) Intensive Supervision and Surveillance Programme.

(2) Includes City of London.

Table 7.3 cont. Remand decisions and episodes for 10-17 year olds by self-defined ethnicity, 2002

Ethnicity of offender	Unconditional bail		Conditional bail		Bail supervision and support		Local authority accommodation		Court ordered remand		Remand in custody		ISSP bail ⁽¹⁾		Total
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Nottinghamshire															
White	2,263	72.5	521	16.7	72	2.3	52	1.7	21	0.7	176	5.6	15	0.5	3,120
Mixed	103	71.5	26	18.1	2	1.4	4	2.8	2	1.4	6	4.2	1	0.7	144
Asian	57	78.1	12	16.4	0	0	1	1.4	0	0	3	4.1	0	0	73
Black	135	75.4	27	15.1	6	3.4	2	1.1	3	1.7	6	3.4	0	0	179
Other	2	66.7	0	0	0	0	0	0	0	0	1	33.3	0	0	3
Unknown	2	100	0	0	0	0	0	0	0	0	0	0	0	0	2
Total	2,562	72.8	586	16.6	80	2.3	59	1.7	26	0.7	192	5.5	16	0.5	3,521
Thames Valley															
White	1,365	61.5	594	26.7	59	2.7	57	2.6	13	0.6	132	5.9	1	0	2,221
Mixed	46	56.8	18	22.2	0	0	3	3.7	1	1.2	13	16	0	0	81
Asian	97	51.9	69	36.9	5	2.7	5	2.7	0	0	11	5.9	0	0	187
Black	178	50.7	131	37.3	5	1.4	4	1.1	4	1.1	29	8.3	0	0	351
Other	32	57.1	22	39.3	0	0	1	1.8	0	0	1	1.8	0	0	56
Unknown	180	74.7	37	15.4	9	3.7	4	1.7	2	0.8	9	3.7	0	0	241
Total	1,898	60.5	871	27.8	78	2.5	74	2.4	20	0.6	195	6.2	1	0	3,137
West Midlands															
White	3,205	60	1,490	27.9	132	2.5	119	2.2	34	0.6	354	6.6	6	0.1	5,340
Mixed	95	61.7	33	21.4	16	10.4	0	0	2	1.3	8	5.2	0	0	154
Asian	391	64.7	172	28.5	10	1.7	8	1.3	1	0.2	22	3.6	0	0	604
Black	582	55.6	314	30	23	2.2	31	3	10	1	86	8.2	0	0	1,046
Other	63	58.3	32	29.6	1	0.9	1	0.9	0	0	8	7.4	3	2.8	108
Unknown	330	69.9	133	28.2	0	0	0	0	2	0.4	7	1.5	0	0	472
Total	4,666	60.4	2,174	28.1	182	2.4	159	2.1	49	0.6	485	6.3	9	0.1	7,724
West Yorkshire															
White	2,459	47.4	1,841	35.5	111	2.1	324	6.2	48	0.9	372	7.2	33	0.6	5,188
Mixed	72	32.6	86	38.9	19	8.6	13	5.9	4	1.8	23	10.4	4	1.8	221
Asian	315	56.6	176	31.6	17	3.1	9	1.6	6	1.1	31	5.6	3	0.5	557
Black	233	44	211	39.9	27	5.1	24	4.5	4	0.8	29	5.5	1	0.2	529
Other	12	48	8	32	3	12	1	4	0	0	1	4	0	0	25
Unknown	91	53.2	61	35.7	5	2.9	4	2.3	2	1.2	8	4.7	0	0	171
Total	3,182	47.6	2,383	35.6	182	2.7	375	5.6	64	1	464	6.9	41	0.6	6,691
Other forces															
White	34,405	59.7	16,816	29.2	2,037	3.5	1,259	2.2	365	0.6	2,555	4.4	209	0.4	57,646
Mixed	310	46.8	224	33.8	32	4.8	21	3.2	14	2.1	54	8.2	7	1.1	662
Asian	289	51.2	214	37.9	30	5.3	6	1.1	1	0.2	24	4.2	1	0.2	565
Black	799	51.3	527	33.9	62	4	31	2	18	1.2	113	7.3	6	0.4	1,556
Other	285	60.6	140	29.8	12	2.6	11	2.3	3	0.6	18	3.8	1	0.2	470
Unknown	2,176	72	729	24.1	26	0.9	37	1.2	7	0.2	48	1.6	0	0	3,023
Total	38,264	59.9	18,650	29.2	2,199	3.4	1,365	2.1	408	0.6	2,812	4.4	224	0.4	63,922
England & Wales															
White	54,748	57.7	28,739	30.3	3,121	3.3	2,290	2.4	734	0.8	4,886	5.2	340	0.4	94,858
Mixed	1,140	46.6	833	34	136	5.6	68	2.8	38	1.6	212	8.7	21	0.9	2,448
Asian	2,353	55.8	1,411	33.5	128	3	55	1.3	28	0.7	222	5.3	21	0.5	4,218
Black	5,237	47.7	3,801	34.6	425	3.9	351	3.2	181	1.6	928	8.4	63	0.6	10,986
Other	781	51.6	500	33	53	3.5	46	3	10	0.7	110	7.3	13	0.9	1,513
Unknown	4,577	66.8	1,957	28.5	87	1.3	64	0.9	22	0.3	146	2.1	3	0	6,856
Total	68,836	56.9	37,241	30.8	3,950	3.3	2,874	2.4	1,013	0.8	6,504	5.4	461	0.4	120,879

(1) Intensive Supervision and Surveillance Programme.

Table 7.4 Sentencing of 10-17 year olds by self-defined ethnicity, 2002

Ethnicity of the offender	Absolute discharge		Fine		Action Plan Order		Community sentence		Detention & training order		Other disposals ⁽¹⁾		Total
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Bedfordshire													
White	11	2.3	51	10.6	43	8.9	138	28.6	32	6.6	207	42.9	482
Mixed	0	0	0	0	1	9.1	-	0	3	27.3	7	63.6	11
Asian	2	4.8	5	11.9	3	7.1	4	9.5	12	28.6	16	38.1	42
Black	2	2.5	6	7.5	6	7.5	31	38.8	15	18.8	20	25	80
Other	0	0	1	12.5	0	0	4	50	0	0	3	37.5	8
Unknown	0	0	4	50	0	0	1	12.5	0	0	3	37.5	8
Total	15	2.4	67	10.6	53	8.4	178	28.2	62	9.8	256	40.6	631
Greater Manchester													
White	167	3	628	11.2	415	7.4	1,693	30.2	587	10.5	2,123	37.8	5,613
Mixed	6	5	22	18.3	7	5.8	31	25.8	22	18.3	32	26.7	120
Asian	5	2.1	43	17.8	8	3.3	59	24.5	26	10.8	100	41.5	241
Black	11	3.8	66	22.6	17	5.8	76	26	35	12	87	29.8	292
Other	1	2.8	2	5.6	1	2.8	11	30.6	1	2.8	20	55.6	36
Unknown	46	9	124	24.3	22	4.3	98	19.2	7	1.4	213	41.8	510
Total	236	3.5	885	13	470	6.9	1,968	28.9	678	10	2,575	37.8	6,812
Hertfordshire													
White	22	2.4	119	13	66	7.2	239	26.1	47	5.1	423	46.2	916
Mixed	0	0	2	12.5	1	6.3	7	43.8	3	18.8	3	18.8	16
Asian	0	0	5	20	2	8	8	32	1	4	9	36	25
Black	0	0	2	5.4	2	5.4	12	32.4	4	10.8	17	45.9	37
Other	0	0	1	9.1	0	0	3	27.3	1	9.1	6	54.5	11
Unknown	4	22.2	5	27.8	1	5.6	1	5.6	0	0	7	38.9	18
Total	26	2.5	134	13.1	72	7	270	26.4	56	5.5	465	45.5	1,023
Lancashire													
White	84	3.3	243	9.4	235	9.1	776	30.1	160	6.2	1,081	41.9	2,579
Mixed	1	2.3	4	9.3	6	14	15	34.9	4	9.3	13	30.2	43
Asian	8	7.3	14	12.8	9	8.3	24	22	6	5.5	48	44	109
Black	1	6.7	0	0	0	0	5	33.3	0	0	9	60	15
Other	0	0	0	0	1	25	1	25	0	0	2	50	4
Unknown	16	4.2	61	16	28	7.3	100	26.2	20	5.2	156	40.9	381
Total	110	3.5	322	10.3	279	8.9	921	29.4	190	6.1	1,309	41.8	3,131
Leicestershire													
White	47	3.1	162	10.6	90	5.9	621	40.5	109	7.1	506	33	1,535
Mixed	3	4.8	1	1.6	5	7.9	26	41.3	8	12.7	20	31.7	63
Asian	2	1.7	15	12.7	6	5.1	47	39.8	11	9.3	37	31.4	118
Black	2	2.2	5	5.6	8	9	38	42.7	7	7.9	29	32.6	89
Other	1	7.1	2	14.3	0	0	5	35.7	1	7.1	5	35.7	14
Unknown	0	0	0	0	0	0	0	0	0	0	1	100	1
Total	55	3	185	10.2	109	6	737	40.5	136	7.5	598	32.9	1,820
Metropolitan ⁽²⁾													
White	92	1.6	885	15.8	453	8.1	1,605	28.6	481	8.6	2,096	37.3	5,612
Mixed	5	1.1	50	10.7	29	6.2	185	39.4	69	14.7	131	27.9	469
Asian	24	2.8	128	15.1	46	5.4	222	26.1	73	8.6	357	42	850
Black	59	1.7	444	13.2	241	7.1	1,057	31.3	488	14.5	1,084	32.1	3,373
Other	16	3.7	40	9.2	32	7.3	136	31.1	39	8.9	174	39.8	437
Unknown	93	10.1	277	30.1	34	3.7	114	12.4	20	2.2	382	41.5	920
Total	289	2.5	1,824	15.6	835	7.2	3,319	28.5	1,170	10	4,224	36.2	11,661

(1) 'Other' includes Bind Over, Conditional Discharge, Referral Order, Reparation Order, and Sentence Deferred.

(2) Includes City of London.

