

Factsheet – Interim measures

February 2016 This factsheet does not bind the Court and is not exhaustive

# Interim measures

Rule 39 (interim measures) of the Rules of Court reads as follow:

"1. The Chamber or, where appropriate, the President of the Section or a duty judge appointed pursuant to paragraph 4 of this Rule may, at the request of a party or of any other person concerned, or of their own motion, indicate to the parties any interim measure which they considers should be adopted in the interests of the parties or of the proper conduct of the proceedings.

2. Where it is considered appropriate, immediate notice of the measure adopted in a particular case may be given to the [Council of Europe] Committee of Ministers.

3. The Chamber or, where appropriate, the President of the Section or a duty judge appointed pursuant to paragraph 4 of this Rule may request information from the parties on any matter connected with the implementation of any interim measure indicated.

4. The President of the Court may appoint Vice-Presidents of Sections as duty judges to decide on requests for interim measures."

# What are interim measures?

The European Court of Human Rights may, under Rule 39 of its Rules of Court, indicate interim measures to any State party to the <u>European Convention on Human Rights</u>. Interim measures are urgent measures which, according to the Court's well-established practice, apply only where there is an imminent risk of irreparable harm. Such measures are decided in connection with proceedings before the Court without prejudging any subsequent decisions on the admissibility or merits of the case in question.

In the majority of cases, the applicant requests the suspension of an expulsion or an extradition. The Court grants such requests for an interim measure only on an exceptional basis, when the applicant would otherwise face a real risk of serious and irreversible harm. Such measures are then indicated to the respondent Government. However, it is also possible for the Court to indicate measures under Rule 39 to applicants<sup>1</sup>.

The Court's practice is to examine each request on an individual and priority basis through a written procedure. Applicants and Governments are informed of the Court's decisions on interim measures. Refusals to apply Rule 39 cannot be appealed against.

The length of an interim measure is generally set to cover the duration of the proceedings before the Court or for a shorter period.

The application of Rule 39 of the Rules of Court may be discontinued at any time by a decision of the Court. In particular, as such measures are related to the proceedings before the Court, they may be lifted if the application is not maintained.

<sup>&</sup>lt;sup>1</sup>. For example, in the case of <u>Ilascu and Others v. the Republic of Moldova and Russia</u>, where the Court asked one of the applicants to stop a hunger-strike (see paragraph 11 of the Grand Chamber <u>jugment</u> of 8 July 2004). See also the <u>Rodić and Others v. Bosnia and Herzegovina</u> judgment of 27 May 2008.



# Scope of interim measures

In practice, interim measures are applied only in a limited number of areas and most concern expulsion and extradition. They usually consist in a suspension of the applicant's expulsion or extradition for as long as the application is being examined.

The most typical cases are those where, if the expulsion or extradition takes place, the applicants would fear for their lives (thus engaging Article 2 (right to life) of the European Convention on Human Rights) or would face ill-treatment prohibited by Article 3 (prohibition of torture or inhuman or degrading treatment) of the Convention. More exceptionally, such measures may be indicated in response to certain requests concerning the right to a fair trial (Article 6 of the Convention) and the right to respect for private and family life (Article 8 of the Convention).

In the Court's case-law as it currently stands, Rule 39 of the Rules of Court is not applied, for example, the following cases: to prevent the imminent demolition of property, imminent insolvency, or the enforcement of an obligation to do military service; to obtain the release of an applicant who is in prison pending the Court's decision as to the fairness of the proceedings; to ensure the holding of a referendum<sup>2</sup>; or to prevent the dissolution of a political party<sup>3</sup>.

# Expulsion or extradition cases

Risk to life or of torture, inhuman or degrading punishment or treatment

Asylum seekers fearing persecution, ill-treatment or other serious harm

# Risk of persecution for political, ethnic or religious reasons

# Abdollahi v. Turkey

3 November 2009 (decision - strike-out)

The applicant alleged that he was a member of the People's Mujahedin of Iran and that he would therefore face death or be subjected to ill-treatment if deported back to Iran. The Court granted an interim measure to prevent the applicant's deportation pending further information. The application of Rule 39 of the Rules of Court was lifted after the Registry lost contact with the applicant.

