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A Measure of Relief for Migrants

Migrants allowed to land by the Myanmar Navy collected rainwater on Thursday at a camp in the western part of the country.

F.D.A. Panel Backs 'Viagra For Women'

By ANDREW POLLACK

After an intense lobbying campaign, a federal advisory panel recommended approval of what would become the first drug to treat a lack of sexual desire in women.

The move was immediately hailed by some women's organizations as a step toward sexual equality by, in effect, giving women their counterpart to Viagra, the widely prescribed drug for male erectile dysfunction.

By a vote of 18-6, the advisory committee to the Food and Drug Administration favored approval of the drug, flibanserin, for women whose lack of sexual desire was not attributable to other causes such as disease or relationship troubles, providing that certain steps were taken to limit the risks of the drug. Doctors might be required, for instance, to inform patients of potential side effects — like low blood pressure, fainting, nausea and dizziness — and physicians might have to become certified to prescribe the drug.

The controversial campaign by some women's groups to win federal approval was waged under the banner Even the Score, which accused the F.D.A. of gender bias because it had approved Viagra and other drugs to help men have sex while leaving women without options. The participants in the

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Bankruptcy, Big Bets, and Maybe a Triple Crown

By JOE DRAPE

Before his name was on the lips of horse lovers, American Pharoah was known simply as Hip No. 85 and was drawing attention two summers ago for all the wrong reasons. He was a large, lovely bay yearling with a tiny scrape on the back of a front ankle that was beginning to swell. His sales price was dropping each time prospective buyers watched him walk amid the barns at the Fasig-Tipton Saratoga Sale in upstate New York.

Jeff Seder and Patti Miller believed No. 85, nicked up or not, was the best horse on the grounds, and they told his owner

and breeder, Ahmed Zayat, not to sell him. Mr. Seder and Ms. Miller are bloodstock agents, innovative ones, who lean on science and databases to pick out fast, big-hearted horses for their clients.

Mr. Seder knew Mr. Zayat's racing and breeding operation was in the midst of settling a high-profile bankruptcy dispute.

"Sell your house; don't sell this horse," he said he told Mr. Zayat. "This is your get-out horse."

They were right. On Saturday, American Pharoah will try to capture the Belmont Stakes and become the 12th Triple Crown winner, and the first since Affirmed in 1978.

That get-out horse, however,

has not been a panacea for Mr. Zayat, 52, who made his fortune selling beer in his native Egypt. He is one of the most successful and controversial owners in thoroughbred racing. His associations with bookmakers, as well as some of his business practices, have resulted in myriad legal proceedings, some of which have caught the attention of state racing regulators.

In a sport long populated with outside characters, Mr. Zayat has become a gargantuan one by combining an old-fashioned lust for betting with a new-age mastery of social media. He makes no secret that he bets on horses with

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ANDY LYONS/GETTY IMAGES

American Pharoah's owner, Ahmed Zayat, was sprayed by Victor Espinoza at the Kentucky Derby.

Unions Subdued, Walker Turns to Tenure at Wisconsin Colleges

By MONICA DAVEY and TAMAR LEWIN

CHICAGO — Gov. Scott Walker of Wisconsin, who began building a national profile four years ago by sharply cutting collective bargaining rights for most government workers, has turned his sights to a different element of

the public sector: state universities.

As Mr. Walker takes steps toward announcing his candidacy for the Republican presidential nomination, he and leaders in Wisconsin's Republican-held Legislature have called for changes that would give a board largely picked by the governor far more control over tenure and

curriculum in the University of Wisconsin System.

Critics said the proposal, which is championed by Republicans in the Legislature, would burnish Mr. Walker's conservative credentials as he is scrutinized by likely primary voters.

As a new and unknown governor in 2011, Mr. Walker quickly drew national attention by an-

nouncing legislation to limit collective bargaining rights for most public-sector unions and require workers to pay more for their health care and pensions.

He followed that battle — which included surviving a recall effort — by signing other measures that attracted notice from conservatives nationally: new

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Data Breach Tied to China Hits Millions

Federal Employees Are Targets of Hacking

By DAVID E. SANGER and JULIE HIRSCHFELD DAVIS

WASHINGTON — The Obama administration on Thursday announced what appeared to be one of the largest breaches of federal employees' data, involving at least four million current and former government workers in an intrusion that officials said apparently originated in China.

The compromised data was held by the Office of Personnel Management, which handles government security clearances and federal employee records. The breach was first detected in April, the office said, but it appears to have begun at least last year.

The target appeared to be Social Security numbers and other "personal identifying information," but it was unclear whether the attack was related to commercial gain or espionage. The announcement of the intrusion came on the same day The New York Times reported that the National Security Agency had expanded warrantless surveillance of foreign hackers, an effort that could sweep up the information of innocent Americans.