Table 7.4 cont. Sentencing of 10-17 year olds by self-defined ethnicity, 2002

Ethnicity of the offender	Absolute discharge		Fine		Action Plan Order		Community sentence		Detention & training order		Other disposals ⁽¹⁾		Total Number
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Nottinghamshire													
White	98	4.8	143	7	187	9.2	436	21.5	191	9.4	976	48.1	2,031
Mixed	8	5	8	5	14	8.8	30	18.8	20	12.5	80	50	160
Asian	2	5.6	4	11.1	3	8.3	3	8.3	1	2.8	23	63.9	36
Black	6	8.2	5	6.8	4	5.5	12	16.4	15	20.5	31	42.5	73
Other	0	0	0	0	1	50	0	0	1	50	0	0	2
Unknown	0	0	2	66.7	0	0	0	0	0	0	1	33.3	3
Total	114	4.9	162	7	209	9.1	481	20.9	228	9.9	1,111	48.2	2,305
Thames Valley													
White	22	1.2	190	10.2	180	9.6	513	27.5	145	7.8	816	43.7	1,866
Mixed	0	0	3	6.3	2	4.2	21	43.8	8	16.7	14	29.2	48
Asian	0	0	12	10.7	7	6.3	31	27.7	11	9.8	51	45.5	112
Black	2	1	32	16.1	16	8	51	25.6	27	13.6	71	35.7	199
Other	0	0	4	8.7	3	6.5	19	41.3	0	0	20	43.5	46
Unknown	5	3	17	10.3	8	4.8	30	18.2	1	0.6	104	63	165
Total	29	1.2	258	10.6	216	8.9	665	27.3	192	7.9	1076	44.2	2,436
West Midlands													
White	95	2.1	510	11.2	287	6.3	1,605	35.3	500	11	1,550	34.1	4,547
Mixed	1	0.7	13	9.5	14	10.2	46	33.6	20	14.6	43	31.4	137
Asian	9	2.3	37	9.7	19	5	134	35	44	11.5	140	36.6	383
Black	8	1.3	54	8.5	41	6.4	245	38.3	83	13	208	32.6	639
Other	1	2.6	3	7.9	1	2.6	10	26.3	5	13.2	18	47.4	38
Unknown	6	0.9	85	12.2	44	6.3	319	45.7	35	5	209	29.9	698
Total	120	1.9	702	10.9	406	6.3	2,359	36.6	687	10.7	2,168	33.7	6,442
West Yorkshire													
White	89	2.5	333	9.3	299	8.3	1,133	31.5	320	8.9	1,420	39.5	3,594
Mixed	2	2.5	7	8.6	16	19.8	25	30.9	14	17.3	17	21	81
Asian	8	2.5	21	6.5	18	5.6	67	20.8	65	20.2	143	44.4	322
Black	7	2.7	19	7.3	25	9.7	62	23.9	36	13.9	110	42.5	259
Other	1	6.3	1	6.3	0	0	5	31.3	0	0	9	56.3	16
Unknown	7	5.2	28	20.9	5	3.7	38	28.4	6	4.5	50	37.3	134
Total	114	2.6	409	9.3	363	8.2	1,330	30.2	441	10	1,749	39.7	4,406
Other forces													
White	1,660	3.5	6,191	13.2	3,542	7.5	13,238	28.1	3,043	6.5	19,386	41.2	47,060
Mixed	5	1	42	8.2	52	10.2	190	37.2	61	11.9	161	31.5	511
Asian	21	5.1	45	10.9	25	6	95	22.9	31	7.5	197	47.6	414
Black	26	2.7	99	10.2	64	6.6	263	27.1	99	10.2	418	43.1	969
Other	21	6.1	51	14.7	17	4.9	65	18.7	14	4	179	51.6	347
Unknown	213	9.3	527	23	80	3.5	497	21.7	43	1.9	931	40.6	2,291
Total	1,946	3.8	6,955	13.5	3,780	7.3	14,348	27.8	3,291	6.4	21,272	41.2	51,592
England & Wales													
White	2,387	3.1	9,455	12.5	5,797	7.6	21,997	29	5,615	7.4	30,584	40.3	75,835
Mixed	31	1.9	152	9.2	147	8.9	576	34.7	232	14	521	31.4	1,659
Asian	81	3.1	329	12.4	146	5.5	694	26.2	281	10.6	1,121	42.3	2,652
Black	124	2.1	732	12.1	424	7	1,852	30.7	809	13.4	2,084	34.6	6,025
Other	41	4.3	105	10.9	56	5.8	259	27	62	6.5	436	45.5	959
Unknown	390	7.6	1,130	22	222	4.3	1,198	23.4	132	2.6	2,057	40.1	5,129
Total	3,054	3.3	11,903	12.9	6,792	7.4	26,576	28.8	7,131	7.7	36,803	39.9	92,259

(1) 'Other' includes Bind Over, Conditional Discharge, Referral Order, Reparation Order, and Sentence Deferred.

Chapter 8

Probation

Chapter 2 described how, after the initial start to ethnic monitoring within the National Probation Service in 1992, the proportion of ethnic data missing rose substantially from the mid-1990s. In 1998/9, information on 13% of probation orders and 17% of Community Service Orders was not available.

These problems were identified as an issue in the Probation Inspectorate's thematic report on race equality (Smith 2000). It found "that, for many staff, the completion of race and ethnic monitoring forms was a mechanistic exercise with little meaning". In almost all of the case files examined, the only section of the form to be completed was that required by the Home Office on self-identified ethnicity. The high rate of missing returns and doubts about the accuracy of some of the information obtained, together with the disproportionate percentage of cases in which the information was declined, suggested that in some services staff did not fully understand the importance of the process or feel comfortable with it. Sir Graham Smith, HM Chief Inspector of Probation, in his report recommended, inter alia, that:

- The Home Office should require probation services to meet set targets for the submission of race and ethnic data.
- Probation committees and Chief Probation Officers (CPOs) should set targets in annual business plans from 2001 for the completion of 100% of race and ethnic monitoring forms and implement specific measures to ensure their achievement.

The Probation Inspectorate recently published a follow-up inspection report to their 2000 thematic report (Morgan 2004). It found that, amongst other things, there were significant delays in the analysis of data; the National Probation Service had not sought to differentiate their database on enforcement by race or gender variables; and there had been delays in the adaptation of the case management system (CRAMS) to enable the input of the new 16+1 monitoring categories. The review concluded that none of the recommendations on ethnic monitoring made by the 2000 review had been met.

At present there are insufficient data to permit the clear identification of ethnic differences.

Chapter 9

Prisons

Introduction

Information on the ethnic composition of the prison population has been regularly published by the Home Office and Prison Service for many years (see (Prison Statistics England & Wales 2002, Home Office). Information on nationality, religion and gender are also available, as are the type of prisoner (remand vs. sentenced), age, offence group, and length of sentence.

Main findings

Tables 9.1 - 9.4

On 30 June 2002, there were 16,170 people from Black and Minority Ethnic groups (excluding 'Other ethnicity') in Prison Service establishments, 22.7% of the population. Black And Minority Ethnic groups accounted for 22.3% of the male population (14.9% Black, 3.2% Asian and 4.1% Chinese and 'Other' minority ethnic groups) and 29.5% of the female population (23.9% Black, 0.9% Asian and 4.7% Chinese and 'Other' minority ethnic groups). Amongst male prisoners there has been a slight increase over recent years in the

proportion of Black prisoners and those in the 'Other' minority ethnic group category. Amongst female prisoners, there has been an increase in Black prisoners, specifically Black Caribbean, but smaller increases amongst the 'Other' minority ethnic groups.

The Black and Minority Ethnic prison population increased by 124% between 1992 and 2002. The population of 'Chinese and Other' prisoners increased the most in this period (by 183%); White and Asian prisoners increased the least (46% and 58% respectively). 35% of prisoners belonging to a Black and Minority Ethnic group are foreign nationals.

On 30 June 2002, 10% of all male prison population and 20% of all female population were foreign nationals. Foreign nationals made up 4% of the White male prison population, 32% of Black prisoners, 25% of Asian prisoners and 44% of Chinese and 'Other' prisoners. Among female prisoners, foreign nationals accounted for 5% of the White population, 60% of Black inmates, 42% of Asian prisoners and 42% of Chinese and 'Other' prisoners (Prison Statistics England & Wales, 2002).

Table 9.1 Proportion of prison population by ethnic appearance for males of all nationalities, 1995-2002

Ethnic appearance	1995	1996	1997	1998	1999	2000	2001	2002
Total population (= 100%)	49,086	52,951	58,795	62,607	61,322	61,839	62,690	66,824
White	82.9	81.7	81.9	81.9	81.5	81.0	79.1	77.6
Black	11.4	12.3	12.0	11.8	11.9	12.4	13.5	14.9
African	2.0	2.0	2.1	2.1	2.0	2.0	2.3	2.3
Caribbean	6.8	7.6	7.4	7.2	7.1	7.4	7.8	8.9
Other	2.6	2.7	2.5	2.5	2.8	3.0	3.4	3.7
Asian	3.0	3.1	3.1	3.2	3.1	2.9	3.1	3.2
Bangladeshi	0.2	0.2	0.2	0.3	0.3	0.3	0.3	0.3
Indian	1.3	1.3	1.2	1.1	1.1	1.0	1.0	1.0
Pakistani	1.5	1.6	1.7	1.8	1.7	1.6	1.8	1.9
Chinese and Other	2.5	2.7	2.9	3.0	3.4	3.7	4.3	4.1
Chinese	0.2	0.1	0.2	0.1	0.1	0.1	0.2	0.1
Other Asian	0.9	1.0	1.1	1.1	1.4	1.5	1.8	1.8
Other	1.4	1.6	1.7	1.8	1.9	2.1	2.3	2.2
Not known	0.2	0.1	0.1	0.0	0.0	0.1	0.1	0.1

Table 9.2 Proportion of prison population by ethnic appearance for males of British nationality, 1995-2002

Ethnic appearance	1995	1996	1997	1998	1999	2000	2001	2002
Total population (=100%)	44,945	48,707	54,335	57,751	56,365	56,238	55,746	59,095
White	87.1	85.7	85.8	85.8	85.7	85.5	85.0	83.8
Black	9.7	10.8	10.4	10.2	10.2	10.2	10.5	11.0
African	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1
Caribbean	6.2	7.1	6.9	6.6	6.3	6.2	6.0	6.3
Other	2.4	2.6	2.4	2.5	2.8	2.9	3.4	3.7
Asian	1.9	2.0	2.2	2.3	2.3	2.3	2.4	2.7
Bangladeshi	0.1	0.1	0.1	0.2	0.1	0.2	0.2	0.2
Indian	0.7	0.8	0.8	0.7	0.8	0.8	0.8	0.8
Pakistani	1.0	1.1	1.3	1.4	1.3	1.3	1.4	1.6
Chinese and Other	1.3	1.4	1.5	1.6	1.8	2.0	2.1	2.4
Chinese	0.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Other Asian	0.6	0.7	0.8	0.8	1.0	1.2	1.3	1.4
Other	0.6	0.7	0.7	0.7	0.8	0.8	0.8	1.0
Not known	0.0	0.0	0.0	0.0	0.0	0.0	0.1	0.1