# F.H. v. Sweden (no. 32621/06)

20 January 2009 (judgment)

The applicant alleged that, if deported to Iraq, he would face a real risk of being killed or subjected to torture or inhuman treatment on account of his Christian faith and background as a member of the Republican Guard and the Ba'ath Party.

The Court decided to apply Rule 39 of the Rules of Court, requesting the Swedish Government to refrain from deporting the applicant until further notice. The application of Rule 39 was lifted when the Court's judgment finding that the implementation of the deportation order against the applicant would not give rise to a violation of Articles 2 or 3 of the Convention became final.

<sup>&</sup>lt;sup>2</sup>. See <u>press release</u> of 21 December 2007 concerning the inappropriate use of interim measures procedure.

<sup>&</sup>lt;sup>3</sup>. For example, in the case of *Sezer c. Turquie* (*n*° *35119/08*), the Court rejected a request for the adoption of an interim measure to prevent the Turkish Constitutional Court from ordering the dissolution of the AKP (*Adalet ve Kalkınma Partisi* – Justice and Development Party) (see <u>press release</u> of 28 July 2008).

# Y.P. and L.P. v. France (no. 32476/06)

#### 1 September 2010 (judgment)

The first applicant, an opponent of the regime and a member of the Belarusian People's Front, was detained and assaulted on a number of occasions by the Belarusian police. He fled with his family, passing through various European countries, and applied for asylum in France, but it was denied. The applicants alleged that if they were returned to Belarus they would risk imprisonment and ill-treatment.

The Court decided to apply Rule 39 of the Rules of Court, requesting the French Government to refrain from deporting the applicants pending the outcome of the proceedings before it. The application of Rule 39 was lifted when the Court's judgment finding that the implementation of the deportation order against the applicants would give rise to a violation of Article 3 of the Convention became final.

#### W.H. v. Sweden (no. 49341/10)

8 April 2015 (Grand Chamber – judgment)

This case concerned an asylum seeker's threatened expulsion from Sweden to Iraq, where she alleged she would be at risk of ill-treatment as a single woman of Mandaean denomination, a vulnerable ethnic/religious minority

In this case the applicant's expulsion was suspended on the basis of an interim measure granted by the Court under Rule 39 of its Rules of Court, which indicated to the Swedish Government that the applicant should not be expelled to Iraq whilst the Court was considering her case. In October 2014 the applicant was granted a permanent residence permit in Sweden and, following this decision, the applicant submitted that she no longer wished to pursue her application before the European Court. The Court therefore considered that the matter had been resolved at national level and decided to strike the application out of the Court's list of cases.

#### Applications pending before the Grand Chamber

# F.G. v. Sweden (no. 43611/11)

16 January 2014 (Chamber judgment) – case referred to the Grand Chamber in June 2014

This case concerns the refusal of asylum to an Iranian national converted to Christianity in Sweden who alleges that, if expelled to Iran, he would be at a real risk of being persecuted and punished or sentenced to death.

In its Chamber judgment, the Court held, by four votes to three, that the implementation by Sweden of the expulsion order against the applicant would not give rise to a violation of Article 2 or Article 3 of the Convention. The Court also decided to continue to indicate to the Swedish Government, under Rule 39 of the Rules of Court, not to expel the applicant until the Chamber's judgment became final or pending any further order.

On 2 June 2014 the the Grand Chamber Panel <u>accepted</u> the applicant's request that the case be referred to the Grand Chamber.

On 3 December 2015 the Grand Chamber held a <u>hearing</u> in the case.

# J.K. and Others v. Sweden (no. 59166/12)

4 June 2015 (Chamber judgment) – case referred to the Grand Chamber in October 2015

This case concerns a family's allegation that, if returned to Iraq, they would be at risk of persecution and ill-treatment by al-Qaeda.

In its Chamber judgment, the Court held, by five votes to two, that the implementation of the expulsion order against the applicants would not give rise to a violation of Article 3 of the Convention. The Court also decided to continue to indicate to the Swedish Government, under Rule 39 of its Rules of Court, not to deport the applicants to Iraq until the Chamber judgment became final or until further order.