There seemed to be little doubt among federal officials that the attack was launched from China, but it was unclear whether it might have been state sponsored. The administration did not publicly identify Chinese hackers as the culprits because it is difficult to definitively attribute the source of cyberattacks and to back up such an attribution without divulging classified data.

The breach is the third major federal computer system in the past year. Last year, the White House and the State Department found that their email

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Online Data Trails

A new study shows most people don't want companies tracking their online activity. Page B1.

IN A SECRET STEP, N.S.A. EXPANDED INTERNET SPYING

EYE ON FOREIGN HACKERS

Data Flowing Between U.S. and Rest of the World Is Sifted

This article is by Charlie Savage, Julia Angwin, Jeff Larson and Henrik Moltke.

WASHINGTON — Without public notice or debate, the Obama administration has expanded the National Security Agency's warrantless surveillance of Americans' international Internet traffic to search for evidence of malicious computer hacking, according to classified N.S.A. documents.

In mid-2012, Justice Department lawyers wrote two secret

memos permitting the spy agency to begin hunting on Internet cables, without a warrant and on American soil, for data linked to computer intrusions originating abroad — including traffic that

flows to suspicious Internet addresses or contains malware, the documents show.

The Justice Department allowed the agency to monitor only addresses and "cybersignatures" — patterns associated with computer intrusions — that it could tie to foreign governments. But the documents also note that the N.S.A. sought permission to target hackers even when it could not establish any links to foreign powers.

The disclosures, based on documents provided by Edward J. Snowden, the former N.S.A. contractor, and shared with The New York Times and ProPublica, come at a time of unprecedented cyberattacks on American financial institutions, businesses and

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Inroads by ISIS Present Taliban With Their Own Insurgent Threat

By JOSEPH GOLDSTEIN

JALALABAD, Afghanistan — For nearly as long as the Taliban have been at war, Maulvi Abbas has been in the middle of it, leading a small squad of insurgent fighters in Nangarhar Province and demonstrating a certain talent for survival and success.

But in May, he was captured by the Taliban's newest enemy, the Islamic State, said residents in one of the districts where Maulvi Abbas often stayed.

Throughout the month, fighters claiming allegiance to the Islamic State's caliph had been attacking veteran Taliban units south and east of Jalalabad, the provincial capital. In one district, Islamic State loyalists have replaced the Taliban as the dominant insurgent power, and elsewhere they have begun making inroads in Taliban territory, one tribal elder, Mohammad Siddiq

Mohmand, said in an interview.

On Wednesday, a spokesman for the Afghan Army corps responsible for the region said Islamic State fighters had captured and beheaded 10 Taliban who had been fleeing a military offensive, though that account has not been confirmed by other officials.

In places where militants in Afghanistan have adopted the Islamic State creed of embracing atrocity and ruling by fear, their strategy has been to aggressively attack the Taliban, just as in Syria where the group early on picked fights with more established units affiliated with Al Qaeda. And the evidence so far this spring suggests the influence of the Islamic State is growing.

Those places of influence remain few — still just a few remote villages after months of effort —

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NATIONAL A12-18

Republicans Elbow for Top 10

Facing exclusion from televised debates because their poll numbers are too low, some lesser-known contenders for president are under tremendous pressure to raise their visibility. PAGE A17

Rick Perry Joins G.O.P. Field

The former Texas governor, whose 2012 campaign for the White House turned into a political disaster, said he would seek the Republican nomination for president again in 2016. PAGE A16

BUSINESS DAY B1-8

Game Theory and Greece

Yanis Varoufakis, Greece's finance chief, brings a background in game theory to the complex dynamics of the bailout, James B. Stewart writes. PAGE B1



INTERNATIONAL A4-11

China Mourns and Waits

With hundreds missing in a ship's capsizing on the Yangtze River, families and local residents, above, were still getting little information, even as crews righted the ship. PAGE A6

SPORTSFRIDAY B9-16

Warriors Win Opener of Finals

Stephen Curry scored 26 points, lifting Golden State to a 108-100 overtime victory over the Cavaliers. PAGE B9

NEW YORK A19-24

Challenges Persist at Rikers

Progress in overhauling New York's jail complex has been halting. Officials cite deep problems, and the correction chief says the work will take time. PAGE A19

WEEKEND ARTS C1-26

Calling the Tune at the Tonys

Production numbers on the Tony program Sunday mean potent publicity for the musicals, but picking the right tune to capture a show is a science. PAGE C1

MEN'S STYLE D1-16

Beholding Male Beauty

Daniel Singh is one of the models Kevin Amato has found on New York's streets and subways who are now working the fashion week runways. PAGE D12



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Paul Krugman

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