Table 9.3 Proportion of prison population by ethnic appearance for females of all nationalities, 1995-2002

Ethnic appearance	1995	1996	1997	1998	1999	2000	2001	2002
Total population (=100%)	1,998	2,305	2,672	3,120	3,207	3,355	3,713	4,394
White	75.6	75.9	75.3	76.1	75.3	75.2	73.5	70.6
Black	19.5	19.4	19.6	17.9	19.2	19.2	21.2	23.8
African	5.5	4.4	4.1	2.8	2.7	2.5	2.3	2.1
Caribbean	9.6	8.2	9.5	9.5	9.9	9.9	12.5	15.1
Other	4.5	6.9	6.0	5.6	6.4	6.8	6.5	6.6
Asian	1.4	1.1	0.9	1.0	1.1	1.1	1.0	0.9
Bangladeshi	0.1	0.0	0.0	0.0	0.1	0.1	0.1	0.1
Indian	0.9	0.5	0.5	0.7	0.4	0.4	0.4	0.5
Pakistani	0.5	0.6	0.4	0.2	0.5	0.6	0.4	0.3
Chinese and Other	3.6	3.6	4.2	5.0	4.5	4.6	4.2	4.7
Chinese	0.2	0.0	0.1	0.3	0.2	0.1	0.2	0.2
Other Asian	0.5	0.8	0.6	0.5	0.5	0.4	0.6	0.7
Other	2.9	2.7	3.5	4.2	3.8	4.1	3.4	3.8
Not known	0.0	0.0	0.0	0.0	0.1	0.0	0.1	0.1

Table 9.4 Proportion of prison population by ethnic appearance for females of British nationality, 1995-2002

Ethnic appearance	1995	1996	1997	1998	1999	2000	2001	2002
Total population (=100%)	1,662	1,975	2,276	2,642	2,709	2,805	2,986	3,458
White	86.1	84.1	84.3	85.0	84.8	84.6	85.6	84.2
Black	11.0	13.1	12.9	11.8	11.9	12.2	11.6	11.8
African	1.0	1.1	1.0	0.9	0.8	1.1	0.8	0.8
Caribbean	6.3	5.7	6.1	5.7	5.7	5.1	5.6	5.7
Other	4.5	6.3	5.8	5.2	5.4	6.1	5.2	5.3
Asian	0.9	0.7	0.5	0.6	0.7	0.9	0.7	0.6
Bangladeshi	0.0	0.0	0.0	0.0	0.1	0.1	0.1	0.1
Indian	0.6	0.4	0.3	0.5	0.3	0.4	0.3	0.3
Pakistani	0.3	0.4	0.2	0.1	0.3	0.4	0.3	0.3
Chinese and Other	2.0	2.1	2.3	2.5	2.4	2.4	2.0	3.2
Chinese	0.1	0.0	0.0	0.1	0.0	0.0	0.0	0.0
Other Asian	0.3	0.5	0.6	0.3	0.4	0.3	0.5	0.6
Other	1.7	1.6	1.7	2.1	2.0	2.1	1.5	2.6
Not known	0.0	0.0	0.0	0.0	0.1	0.0	0.1	0.1

Table 9.5

Comparisons of the characteristics of prisoners in June 2002 by ethnic group (Table 9.5) show that:

- A slightly higher proportion of Black prisoners were remanded (20%) compared with White prisoners (18%) and Asian prisoners (19%). More Black (14%) and Asian (13%) prisoners were remanded untried than White prisoners (10%). This difference may reflect the variation between ethnic groups in the type of offences for which the offender was sentenced (see below).
- 37% of Black prisoners, 25% of Asian and 28% of 'Other' minority ethnic group prisoners were serving a sentence for drug offences, compared to 13% of White prisoners. 19% of Black prisoners were serving a sentence for robbery compared to 12% of White and Asian prisoners and 10% of 'Other' minority ethnic background. 18% of White prisoners were serving a sentence for burglary compared to 8% of Black and 'Other' prisoners and 5% of Asian prisoners.
- Variations in the length of imprisonment for different ethnic groups will, in part, reflect differences in the types of offences resulting in a custodial sentence. 54% of adult Black offenders, 51% of 'Other' minority ethnic groups and 48% of Asian offenders received a custodial sentence of 4 years or more compared with 43% of White offenders. At the same time, 11% of White offenders received custodial sentences of less than 12 months compared with 6% of Black offenders, 9% of 'Other' minority ethnic groups and 9% of Asian people.

Table 9.5 Prison population by ethnic group, type of prisoner, age group, offence group and sentence length, 2002

	White		Black		Asian		Other		Not known		Total	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
Total ⁽¹⁾	54,985	100	11,023	100	2,197	100	2,948	100	63	100	71,218	100
Total remand ⁽²⁾	9,720	18	2,232	20	412	19	709	24	8	12	13,081	18
Untried	5,603	10	1,505	14	284	13	479	16	7	11	7,877	11
Convicted unsentenced	4,118	7	727	7	128	6	230	8	1	2	5,204	7
Sentenced ⁽³⁾	44,984	82	8,434	77	1,705	78	2,093	71	56	88	57,272	80
Age group (sentenced)												
Aged 15-17	1,638	4	330	4	78	5	66	3	0	0	2,112	4
Aged 18-20	4,811	11	943	11	195	11	230	11	9	16	6,188	11
Aged 21-24	8,024	18	1,472	17	425	25	421	20	13	23	10,355	18
Aged 25-29	8,572	19	1,498	18	353	21	418	20	9	16	10,850	19
Aged over 30	21,939	49	4,191	50	655	38	959	46	25	45	27,769	48
Total	44,984	100	8,434	100	1,705	100	2,093	100	56	100	57,272	100
Offence group												
Violence against the person	9,995	22	1,428	17	383	22	388	19	8	14	12,202	21
Sexual offences	4,571	10	440	5	136	8	154	7	3	5	5,305	9
Burglary	8,192	18	684	8	90	5	171	8	15	27	9,151	16
Robbery	5,480	12	1,600	19	202	12	215	10	8	14	7,506	13
Theft and handling	4,071	9	425	5	88	5	153	7	7	13	4,744	8
Fraud and forgery	653	1	166	2	97	6	123	6	1	2	1,040	2
Drugs offences	5,942	13	3,091	37	423	25	593	28	6	11	10,055	18
Other offences	5,223	12	485	6	240	14	243	12	6	11	6,197	11
Not recorded	857	2	115	1	46	3	52	2	2	4	1,071	2
Total	44,985	100	8,434	100	1,705	100	2,093	100	56	100	57,272	100
Sentence length												
Young offenders												
Less than 1 year	1,807	4	187	2	41	2	64	3	0	0	2,099	4
1 year or more	5,089	11	1,143	14	257	15	258	12	9	16	6,756	12
All young offenders	6,897	15	1,329	16	298	17	322	15	9	16	8,855	15
Adults												
Less than 1 year	4,862	11	488	6	148	9	191	9	8	14	5,697	10
1 year but less than 4 years	13,949	31	2,021	24	449	26	515	25	18	32	16,952	30
4 years or more	19,276	43	4,591	54	812	48	1,067	51	21	38	25,768	45
All adults	38,088	85	7,100	84	1,409	83	1,774	85	47	84	48,417	85
Total	44,985	100	8,429	100	1,707	100	2,095	100	56	100	57,272	100

(1) Total includes 831 non-criminal prisoners and 34 fine defaulters.

(2) Non-criminal prisoners and fine defaulters are omitted from the remand and sentenced population tables.

(3) Figures may not add up to totals because of rounding

Tables 9.6 - 9.8

In 2002, the number of sentenced offenders received into prison as a percentage of the

number arrested for notifiable offences was 8.7% for Black offenders, 6.9% for White offenders and 4.2% for Asian Offenders (Table 9.7).

Table 9.6 Sentenced⁽¹⁾ prisoners by court sentencing area, received into prison establishments, 2002

Police force area	Ethnic appearance of prisoner					Total
	White	Black	Asian	Other	Not known	
Avon & Somerset	1,869	192	11	35	0	2,107
Bedfordshire	778	151	134	26	2	1,091
Cambridgeshire	800	52	36	14	0	902
Cheshire	1,500	33	2	7	0	1,542
Cleveland	1,493	20	4	24	2	1,543
Cumbria	648	6	3	2	1	660
Derbyshire	1,714	84	64	19	0	1,881
Devon & Cornwall	1,636	33	3	8	0	1,680
Dorset	958	20	4	7	1	990
Durham	832	2	0	3	0	837
Essex	2,120	111	20	68	0	2,319
Gloucestershire	508	26	2	11	0	547
Greater Manchester	5,262	420	174	201	1	6,058
Hampshire	2,157	113	13	26	2	2,311
Hertfordshire	841	79	31	33	4	988
Humberside	1,673	22	3	14	2	1,714
Kent	2,209	112	41	78	1	2,441
Lancashire	2,898	49	143	49	2	3,141
Leicestershire	1,305	158	142	33	1	1,639
Lincolnshire	707	9	1	11	0	728
Merseyside	2,864	112	7	48	0	3,031
Metropolitan Police ⁽²⁾	8,373	5,798	694	1,829	18	16,712
Norfolk	1,051	25	1	16	0	1,093
Northamptonshire	885	50	15	15	7	972
Northumbria	2,198	14	10	31	0	2,253
North Yorkshire	774	10	4	6	0	794
Nottinghamshire	1,909	203	43	28	0	2,183
South Yorkshire	2,818	125	22	94	2	3,061
Staffordshire	1,894	72	54	34	0	2,054
Suffolk	696	44	6	19	2	767
Surrey	533	29	8	20	1	591
Sussex	1,474	117	16	32	0	1,639
Thames Valley	1,841	308	137	79	3	2,368
Warwickshire	677	65	32	18	1	793
West Mercia	1,379	46	19	23	3	1,470
West Midlands	5,018	1,058	364	473	10	6,923
West Yorkshire	4,807	278	378	157	5	5,625
Wiltshire	520	50	1	11	0	582
Dyfed Powys	291	3	0	2	0	296
Gwent	639	18	13	14	0	684
North Wales	377	0	1	1	1	380
South Wales	3,697	91	23	57	2	3,870
England & Wales⁽³⁾	76,623	10,208	2,679	3,676	74	93,260

(1) Excludes fine defaulters and non criminals

(2) Includes all receptions from courts in Greater London.