On 19 October 2015 the Grand Chamber Panel <u>accepted</u> the applicant family's request to refer the case to the Grand Chamber.

On 24 February 2016 the Grand Chamber held a <u>hearing</u> in the case.

#### Risk of ill-treatment related to sexual orientation

# M.E. v. Sweden (no. 71398/12)

8 April 2015 (Grand Chamber – judgment)

This case concerned an asylum seeker's threatened expulsion from Sweden to Libya, where he alleged he would be at risk of persecution and ill-treatment because he is a homosexual.

In this case the Court decided to indicate to the Swedish Government, under Rule 39 of its Rules of Court, not to expel the applicant to Libya until further notice. In December 2014 the applicant was granted a residence permit in Sweden. The Court considered that the potential violation of Article 3 of the Convention had now been removed and that the case had thus been resolved at national level. It therefore decided to strike the application out of the Court's list of cases.

See also, among others: <u>A.S.B. v. the Netherlands (no. 4854/12)</u>, decision of 10 July 2012; <u>A.E. v. Finland (no. 30953/11)</u>, decision of 22 September 2015.

#### Risk of stoning for adultery

#### Jabari v. Turkey

11 July 2000 (judgment)

The applicant fled to Turkey from Iran in 1997 fearing that she would be convicted of having committed adultery, an offence under Islamic law, and sentenced to be stoned to death or flogged. Before the Court, she complained in particular that her right not to be subjected to ill-treatment would be breached if she were to be deported to Iran.

The Court decided to apply Rule 39 of the Rules of Court, requesting the Turkish Government to refrain from deporting the applicant pending the outcome of the proceedings before it. The application of Rule 39 was lifted when the Court's judgment finding that the implementation of the deportation order against the applicant would give rise to a violation of Article 3 of the Convention became final.

#### Risk of being subjected to genital mutilation

#### Abraham Lunguli v. Sweden

1 July 2003 (strike-out decision)

The applicant alleged that she risked genital mutilation if returned to Tanzania.

In this case the Court decided to apply Rule 39 of the Rules of Court, requesting the Swedish Government to refrain from deporting the applicant pending the outcome of the proceedings before it. The case was struck out of the Court's list of cases after the applicant was granted a permanent residence permit in Sweden.

See also: <u>Collins and Akaziebie v. Sweden</u>, decision (inadmissible) of 8 March 2007; <u>Izevbekhai v. Ireland</u>, decision (inadmissible) of 17 May 2011; <u>Omeredo v. Austria</u>, decision (inadmissible) of 20 September 2011; <u>Sow v. Belgium</u>, judgment of 19 January 2016<sup>4</sup>.

#### Risk of social exclusion

#### **Hossein Kheel v. the Netherlands**

16 December 2008 (strike-out decision)

The applicant, an Afghan national, faced being deported on her own to Afghanistan, without her husband and children, who were Dutch nationals.

In the light of plentiful information on the vulnerable situation of single women in Afghanistan and the applicant's observation that she had no male relative who could protect her, the Court decided to apply Rule 39 of the Rules of Court and to request the authorities not to deport her until her application had been examined by the Court. The measure was lifted after the Dutch Government granted the applicant a residence permit.

<sup>&</sup>lt;sup>4</sup>. This judgment will become final in the circumstances set out in Article 44 § 2 (final judgments) of the <u>European Convention on Human Rights</u>.

See also: <u>N. v. Sweden (no. 23505/09)</u>, judgment of 20 July 2010, concerning the risk of ill-treatment in case of deportation to Afghanistan of a woman separated from her husband.

# Risk of sexual exploitation

# M. v. the United Kingdom (no. 16081/08)

#### 1 December 2009 (strike-out decision)

The applicant alleged that she had been trafficked and forced into prostitution in her country of origin, Uganda. She alleged that there was a risk she might be found by the traffickers and subjected once again to sexual exploitation if she was deported.