(3) Excludes 359 receptions which are allocated to 'other courts' (283 White, 46 Black, 8 Asian and 22 Chinese and 58 'Other').

Table 9.7 Percentage of sentenced receptions in 2002 related to the number arrested for notifiable offences, 2002/03

Police force area	Ethnic appearance of prisoner			Overall Total
	White	Black	Asian	
Avon & Somerset	8.0	12.4	3.1	8.2
Bedfordshire	10.2	10.1	9.9	10.3
Cambridgeshire	7.7	10.9	7.7	7.8
Cheshire	8.5	14.4	1.6	8.5
Cleveland	7.4	6.9	1.0	7.3
Cumbria	4.8	15.8	5.7	4.9
Derbyshire	8.9	10.0	7.3	8.9
Devon & Cornwall	5.6	9.8	1.6	5.6
Dorset	8.6	7.1	4.1	8.5
Durham	..	..	..	..
Essex	9.0	10.9	5.4	9.0
Gloucestershire	4.5	5.1	1.4	4.5
Greater Manchester	9.2	12.2	4.8	8.6
Hampshire	5.8	9.8	2.2	5.8
Hertfordshire	6.0	6.4	3.8	6.0
Humberside	6.5	9.7	0.8	6.4
Kent	7.0	12.2	9.1	7.2
Lancashire	7.8	8.5	7.2	7.8
Leicestershire	8.6	11.9	7.4	8.7
Lincolnshire	3.8	4.2	0.8	3.8
Merseyside	6.4	6.5	3.5	6.4
Metropolitan Police ⁽¹⁾	8.0	9.9	3.9	8.9
Norfolk	7.4	11.0	0.4	7.3
Northamptonshire	8.2	5.3	4.9	8.1
Northumbria	5.0	3.6	1.5	5.0
North Yorkshire	3.8	7.2	1.9	3.8
Nottinghamshire	7.2	8.5	4.3	7.2
South Yorkshire	8.6	6.4	1.7	8.4
Staffordshire	..	..	..	..
Suffolk	6.6	6.7	4.5	6.7
Surrey	3.8	4.6	1.1	3.8
Sussex	4.9	8.7	2.9	5.0
Thames Valley	4.9	6.3	4.1	5.1
Warwickshire	10.1	22.4	13.9	10.7
West Mercia	7.0	8.8	4.7	7.1
West Midlands	7.5	8.0	3.3	7.4
West Yorkshire	8.1	6.3	5.4	7.8
Wiltshire	6.3	16.9	0.8	6.0
Dyfed Powys	2.3	5.2	0.0	2.2
Gwent	4.6	11.4	2.5	4.6
North Wales	2.2	0.0	1.7	2.2
South Wales	10.6	6.2	4.0	10.4
England & Wales⁽²⁾	6.9	8.7	4.2	7.1

(1) Includes all receptions from courts in Greater London.

(2).No arrest data are available for Durham and Staffordshire. National totals are estimated based on previous years' data.

Table 9.8 Sentenced prison receptions⁽¹⁾ and percentage of receptions related to arrests for notifiable offences, by offence type, 2002/03

	Ethnic appearance					Total
	White	Black	Asian	Other	Unknown	
Sentenced prison receptions						
Violence against the person	11,274	1,458	364	490	10	13,596
Sexual offences	2,041	205	81	121	1	2,449
Burglary	9,029	774	130	237	9	10,179
Robbery	3,293	1,075	199	234	13	4,814
Theft and handling	19,563	1,821	434	763	10	22,591
Fraud and forgery	1,870	468	214	413	1	2,966
Drugs offences	4,665	2,006	265	333	7	7,276
Other offences ⁽²⁾	23,531	2,271	922	1,019	23	27,766
Not recorded	1,640	176	78	88	0	1,982
Total	76,906	10,254	2,687	3,698	74	93,619
Percentage of receptions related to arrests for notifiable offences						
Violence against the person	4.6	6.9	2.9	15.5	0.4	4.8
Sexual offences	8.7	7.3	0.6	19.8	0.3	8.5
Burglary	39.1	8.2	5.5	48.9	1.9	28.4
Robbery	3.4	15.5	7.7	36.6	1.4	4.4
Theft and handling	5.4	5.7	2.7	16.3	0.3	5.4
Fraud and forgery	6.9	7.5	5.7	36.9	0.3	7.7
Drugs offences	3.8	31.7	8.2	33.8	0.5	5.4
Other offences ⁽²⁾	22.9	12.8	11.2	75.1	2.0	21.2
Not recorded	1.5	1.7	1.1	3.0	0.0	1.5
Total	7.0	8.8	4.2	21.4	0.0	7.1

Notes: (1) Prison reception figures given are for the calendar year 2002 to avoid mixing different types of classification.

(2) Includes criminal damage.

Ethnicity and religion of prisoners

In June 2002, Christianity was the most common religion for both White prisoners

(63%) and Black prisoners (54%). Islam was the most common religion for Asian prisoners (73%) (Prison Statistics England & Wales, 2002).

Chapter 10

Police complaints

Introduction

Anyone can make a complaint if they consider that they have been dealt with improperly by a police officer. There are complaints and discipline procedures laid down under the Police Act 1996 to ensure that police officers are fully answerable for their actions.

A complaint could be made by:

- writing to the Chief Officer or the police authority of the force concerned, or in person at a police station;
- sending the complaint to the Police Complaints Authority (PCA), who will forward the complaint to the relevant force; or
- a third party making the complaint on behalf of an aggrieved individual if the third party has written permission from that person authorising them to do so.

Under the provisions of the Police Reform Act 2002, the Government has established a new body, the Independent Police Complaints Commission (IPCC), which replaced the PCA on 1 April 2004.

Main findings

Tables 10.1 and 10.2

In 2002/03, some 16,092 cases of complaints were recorded by police forces, of which, 8% were made by Black people,

5% by Asian and 2% by 'Other' minority ethnic groups. These are similar to the levels in 2001/02 (see Table 10.1). However, it should be borne in mind that in more than one-third of police forces the proportion of missing data exceeded 25%; the level of missing data exceeded 70% in Merseyside and Northumbria. Overall, the percentage of complainants whose ethnicity was recorded as unknown increased from 17% in 2001/02 to 22% in 2002/03. This was against a background of a fall of 8% in the total number of complainants in this period. The fall in the number of complaints this year was greater for Asian people (15%) and White people (14%) than for Black people (11%) and 'Other' minority ethnic groups (12%).

3% of recorded complaints in 2002/03 were for racially discriminatory behaviour. Only 1% of substantiated cases in 2002/03 was for such behaviour.

The number of completed cases of complaints against the police of racial discrimination fell by 11% in 2002/03 to 662 (see Table 10.2). Of these, only 9 complaints could be substantiated. This is similar to 2001/02, and compares with 18 out of 968 in 2000/01 (2%). 39% of complaints of racial discrimination cases completed in 2002/03 had been made against the Metropolitan Police Service. Five (2%) of these cases were found to be substantiated.

Table 10.1 Police complaints received in 2002/03

Police force area	Ethnic appearance of complainant										Total
	White		Black		Asian		Other		Not known		
	Number	%	Number	%	Number	%	Number	%	Number	%	
Avon & Somerset	400	78	35	7	26	5	13	3	39	8	513
Bedfordshire	70	48	9	6	5	3	3	2	60	41	147
Cambridgeshire	121	72	10	6	12	7	2	1	22	13	167
Cheshire	219	65	15	4	5	1	3	1	95	28	337
Cleveland	120	62	0	0	4	2	5	3	64	33	193
Cumbria	103	64	1	1	0	0	3	2	55	34	162
Derbyshire	128	81	8	5	4	3	6	4	12	8	158
Devon & Cornwall	348	61	6	1	3	1	5	1	213	37	575
Dorset	143	93	6	4	2	1	3	2	0	0	154
Durham	106	94	2	2	1	1	3	3	1	1	113
Essex	231	59	5	1	13	3	3	1	139	36	391
Gloucestershire	148	78	12	6	4	2	19	10	6	3	189
Greater Manchester	814	65	65	5	97	8	15	1	253	20	1,244
Hampshire	354	68	10	2	10	2	3	1	145	28	522
Hertfordshire	99	43	19	8	13	6	14	6	83	36	228
Humberside	144	70	3	1	4	2	5	2	51	25	207
Kent	218	79	12	4	3	1	6	2	38	14	277
Lancashire	328	72	6	1	17	4	7	2	97	21	455
Leicestershire	188	70	16	6	36	13	5	2	22	8	267
Lincolnshire	152	82	3	2	2	1	1	1	28	15	186
London, City of	34	49	12	17	4	6	3	4	17	24	70
Merseyside	102	26	4	1	0	0	2	1	284	72	392
Metropolitan Police	1,368	49	765	27	221	8	35	1	400	14	2,789
Norfolk	146	78	3	2	1	1	3	2	33	18	186
Northamptonshire	67	54	2	2	9	7	3	2	44	35	125
Northumbria	52	14	0	0	1	0	1	0	310	85	364
North Yorkshire	165	70	0	0	3	1	2	1	67	28	237
Nottinghamshire	283	73	37	9	11	3	2	1	57	15	390
South Yorkshire	291	78	20	5	12	3	8	2	44	12	375
Staffordshire	164	49	8	2	13	4	3	1	144	43	332
Suffolk	123	90	6	4	0	0	5	4	2	1	136
Surrey	95	51	3	2	6	3	4	2	77	42	185
Sussex	206	69	14	5	7	2	6	2	67	22	300
Thames Valley	301	64	39	8	33	7	10	2	84	18	467
Warwickshire	100	78	11	9	8	6	3	2	7	5	129
West Mercia	251	83	3	1	9	3	8	3	32	11	303
West Midlands	664	62	149	14	133	12	25	2	107	10	1,078
West Yorkshire	316	58	26	5	70	13	7	1	126	23	545
Wiltshire	89	69	3	2	4	3	5	4	28	22	129
Dyfed Powys	148	95	1	1	3	2	3	2	0	0	155
Gwent	163	92	5	3	2	1	2	1	6	3	178
North Wales	226	87	2	1	1	0	2	1	29	11	260
South Wales	325	67	8	2	11	2	9	2	129	27	482
England & Wales	10,113	63	1,364	8	823	5	275	2	3,517	22	16,092
2001/02 England & Wales	11,800	67	1,541	9	972	6	311	2	2,950	17	17,574
% change from 2001/02	-14		-11		-15		-12		19		-8