In this case the Court decided to apply Rule 39 of the Rules of Court, requesting the Government of the United Kingdom to refrain from deporting the applicant pending the outcome of the proceedings before it. The application was ultimately struck out after the Government and the applicant reached a friendly settlement.

Expulsion cases with a health / medical element

# D. v. the United Kingdom (no. 30240/96)

#### 2 May 1997 (judgment)

The applicant, who was diagnosed as HIV (human immunodeficiency virus)-positive and as suffering from acquired immunodeficiency syndrome (AIDS), maintained that his removal to St Kitts would expose him to inhuman and degrading treatment.

The Court applied Rule 39 of its Rules of Court, requesting the Government of the United Kingdom not to deport the applicant, who was HIV-positive and at an advanced stage of illness, because he would not have been able to receive medical treatment if he had been sent to his destination country. In this case the Court took account of the "very exceptional circumstances" and "compelling humanitarian considerations": the applicant was critically ill and appeared to be close to death, could not be guaranteed any nursing or medical care in his country of origin and had no family there willing or able to care for him or provide him with even a basic level of food, shelter or social support.

# N. v. the United Kingdom (no. 26565/05)

27 May 2008 (Grand Chamber – judgment)

The applicant, who was HIV-positive, claimed that to return her to Uganda would cause her suffering and lead to her early death, which amounted to inhuman and degrading treatment.

In this case the Court decided to apply Rule 39 of the Rules of Court, requesting the Government of the United Kingdom to refrain from deporting the applicant pending the outcome of the proceedings before it. Concluding in its judgment that the applicant's case did not disclose "very exceptional circumstances", the Court found that the implementation of the decision to remove her to Uganda would not give rise to a violation of Article 3 of the Convention.

See also: <u>S.J. v. Belgium (no. 70055/10)</u>, judgment (Grand Chamber) of 19 March 2015 (this case was struck out of the Court's list of cases following a friendly settlement between the Belgian Government and the applicant).

**Application pending before the Grand Chamber** 

# Paposhvili v. Belgium (no. 41738/10)

17 April 2014 (Chamber judgment) – case referred to the Grand Chamber on 20 April 2015

This case concerns the decision to return the applicant to Georgia and ban him from reentering Belgian territory. The applicant, who suffers from a number of serious medical conditions, alleges in particular that, if deported to Georgia, he would face a risk of premature death as well as a real risk of being subjected to inhuman or degrading treatment on the ground that the medical treatment he needs does not exist or is unavailable in the country.

In its Chamber <u>judgment</u>, the Court found that there would be no violation of Articles 2 or 3 of the Convention in the event of the applicant's deportation to Georgia. The Court

further decided to maintain the interim measure indicated to the Belgium Government on 23 July 2010 – under Rule 39 of the Rules of Court – to the effect that the applicant should not be deported until the judgment became final or a new decision was given. On 20 April 2015 the Grand Chamber Panel <u>accepted</u> the applicant's request that the case be referred to the Grand Chamber.

On 16 September 2015 the Grand Chamber held a <u>hearing</u> in the case.

**Risk of being sentenced to death or life imprisonment if extradited**<sup>5</sup>

# Öcalan v. Turkey

12 May 2005 (Grand Chamber – judgment)

In this case, on 30 November 1999, the European Court <u>decided</u> to apply Rule 39 of the Rules of Court, requesting the Turkish Government to take all necessary steps to ensure that the death penalty against the applicant was not carried out, so as to enable the Court to proceed effectively with the examination of the admissibility and merits of the applicant's complaints under the Convention. Following the August 2002 abolition in Turkish law of the death penalty in peace time, the Ankara State Security Court commuted the applicant's death sentence to life imprisonment in October 2002.

#### Nivette v. France

3 July 2001 (decision on the admissibility)

The applicant, an American national who was suspected of having murdered his girlfriend, submitted in particular that his extradition to the United States would be in breach of Article 3 of the European Convention on Human Rights.

In this case the Court decided to apply Rule 39 of the Rules of Court. The interim measure was however lifted after the Court deemed sufficient the assurances obtained by the French Government from the United States authorities to the effect that the applicant would not face the death penalty or whole life imprisonment.