Table 10.2 Outcome of completed complaints of racially discriminatory behaviour, 2002/03

Police force area	Informal resolution	Withdrawn	Dispensation	Unsubstantiated	Substantiated	Total outcome
Avon & Somerset	7	5	3	5	1	21
Bedfordshire	1	1	4	8	0	14
Cambridgeshire	2	0	3	5	0	10
Cheshire	3	1	3	4	0	11
Cleveland	2	0	3	0	0	5
Cumbria	0	0	2	0	0	2
Derbyshire	4	0	1	0	0	5
Devon & Cornwall	2	0	1	7	1	11
Dorset	1	0	6	1	0	8
Durham	2	0	1	3	1	7
Essex	0	1	0	1	0	2
Gloucestershire	1	1	1	2	0	5
Greater Manchester	6	12	18	10	1	47
Hampshire	2	1	3	5	0	11
Hertfordshire	5	2	2	6	0	15
Humberside	0	2	0	1	0	3
Kent	2	1	1	9	0	13
Lancashire	1	0	1	1	0	3
Leicestershire	8	1	1	1	0	11
Lincolnshire	0	0	0	1	0	1
London, City of	0	0	0	0	0	0
Merseyside	4	0	4	3	0	11
Metropolitan Police	48	40	89	73	5	255
Norfolk	1	1	0	0	0	2
Northamptonshire	4	0	3	1	0	8
Northumbria	1	0	0	1	0	2
North Yorkshire	1	2	1	6	0	10
Nottinghamshire	2	0	1	6	0	9
South Yorkshire	3	0	2	4	0	9
Staffordshire	1	0	1	3	0	5
Suffolk	0	0	0	3	0	3
Surrey	0	1	0	2	0	3
Sussex	0	2	1	4	0	7
Thames Valley	5	3	0	12	0	20
Warwickshire	1	0	4	1	0	6
West Mercia	1	1	1	2	0	5
West Midlands	14	7	24	7	0	52
West Yorkshire	13	1	3	4	0	21
Wiltshire	1	1	2	0	0	4
Dyfed Powys	2	0	1	2	0	5
Gwent	0	0	0	3	0	3
North Wales	1	0	3	1	0	5
South Wales	1	1	6	4	0	12
England & Wales	153	88	200	212	9	662
2001/02 England & Wales	155	113	250	216	9	743
% change from 2001/02	-1	-22	-20	-2	0	-11

Chapter 11

Deaths in custody

Introduction

Although this term covers individuals who are detained in some way and subject to some sort of restriction this phrase has always been associated with a death in a police station. The following categories were introduced in April 2002:

- Fatal road traffic incidents involving the police: This includes people who die in road accidents whilst attempting to avoid arrests and people who die in road accidents involving the police.
- Fatal shooting incidents involving the police: This only includes people who die where police officers fire the fatal shots.
- Deaths in police custody: This includes people that die who have been arrested or otherwise detained by the police and deaths occurring whilst a person is being arrested or taken into detention.

- Deaths during or following other types of contact with the police: This includes people who die during or just after some form of contact with the police which did not amount to detention and there is a link between the contact and the death.

Main Findings

In 2001/02, the number of deaths reported was 70 using a much narrower definition. Of these, 21 were in police custody. Of the 70 deaths, 7 were of people from Black and Minority Ethnic groups (4 Black, 2 Asian and 1 'Other'). In 2002/03 (using the wider definition), of the 104 recorded deaths in custody, 16 involved Black people, 4 Asian people and 2 'Other' minority ethnic groups. For all ethnic groups the main cause of death was the impact of a car which accounted for 44 (42%) of all deaths. 16 deaths (15%) were from natural causes.

Table 11.1 Deaths with or following contact with the police by self-identified ethnicity, England & Wales, 2002/03

	Self-identified ethnicity				Total ethnic minority	Total
	White	Black	Asian	Other		
<i>Gender</i>						
Male	74	15	4	2	21	95
Female	8	1	0	0	1	9
<i>Age (years)</i>						
11-20	16	4	1	2	7	23
21-30	19	5	1	0	6	25
31-40	15	3	2	0	5	20
41-50	14	3	0	0	3	17
Over 50	18	1	0	0	1	19
Average	37.1	30.0	26.0	18.5	28.2	35.2
<i>Cause of death</i>						
Asphyxiation/ suffocation	5	0	0	0	0	5
Drowning	2	3	0	0	3	5
Drugs	5	1	0	0	1	6
Fatal injuries	12	2	2	0	4	16
Gunshot	2	2	0	0	2	4
Impact from or in a vehicle	36	5	1	2	8	44
Natural causes	13	2	1	0	3	16
Unknown	7	1	0	0	1	8
Total	82	16	4	2	22	104

Chapter 12

Practitioners in the criminal justice system

Introduction

This section provides information on the representation of Black and Minority Ethnic groups within criminal justice agencies, especially in terms of recruitment and retention.

Main Findings

Police Service (Table 12.1)

The proportion of Black and Minority Ethnic groups within the Police Service was 2.9% for police officers in 2002/03. The Black and Minority Ethnic officers comprised 29% Black, 35% Asian, 22% Mixed, and 14% Chinese or 'Other' minority ethnic groups (Table 12.1.a).

Of the 10,454 constables with less than 12 months service in 2002/03, 560 (5.4%) were from Black and Minority Ethnic groups (Table 12.1.b). Similar proportions (5.8%) of officers in post in 2002/03 from both White and Black and Minority Ethnic

groups left the service for any reason. Of these leaving, the proportion resigning voluntarily was 55% Black and Minority Ethnic compared to 24% White officers. Such differences may reflect the different length of time such officers have been in post.

Because of the introduction of monitoring by self-classification using the 2001 Census Codes, valid comparisons cannot be made about changes in individual ethnic groups since 2001/02.

There was an overall fall of 4.8% over the previous year in the number of Special Constables, but an increase of 17.5% in the number of Black and Minority Ethnic constables. It appears to be more difficult to recruit from female members of minority ethnic communities.

From the total of 1,176 Community Support Officers that began employment in 2002/03, 15% were from Black and Minority Ethnic groups.

Tables 12.1 Police Service by ethnicity, 2002/03

a. Police officers in post (full time equivalents)

Rank	Total officers	Ethnicity of staff										Total minority ethnic			
		White		Mixed	Black/ Black British	Asian/ Asian British	Chinese / Other	Not Stated							
		Number	% Number	% Number	% Number	% Number	% Number	% Number	% Number						
Constables	104,376	98,517	94.4	737	0.7	955	0.9	1,152	1.1	459	0.4	2,556	2.5	3,303	3.2
Sergeants	18,733	17,964	95.9	80	0.4	119	0.6	147	0.8	52	0.3	371	2.0	398	2.1
Inspectors & Chief Inspectors	7,945	7,711	97.1	39	0.4	35	0.4	57	0.7	12	0.2	91	1.2	143	1.8
Superintendent & above	1,455	1,418	97.4	7	0.4	8	0.6	8	0.6	4	0.3	10	0.7	27	1.9
Total (2002/03)(1)	132,509	125,609	94.8	864	0.7	1,117	0.8	1,365	1.0	527	0.4	3,028	2.3	3,872	2.9

(1) Strength figures do not count officers seconded from a force e.g. to the National Crime Squad, National Criminal Intelligence Service or the British Transport Police. Data are not directly comparable with those for previous years which excluded officers on career breaks and maternity leave. Row and column totals may not add to the sum of individual cells because of rounding to take account of part-time staff.

b. Recruitment and retention of police officers (headcount)

	Ethnicity of staff						Total
	White		Minority Ethnic		Not Stated		
	Number	%	Number	%	Number	%	
Constables with less than 12 months service	9,853	94.3	560	5.4	41	0.4	10,454
Officers dismissed (inc. required to resign)	148	88.1	12	7.1	8	4.8	168
Voluntary resignations	1,769	89.8	123	6.3	77	3.9	1,969
Medical retirements	764	91.0	11	1.3	65	7.7	840
Ordinary retirements	2,856	95.5	19	0.6	116	3.9	2,991
Transfers from force	1,618	93.6	56	3.2	54	3.1	1,728
Deaths	91	94.8	2	2.1	3	3.1	96
Total leaving	7,246	93.0	223	2.9	323	4.2	7,792

c. Police staff ⁽¹⁾ (including traffic wardens) in post (full time equivalents)

Total officers	Ethnicity of staff										Total minority ethnic				
	White		Mixed	Black / Black British	Asian / Asian British	Chinese / Other minority ethnic	Not Stated								
	Number	% Number	% Number	% Number	% Number	% Number	% Number	% Number							
Police staff total (2002/03)	64784	59916	92.5	285	0.4	1529	2.4	1234	1.9	383	0.6	1436	2.2	3432	5.3
Police staff total 2001/02	60272	56016	93.0	178	0.3	1423	2.4	1012	1.7	416	0.7	1227	2.0	3029	5.0
% change 2001/02 to 2002/03	8	7		60		7		22		-8		17		13	
Community support officers	1176	847	72.0	11	0.9	88	7.5	66	5.6	16	1.4	148	12.6	180	15.3

(1) Not Police Officers

Row and column totals may not add to the sum of individual cells because of rounding to take account of part-time staff.

d. Special constables in post by ethnicity and gender (headcount)

	Total Officers					Minority Ethnic Officers				
	Male		Female		All	Male		Female		All
	Number	%	Number	%		Number	%	Number	%	
Total (2002/03)(1)	7,718	70	3,319	30	11,037	382	78	108	22	490
Total 2001/02 (2)	8,104	70	3,584	31	11,598	322	77	95	23	417

(1) Excludes British Transport Police

(2) Includes British Transport Police

Prison Service (Table 12.2)

The overall number of Prison Officers rose by 2.6% in 2002/03 (Table 12.2.a). There was an increase of 12.2% in the number of Black and Minority Ethnic officers. However, the ethnicity of 9% of officers in 2002/03 remained unknown.