# **Babar Ahmad and Others v. the United Kingdom**

#### 10 April 2012 (judgment)

The applicants were indicted on various charges of terrorism in the United States, which requested their extradition. They complained about the risk of serving their prison term in a super-max prison, where they would be subjected to special administrative measures, and of being sentenced to irreducible life sentences.

In this case the Court decided to apply Rule 39 of the Rules of Court. The application of Rule 39 was lifted after the Court found, in its judgment, that there would be no violation of Article 3 of the Convention as a result of the length of the applicants' possible sentences if they were extradited to the United States.

# Risk of a flagrant denial of justice

Rule 39 of the Rules of Court may also be applied in cases where Articles 5 (right to liberty and security) and 6 (right to a fair trial) of the Convention are engaged, where there is a risk of a "flagrant denial of justice" in the event of expulsion or extradition.

# Soering v. the United Kingdom

#### 7 July 1989 (judgment)

In this case the Court indicated to the Government of the United Kingdom, under Rule 39 of its Rules of Court, that it would be desirable not to extradite the applicant to the United States of America while the proceedings were pending before it. The Court explained in its judgment on the merits that an issue might exceptionally be raised under Article 6 of the Convention by an extradition decision in circumstances where the fugitive has suffered or risks suffering a flagrant denial of a fair trial in the requesting country. However, the facts of the present case did not disclose such a risk."

<sup>&</sup>lt;sup>5</sup>. See also the factsheets on <u>"Death penalty abolition"</u> and <u>"Extradition and life imprisonment"</u>.

# Othman (Abu Qatada) v. the United Kingdom

17 January 2012 (judgment)

The applicant, a Jordanian national, suspected of having links with al-Qaeda, alleged in particular that he faced a real risk of suffering a flagrant denial of justice in the event of his deportation, on account of the possible use in his new trial of evidence obtained by torture.

The Court indicated to the Government of the United Kingdom, under Rule 39 of its Rules of Court, an interim measure to prevent the applicant's expulsion until it had examined his application. In its judgment on the merits, the Court for the first time reached the conclusion that an expulsion would entail a violation of Article 6 of the Convention. That finding reflected the international consensus that the admission of evidence obtained by torture was incompatible with the right to a fair trial.

See also: Ismoilov and Others v. Russia, judgment of 24 April 2008.

#### Risk to private and family life

Exceptionally, Rule 39 of the Rules of Court has been applied in cases that engage Article 8 (right to respect for private and family life) of the Convention, where there is a potentially irreparable risk to private or family life.

#### Amrollahi v. Denmark

#### 11 July 2002 (judgment)

The applicant alleged that his deportation to Iran would sever his family relationship with his Danish wife, two children and daughter-in-law, since they could not be expected to follow him to that country.

In this case the Court decided to apply Rule 39 of the Rules of Court to prevent the applicant's expulsion until his application had been examined. The Court ultimately reached the conclusion that there would be a violation of Article 8 of the Convention if he were deported to Iran.

#### Eskinazi and Chelouche v. Turkey

6 December 2005 (decision on the admissibility)

This case concerned the obligation to return a child to Israel under the terms of the Hague Convention of 1980 on the Civil Aspects of International Child Abduction. The applicants, the child and her mother, contended in particular that sending the child back to Israel would amount to a violation of Article 8 of the Convention.

Enforcement of the judgment ordering the child's return was stayed in accordance with the interim measure indicated by the Court to the Turkish Government under Rule 39 of the Rules of Court. After examination, the Court declared the application inadmissible as manifestly ill-founded and decided to lift the interim measure in question.

See also, among others: <u>Neulinger and Shuruk v. Switzerland</u>, judgment (Grand Chamber) of 6 July 2010; <u>B. v. Belgium (no. 4320/11)</u>, judgment of 10 July 2012.

Particular situation of expulsion / extraditions to another State party to the Convention

Even though there is a certain presumption that Contracting States will provide the necessary guarantees to ensure that an applicant is not subjected to ill-treatment and that he or she will continue to enjoy the Convention rights after being sent to such a State, Rule 39 of the Rules of Court has been applied to prevent the applicant's expulsion to another Council of Europe State in certain cases<sup>6</sup>.