Black and Minority Ethnic groups accounted for 7.3% of the 6,217 people recruited into the Prison Service in 2002/03 (Table 12.2.b). 4,509 individuals left Prison Service employment during this period, of whom 6% were from Black and Minority Ethnic groups.

Tables 12.2 Prison Service by ethnicity, 2002/03

a. Staff in post

Grade	Ethnicity of Staff												
	White		Black		Asian		Other		Total minority ethnic		Not known		Total
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Prison Officer grades													
2002/03	20,847	87.1	440	1.8	206	0.9	319	1.3	965	4.0	2,133	8.9	23,945
2001/02	20,367	87.3	389	1.7	182	0.8	289	1.2	860	3.7	2,112	9.0	23,339
% change	2.4		13.1		13.2		10.4		12.2		1		2.6
Governor grades & equivalent new Prison Service grades													
2002/03	1,194	90.6	10	0.8	7	0.5	20	1.5	37	2.8	87	6.6	1,318
2001/02	1,112	90.4	8	0.7	7	0.6	20	1.6	35	2.8	83	6.7	1,230
% change	7.4		25	-	-	-	-	-	5.7		4.8		7.2
Other grades													
2002/03	18,782	84.4	776	3.5	462	2.1	331	1.5	1,606	7.2	1,913	8.6	22,264
2001/02	17,704	84.2	671	3.2	422	2.0	291	1.4	1,384	6.6	1,929	9.2	21,017
% change	6.1		15.6		9.5		13.7		16		-0.8		5.9

At 30 November 2003.

Note: The highest ranking Prison Officer from Black and Minority Ethnic groups was at Grade 1 Band D (*2) (formerly Governor grade).

b. Recruitment and Retention

Ethnicity of staff recruited

	White		Black		Asian		Other		Total		Not Known		Total
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Number recruited	5,125	82.4	241	3.9	114	1.8	97	1.6	452	7.3	640	10.3	6,217

Reasons for leaving employment by ethnicity

Reason	White		Black		Asian		Other		Total minority ethnic		Not Known		Total
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Death	63	85.1	1	1.4	2	2.7	4	5.4	7	9.5	4	5.4	74
Dismissal	280	80.9	15	4.3	12	3.5	2	0.6	29	8.4	37	10.7	346
Secondment to other organisations	11	84.6	0	0.0	1	7.7	0	0.0	1	7.7	1	7.7	13
Public sector transfer	223	72.9	21	6.9	19	6.2	9	2.9	49	16.0	34	11.1	306
Resignation	1,789	84.9	67	3.2	24	1.1	36	1.7	127	6.0	190	9.0	2,106
Retirement	1,017	87.9	6	0.5	8	0.7	12	1.0	26	2.2	114	9.9	1,157
Other	432	85.2	12	2.4	6	1.2	11	2.2	29	5.7	46	9.1	507
Total	3,815	84.60	122	2.7	72	1.6	74	1.6	268	5.9	426	9.4	4,509

Between 1 April 2002 and 31 March 2003.

Probation Service (Table 12.3)

Table 12.3 Probation Service by ethnicity, 2002/03
Staff in post

Grade	Self-defined ethnicity														Total
	White		Mixed		Black		Asian		Other		Total minority ethnic		Not known		
	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	%	
Probation Officers (main grade)	5,162	83.4	96	1.6	439	7.1	139	2.2	37	0.6	711	11.5	314	5.1	6,187
Probation Officers (senior grade)	1,353	90.5	14	0.9	70	4.7	24	1.6	7	0.5	115	7.7	27	1.8	1,495
Total 2002/03	6,515	84.8	110	1.4	509	6.6	163	2.1	44	0.6	826	10.8	341	4.4	7,682
Total 2001/02	5,794	76.4	94	1.2	464	6.1	144	1.9	52	0.7	754	9.9	856	11.3	7,584
% change	12.4		17		9.7		13.2		-15.4		9.5		-60.2		1.3
Other staff (inc. hostel wardens) 2002/03	10,138	86.7	108	0.9	682	5.8	308	2.6	34	0.3	1,132	9.7	429	3.7	11,699
2001/02	8,106	78.4	59	0.6	613	5.9	201	1.9	27	0.3	900	8.7	1,332	12.9	10,338
% change	25.1		83.1		11.3		53.2		25.9		25.8		-67.8		13.2

At 31 March 2003

Crown Prosecution Service (Table 12.4)

Table 12.4 Crown Prosecution Service by ethnicity, 2002/03

Grade	Ethnicity of staff														Total		
	White		Mixed		Black		Asian		Chinese		Other		Total minority ethnic			Not Known	
	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number	Number	% Number		Number	%
Level B & below (Admin) Level C (Lawyers)	3,422	68.6	41	0.8	215	4.3	233	4.7	17	0.3	30	0.6	536	10.8	1,027	20.6	4,985
Level D & above (Lawyers)	375	77.6	6	1.2	8	1.7	18	3.7	0	0.0	4	0.8	36	7.5	72	14.9	483
Level D & above (Admin)	82	83.7	0	0.0	2	2.0	0	0.0	0	0.0	0	0.0	2	2.0	14	14.3	98
Total 2002/03	5,188	68.0	74	1.0	287	3.8	329	4.3	23	0.3	48	0.6	761	10.0	1,685	22.1	7,634
Total 2001/02	4,334	61.4	64	0.9	237	3.4	244	3.5	20	0.3	38	0.5	603	8.5	2,116	30.0	7,053
% change in total	19.7		15.6		21.1		34.8		15		26.3		26.2		-20.4		8.2

At 1 August 2003

Other Criminal Justice agencies (Table 12.5)

Table 12.5 Employment in the Criminal Justice System, 2002/03

a. Department for Constitutional Affairs Headquarters staff

Grade	Ethnicity of Staff						Total minority ethnic (%)	Not Known (%)	Total
	White (%)	Mixed (%)	Black (%)	Asian (%)	Chinese (%)	Other (%)			
Bands E & below	49.5	1.7	6.3	5.8	*	1.0	14.9	35.6	1,561
Bands F & over (exc. Lawyers)	68.3	*	*	1.1	*	*	3.0	28.8	444

At 1 April 2003

Notes: * Code of Practice does not allow figures to be published that would potentially identify individuals.

These figures exclude all casuals and off-strength staff.

These figures are percentages of staff who have completed an ethnic origin questionnaire.

b. Magistrates' court staff

Grade	Ethnicity of staff						Total minority ethnic	Not known	Total
	White	Mixed	Black	Asian	Other				
Justice Chief Executive	40	0	0	0	0	0	0	0	40
Dual appointments	3	0	0	0	0	0	0	0	3
Justice Clerks	96	1	0	0	0	0	1	0	97
Senior legal manager	339	4	9	8	3	24	11	374	
Senior administration manager	159	1	1	1	1	4	5	168	
Court Clerk	1,271	10	28	51	14	103	34	1,408	
Principal administration division	849	8	34	13	3	58	27	934	
Administrative grades	5,658	40	198	190	45	473	212	6,342	
Clerical grades	1,279	4	15	19	1	39	29	1,347	
Total 2002/03	9,692	68	285	281	67	702	318	10,712	
Total 2001/02	9,081	55	262	242	33	592	437	10,110	
% change 2001/02 to 2002/03	6.7	22.8	9.0	16.4	103.0	18.6	-27.3	5.9	

At 15 December 2002

Note: Totals may not agree due to rounding to take account of part-time equivalent staff.

c. Crown Court staff

Grade	Ethnicity of Staff						Total minority ethnic (%)	Not Known (%)	Total (No)
	White (%)	Mixed (%)	Black (%)	Asian (%)	Chinese (%)	Other (%)			
Spans 7 & below (AA-SEO)	65.4	0.6	1.1	2.6	*	0.7	5.1	29.5	2,352
Spans 8 & above (Grade 7 & above)	78.3	*	0.0	0.0	0.0	0.0	*	*	23

At 1 April 2003

Notes: * Code of Practice does not allow figures to be published that would potentially identify individuals.

These figures exclude all casuals and off strength staff.

Any number between 1 and 5 is shown as an asterisk

These figures are percentages of staff who have completed an ethnic origin questionnaire.

d. Judiciary

Type of judge	Ethnicity of staff							Total
	White	Mixed	Black	Asian	Other	Total minority ethnic	Not known	
Recorders	1,224	..	19	18	8	45	90	1,359
Circuit Judges	379	..	1	3	3	7	233	619
High Court Judges	35	0	0	0	0	0	72	107
Lords Justices	3	0	0	0	0	0	33	36

As at 1 April 2003

e. Magistracy

Type of magistrate	Ethnicity of staff							Total
	White	Mixed	Black	Asian	Other	Total minority ethnic	Not known	
Lay magistrates	26,548	..	609	845	255	1,709	87	28,344
District judges ⁽¹⁾	247	..	3	7	3	13	21	281

At 1 April 2003

Note: The District Judges (inc. deputies) figures do not include County Court District Judges.

f. Legal profession

Type of lawyer	Ethnicity of staff														
	White		Mixed		Black		Asian		Other		Total minority ethnic		Not known	Total	
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%			
Solicitors on the Roll	87,703	77.4	2,473	2.2	1,243	1.1	4,166	3.7	1,317	1.2	9,199	8.1	16,470	14.5	113,372
Solicitors with Practising Certificates	70,143	78.8	700	0.8	1,052	1.2	3,479	3.9	1,018	1.1	6,249	7.0	12,653	14.2	89,045
Solicitors in private practice	56,215	79.7	507	0.7	721	1.0	2,696	3.8	782	1.1	4,706	6.7	9,650	13.7	70,571
At 31 July 2002															
Barristers in independent practice	8,702	80.6	70	0.6	264	2.4	413	3.8	182	1.7	929	8.6	1,169	10.8	10,800
At 31 March 2003															
Queen's Counsel	1,132	91.0	6	0.5	9	0.7	12	1.0	10	0.8	37	3.0	75	6.0	1,244

At 31 July 2003

g. Parole Board

Self-defined ethnicity of members	Number	%
White	98	77.8
Mixed	0	0.0
Asian	3	2.4
Black	4	3.2
Chinese or Other	4	3.2
Not stated	17	13.5
Total	126	100.0