<sup>&</sup>lt;sup>6</sup>. See the <u>"Dublin cases</u>" factsheet. See also, among others: <u>Shamayev and Others v. Georgia and Russia</u>, judgment of 12 April 2005; <u>Avcisoy v. the United Kingdom</u>, decision (strike out) of 19 February 2002; <u>Gasayev v. Spain</u>, decision (inadmissible) of 17 February 2009.

# Other applications of interim measures

# Health and conditions of detention

# Kotsaftis v. Greece

12 June 2008 (judgment)

This case concerned the conditions of detention of and the lack of proper medical care for a prisoner suffering from Hepatitis-B-induced cirrhosis.

In this case, the Court requested Greece to order the transfer of the applicant to a specialised medical centre so that he could undergo all the necessary tests and remain in hospital until his doctors considered that he could return to prison without his life being endangered.

#### Paladi v. the Republic of Moldova

10 March 2009 (Grand Chamber – judgment)

The applicant, who suffered from a number of serious illnesses, complained in particular that, despite doctors' recommendations, he was not given appropriate medical care while in detention pending trial.

In this case, the Court decided to indicate to the Moldovan Government an interim measure under Rule 39 of the Rules of Court aimed at ensuring the applicant's continued treatment in a specialised hospital, until the Court had been able to examine the case.

#### <u>Aleksanyan v. Russia</u>

22 December 2008 (judgment)

This case concerned in particular the lack of medical assistance to a HIV-positive detainee.

In this case, the Court invited the Russian Government, under Rule 39 of the Rules of Court, to secure immediately, by appropriate means, the in-patient treatment of the applicant in a specialised hospital. One month later, the Court confirmed that measure and, in addition, invited the Russian authorities to form a medical commission, to be composed on a bipartisan basis, to diagnose the applicant's health problems and suggest treatment.

# Salakhov and Islyamova v. Ukraine

14 March 2013 (judgment)

This case concerned the lack of appropriate medical care given to a detainee, who died from AIDS two weeks after he was released from detention.

In this case, the Court indicated to the Ukrainian Government, under Rule 39 of the Rules of Court, to immediately transfer the first applicant to hospital for appropriate treatment.

*See also*, among others: <u>*Ghvaladze v. Georgia*</u>, decision (partial) of 11 September 2007; <u>*Prezec v. Croatia*</u>, decision du 28 August 2008; <u>*Grori v. Albania*</u>, judgment of 7 July 2009; <u>*Bamouhammad v. Belgium*</u>, judgment of 17 November 2015.

Stay of execution of a decision authorising to discontinue nutrition and hydration allowing patient in state of total dependence to be kept alive artificially

# Lambert and Others v. France

5 June 2015 (Grand Chamber – judgment)

The applicants were the parents, a half-brother and a sister of Vincent Lambert who sustained a head injury in a road-traffic accident in 2008 as a result of which he was tetraplegic. They complained in particular about the judgment delivered on 24 June 2014

by the French *Conseil d'État* which declared lawful the decision taken by the doctor treating Vincent Lambert, to discontinue his artificial nutrition and hydration. On 24 June 2014, having taken note of the judgment delivered by the *Conseil d'État*, the Chamber to which the case had been assigned decided to indicate to the French Government that, pursuant to Rule 39 of the Rules of Court, in the interests of the parties and the proper conduct of the proceedings before it, they should stay the execution of the *Conseil d'État*'s judgment for the duration of the proceedings before the Court. In its judgment of 5 June 2015 the Grand Chamber held that there would be no violation of Article 2 (right to life) of the Convention in the event of implementation of the *Conseil d'État*'s judgment.

# Right to a fair trial and legal representation

Rule 39 of the Rules of Court has been applied by the Court of its own motion in very exceptional cases to ensure that the applicant would benefit from appropriate representation in judicial proceedings.

# Öcalan v. Turkey

12 May 2005 (Grand Chamber – judgment)

In this case the European Court requested that the Turkish Government take interim measures within the meaning of Rule 39 of the Rules of Court, notably to ensure that the requirements of Article 6 (right to a fair trial) of the Convention o were complied in the proceedings which had been instituted against the applicant in the National Security Court and that the applicant was able to exercise his right of individual application to the European Court effectively through lawyers of his own choosing.

# X. v. Croatia (no. 11223/04)

17 July 2008 (judgment)

The applicant complained that her daughter had been given up for adoption without her knowledge or consent.

In this case, the Court indicated to the Croatian Government, under Rule 39 of its Rules of Court, that they had to appoint a lawyer to represent the applicant in the proceedings before the Court, since she was suffering from schizophrenic paranoia and was deprived, within the meaning of domestic law, of her capacity to choose a legal representative.

Preventing the destruction of an element essential for the examination of an application

#### **Evans v. the United Kingdom**

10 April 2007 (Grand Chamber – judgment)

The applicant complained that domestic law permitted her former partner effectively to withdraw his consent to the storage and use by her of embryos created jointly by them, preventing her from ever having a child to whom she would be genetically related. The Court requested, under Rule 39 of the Rules of Court, that the United Kingdom

Government take appropriate measures to prevent the embryos being destroyed by the clinic before the Court had been able to examine the case.

See also: Knecht v. Romania, judgment of 2 October 2012.

# Obligation to comply with interim measures

Although interim measures are provided for only in the Rules of Court and not in the European Convention on Human Rights, States Parties are under an obligation to comply with them. Two Grand Chamber judgments (see below) have given the Court an

opportunity to clarify this obligation, based particularly on Article 34 (individual applications) of the European Convention on human rights.

#### Article 34 (individual applications) of the Convention reads as follows:

"The Court may receive applications from any person, non-governmental organisation or group of individuals claiming to be the victim of a violation by one of the High Contracting Parties of the rights set forth in the Convention or the Protocols thereto. The High Contracting Parties undertake not to hinder in any way the effective exercise of this right."

#### Mamatkulov and Askarov v. Turkey

4 February 2005 (Grand Chamber – judgment)

The applicants were two Uzbek nationals and members of an opposition party in Uzbekistan. They were arrested in Turkey on suspicion of murder and an attempted attack, and extradited to Uzbekistan in spite of an interim measure indicated by the Court under Rule 39 of the Rules of Court. Their representatives maintained in particular that, in extraditing the applicants, Turkey had failed to discharge its obligations under the Convention by not acting in accordance with the indications given by the Court under Rule 39 of its Rules of Court.

In this judgment, the Court for the first time concluded that, by failing to comply with interim measures indicated under Rule 39 of the Rules of Court, a State Party had failed to comply with its obligations under Article 34 of the Convention.

The Court noted in particular that, under the Convention system, interim measures, as they had consistently been applied in practice, played a vital role in avoiding irreversible situations that would prevent the Court from properly examining the application and, where appropriate, securing to the applicant the practical and effective benefit of the Convention rights asserted. Accordingly, in those conditions, a failure by a State which had ratified the Convention to comply with interim measures would undermine the effectiveness of the right of individual application guaranteed by Article 34 and the State's formal undertaking in Article 1 to protect the rights and freedoms in the Convention.

Further, the facts of the case clearly showed that the Court was prevented by the applicants' extradition to Uzbekistan from conducting a proper examination of their complaints in accordance with its settled practice in similar cases and ultimately from protecting them, if need be, against potential violations of the Convention as alleged. As a result, the applicants were hindered in the effective exercise of their right of individual application guaranteed by Article 34 of the Convention, which the applicants' extradition rendered meaningless.

Lastly, the Court reiterated that, by virtue of Article 34, States which had ratified the Convention undertook to refrain from any act or omission that might hinder the effective exercise of an individual applicant's right of application. A failure to comply with interim measures had to be regarded as preventing the Court from effectively examining the applicant's complaint and as hindering the effective exercise of his or her right and, accordingly, as a violation of Article 34.

Having regard to the material before it, the Court therefore concluded that, **by failing to comply with the interim measures** indicated under Rule 39 of the Rules of Court, Turkey was **in breach of** its **obligations under Article 34 of the Convention**.