At 31 December 2003.

h. Independent Monitoring Boards

Members	Ethnicity of members							Total
	White	Mixed	Black	Asian	Other	Total minority ethnic	Not known	
Prisons only	1,526	10	63	49	2	124	1	1,651

At 6 August 2003

Table 12.5 cont. Employment in the Criminal Justice System, 2002/03

i. Victim Support

Type of personnel	Ethnicity of Staff														Total	
	White		Mixed		Black		Asian		Other *		Total minority ethnic		Not known			
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%		
(Volunteers)																
Area	296		2		34		41		6		83		304		683	
Community based service	4,383		25		180		169		66		440		1,513		6,336	
Crown Court Witness Service	735		1		15		10		4		30		455		1,220	
Magistrates' Court Witness Service	1,141		1		15		22		4		42		719		1,902	
Witness Service	199		1		1		2		2		6		338		543	
Supportline	24		2		11		2		1		16		2		42	
IT Volunteers	50		1		7		1		1		10		3		63	
Total (Volunteers)	6,828	63.3	33	0.3	263	2.4	247	2.3	84	0.8	627	5.8	3,334	30.9	10,789	
Committee Members (Volunteers)	854		3		19		33		10		65		198		1,117	
Total (All volunteers)	7,682	64.5	36	0.3	282	2.4	280	2.4	94	0.8	692	5.8	3,532	29.7	11,906	
(Staff)																
Area	339		5		11		20		0		36		14		389	
Community based service	601		6		18		16		6		46		95		742	
Crown Court Witness Service	52		0		3		2		0		5		1		58	
Magistrates' Court Witness Service	108		0		2		0		1		3		7		118	
Witness Service	75		0		1		3		0		4		9		88	
Supportline	6		0		1		0		0		1		0		7	
National Office	89		1		11		5		8		25		0		114	
Total (Staff)	1,270	83.8	12	0.8	47	3.1	46	3.0	15	1.0	120	7.9	126	8.3	1,516	

At 25 February 2003

Note: * Other includes Chinese or British Chinese

j. Youth Offending Teams

Youth Offending Team	Ethnicity of staff														Total
	White		Mixed		Black		Asian		Other		Total minority ethnic		Not known		
	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	
Managers ⁽¹⁾	670	89.1	7	0.9	60	8.0	11	1.5	3	0.4	81	10.8	2	0.3	752
Police	317	96.9	2	0.6	3	0.9	2	0.6	2	0.6	9	2.8	1	0.3	327
Probation	209	88.6	0	0.0	22	9.3	3	1.3	1	0.4	26	11.0	1	0.4	236
Social Services	1,380	84.1	31	1.9	147	9.0	43	2.6	8	0.5	228	13.9	34	2.1	1,641
Education	200	87.7	1	0.4	19	8.3	6	2.6	2	0.9	27	11.8	2	0.9	228
Health	172	92.5	2	1.1	7	3.8	1	0.5	2	1.1	12	6.5	2	1.1	186
Administration	873	90.5	3	0.3	38	3.9	33	3.4	5	0.5	79	8.2	14	1.5	965
Others	1,355	86.3	20	1.3	118	7.5	57	3.6	8	0.5	201	12.8	16	1.0	1,571
Total	5,174	87.6	66	1.1	412	7.0	155	2.6	30	0.5	662	11.2	70	1.2	5,905

At 31/3/2003 - Forecast from Youth Justice Plans. Rows and columns will not sum to totals because of rounding to take account of part-time staff.

(1) Includes those posts recorded as YOT Managers, Deputy Managers and Unit Managers.

k. Serious Fraud Office

Grade	Ethnicity of staff						Total minority ethnic	Not known	Total
	White	Mixed	Black	Asian	Other				
HEO equivalent & below	80	0	17	19	6	42	11	123	
SEO equivalent and above	96	0	5	6	2	13	7	116	
Total (2002/03)	176	0	22	25	8	55	18	249	

At 8 November 2003

Appendices

- Appendix A1** Estimated population aged 10 and over by ethnic origin and police force area, mid-2001
- Appendix A2** Estimated population aged 10 and over, percentage by ethnic origin and police force area, mid-2001
- Appendix A3** Estimated population aged 10 and over by ethnic origin and police force area, mid-2002
- Appendix A4** Estimated population aged 10 and over, percentage by ethnic origin and police force area, mid-2002
- Appendix B** Correspondence of ethnic classifications

Appendix A1

Estimated⁽¹⁾ population aged 10 and over by ethnic origin and police force area, mid-2001

Police force area	Ethnic origin ⁽²⁾				Total
	White	Black	Asian	Other	
Avon & Somerset	1,268,200	17,000	17,300	10,200	1,312,600
Bedfordshire	424,500	19,200	43,100	5,000	491,700
Cambridgeshire	591,000	7,300	18,400	8,300	625,000
Cheshire	850,000	3,500	6,100	4,900	864,600
Cleveland	460,100	1,700	10,200	1,900	474,100
Cumbria	430,200	800	1,200	1,200	433,400
Derbyshire	808,700	8,700	21,600	3,800	842,700
Devon & Cornwall	1,390,700	4,600	5,700	6,100	1,407,200
Dorset	609,500	2,900	4,000	4,500	621,000
Durham	517,100	1,300	3,000	2,000	523,400
Essex	1,371,200	13,200	20,500	11,400	1,416,200
Gloucestershire	483,700	5,200	6,000	3,000	497,900
Greater Manchester	1,996,700	42,100	131,200	22,600	2,192,600
Hampshire	1,521,100	11,100	24,300	13,700	1,570,100
Hertfordshire	845,100	15,500	31,000	10,400	902,100
Humberside	750,100	3,000	7,200	3,500	763,700
Kent	1,333,800	10,200	27,500	10,400	1,381,900
Lancashire	1,160,100	6,300	69,500	6,200	1,242,000
Leicestershire	695,900	14,100	97,000	7,000	813,900
Lincolnshire	566,700	2,300	3,100	2,400	574,500
City of London	5,900	200	500	300	6,900
Merseyside	1,167,200	12,300	9,800	12,400	1,201,600
Metropolitan Police	4,532,500	789,400	823,500	225,800	6,371,200
Norfolk	701,000	3,000	3,900	3,800	711,700
Northamptonshire	523,500	10,100	12,500	4,200	550,300
Northumbria	1,193,900	4,400	20,600	7,700	1,226,700
North Yorkshire	658,900	2,000	3,900	3,300	668,100
Nottinghamshire	845,400	20,900	24,500	7,400	898,200
South Yorkshire	1,057,900	14,900	31,500	7,400	1,111,800
Staffordshire	897,000	6,600	17,600	3,700	925,000
Suffolk	573,600	6,900	4,800	4,500	589,800
Surrey	885,400	8,100	25,000	13,400	932,000
Sussex	1,283,000	10,400	22,600	12,600	1,328,600
Thames Valley	1,677,100	39,400	91,000	24,600	1,832,100
Warwickshire	427,100	3,500	13,700	2,500	446,900
West Mercia	998,400	6,000	12,300	5,200	1,021,900
West Midlands	1,781,600	112,700	309,000	25,100	2,228,400
West Yorkshire	1,608,600	29,600	164,300	12,500	1,815,000
Wiltshire	521,700	4,100	6,000	3,600	535,400
Dyfed Powys	427,600	900	1,800	1,500	431,900
Gwent	473,100	2,400	5,000	1,900	482,300
North Wales	580,100	1,400	2,400	2,100	586,000
South Wales	1,020,400	9,000	17,600	8,300	1,055,200
England & Wales	41,919,400	1,284,300	2,172,500	531,400	45,907,500

(1) The percentages given in Table A2 (derived from the 2001 Census) were applied to the ONS mid-2001 population estimates for those aged 10 and over.

(2) Black includes all mixed categories where Black is mentioned; Asian includes all mixed categories where Asian is mentioned; 'Other' includes Chinese and all other categories not already specified.

Appendix A2

Estimated population aged 10 and over, percentage by ethnic origin and police force area, mid-2001

Police force area	Percentages ^(1, 2)				Total (=100%)
	White	Black	Asian	Other	
Avon & Somerset	96.62	1.29	1.32	0.78	1,312,600
Bedfordshire	86.32	3.90	8.77	1.01	491,700
Cambridgeshire	94.56	1.17	2.94	1.33	625,000
Cheshire	98.32	0.41	0.71	0.56	864,600
Cleveland	97.06	0.37	2.16	0.41	474,100
Cumbria	99.27	0.18	0.27	0.28	433,400
Derbyshire	95.96	1.03	2.57	0.45	842,700
Devon & Cornwall	98.83	0.33	0.40	0.44	1,407,200
Dorset	98.15	0.47	0.65	0.73	621,000
Durham	98.78	0.25	0.57	0.39	523,400
Essex	96.82	0.93	1.44	0.80	1,416,200
Gloucestershire	97.15	1.04	1.21	0.60	497,900
Greater Manchester	91.06	1.92	5.98	1.03	2,192,600
Hampshire	96.88	0.70	1.55	0.87	1,570,100
Hertfordshire	93.68	1.72	3.44	1.16	902,100
Humberside	98.22	0.39	0.94	0.45	763,700
Kent	96.52	0.74	1.99	0.75	1,381,900
Lancashire	93.40	0.50	5.59	0.50	1,242,000
Leicestershire	85.49	1.74	11.91	0.86	813,900
Lincolnshire	98.65	0.39	0.53	0.42	574,500
City of London	84.55	3.24	7.63	4.58	6,900
Merseyside	97.13	1.02	0.81	1.03	1,201,600
Metropolitan Police	71.14	12.39	12.93	3.54	6,371,200
Norfolk	98.49	0.43	0.55	0.54	711,700
Northamptonshire	95.13	1.83	2.27	0.77	550,300
Northumbria	97.33	0.36	1.68	0.63	1,226,700
North Yorkshire	98.62	0.31	0.59	0.49	668,100
Nottinghamshire	94.12	2.32	2.73	0.83	898,200
South Yorkshire	95.16	1.34	2.84	0.66	1,111,800
Staffordshire	96.98	0.72	1.90	0.40	925,000
Suffolk	97.24	1.17	0.82	0.77	589,800
Surrey	95.00	0.87	2.69	1.44	932,000
Sussex	96.56	0.78	1.70	0.95	1,328,600
Thames Valley	91.54	2.15	4.97	1.34	1,832,100
Warwickshire	95.58	0.78	3.07	0.57	446,900
West Mercia	97.70	0.59	1.20	0.51	1,021,900
West Midlands	79.95	5.06	13.87	1.13	2,228,400
West Yorkshire	88.63	1.63	9.05	0.69	1,815,000
Wiltshire	97.45	0.76	1.11	0.68	535,400
Dyfed Powys	99.02	0.22	0.42	0.34	431,900
Gwent	98.09	0.49	1.03	0.39	482,300
North Wales	98.99	0.23	0.41	0.36	586,000
South Wales	96.70	0.85	1.66	0.79	1,055,200
England & Wales	91.31	2.80	4.73	1.16	45,907,500

(1) The percentages are based on the Census key tables (KS06) figures released by ONS in February 2003.

(2) Black includes all mixed categories where Black is mentioned; Asian includes all mixed categories where Asian is mentioned; 'Other' includes Chinese and all other categories not already specified.

Appendix A3

Estimated⁽¹⁾ population aged 10 and over by ethnic origin and police force area, mid-2002

Police force area	Ethnic origin ⁽²⁾				Total
	White	Black	Asian	Other	
Avon & Somerset	1,274,200	17,100	17,400	10,200	1,318,800
Bedfordshire	427,300	19,300	43,400	5,000	495,000
Cambridgeshire	595,500	7,400	18,500	8,400	629,800
Cheshire	854,400	3,500	6,200	4,900	869,000
Cleveland	461,200	1,800	10,300	1,900	475,100
Cumbria	432,300	800	1,200	1,200	435,500
Derbyshire	815,000	8,700	21,800	3,800	849,300
Devon & Cornwall	1,404,800	4,700	5,700	6,200	1,421,400
Dorset	613,500	3,000	4,100	4,600	625,100
Durham	517,700	1,300	3,000	2,000	524,100
Essex	1,379,200	13,300	20,600	11,500	1,424,600
Gloucestershire	486,500	5,200	6,000	3,000	500,700
Greater Manchester	2,004,500	42,300	131,700	22,700	2,201,200
Hampshire	1,531,900	11,100	24,400	13,800	1,581,300
Hertfordshire	847,300	15,600	31,100	10,500	904,500
Humberside	753,900	3,000	7,200	3,500	767,600
Kent	1,344,200	10,300	27,700	10,500	1,392,700
Lancashire	1,167,600	6,300	69,900	6,200	1,250,000
Leicestershire	701,900	14,300	97,800	7,000	821,000
Lincolnshire	577,300	2,300	3,100	2,500	585,200
City of London	6,200	200	600	300	7,300
Merseyside	1,167,600	12,300	9,800	12,400	1,202,100
Metropolitan Police	4,579,800	796,800	831,600	228,900	6,436,300
Norfolk	706,300	3,100	3,900	3,900	717,100
Northamptonshire	530,900	10,200	12,700	4,300	558,100
Northumbria	1,194,700	4,400	20,600	7,700	1,227,500
North Yorkshire	664,300	2,100	4,000	3,300	673,500
Nottinghamshire	852,600	21,000	24,800	7,500	905,900
South Yorkshire	1,061,900	15,000	31,600	7,400	1,115,900
Staffordshire	899,200	6,700	17,600	3,700	927,200
Suffolk	576,600	6,900	4,900	4,600	593,000
Surrey	886,800	8,100	25,100	13,500	933,500
Sussex	1,286,800	10,400	22,700	12,700	1,332,600
Thames Valley	1,681,600	39,500	91,200	24,600	1,837,000
Warwickshire	433,500	3,600	13,900	2,600	453,600
West Mercia	1,009,100	6,100	12,400	5,300	1,032,900
West Midlands	1,790,700	113,200	310,600	25,200	2,239,700
West Yorkshire	1,617,300	29,700	165,200	12,600	1,824,800
Wiltshire	525,700	4,100	6,000	3,600	539,500
Dyfed Powys	433,800	900	1,900	1,500	438,100
Gwent	475,400	2,400	5,000	1,900	484,700
North Wales	584,800	1,400	2,400	2,100	590,800
South Wales	1,024,500	9,000	17,600	8,300	1,059,400
England & Wales	42,182,000	1,292,300	2,186,100	534,700	46,195,100

(1) The percentages for the mix of ethnic groups in each police force area were derived from the 2001 Census and were applied to the ONS mid-2002 population estimates for those aged 10 and over.

(2) Black includes all mixed categories where Black is mentioned; Asian includes all mixed categories where Asian is mentioned; 'Other' includes Chinese and all other categories not already specified.

Appendix A4

Estimated population aged 10 and over, percentage by ethnic origin and police force area, mid-2002

Police force area	Percentages ^(1, 2)				Total (=100%)
	White	Black	Asian	Other	
Avon & Somerset	96.62	1.29	1.32	0.78	1,318,800
Bedfordshire	86.32	3.90	8.77	1.01	495,000
Cambridgeshire	94.56	1.17	2.94	1.33	629,800
Cheshire	98.32	0.41	0.71	0.56	869,000
Cleveland	97.06	0.37	2.16	0.41	475,100
Cumbria	99.27	0.18	0.27	0.28	435,500
Derbyshire	95.96	1.03	2.57	0.45	849,300
Devon & Cornwall	98.83	0.33	0.40	0.44	1,421,400
Dorset	98.15	0.47	0.65	0.73	625,100
Durham	98.78	0.25	0.57	0.39	524,100
Essex	96.82	0.93	1.44	0.80	1,424,600
Gloucestershire	97.15	1.04	1.21	0.60	500,700
Greater Manchester	91.06	1.92	5.98	1.03	2,201,200
Hampshire	96.88	0.70	1.55	0.87	1,581,300
Hertfordshire	93.68	1.72	3.44	1.16	904,500
Humberside	98.22	0.39	0.94	0.45	767,600
Kent	96.52	0.74	1.99	0.75	1,392,700
Lancashire	93.40	0.50	5.59	0.50	1,250,000
Leicestershire	85.49	1.74	11.91	0.86	821,000
Lincolnshire	98.65	0.39	0.53	0.42	585,200
City of London	84.55	3.24	7.63	4.58	7,300
Merseyside	97.13	1.02	0.81	1.03	1,202,100
Metropolitan Police	71.14	12.39	12.93	3.54	6,436,300
Norfolk	98.49	0.43	0.55	0.54	717,100
Northamptonshire	95.13	1.83	2.27	0.77	558,100
Northumbria	97.33	0.36	1.68	0.63	1,227,500
North Yorkshire	98.62	0.31	0.59	0.49	673,500
Nottinghamshire	94.12	2.32	2.73	0.83	905,900
South Yorkshire	95.16	1.34	2.84	0.66	1,115,900
Staffordshire	96.98	0.72	1.90	0.40	927,200
Suffolk	97.24	1.17	0.82	0.77	593,000
Surrey	95.00	0.87	2.69	1.44	933,500
Sussex	96.56	0.78	1.70	0.95	1,332,600
Thames Valley	91.54	2.15	4.97	1.34	1,837,000
Warwickshire	95.58	0.78	3.07	0.57	453,600
West Mercia	97.70	0.59	1.20	0.51	1,032,900
West Midlands	79.95	5.06	13.87	1.13	2,239,700
West Yorkshire	88.63	1.63	9.05	0.69	1,824,800
Wiltshire	97.45	0.76	1.11	0.68	539,500
Dyfed Powys	99.02	0.22	0.42	0.34	438,100
Gwent	98.09	0.49	1.03	0.39	484,700
North Wales	98.99	0.23	0.41	0.36	590,800
South Wales	96.70	0.85	1.66	0.79	1,059,400
England & Wales	91.31	2.80	4.73	1.16	46,195,100

(1) The percentages are based on the Census key tables (KS06) figures released by ONS in February 2003.

(2) Black includes all mixed categories where Black is mentioned; Asian includes all mixed categories where Asian is mentioned; 'Other' includes Chinese and all other categories not already specified.

Appendix B

Correspondence of ethnic classifications

The table below gives details of the different ways in which information on ethnicity is categorised by criminal justice agencies in England and Wales.

The first two columns present categories used by the police when they visually identify someone as belonging to an ethnic group, e.g. at the time of a stop & search or an arrest. The third and fourth columns give the categories used by the 2001 census when individuals identify themselves as belonging to a particular ethnic group. It should be noted that columns 1 and 2 are not measuring the same dimension of ethnicity as columns 3 and 4.

The rows show how the categories in the different classifications of ethnicity correspond with each other. There is not necessarily a direct match in all cases.

The characters in brackets after the categories denote the codes used by practitioners within the Criminal Justice System, and are given to facilitate their understanding of how the categories are used. The code IC stands for 'Identity Code'.

The writing in italics in the fourth column ('16+1' classification) indicates how the categories in this column correspond to the categories in the first column ('4+1' classification).

VISUAL IDENTIFICATION		SELF-CLASSIFICATION	
Census (Standard Home Office) 4 Point classification '4+1' *	Phoenix classification	Census (Standard Home Office) 5 Point classification	Census 16 Point Classification '16+1' **
White [1]	White European [IC1] Dark European [IC2]	White [1]	White: [W] British [W1] Irish [W2] Any other White background [W9]
		Mixed [2]	Mixed: [M] White & Black Caribbean [M1] (<i>goes to Black on 4+1</i>) White & Black African [M2] (<i>goes to Black on 4+1</i>) White & Asian [M3] (<i>goes to Asian on 4+1</i>) Any Other mixed background [M9] (<i>goes to Other on 4+1</i>)
Black [2]	Afro-Caribbean [IC3]	Black or Black British [4]	Black or Black British: [B] Caribbean [B1] African [B2] Any other Black background [B9]
Asian [3] (Indian sub-continent)	Asian [IC4]	Asian or Asian British [3]	Asian or Asian British: [A] Indian [A1] Pakistani [A2] Bangladeshi [A3] Any other Asian background [A9]
Other [4]	Oriental [IC5] Arab [IC6]	Chinese or Other minority ethnic group [5]	Chinese or Other ethnic group: [O] Chinese [O1] Other [O9]
Unknown	Unknown [IC0]	Not stated	Not stated

* '4+1' refers to the four ethnic categories plus the 'Unknown' category

** '16+1' refers to the sixteen ethnic categories plus the 'Not stated' category

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England & Wales

Publications under section 95 of the Criminal Justice Act 1991

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