#### Paladi v. the Republic of Moldova

10 March 2009 (Grand Chamber – judgment)

The applicant, who suffered from a number of serious illnesses, complained about the unlawfulness of his detention pending trial and that, during that time, he had not been given appropriate medical care. He also alleged that the authorities had failed to comply swiftly with the Court's interim measures ordered under Rule 39 of the Rules of Court – stating that the applicant should not be transferred back to the prison hospital until the Court had had an opportunity to examine the case –, in breach of Article 34 of the Convention.

The Court held that there had been a **violation of Article 34 of the Convention**, **on account of the** Moldovan authorities' **failure to comply with the interim measure**, issued under Rule 39 of the Rules of Court, in which the Court asked them to keep the applicant in the Republican Neurology Centre of the Ministry of Health.

In this judgment, the Court reiterated in particular that interim measures that it might have cause to adopt under Rule 39 of its Rules of Court served to ensure the effectiveness of the right of individual petition established by Article 34 of the Convention. The Court further explained that there would be a breach of Article 34 if the authorities of a Contracting State failed to take all steps which could reasonably have been taken in order to comply with the measure indicated by the Court. In addition, the Court noted that it was not open to a Contracting State to substitute its own judgment for that of the Court in verifying whether or not there existed a real risk of immediate and irreparable damage to an applicant at the time when the interim measure was indicated or in deciding on the time-limits for complying with such a measure.

See also, among others: Chamaïev and Others v. Georgia and Russia, judgment of 12 April 2005; Aoulmi v. France, judgment of 17 January 2006; Olaechea Cahuas v. Spain, judgment of 10 August 2006; Mostafa and Others v. Turkey, judgment of 15 January 2007; Aleksanyan v. Russia, judgment of 22 December 2008; Ben Khemais v. Italy, judgment of 24 February 2009; Grori v. Albania, judgment of 7 July 2009; D.B. v. Turkey (no. 33526/08), judgment of 13 July 2010; Al-Saadoon and Mufdhi v. the United Kingdom, judgment of 2 March 2010; Trabelsi v. Italy, judgment of 13 April 2010; Toumi v. Italy, judgment of 5 April 2011; Makharadze and Sikharulidze v. Georgia, judgment of 22 November 2011; Mannai v. Italy, judgment of 27 March 2012; Abdulkhakov v. Russia, judgment of 2 October 2012; Labsi v. Slovakia, judgment of 15 May 2012; Rrapo v. Albania, judgment of 25 September 2012; Zokhidov v. Russia, judgment of 5 February 2013; Salakhov and Islyamova v. Ukraine, judgment of 14 March 2013; Savriddin Dzhurayev v. Russia, judgment of 25 April 2013; Trabelsi v. Belgium, judgment of 4 September 2014; Amirov v. Russia, judgment of 27 November 2014; Sergey Antonov v. Ukraine, judgment of 22 October 2015.

# Statistics

The Court has made available on line statistics concerning **interim measures** by respondent State and country of destination 2015 and **interim measures** 2012-2015.

As interim measures are indicated by the Court only in well-defined circumstances (where there is a risk of a serious and irremediable violation of the European Convention on Human Rights), most requests are rejected.

In 2015 the total number of decisions on interim measures (1,458) decreased by 25% compared with 2014 (1,939). The Court granted requests for interim measures in 161 cases (a decrease of 25% compared with 216 in 2014) and dismissed them in 630 cases (19% less than the 782 in 2014). The remainder fell outside the scope of Rule 39 of the Rules of Court. 39% of the requests granted are linked to the conflict in Ukraine<sup>7</sup>.

# Texts and documents

See in particular:

- **<u>Statement</u>** by the President of the Court concerning requests under Rule 39 of the Rules of Court (February 2011)

<sup>&</sup>lt;sup>7</sup>. See the press releases of 13 April 2015 (<u>link</u>), and 1 October 2015 (<u>link</u>).

- **Practice Direction**, issued by the President of the Court, concerning requests for interim measures
- General presentation
- Practical information

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